Agenda Item 8 October 25, 2016 **Public Hearing** 

#### **MEMORANDUM**

October 21, 2016

TO: County Council

Robert H. Drummer, Senior Legislative Attorney FROM:

SUBJECT: **Public Hearing:** Expedited Bill 40-16, Consolidated Retiree Health Benefits Trust Board – Authority to Delegate - Amendments

Expedited Bill 40-16, Consolidated Retiree Health Benefits Trust Board – Authority to Delegate – Amendments, sponsored by Lead Sponsor Council President Floreen at the request of the County Executive, was introduced on October 4, 2016. A Government Operations and Fiscal Policy Committee worksession is tentatively scheduled for November 3 at 10:30 a.m.

The Consolidated Retiree Health Benefits Trust (CRHBT) Board of Trustees is responsible for investing the funds designated to pay for all or a portion of benefits provided under the County retiree benefit plans or a County-funded agency retiree benefit plan, such as retiree health insurance. Bill 40-16 would amend the County's law to authorize the Board of Trustees to delegate signature authority to the Executive Director, or a similarly situated County employee, consistent with its fiduciary duties, in its written policies and procedures. This authority would better align the roles and responsibilities of the Board Staff in the oversight of the investment program and increase the efficiency of the operation.

In 2012, the Council enacted Bill 24-12, which approved similar delegation authority for the Board of Investment Trustees who oversee the investment programs for the County's retirement plans. In addition, the State of Maryland, along with numerous other pension systems, currently provide for the Boards, overseeing the investment of the Trust Fund assets, to delegate certain functions to the Executive Director, or other staff, if such delegation is established in policies and procedures. The County's Chief Administrative Officer, in his role as Plan Administrator, currently has the authority within the Code to delegate his duties.

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Expedited Bill I	No	40-16	
Concerning: _C	Consolidated	Retire <u>e Health</u>	
Benefits T	rust Board	- Authority to	
Delegate - Amendments			
Revised: 9-2	6-2016	_ Draft No1_	
Introduced:	October 4,	2016	
Expires:	April 4, 20	18	
Enacted:	[date]	•	
Executive:	[date signe	ed]	
Effective:	[date takes	s effect]	
Sunset Date:	None		
Ch. <u>[#]</u> , Lav	ws of Mont.	Co. <u>[year]</u>	

# COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND

Lead Sponsor: Council President at the request of the County Executive

# AN EXPEDITED ACT to:

- (1) permit the Board of Trustees for the Consolidated Retiree Health Benefits Trust to assign or delegate signature authority through a written policy; and
- (2) generally amend the law regarding the Consolidated Retiree Health Benefits Trust Fund.

#### By amending

Montgomery County Code Chapter 33, Personnel and Human Resources Section 33-160

Boldface
Underlining
[Single boldface brackets]
Double underlining
[[Double boldface brackets]]
* * *

Heading or defined term. Added to existing law by original bill. Deleted from existing law by original bill. Added by amendment. Deleted from existing law or the bill by amendment. Existing law unaffected by bill.

The County Council for Montgomery County, Maryland approves the following Act:

1	Sec.	1. Sec	tion 33-160 is amended as follows:
2	33-160. Bo	ard of	Trustees.
3			* * *
4	(f)	Offic	ers. The Board must select a chair, vice chair, and secretary from
5		the Board's members.	
6		(1)	The chair must preside at meetings of the Board and may take
7			administrative action [, including executing an instrument,] on
8			behalf of the Board. [A person may rely in good faith on an act
9			of the chair as legally valid.]
10		(2)	The vice chair must perform the duties and exercise the powers
11	ι.		of the chair when the chair is unavailable, or the Board
12			determines is otherwise unable to perform the duties of the chair.
13		(3)	The secretary must record the proceedings and actions of the
14			Board and may certify a document or action of the Board. A
15			person may rely in good faith on the secretary's certification as
16			proof of the document or action.
17	(g)	Meet	ings and actions.
18		(1)	The Board must meet at least once during each calendar quarter.
19			The chair, or 10 members of the Board, may call a meeting of the
20			Board, in the manner and at times and places provided under the
21			policies of the Board. The Board is a public body under the State
22			Open Meetings Act.
23		(2)	(A) Ten trustees constitute a quorum.
24			(B) Each trustee has one vote.
25			(C) Ten trustees must agree for the Board to act.

