Zoning Text Amendment No.: 18-05

Concerning: Uses, Use Standards,

and Regulatory

Approvals – Signature Business Headquarters

Draft No. & Date: 1 - 4/6/18Introduced: April 10, 2018

Public Hearing:

Adopted: Effective:

Ordinance No.:

COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND SITTING AS THE DISTRICT COUNCIL FOR THAT PORTION OF THE MARYLAND-WASHINGTON REGIONAL DISTRICT WITHIN MONTGOMERY COUNTY, MARYLAND

By: The District Council at the request of the County Executive

AN AMENDMENT to the Montgomery County Zoning Ordinance to:

- create a new use for a Signature Business Headquarters, and
- provide a process for approval of a Signature Business Headquarters plan.

By amending the following sections of the Montgomery County Zoning Ordinance, Chapter 59 of the Montgomery County Code:

DIVISION 59-1.4.	"DEFINED TERMS"
Section 59-1.4.2.	"Specific Terms and Phrases Defined"
DIVIDION FO O 1	GUCE TADIES

DIVISION 59-3.1. "USE TABLE"

Section 59-3.5.8. "Office and Professional"

Section 59-3.5.8.D. "Signature Business Headquarters"

DIVISION 59-4.5. "COMMERCIAL/RESIDENTIAL ZONES"

Section 59-4.5.2. "Density and Height Allocation"

Section 59-4.5.4. "Optional Method Development"
DIVISION 59-7.3. "REGULATORY APPROVALS"
Section 59-7.3.3 "Sketch Plan"
Section 59-7.3.5. "Signature Business Headquarters Plan"
DIVISION 59-7.5 "NOTICE STANDARDS"
Section 7.5.1. "Noticed Required"

EXPLANATION:

Boldface indicates a Heading or a defined term.

<u>Underlining</u> indicates text that is added to existing law by the original text amendment or by ZTA 14-09.

[Single boldface brackets] indicate text that is deleted from existing law by original text amendment.

<u>Double underlining</u> indicates text that is added to the text amendment by amendment or text added by this amendment in addition to ZTA 14-09.

[[Double boldface brackets]] indicate text that is deleted from the text amendment by amendment or indicates a change from ZTA 14-09.

* * * indicates existing law unaffected by the text amendment.

ORDINANCE

The County Council for Montgomery County, Maryland, sitting as the District Council for that portion of the Maryland-Washington Regional District in Montgomery County, Maryland, approves the following ordinance:

1	Sec. 1. DIVISION 59-1.4. is amended as follows:
2	Division 1.4. Defined Terms
3	* * *
4	Section 1.4.2 Specific Terms and Phrases Defined
5	* * *
6	Signature Business Headquarters: See Section 3.5.8.D.
7	Sec. 2. DIVISION 59-3.1. is amended as follows:
8	Division 59-3.1. Use Table
9	* * *
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												Resid	dentia	al														
LIST OF USE SPOUR	Definitions and	Ag	Re	Rural Residential		Residential Detached					Residential Townhouse		Residential Multi-Unit		Commercial / Residential			Employment			Industrial							
USE OR USE GROUP	Standards	AR	R	RC	RNC	RE-	RE- 2C	RE-1	R- 200	R-90	R-60	R- 40	TLD	TMD	THD	R-30	R-20	R-10	CRN	CRT	CR	GR	NR	LSC	EOF	IL	IM	IH
Lodging	3.5.6																											
Bed and Breakfast	3.5.6.B	L	L	L	L	L	L	L	L	С	С								L	L		L	L					
Hotel, Motel	3.5.6.C																			Р	Р	Р		Р	Р			
Medical and Dental	3.5.7																											
Clinic (Up to 4 Medical Practitioners)	3.5.7.A								С	С	С								Р	Р	Р	Р	Р	Р	Р	Р	Р	
Clinic (More than 4 Medical Practitioners)	3.5.7.B																		L	Р	Р	Р	С	Р	Р	Р	Р	
Medical, Dental Laboratory	3.5.7.C																			Р	Р	Р		Р	Р	Р	Р	
Office and Professional	3.5.8																											
Life Sciences	3.5.8.A																							Р				
Office	3.5.8.B								С	С	С								Р	Р	Р	Р	Р	L	Р	L	L	
Research and Development	3.5.8.C																			Р	Р			Р	L	Р	Р	
Signature Business Headquarters	3.5.8.D																				L							
Parking	3.5.9																											
Structured Parking	3.5.9.B																			Р	Р	Р		Р	Р	Р	Р	
Surface Parking for Use Allowed in the Zone	3.5.9.C					L	L	L	L	L	L	L				L	L	L	L	L	L	L	L	L	L	L	L	L
Surface Parking for Commercial Uses in an Historic District	3.5.9.D	L	L			L	L	L	L		С	С				С	С	С										

