Action

### MEMORANDUM

July 16, 2010

TO:

**County Council** 

FROM:

Amanda M. Mihill, Legislative Analyst Mull

SUBJECT:

Action: Resolution to approve cable franchise transfer from Starpower

Communications, LLC to Yankee Cable Acquisition, LLC

Management and Fiscal Policy Committee recommendation (2-0, Councilmember Ervin absent): adopt resolution to approve the transfer of control of Starpower to Yankee Cable.

A resolution to approve the transfer of control of the cable television franchise from Starpower Communications, LLC to Yankee Cable Acquisition, LLC was introduced on June 22, 2010. The MFP Committee held a worksession on the proposed transfer on July 15 and recommended (2-0, Councilmember Ervin absent) approval of the proposed transfer. According to the Executive's transmittal memorandum, the County has until July 21 to approve or deny the transfer. A draft resolution is attached on ©83.

The Executive conducted a public hearing on the franchise application on May 19, at which only the participants in the proposed transaction testified. The Executive recommends approval of the transfer under a proposed transfer agreement. The Executive and the Cable Office determined that the transfer, subject to the terms and conditions in the Transfer Agreement is necessary and in the best interest of the County and its residents. In their Report, the Cable Office recommended the proposed transfer because:

- Yankee Cable adequately demonstrated the financial, legal, technical, and other qualifications to manage and operate the cable system in the County;
- The transfer will not have an effect on the Franchisee's obligations under the Franchise Agreement and the requirements under the Cable Law; and
- The transfer will not adversely affect subscriber services or rates (©16).

### Issues identified in the Cable Office Report

The Cable Office Report addresses several issues related to the proposed transaction:

- 1. Compliance with Franchise Assumption of Obligations. The Cable Office Report states that under the Cable Act, a franchising authority cannot deny an application for a renewal franchise based on the operator's failure to comply with the terms of the franchise unless the operator is given notice of noncompliance and has an opportunity to cure. Therefore, when an operator submits a transfer application, a franchising authority can either perform a thorough review of the transferor's past performance or ensure the survival of any claims against the Franchisee that are based on noncompliance. In the instance case, the same legal entity (Starpower Communications) will hold the franchise before and after the transaction so the Franchisee will remain responsible for any deficiencies (©12). Section 2 of the proposed franchise agreement restates this (©14, 70-72).
- **2.** Financial Issues. Financial consulting for the proposed transaction was provided by Ashpaugh & Sculco, CPAs, P.L.C. and Front Range Consulting, Inc. A&S and FRC identified potential financial risks that could arise from the transaction, including:
  - If Yankee Cable's projections are overly optimistic, it could result in the company's need to borrow additional funds or increase cable rates (Section 3.1 of the proposed agreement states that the Franchisee, RCN, and Yankee Cable warrant that the proposed transaction and agreement will not result in an increase in subscriber rates (©72));
  - There could be a loss of market share if the new owners are not committed to growing the subscriber base;
  - A short-term outlook could cause the purchasers to forgo additional capital investments;
  - There is a general risk of a financial market downturn.

As the Cable Office Report notes, however, A&S and FRC concluded that the same concerns apply to the Franchisee under its current ownership (©12-13). Because of these risks, Section 2.5 of the proposed agreement requires the Franchisee to provide a parent company guaranty from RCN (or another acceptable entity) to guarantee performance by the Franchisee of all of the obligations under the agreement. Section 2.5 also requires the companies to agree that the financial condition of the Franchisee will not limit their ability to comply with the agreement (©15, 70-71).

- 3. Internet Service for the County. Under the current franchise agreement, the Franchisee agreed to provide internet service for the County as well as certain internet connections (©13). Sections 5.3 and 5.4 of the proposed transaction would require the Franchisee to provide the County with a 1 Gigabit Ethernet port to the internet, rate limited to 200 megabits per second bandwidth, for the duration of the agreement. The Cable Office notes that this is a faster connection than the connections currently provided (©15, 74-76).
- **4.** Telephone Answering Times. In its Report, the Cable Office notes that the Franchisee failed to comply with telephone answer requirements for 2 quarters in 2009. The Franchisee explained that they experienced a larger call volume, largely due to converting its final market to a fully digital service. The Franchisee reports that it completed the digital conversion and that call

answering times are now within the County's requirements (©13). In Section 4.4 of the proposed agreement, the franchisee warrants that the proposed transaction will not reduce the quality of customer service in the County (©15, 73).