26	(3)	The Board may act without a meeting. All of the trustees must	
27		concur in writing for the Board to approve any action the Board	
28		takes without a meeting.	
29	(4)	The Board may adopt procedures consistent with this Section.	
30	(5)	In its written policies and procedures, the [The] Board may	
31		authorize a trustee, the Executive Director, or a similarly situated	
32		County employee, to execute instruments on behalf of the Board.	
33		[The authority must be in writing and specifically describe the	
34		instrument and how the trustee must execute the instrument.]	
35		* * *	
36	Sec. 2. Ex	pedited Effective Date.	
37			
38	protection of the public interest. This Act takes effect on the date on which it		
39	becomes law.		
40	Approved:		
41			
	Nancy Floreen, Presi	dent, County Council Date	
42	Approved:		
42			
43			
	Isiah Leggett, County		
44	This is a correct copy	of Council action.	
45			
	Linda M. Lauer, Cler	k of the Council Date	

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#### LEGISLATIVE REQUEST REPORT

Expedited Bill 40-16

#### Consolidated Retiree Health Benefits Trust Board – Authority to Delegate - Amendments

- **DESCRIPTION:** The Bill would amend the County's law to authorize the Board of Trustees, which oversees the investment program for the County's Consolidated Retiree Health Benefits Trust (CRHBT), to delegate signature authority to the Executive Director, or a similarly situated County employee, consistent with its fiduciary duties and its written policies and procedures.
- **PROBLEM:** The Bill would permit the Board to delegate signature authority, such as the execution of contracts. This authority would better align the roles and responsibilities of the Board Staff in the oversight of the investment program and increase the efficiency of the operation.

GOALS AND

- **OBJECTIVES:** The goal of the Bill is to provide the Board with the necessary authority to meet its fiduciary duties in overseeing the investment programs for the County's CRHBT in the appropriate manner.
- **COORDINATION:** The Board of Trustees and the County Attorney's Office have reviewed this Bill.
- FISCAL IMPACT: Office of Management and Budget

# ECONOMIC

- IMPACT: Office of Management and Budget
- **EVALUATION:** N/A

# EXPERIENCE

**ELSEWHERE:** In 2012, in Bill 24-12, the County Council approved similar legislation for the Board of Investment Trustees which oversees the investment programs for the County's retirement plans. In addition, the State of Maryland, along with numerous other pension systems, currently provide for the Boards, overseeing the investment of the Trust Fund assets, to delegate certain functions to the Executive Director, or other staff, if such delegation is established in policies and procedures. The County's Chief Administrative Officer, in his role as Plan Administrator, currently has the authority within the Code to delegate his duties.

SOURCE OF INFORMATION:

Linda Herman, Board of Trustees Amy Moskowitz, Office of the County Attorney

APPLICATION WITHIN MUNICIPALITIES: N/A

**PENALTIES:** N/A

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RECEIVED

MONTGOMERY COUNTY

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OFFICE OF THE COUNTY EXECUTIVE ROCKVILLE, MARYLAND 20850

Isiah Leggett County Executive

# MEMORANDUM

#### September 21, 2016

ГО: N	ancy Floreen,	Council President
ГО: N	ancy Floreen,	Council Preside

FROM:

Isiah Leggett, County Executive'

SUBJECT: Expedited Bill to Amend the County's Law on the Consolidated Retiree Health Benefits Trust

I am attaching for the Council's consideration a bill that would amend the County's law to allow the Board of Trustees, which oversees the investment program for the County's Consolidated Retiree Health Benefits Trust, to delegate signature authority to the Executive Director, or a similarly situated employee, to execute instruments on behalf of the Board consistent with its fiduciary duties and its written policies and procedures.