13	Section 3.5.8. Office and Professional
14	* * *
15	Section 3.5.8.D
16	D. Signature Business Headquarters
17	1. <u>Defined</u>
18	Signature Business Headquarters means the headquarters or other primary
19	place of business of a single commercial or industrial organization,
20	including ancillary uses, that includes at least 25,000 employees located
21	within a single Metro Station Policy Area.
22	2. Exemptions
23	a. A sketch plan and a site plan are not required for a Signature Business
24	Headquarters if the Planning Board approves a Signature Business
25	Headquarters plan under Section 7.3.5.
26	b. A Signature Business Headquarters plan is exempt from the binding
27	elements and conditions of a development plan approved before [date
28	of adoption].
29	3. <u>Use Standards</u>
30	a. Commercial and residential FAR limits on the subject property may
31	be reallocated, as long as total FAR does not exceed the maximum
32	total mapped FAR of the property.
33	b. If the subject property has a mapped height of 150 feet or more, heigh
34	may be exceeded by up to 100 feet, but no greater than a total height
35	of 300 feet, if the Planning Board finds that the additional height is
36	compatible with abutting and confronting development.
37	c. The subject property may utilize FAR averaging under Section
38	<u>4.5.2.B.</u>

* * *

Sec. 3. DIVISION 59-4.5. is amended as follows: 40 Division 59-4.5. Commercial/Residential Zones 41 * * * 42 Section 4.5.2. Density and Height Allocation 43 A. Density and Height Limits 44 1. Density is calculated as an allowed floor area ratio (FAR). 45 2. Each CRN, CRT, and CR zone classification is followed by a number 46 and a sequence of 3 additional symbols: C, R, and H, each followed by 47 another number where: 48 a. The number following the classification is the maximum total 49 FAR allowed unless additional FAR is allowed under Section 4.5.2.C 50 or Section 4.7.3.D.6.c: 51 b. The number following the C is the maximum nonresidential FAR 52 allowed unless additional FAR is allowed under Section 3.5.8.D; 53 c. The number following the R is the maximum residential FAR 54 allowed unless additional residential FAR is allowed under Section 55 3.5.8.D, Section 4.5.2.C or Section 4.7.3.D.6.c; and 56 d. The number following the H is the maximum building height in 57 feet allowed unless additional height is allowed under Section 3.5.8.D, 58 Section 4.5.2.C, Section 4.7.3.D.6.c, or Section 4.5.2.A.2.e. 59 60 **B.** FAR Averaging 61 1. Only standard method development projects that require site plan 62 approval or optional method development projects can average FAR 63 between properties. 64 2. FAR may be averaged over 2 or more directly abutting or confronting 65 properties in one or more Commercial/Residential zones, if: 66 a. the properties are under the same site plan, [or] sketch plan, or 67 Signature Business Headquarters plan; however, if a sketch plan or 68 Signature Business Headquarters plan is required, density averaging 69

must be shown on the [sketch] applicable plan;