5. Commitments to Participating Municipalities. The Cable Office Report notes that several municipalities in the County agreed to have the County administer and enforce the franchise agreement and that each of the municipalities is a party to an individual settlement agreement with the franchisee (©13-14). In Section 2 of the proposed agreement, the Franchisee acknowledges that these agreements are in effect and enforceable (©14, 70).

### Recommendation

Council staff is unaware of any correspondence that the Council has received on the proposed transfer. The MFP Committee recommended (2-0, Councilmember Ervin absent) approval of the proposed transfer.

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Isiah Leggett

County Executive

MEMORANDUM

June 14, 2010

TO:

Nancy Floreen, President

Montgomery County Council

FROM:

Isiah Leggett, County Executive

SUBJECT:

Transfer of Starpower Communications, LLC, to Yankee Cable Acquisition, LLC

I am pleased to transmit to the County Council a proposed Transfer Agreement with Starpower Communications, LLC ("Starpower"); RCN Telecom Services, LLC; and Yankee Cable Acquisition, LLC ("Yankee Cable"), concerning the proposed transfer of control of Starpower, the holder of a cable franchise in the County, to Yankee Cable. Pursuant to federal law, the County has until July 21, 2010, to approve or deny the requested transfer. I recommend that the Council approve the proposed transfer.

Executive staff have reviewed the transfer application and conducted a hearing to receive public comment. The attached report from the Office of Cable and Communications Services, Department of Technology Services, addresses the issues and concerns with the proposed transfer and whether the transfer is in the best interests of the County and its residents.

As required by County and federal law, in reviewing the documents and testimony, and as set forth in the Cable Office Report, I have focused on (i) the legal, financial, technical and character qualifications of the transferee to operate the system, and (ii) whether the proposed transfer will adversely affect the cable services to subscribers or otherwise be contrary to the public interest. Based on all of the materials, I am satisfied that the proposed transfer of the franchise is in the best interests of the County and its residents.

Executive staff will be available throughout your review to assist in your efforts. If you have any questions or need additional information, please contact Mitsuko Herrera.

Attachments

# REPORT TO THE COUNTY EXECUTIVE REGARDING PROPOSED TRANSFER OF FRANCHISE: TRANSFER OF STARPOWER COMMUNICATIONS, LLC, FROM RCN CORPORATION TO YANKEE CABLE ACQUISITION, LLC.

 $\mathbf{BY}$ 

MONTGOMERY COUNTY DEPARTMENT OF TECHNOLOGY SERVICES
OFFICE OF CABLE AND COMMUNICATION SERVICES

June 11, 2010

### EXECUTIVE SUMMARY

This report addresses the requested transfer of control of Starpower Communications, LLC ("Franchisee"), a cable provider in the County. On March 23, 2010, Franchisee filed an application and FCC Form 394 (the "Transfer Application") requesting that the County approve the transfer of control of the Franchisee to Yankee Cable Acquisition, LLC ("Yankee Cable"), an entity controlled, through several intermediate wholly-owned subsidiaries, by ABRY Partners VI, L.P. Pursuant to federal law, the County has until July 21, 2010, to approve or deny the requested transfer. The Office of Cable and Communication Services recommends that the County approve the transfer.

The provisions of federal law regarding sales and transfers of cable systems are found at 47 U.S.C § 537 and 47 C.F.R. § 76.502. The transfer is also governed by applicable state and local laws and regulations, specifically the Montgomery County Code, Chapter 8A Section 23, and the terms of the current franchise agreement. Pursuant to Section 8A-23 of the County Code, a transfer of the franchise cannot take place without the prior approval of the County by way of a final action by the Council upon the recommendation of the County Executive. A public hearing must be held on the application. In addition, Section 8A-23 of the County Code prohibits any transfer of the franchise if the franchisee has held the franchise less than three years, unless the County finds that the proposed transfer is in the best interests of the County and its residents. The County granted the franchise to the Franchisee in 1999. After a thorough review process and negotiations with Franchisee and Yankee Cable, the Office of Cable and Communication Services, Department of Technology Services (the "Cable Office"), recommends the approval of the transfer provided that Yankee Cable and Franchisee agree to the

terms contained in the Transfer Agreement attached hereto, because we find it is in the best interests of the County and its residents.

