BEFORE THE BOARD OF APPEALS FOR MONTGOMERY COUNTY, MARYLAND

Office of Zoning and Administrative Hearings Stella Werner Office Building 100 Maryland Avenue, Room 200 Rockville, Maryland 20850

IN THE MATTER OF: DONG YA, LLC, AND HONG CHENG, LLC.)))
Petitioner	,)
Kevin Foster Tim Longfellow Nick Driban)) Special Exception Modification S-847-B)
For the Petitioner	,)
Patricia A. Harris, Esquire)))
Attorney for the Petitioner	,)

PETITIONER'S STATEMENT OF THE CASE

In accordance with Rules 10.4 and 3.1 of the Rules of Procedure for Petitions for Special Exception cases, which govern applications being reviewed under the Zoning Ordinance in effect on October 29, 2014 (the "Prior Zoning Ordinance"), the owners of the property subject to this Petition, Dong Ya, LLC and Hong Cheng, LLC (collectively, the "Petitioner"), submit this Statement of the Case (the "Statement") in connection with the request for a major modification to Special Exception S-847-A, to permit additional fueling stations and construction of a larger convenience store for the Property located at 15585 and 15595 Old Columbia Pike (the "Property"). The Petitioner incorporates by reference its Land Use Report, submitted contemporaneously with this Statement.

I. STATEMENT OF GROUNDS UPON WHICH THE CASE IS BASED AND JUSTIFICATION FOR THE SPECIAL EXCEPTION MODIFICATON APPLICATION.

The Property, as defined in the Land Use Report is located at 15585 and 15595 Old Columbia Pike in the southwest corner of the intersection of Maryland Route 198 (hereinafter

"Old Columbia Pike") and U.S. 29A (hereinafter "Business 29") in Burtonsville, Maryland. In 2019, the County Council sitting as the District Council approved Local Map Amendment H-134 (the "LMA") that rezoned the Property from CRN to CRT to accommodate the continued use of the Property for an automobile filling station.

The Property is currently zoned CRTF-1.5, C-1.0, R-0.5, H-45. The Property consists of two parcels: Parcel N913 (15585 Old Columbia Pike) is improved with four fueling dispenser, a canopy, and a 2,496 square foot 7-11 convenience store; and Parcel N924 (15595 Old Columbia Pike) is improved with a 8,208 square foot retail mattress retail store located along the eastern portion of the Property. Access to the Property from Old Columbia Pike is provided via two driveways, with the western driveway unrestricted and the eastern driveway limited to rights-in/rights-out as a result of the existing median.

The initial Special Exception (Case No. 2173) was granted in 1967 and approved a three-bay automobile filling station on the Property. In 1982 the Board of Appeals granted Special Exception S-847 to modernize the existing station by razing the service station and eliminating the services bays and constructing a new canopy and six fueling dispensers. The Opinion of the Board notes that petitioner will "construct a 2,560 square foot building to accommodate a 7-11 store (*a permitted use in the C-2 Zone*)." The Opinion provided that the hours of operation were 24-hours per day, seven days a week. Two minor modifications to the Special Exception were granted in 1983 and 1994. The Special Exception was most recently amended in 1995, per S-847-A to among other things, reduce the number of dispensers from six to four.

The Petitioner is seeking to modify the Special Exception to add two fueling dispensers to the Property (thus reinstating the number approved in 1982) and to reconfigure the layout of the fueling dispensers and the canopy. In addition, the Petitioner will raze the existing convenience store and replace it with a 5,919 square foot convenience store. In accordance with Binding Element No. 5 of the LMA, the Special Exception Modification will include a 40 foot wide reserved land area for a potential private access roadway along the western side of the Property.

This Special Exception Modification is being submitted under the standards and procedures of the Prior Zoning Ordinance, pursuant to Section 7.7.1.C of the current Zoning Ordinance. As depicted on the Special Exception Plan and discussed in detail in the Land Use Report, the Special Exception Modification satisfies the requirements of the Prior Zoning Ordinance, under which the Application is grandfathered, including the Special Exception standards set forth in Section 59-G-2.06, the general requirements set forth in 59-C-15.6, and the development standards set forth in Section 59-C-15.7.

The Application is also in substantial conformance with the Master Plan. The Property is subject to the recommendations of the 2012 Approved and Adopted Burtonsville Crossroads

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¹ As a permitted use, the convenience store would not be subject to special exception approval and there is no indication in the approval or the subsequent Special Exception approvals that the convenience store is controlled by S-847-A.

Neighborhood Plan (the "Master Plan"). Prior to the adoption of the Master Plan, the Property was zoned General Commercial (C-2) and in connection with the sectional map amendment following the adoption of the Master Plan, the Property was zoned CRN. As noted, in 2019 pursuant to the LMA, the Property was rezoned to CRTF. The Special Exception Modification adheres to the six binding elements of the LMA and proposes development that is consistent with that contemplated by the LMA.