71 72 73	b. the resulting properties are created by the same preliminary subdivision plan or satisfy a phasing plan established by an approved sketch plan or Signature Business Headquarters plan;
74 75	c. the maximum total, nonresidential, and residential FAR limits apply to the entire development, not to individual properties;
76 77 78 79 80	d. the total allowed maximum density on a resulting property that is abutting or confronting a property in an Agricultural, Rural Residential, or Residential Detached zone that is vacant or improved with an agricultural or residential use, does not exceed that allowed by the property's zone; and
81 82 83	e. public benefits are required to be provided under any phasing element of an approved sketch plan or Signature Business Headquarters plan.
84 85	3. Density may be averaged over 2 or more non-contiguous properties in one or more CRT or CR zones, if:
86	a. Each provision under Section 4.5.2.B.2 is satisfied;
87 88 89	b. The properties are within 1/4 mile of each other, [or] <u>located</u> in a designated master planned density transfer area, <u>or are part of a Signature Business Headquarters plan;</u>
90 91	c. The minimum public benefit points required under Section 4.5.4.A.2 must be exceeded by at least 50%; and
92 93	d. The applicable master plan does not specifically prohibit the averaging of density between non-contiguous properties.
94	4. If the Planning Board approves a site plan or Signature Business
95	Headquarters plan for a development project using FAR averaging across
96	two or more lots, the maximum density on certain lots in the development
97	project will be less than or greater than the zone allows, as indicated in the
98	[site]applicable plan. To provide additional notice of the FAR averaging,
99	before the Planning Board approves a certified site plan or certified
100	Signature Business Headquarters plan for such a project or, if plat approval
101	is required, before plat approval, the applicant must state the gross square
102	footage taken from any lot with reduced density in an instrument approved
103	by the Planning Board and must record the instrument in the Montgomery
104	County land records.

106	Section	on 4.5.4. Optional Method Development
107	The C	CRT and CR zone allow development under the optional method.
108	A.	General Requirements
109		1. Procedure for Approval
110 111 112 113		A sketch plan must be approved under Section 7.3.3, <u>unless a Signature</u> <u>Business Headquarters plan is approved under Section 7.3.5.</u> A site plan must be approved under Section 7.3.4. for any development on a property with an approved sketch plan.
114		* * *
115		Sec. 4. DIVISION 59-7.3 is amended as follows:
116	Divis	ion 59-7.3. Regulatory Approvals
117		* * *
118	Section	on 7.3.3. Sketch Plan
119	A.	Applicability and Description
120 121 122		1. Development under optional method in the CRT, CR, EOF, or LSC zone requires approval of a sketch plan, or <u>Signature Business Headquarters plan.</u>
123		* * *
124	Section	on 7.3.5 Signature Business Headquarters Plan
125	<u>A.</u>	Applicability and Description
126		1. A Signature Business Headquarters plan provides a detailed overview of
127		a proposed Signature Business Headquarters. A Signature Business
128		Headquarters plan review will be used to determine if the proposed
129		development satisfies current laws, regulations, and this Chapter, and
130		substantially conforms with the intent of the applicable master plan and
131		approved guidelines.
132		2. A Signature Business Headquarters plan may be phased, with each phase
133		approved separately under this section.

3. A Signature Business Headquarters plan may encompass all or part of any property on which the Signature Business Headquarters will be located and must demonstrate its relation to and coordination with other applicable approvals or submittals. Any amendment to a previously approved plan may follow the timeframe for review under Section 7.3.5.B.3 through Section 7.3.5.B.6, Section 7.3.5.C. and Section 7.3.5.D. **B.** Application Requirements