The terms and conditions of the proposed transaction are set forth in an Agreement and Plan of Merger dated as of March 5, 2010 (the "Merger Agreement"). Under the Merger Agreement, Yankee Cable will acquire control of Franchisee and its cable system, which serves portions of the County.

In considering a Transfer Application, the County must consider: (i) whether the transfer is necessary and in the best interests of the County and participating municipalities and their residents; (ii) whether the transferee is legally, technically, financially, and otherwise qualified to hold the Franchise and operate the System; (iii) whether the transferor has met its obligations under the Franchise and the transferee is prepared to accept the Franchise and assume all obligations thereunder; (iv) the effect, if any, the transfer will have on subscriber services and rates; and (v) the need to ensure that the transferee maintains its assets at a level that enables it to perform its obligations under the franchise and to satisfy any judgment that the franchising authority may obtain against it. County Code § 8A-23.

To assist in the review and evaluation of the Transfer Application, the County engaged the law firm of Miller & Van Eaton, P.L.L.C. ("MVE"). MVE retained the services of Ashpaugh & Sculco, CPAs, P.L.C. ("A&S") and Front Range Consulting, Inc. ("FRC"), as financial consultants. The Cable Office has conducted a comprehensive review of the Transfer Application, including a close examination of the qualifications of Yankee Cable.

Pursuant to Section 8A-23 of the County Code, a public hearing was held on May 19, 2010, to solicit comment on the Transfer Application. Based on our review of the Transfer Application,

additional information supplied by Franchisee, the testimony provided at the public hearing, other available documents, and through meeting with representatives of the Franchisee and Yankee Cable, the Cable Office finds that the proposed transfer is in the best interests of the County and its residents. Therefore, the Cable Office asks that the County Executive recommend that the County Council approve the proposed transfer, subject to the provisions of the Transfer Agreement, for the following reasons:

- Yankee Cable has adequately demonstrated the financial, legal, technical, and other qualifications to manage and operate the cable system in the County.
- The transfer will have no effect on Franchisee's obligations under the Franchise Agreement, and the requirements under the Cable Law, including liability for any of Franchisee's acts or omissions occurring prior to the transfer and relating to the Franchise;
- The transfer will not adversely affect subscriber services or rates.



### REPORT TO THE COUNTY EXECUTIVE

### REGARDING PROPOSED TRANSFER OF FRANCHISE: TRANSFER OF STARPOWER COMMUNICATIONS, LLC, FROM RCN CORPORATION TO YANKEE CABLE ACQUISITION, LLC.

### I. INTRODUCTION

Starpower Communications, LLC ("Franchisee"), currently holds a franchise (the "Franchise") to own and operate a cable system (the "System") in Montgomery County. Franchisee and its parent, RCN Corporation, have requested that the County consent to the transfer of the control of Franchisee to Yankee Cable Acquisition, LLC ("Yankee Cable"). The Cable Office has considered the request, examined the past performance of Franchisee and the qualifications of Yankee Cable, and received public comment on the proposed transaction. In the course of the County's review process, issues have been identified and addressed to ensure that the proposed transaction is in the best interest of the County residents. These issues have been brought to the attention of Franchisee and Yankee Cable and the companies have agreed to enter into a Transfer Agreement, pursuant to which the County would consent to the transfer, provided that the companies meet certain conditions necessary to protect the public interest. The Cable Office therefore recommends that the County Executive recommend County Council approval and execution of the Transfer Agreement.

### II. BACKGROUND

### A. <u>Applicable Law</u>

### 1. County Law

The Franchise is governed by: (i) Chapter 8A of the Montgomery County Code 1994, as amended, known as the Cable Communications Law (the "Cable Law"); and (ii) the franchise agreement dated August 3, 1999, between the County and Franchisee, as modified by the Settlement Agreement<sup>1</sup> executed by Franchisee on March 19, 2003, and by the County Executive on April 10, 2003 (the "Franchise Agreement") (available at http://www.montgomerycountymd.gov/mcgtmpl.asp?url=/content/cableOffice/starpower ccapprv080399 franchise.asp).