The central goal of the Master Plan is:

...the creation of a complete community designed at a scale to serve the surrounding area with small businesses, retail local services, offices, residential and open spaces for local events, conservation, and recreation. The community will be connected by a system of enhanced local streets, sidewalks and trails.

The Property is located more than 425 feet from the closest dwelling and includes a substantial tree buffer. The proposed Special Exception Modification allows a continuation of the existing use at a highly visible location at the intersection of two major roads – Old Columbia Pike and Business 29. As noted in connection with the LMA. and as explained further in the Land Use Report, the Special Exception Modification will promote four inter-related themes of the Master Plan – connectivity, design, economy and environment, thus evidencing its substantial conformance with the Master Plan.

A Local Area Transportation Review ("LATR") report and traffic signal study are being finalized by the Petitioner's traffic consultant, Lenhart Traffic Consulting, Inc. and will be submitted within two weeks of the filing of the Application. The current draft of the LATR report indicates that the proposed Special Exception Modifications will have no adverse impacts on the surrounding roadway network. The draft LATR study indicates that all of the study intersections will operate well within the M-NCPPC standards for traffic adequacy. In addition, the traffic signal study demonstrates that a new traffic signal to be located at the intersection of Old Columbia Pike and the Property's western driveway entrance is warranted and that the installation of this signal will result in the adequate functioning of this intersection. The State Highway Administration ("SHA") has provided a preliminary indication that the traffic signal is currently warranted under existing conditions and should be installed prior to opening of the proposed use.

Adequate public facilities and services will continue to be available to serve the automobile filling station on the Property. The roadway network surrounding the Property and the proposed vehicular and pedestrian improvements (including installation of a separated bike path along the Property's frontage and the elimination of the slip lane at Old Columbia Pike and Business 29) are safe, adequate and efficient. The Property will be served by existing water and sewer mains. Electric, gas and telecommunications services will also continue to be available to adequately serve the Property. Other public facilities and services – including police stations and firehouses – are currently available in the vicinity of the Project.

The evidence to be presented will demonstrate: (1) that the Special Exception Modification satisfies the development standards of the CRTF Zone; (2) that the Special

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Exception Modification satisfies the Special Exception standards set forth in Section 59-G-2.06 of the Prior Zoning Ordinance for automobile filling stations; (3) that the available public facilities and services will continue be adequate to serve the Project; (4) that the Special Exception Modification substantially conforms with the recommendations of the Master Plan; and (5) that approval of the Special Exception Modification complies with the required general and specific findings contained in Division 59-C-15 of the Prior Zoning Ordinance.

II. REPORTS INTENDED TO BE INTRODUCED AT THE HEARING

- 1. Land Use Report;
- 2. Statement of Operations (contained within the Land Use Report); and
- 3. LATR report and traffic signal study prepared by Lenhart Traffic Consulting, Inc. (to be subsequently submitted).

III. SUMMARY OF EXPERT TESTIMONY

At the present time, the Applicant intends to call the following expert witnesses to testify in support of the rezoning application:

- 1. Kevin Foster, Certified Land Planner and Registered Landscape Architect with Gutschick, Little & Weber, P.A., will testify as to among other things, the existing conditions and physical characteristics of the Property; the zoning history of the Property; the existing and proposed site improvements; and the Project's compliance with the intent, applicable development standards, and all requirements of the Prior Zoning Ordinance. He also will provide testimony regarding the proposed development's substantial conformance with the Master Plan and compatibility with the surrounding neighborhood.
- 2. Tim Longfellow, Civil Engineer with Gutschick, Little & Weber, P.A., will testify to the Project's compliance with the stormwater management and forestry requirements, adequacy of public facilities and the proposed frontage improvements.
- 3. Nick Driban, traffic engineer with Lenhart Traffic Consulting Inc., will testify as to traffic and transportation planning issues (including trip generation, site access, and signal warrants), in accordance with the LATR report prepared for the Application.

The resumes of the above-identified expert witnesses are attached. The Applicant reserves the right to call additional expert witnesses if it deems necessary.

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IV. OTHER POTENTIAL WITNESSES WHO MAY TESTIFY

In addition to the above expert witnesses, a representative of the proposed tenant will testify as to the operational aspects of the use, and the Property owner, Anthony Cheng, may be called to testify.

V. ESTIMATED TIME REQUIRED FOR PRESENTATION

The Petitioner anticipates that, excluding questions, the presentation of its case-in-chief for the proposed Special Exception Modification will take approximately three (3) hours.

This submission is intended to satisfy the requirement of the Rules of Procedure for Petitions for Special Exception cases. If it is subsequently determined that new or supplemental information is necessary, the Petitioner will make a supplemental submission in a timely fashion.

Respectfully submitted,

Patricia A. Harris

Enclosures

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