1. Ownership

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- a. An applicant must own the subject property or be authorized by the owner to file the application.
- b. If any land or right-of-way encompassed by a Signature Business Headquarters plan application is owned or controlled by the State, County, or any other entity or agency, a written agreement or authorization from that entity or agency must be submitted with the Signature Business Headquarters plan application.
- 2. A Signature Business Headquarters plan application must include:
 - a. a legally binding commitment or other evidence accepted by the Planning Director that the Signature Business Headquarters will employ at least 25,000 individuals within a single Metro Station Policy Area;
 - b. application form and fees required by the Planning Director;
 - c. site map showing existing buildings, structures, circulation routes, significant natural features, historic resources, zoning and legal descriptions on the proposed development site and within 500 feet of the perimeter boundary:
 - d. list of abutting and confronting property owners in the County tax records;

161	e. <u>list of any civic, homeowners, and renters associations that are</u>
162	registered with the Planning Department and located within ½ mile
163	of the site;
164	f. documentation of interest in the proposed development site under
165	<u>Section</u> 7.3.5.B.1;
166	g. statement of justification outlining how the proposed development
167	satisfies the standards and criteria required to grant the application
168	h. verification that the applicant has posted notice on the property and
169	notified affected properties;
170	i. Traffic Statement or Study accepted by the Planning Director, if
171	not submitted with a previous or concurrent application;
172	j. environmental documentation or exemption for:
173	i. an approved Natural Resources Inventory/Forest Stand
174	<u>Delineation;</u>
175	ii. Stormwater Management Concept Application or, if
176	required, a Water Quality Plan Application; and
177	iii. <u>a final Forest Conservation Plan application;</u>
178	k. existing and proposed dry and wet utility plan;
179	1. plans of proposed development showing:
180	i. use, footprints, ground-floor layout, and heights of all
181	buildings and structures;
182	ii. required open spaces and recreational amenities;
183	iii. <u>detailed layout and dimensions for all sidewalks, trails,</u>
184	paths, roadways, parking, loading, and bicycle storage
185	<u>areas;</u>
186	iv. grading;
187	v. landscaping and lighting; and

188	m. a development program and inspection schedule detailing the
189	construction schedule for the project.
190	3. The applicant must submit an initial application to the Planning
191	<u>Director for approval of completeness</u> . The Planning Director must
192	review the application for completeness within 3 days after receipt.
193	An application is incomplete if any required element is missing or is
194	facially defective, e.g., a drawing that is not to scale or lacks proper
195	signatures. The assessment of completeness must not address the
196	merits of the application.
197	4. The applicant must submit any required revisions to the Planning
198	<u>Director</u> . The <u>Planning Director must review the revised application</u>
199	for completeness within 2 days after receipt.
200	5. After the Planning Director verifies that the application is complete,
201	the applicant must file the final application with the Planning
202	Director, who will accept the application and establish a hearing date
203	under Section 7.3.5.C.
204	6. <u>Public notice is required under Division 7.5.</u>
205	C. Hearing Date
206	The Planning Board must schedule a public hearing to begin within 60 days
207	after the date an application is accepted. The applicant may request an
208	extension with Planning Board approval. Any extension of the public
209	hearing must be noticed on the hearing agenda with the new public hearing
210	date indicated.
211	D. Review and Recommendation
212	1. State and County Agencies
213	a. Reviewing State and County agencies and utilities must submit

comments within 15 days after the date an application is accepted.

b. The applicant must submit revised drawings to address the 215 comments a minimum of 20 days before the date of the hearing. 216 The Planning Director may extend the deadline if the applicant 217 submits a written request within 5 days after the revised drawings 218 were due. 219 2. Planning Director 220 The Planning Director must publish a report and recommendation a 221 minimum of 10 days before the Planning Board hearing. 222 3. Withdrawal of an Application 223 The Planning Board must send a notice to all parties entitled to notice 224 of the hearing when an applicant withdraws an application for a 225 headquarters plan. 226 E. Necessary Findings 227 1. When reviewing an application, the approval findings apply only to 228 the site covered by the application. 229 2. To approve a Signature Business Headquarters plan, the Planning 230 Board must find that the proposed development: 231 a. satisfies any previous approval that applies to the site, unless 232 exempt under Section 3.5.8.D.2 or amended; 233 b. satisfies the applicable use and development standards and general 234 requirements of this Chapter; 235 c. satisfies the applicable requirements of Chapter 19 and Chapter 236 22A; 237 d. provides safe, well-integrated parking, circulation patterns, 238 building massing, and site amenities; 239