Section 8A-23 of the Cable Law and Section 3 of the Franchise Agreement require the County's prior approval of a proposed transfer of the Franchise. Before approving such a transfer, the County must consider the legal, financial, technical and other qualifications of the proposed transferee. The County must also consider whether the transfer would have an adverse effect on subscriber services or rates and whether the transfer would be contrary to the public interest. Pursuant to Section 8A-23 of the County Code, if the transfer or has held the Franchise for less than three years, the County must also find that the transfer is necessary and in the interest of the County and its residents.

<sup>&</sup>lt;sup>1</sup> The parties entered into the Settlement Agreement after the Franchisee represented to the County that it would not be able to comply with the requirements in the franchise agreement to complete construction of the cable system by the build-out date. In the Settlement Agreement, the County and the Franchisee agreed to redefine the franchise area. In consideration for this change, the Franchisee agreed to provide the County up to three T-3 circuits at locations requested by the County.

Pursuant to Section 8A-23(g) of the Cable Law, the County Council must take final action on an application for transfer of a cable television franchisee after receiving a recommendation from the County Executive.

### 2. Federal Law and Regulations.

The federal law and corresponding regulations governing the transfer or sale of a cable television franchise are set forth in Section 617 of the Communications Act of 1934, 47 U.S.C. § 537, and Section 76.502(a), 47 C.F.R. § 76.502(a), of the Rules and Regulations of the Federal Communications Commission ("FCC"). Any cable operator wishing to transfer a cable system is required to submit a Transfer Application to the franchising authority on FCC Form 394. Upon receipt of a complete FCC Form 394, the franchising authority has thirty (30) days to request any additional information necessary to act on the application. Upon receipt of the requested information, the franchising authority has 120 days to approve or deny the requested transfer unless the 120-day review period is extended by agreement with the cable operator.

### B. Transfer Application.

On or about March 23, 2010, Franchisee filed an application and FCC Form 394 (the "Transfer Application") requesting that the County approve the transfer of control of the Franchisee to Yankee Cable. Upon receipt of the Transfer Application, the County began its review and determined that certain information was lacking. Shortly thereafter, the County notified the Franchisee that the Transfer Application was not complete and asked that the missing documentation be provided. Franchisee provided additional information on April 28, 2010; May 7, 2010; and May 21, 2010.

### C. Summary of the Proposed Transaction

The terms and conditions of the proposed transaction are set forth in an Agreement and Plan of Merger by and among Yankee Cable Acquisition, LLC, Yankee Metro Parent, Inc., Yankee Metro Merger Sub, Inc., and RCN Corporation dated as of March 5, 2010 (the "Merger Agreement"). Under the agreement, Yankee Cable will acquire control of Franchisee by purchasing all of the ownership interests of Franchisee's direct parent, RCN Telecom Services, LLC ("RCN"). Charts showing the pre- and post-transaction corporate ownership structure of the Franchisee can be found at Exhibit A.

Yankee Cable is controlled, through several intermediate wholly-owned subsidiaries, by ABRY Partners VI, L.P. ("ABRY Partners"), a Delaware limited partnership. ABRY Partners is a private equity fund which primarily makes privately negotiated equity investments in the media, telecommunications, and information industries. ABRY Partners or other commonly-controlled funds own other multichannel video programming distributors, including Atlantic Broadband, the 15th largest cable provider in the United States, and Grande Communications, which provides cable services in Texas.

According to the representations made by the Franchisee, Yankee Cable, and RCN Corporation, the transaction will not result in a change to the current management, technical, and operational personnel of the County's system, nor will there be any interruption in service or change in rates, terms, or conditions.

### D. The County's Review Process

The Cable Office conducted a careful review of the Transfer Application to determine whether the proposed transfer of the Franchisee would be in the public interest. To assist in the

review and evaluation of the Transfer Application, the County engaged the law firm of Miller & Van Eaton, P.L.L.C. ("MVE"), which specializes in telecommunications law. Ashpaugh & Sculco, C.P.A. ("A&S") and Front Range Consulting, Inc. ("FRC"), were retained by MVE as financial consultants to review the financial materials and supporting documentation included in the Transfer Application.