The County Code establishes the Board of Trustees in Section 33-160 and gives the Board the power to invest the assets of the trust fund, authority to direct the payment of benefits, and describes other actions to be taken in Section 33-160. The Board has been advised by its legal counsel that the delegation of its duties is permitted under common law. However, the Board's counsel has advised them that the delegation authority should be provided in its governing document, the County Code. The legislation would provide similar delegation of duties as set forth in Section 33-47(d)(14) which allows the Chief Administrative Officer to delegate any power or duty. In addition, in 2012 Bill 24-12, the County Council approved similar legislation for the Board of Investment Trustees which oversees the investment programs for the County's retirement plans.

Thank you for your prompt consideration of this bill.

Attachments



### Fiscal Impact Statement Bill XX-16 - Consolidated Retiree Health Benefits Trust Fund – Delegation of Authority

1. Legislative Summary

The bill would permit the Board of Trustees to delegate certain duties as it deems appropriate and consistent with its fiduciary duties and its written policies and procedures. The authority to delegate certain duties was provided to the Board of Investment Trustees in Bill 24-12, and this bill provides the same authority to the Board of Trustees.

2. An estimate of changes in County revenues and expenditures regardless of whether the revenues or expenditures are assumed in the recommended or approved budget. Includes source of information, assumptions, and methodologies used.

This bill has no impact to revenues or expenditures.

3. Revenue and expenditure estimates covering at least the next 6 fiscal years.

This bill has no impact to revenues or expenditures.

4. An actuarial analysis through the entire amortization period for each bill that would affect retiree pension or group insurance costs.

Not applicable.

5. An estimate of expenditures related to County's information technology (IT) systems, including Enterprise Resource Planning (ERP) systems.

Not applicable.

6. Later actions that may affect future revenue and expenditures if the bill authorizes future spending.

Not applicable.

7. An estimate of the staff time needed to implement the bill.

Not applicable.

8. An explanation of how the addition of new staff responsibilities would affect other duties.

Not applicable.

9. An estimate of costs when an additional appropriation is needed.

Not applicable.

10. A description of any variable that could affect revenue and cost estimates.

Not applicable.

11. Ranges of revenue or expenditures that are uncertain or difficult to project.

Not applicable.

12. If a bill is likely to have no fiscal impact, why that is the case.

Not applicable.

13. Other fiscal impacts or comments.

Not applicable.

14. The following contributed to and concurred with this analysis: Corey Orlosky, Office of Management and Budget

Hughes, Director Office of Management and Budget

<u>9/6/16</u>

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# **Economic Impact Statement** Bill ##-16E, Consolidated Retiree Health Benefits Trust Fund

### **Background:**

This legislation would permit the Board of Trustees (Board) to assign or delegate signature authority through policy. The purpose of Bill ##-16E is to better align the roles and responsibilities of Board Staff in the oversight of the investment program for the County's Consolidated Retiree Health Benefits Trust (CRHBT) and further enhance the efficiency of the operation of the investment program.

Bill ##-16E amends Section 33-160(g)(5) of the County Code to add the phrase "In its written policies and procedures" before "the Board may authorize a trustee" and add the phrase "the Executive Director or a similarly situated County employee" immediately after "the Board may authorize a trustee." The legislation deletes the phrase related to "the authority must be in writing and specifically describe the instrument and how the trustee must executive the instrument."

### 1. The sources of information, assumptions, and methodologies used.

There are no sources of information, assumptions, or methodologies used by the Department of Finance in the preparation of the economic impact statement.

# 2. A description of any variable that could affect the economic impact estimates.

There are no variables that could affect the economic impact estimates.

### 3. The Bill's positive or negative effect, if any on employment, spending, savings, investment, incomes, and property values in the County.

Bill ##-16E would have no effect on employment, spending, savings, investment, incomes, and property values in the County.

#### 4. If a Bill is likely to have no economic impact, why is that the case?

Bill ##-16E amends County Code 33-160 to allow the Board to delegate certain duties and therefore has no economic impact.

#### 5. The following contributed to or concurred with this analysis:

David Platt and Robert Hagedoorn, Finance; Linda Herman, Executive Director, Montgomery County Employee Retirement Plans; and Corey Orlosky, OMB.

Alexandre A. Espinosa, Director

<u>8/4/16</u> Date

Department of Finance