240	e. <u>substan</u>	tially conforms with the intent of the applicable master plan
241	and any	guidelines approved by the Planning Board that implement
242	the app	licable plan;
243	f. will be	located within the same Metro Station Policy Area as all
244	other pl	hases of the Signature Business Headquarters;
245	g. on a pro	operty in a master plan area that requires staging based on
246	Non-A	uto Driver Mode Share (NADMS), is exempt from the
247	staging	requirement if:
248	i.	the applicant agrees to enter into a traffic mitigation
249		agreement that provides an action plan for substantial
250		achievement of the applicable NADMS goal,
251	ii.	parking below the minimum required under Section 6.2.4
252		is provided, and
253	iii.	transit, bicycle and pedestrian infrastructure required by
254		the applicable stage of the master plan is funded in the
255		Capital Improvements Program or Consolidated
256		Transportation Program, or provided by the applicant;
257		and,
258	h. will be	served by adequate public services and facilities including
259	schools	, police and fire protection, water, sanitary sewer, public
260	<u>roads, s</u>	storm drainage, and other public facilities.
261	F. Decision	
262	1. The Plann	ing Board must act upon the close of the record of the
263	<u>public</u> <u>hea</u>	ring by majority vote of those present at the public hearing
264	to approve	, approve with modifications or conditions, or deny the
265	<u>application</u>	n. The Planning Board must issue a resolution reflecting its
266	decision w	ithin 7 days of the Planning Board vote.

2. Any party aggrieved by a decision of the Planning Board may file a 267 petition for judicial review of the decision within 30 days after the 268 Planning Board's action to the Circuit Court and thereafter to the 269 Court of Special Appeals. 270 3. Final headquarters plans must be certified by the Planning Director to 271 confirm that the drawings reflect the Planning Board's approval. 272 **G.** Conforming Permits 273 For any development requiring a Signature Business Headquarters plan, 274 275 DPS must not issue a sediment control permit, building permit, or use-andoccupancy permit for any building, structure, or improvement unless the 276 Planning Board has approved a Signature Business Headquarters plan and a 277 bond has been approved under Section 7.3.5.K.3. 278 H. Duration of Approval 279 1. A Signature Business Headquarters plan expires unless a certified 280 Signature Business Headquarters plan is approved by the Planning 281 Director within 24 months after the date the resolution is mailed. 282

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- 2. A Signature Business Headquarters plan does not become effective until a record plat is recorded that satisfies any approved subdivision plan for the subject property.
- 3. <u>Development activities under Section 7.3.5 must satisfy the certified</u>
 <u>Signature Business Headquarters plan and any conditions of approval.</u>
- 4. If the Planning Board approves a Signature Business Headquarters plan, the applicant must have a building permit application, accepted by the Department of Permitting Services, that includes the core and shell of the principal building within two years of the date of the Planning Board's resolution. Within two years after the Department of Permitting Services accepts the building permit application that

includes the core and shell of the principal building, the applicant 294 must obtain that building permit. The deadlines under this section 295 may not be extended. If an applicant fails to comply with any of the 296 deadlines under this section, the applicable phase of the Signature 297 Business Headquarters plan approval is revoked. 298 I. Recording Procedures 299 The certified Signature Business Headquarters plan and Planning Board 300 resolution must be maintained in the permanent files of the Planning 301 Department. 302 303 J. Amendments 304 Any property owner may apply for a Signature Business Headquarters plan 305 amendment to change a certified Signature Business Headquarters plan. 306 There are two types of amendments: a major and a minor amendment. 307 1. Major Amendment 308 309 a. A major amendment includes any request to increase density or height by more than that allowed under a minor 310 amendment (Section 7.3.5.J.2); decrease open space; deviate 311 from a condition of approval; or alter a basic element of the 312 plan. 313 314 b. Public notice is required under Division 7.5. c. A major amendment must follow the same hearing 315 procedures and satisfy the same necessary findings as the 316 original Signature Business Headquarters plan. 317 2. Minor Amendment 318 a. A minor amendment includes any request to increase 319 density by up to 10% or 30,000 square feet whichever is less. 320 provided the increase is less than or equal to the total mapped 321