After completing a preliminary review of the Transfer Application, the County, on April 20, 2010; April 27, 2010; and May 13, 2010, requested additional information from Franchisee. Franchisee responded to these requests on April 28, 2010; May 7, 2010; and May 21, 2010.

After reviewing financial information submitted by Franchisee, and obtained from other public sources, A&S and FRC prepared a report analyzing the company's financial representations and identifying potential issues of concern to the County. A copy of the consultant's report, excluding the confidential exhibits, is attached as Exhibit B.

In addition to seeking and evaluating information from the Franchisee and Yankee Cable, the County solicited the views of the public on the Transfer Application. Pursuant to Section 8A-23(d) of the Cable Law, a public hearing was held on May 19, 2010, to solicit comment on the Transfer Application.

### III. KEY ISSUES

The transfer of control of a cable franchise raises several important issues for a franchising authority. Among these are: (i) whether the transfer is necessary and in the best interests of the County and Participating Municipalities and their residents; (ii) whether the transferee is legally, technically, financially, and otherwise qualified to hold the Franchise and

operate the System; (iii) whether the transferor has met its obligations under the Franchise and the transferee is prepared to accept the Franchise and assume all obligations thereunder; (iv) the effect, if any, the transfer will have on subscriber services; and (v) the need to ensure that the transferee maintains its assets at a level that enables it to perform its obligations under the franchise and to satisfy any judgment that the franchising authority may obtain against it. This latter issue is of particular importance to the County because the County was once burdened with a franchisee that was unable to perform its duties under the franchise due to financial constraints.

### A. <u>Issues Raised at the Public Hearing</u>

The public hearing was held on May 19, 2010. The Administrative Hearing Officer provided a summary of the Transfer Application and the County's legal authority to review the transfer. Mitsuko R. Herrera, the County's Cable Communications Administrator, summarized the County's role in and process for reviewing the proposed transaction. Tom Steele, Vice President and Regulatory Counsel of RCN Corporation, spoke on behalf of the Franchisee, describing the benefits of the proposed transaction from the perspective of the Franchisee. Todd Gray, counsel for ABRY Partners and Yankee Cable, addressed the background and qualifications of the proposed transferee. No members of the public testified at the hearing.

### B. Issues Identified by the Cable Office

The Cable Office reviewed the testimony from the public hearing, the written information in the record, the report of the County's consultants and its own experience in administering the franchise. Based on that review, the Cable Office identified a number of key issues.

### 1. Compliance with Franchise; Assumption of Obligations.

Under the Cable Act, a franchising authority may not deny an application for a renewal franchise based on that operator's failure to comply with the terms of the franchise unless the cable operator has been given notice of such noncompliance and has had an opportunity to cure. In practice, this rule prevents a franchising authority from holding a franchisee's past noncompliance against its successor. Hence, in order to protect these rights when a cable operator submits a franchise Transfer Application, a franchising authority must either perform a thorough review of the transferor's past performance or ensure the survival, after the transfer, of any claims against the franchisee that are based on noncompliance with the franchise. One of the parties to the transfer should bear the liability for any such compliance deficiencies. From the County's perspective, that party should logically be the transferee because it is the transferee with whom the franchising authority will be dealing with going forward. In this case, however, it is important to note that the same legal entity, Starpower Communications, LLC, will hold the franchise both before and after the closing of the transaction. Thus, the Franchisee itself will remain legally responsible for any such deficiencies. The Transfer Agreement restates that the Franchisee will remain responsible.

### 2. Financial Issues

In their Report, A&S and FRC identified several potential risks that could arise from the transaction. The consultants first noted that if Yankee Cable's projections were overly optimistic, the result could be a need to borrow additional funds, or to increase cable rates. They also expressed concern about potential loss of market share if the new owners are not committed to growing the Franchisee's subscriber base, about the possibility that a short-term outlook on the part of the purchasers would cause them to forgo additional capital investments, and about

the general risk of a financial market downturn and its effect on the Franchisee's ability to raise additional funds. Nevertheless, the financial analysts concluded that the same kinds of concerns apply to the Franchisee under its current ownership.

### 3. Internet Service for the County

In the Franchise Agreement, Franchisee agreed to provide Internet service for the County as well as certain Internet connections. After the transfer, it is critical to ensure that such obligations are preserved and enhanced.

### 4. Telephone Answering Times

The County has found that the Franchisee failed to comply with telephone answering requirements for two quarters in 2009. The County asked what steps the Franchisee had taken to address this issue. The County also asked how Yankee Cable would ensure that such issues do not arise in the event that the County were to approve the transfer request.

In response, the Franchisee explained that in 2009, the Franchisee experienced longer call answering times on average because of unexpectedly high call volumes, largely due to converting its final market to a fully digital service. The Franchisee reported that it has now completed the digital conversion and has returned to call answering times well within the County's parameters. The Franchisee indicated that it expects call answering times to remain within such parameters and to improve.

### 5. Commitments to Participating Municipalities

A number of municipalities within the County have agreed to have the County administer and enforce the Franchise Agreement within their corporate limits ("Participating

Municipalities"). Each of the Participating Municipalities is also a party to an individual settlement agreement between that Participating Municipality and the Franchisee (each, a "Municipal Settlement Agreement"). After the transfer, the Municipal Settlement Agreements will remain in effect and will continue to be enforceable against the Franchisee.

### IV. PROPOSED TRANSFER AGREEMENT

The Transfer Agreement, attached as Exhibit C, addresses the issues identified by the Cable Office.

# A. Acceptance of Franchise and Municipal Settlement Agreements; Assumption of Obligations

Pursuant to Section 2 of the Transfer Agreement, Franchisee accepts and acknowledges that all provisions of the Franchise Agreement and the Municipal Settlement Agreements remain in full force and effect and are enforceable in accordance with their terms and with applicable law. The companies also agree that neither the transaction nor the County's approval shall relieve the Franchisee or any of its successors in interest of responsibility for past acts or omissions, known or unknown. Yankee Cable and RCN pledge that they will not take any action inconsistent with the promises contained in the Franchise Agreement and the Municipal Settlement Agreement, and shall comply and cause Franchisee to fully comply with all of the terms and conditions set forth in the Franchise Agreement, the Municipal Settlement Agreements, and (when executed and delivered) the Transfer Agreement.

### B. No Adverse Effect on Rates

In Section 3.1, the Franchisee, RCN, and Yankee Cable represent and warrant that neither the proposed transaction nor the Transfer Agreement will result in any increase in subscriber rates.

### C. Internet Service for the County

In Sections 5.3 and 5.4, Franchisee agrees to provide the County with a one Gigabit Ethernet port to the Internet, rate limited to 200 megabits per second bandwidth, for the term of the Franchise Agreement. This is a substantially faster connection than the connections currently being provided by the Franchisee.

### D. Customer Service

In Section 4.4, Franchisee represents and warrants that the proposed transaction will not in any respect reduce the quality of customer service in the County.

### E. Parental Guaranty

In light of the financial risks associated with the proposed transaction, the Transfer Agreement at Section 2.5 requires the Franchisee to provide a parent company guaranty from RCN Telecom Services, LLC, which will become the Franchisee's parent company, or another entity acceptable to the County. The company giving the guaranty will be required to guarantee performance by Franchisee of all of Franchisee's obligations under the Franchise Agreement and the Transfer Agreement. The section also requires the companies to agree that the financial condition of the Franchisee or any parent or affiliate of the Franchisee shall not limit the ability of the Franchisee to properly and fully comply with the terms of the Franchise Agreement. The signed guaranty must be provided within ten days of the closing of the Proposed Transaction. The Cable Office believes that by making the Franchisee's new parent company responsible for the Franchisee's compliance, the guaranty will mitigate the risks presented by the proposed transaction.

### F. Reimbursement of Costs

Section 5.1 of the Transfer Agreement requires the Franchisee, RCN, and Yankee Cable to reimburse the County "for all costs incurred in excess of the filing fee due to the consideration of the Transfer Application." This clause is intended to ensure that the County is reimbursed for out of pocket costs and expenses associated with review of the transfer of the Franchise.