density; increase height by up to 10% provided the height is 322 less than or equal to the height allowed under Section 3.5.8.D; 323 change an ancillary use, a parking or loading area, landscaping, 324 sidewalk, recreational facility or area, configuration of open 325 space, or any other plan element that will have a minimal effect 326 on the overall design, layout, quality or intent of the plan. A 327 minor amendment also includes a reduction in approved 328 parking to satisfy Article 59-6. A minor amendment does not 329 330 include any change that prevents circulation on any street or path. 331 b. Public notice is required under Division 7.5. 332 c. A minor amendment may be approved by the Planning 333 Director without a public hearing if no objection to the 334 application is received within 15 days after the application 335 notice is sent. If an objection is received within 15 days after 336 the application notice is sent, and the objection is considered 337 relevant, a public hearing is required. A public hearing must be 338 held under the same procedures as an original application. 339 340 **K.** Compliance and Enforcement 341 1. If the Planning Board finds, after holding a public hearing or 342 designating a hearing officer to hold a public hearing, that a property 343 under development is not in compliance with a certified Signature 344 Business Headquarters plan, it may: 345

by Chapter 50 (Section 50-10.6.D);

a. impose a civil fine or administrative civil penalty authorized

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348	b. suspend or revoke Signature Business Headquarters plan
349	approval;
350	c. order a compliance program that would permit the applicant
351	to take corrective action to satisfy the certified Signature
352	Business Headquarters plan;
353	d. allow the applicant to propose modifications to the certified
354	Signature Business Headquarters plan; or
355	e. take any combination of these actions.
356	2. If the Planning Board or its designee finds that the applicant has
357	failed to comply with a compliance program approved under Section
358	7.3.5.K.1.c, the Planning Board may, without holding any further
359	hearing, take any of the actions identified in Section 7.3.5.K.1.a.
360	through Section 7.3.5.K.1.e.
361	3. If the Planning Board suspends or revokes a Signature Business
362	Headquarters plan, DPS must immediately suspend any applicable
363	building permit under which construction has not been completed or
364	withhold any applicable use-and-occupancy permit, until the Planning
365	Board reinstates the Signature Business Headquarters plan or
366	approves a new plan for the development.
367	4. The Planning Board may require the applicant to post a
368	commercially acceptable form of surety securing compliance with and
369	full implementation of specified features of the certified Signature
370	Business Headquarters plan in an amount set by the Planning Board.
371	If such surety is required, DPS must not issue a building permit or
372	use-and-occupancy permit until such surety is accepted.
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Sec. 5. DIVISION 59-7.5 is amended as follows:

Division 59-7.5. Notice Standards

Section 7.5.1. Notice Required

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Application	News- paper	Pre- Submittal Meeting	Applica- tion Sign	Application Notice	Hear- ing Notice	Resolu -tion Notice	Building Permit Sign Notice	Website Posting
* * *								
Regulatory Appro	ovals							
* * *								
Site Plan		X	X	X	X	X		Х
Signature Business Headquarters Plan			<u>x</u>	<u>x</u>	<u>x</u>	<u>x</u>		<u>x</u>
Amendments to Approvals								
* * *								
Minor Site Plan Amendment				Х				
Major Signature Business Headquarters Plan Amendment			<u>X</u>	<u>X</u>	<u>X</u>	<u>X</u>		<u>X</u>
Minor Signature				<u>X</u>				

<u>Business</u>				
<u>Headquarters</u>				
<u>Plan</u>				
Amendment				