### V. RECOMMENDATION

After reviewing the Transfer Application and available information, the Cable Office has determined that the transfer, subject to the terms and conditions set forth in the Transfer Agreement, is necessary and is in the best interest of the County and its residents. The transfer of the System should not adversely affect subscriber service or rates, or otherwise be contrary to the public interest. Therefore, the Cable Office recommends the proposed transfer, subject to the provisions of the Transfer Agreement, for the following reasons:

- Yankee Cable has adequately demonstrated the financial, legal, technical, and other qualifications to manage and operate the cable system in the County.
- The transfer will have no effect on Franchisee's obligations under the Franchise Agreement, and the requirements under the Cable Law, including liability for any of Franchisee's acts or omissions occurring prior to the transfer and relating to the Franchise;
- The transfer will not adversely affect subscriber services or rates.

The Cable Office recommends the County Executive forward the transfer documents to the County Council with a recommendation to approve the transfer agreement as drafted.

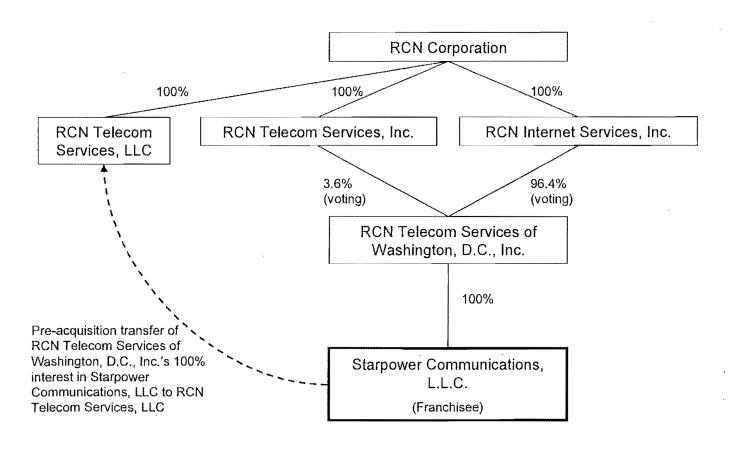


# List of Exhibits

Exhibit A	Organizational Charts
Exhibit B	Final Report on the Transfer of RCN's Cable Properties to Yankee Cable and ABRY Partners, Prepared by Ashpaugh & Sculco, CPAs, PLC and Front Range Consulting, Inc.
Exhibit C	2010 Starpower Communications, L.L.C. Transfer Agreement

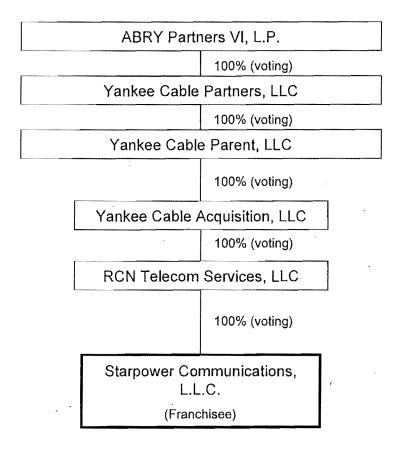
Exhibit A
Organizational Charts

# Pre-Transaction Corporate Structure of Franchisee





# Post-Transaction Corporate Structure of Franchisee





## **Exhibit B**

Final Report on the Transfer of RCN's Cable Properties to Yankee Cable and ABRY Partners, Prepared by Ashpaugh & Sculco, CPAs, PLC and Front Range Consulting, Inc.

Final Report
on the
Transfer of RCN's
Cable Properties
To
Yankee Cable
and ABRY Partners

By
Ashpaugh & Sculco, CPAs, PLC
and
Front Range Consulting, Inc.
May 28, 2010



### ASHPAUGH & SCULCO, CPAs, PLC

P. O. Box 879
Winter Park, FL 32790
407.645.2020



Front Range Consulting, Inc. 4152 Bell Mountain Drive Castle Rock, CO 80104

### **EXECUTIVE SUMMARY**

Ashpaugh & Sculco, CPAs PLC and Front Range Consulting, Inc. ("Consultants") have been retained by Miller & Van Eaton, PLLC, on behalf of its clients, the Office of Cable Television of the District of Columbia; the City of Boston, Massachusetts; the Office of the County Executive of Montgomery County, Maryland; and the County Attorney of Arlington County, Virginia (collectively the "Participating LGAs"), to conduct a financial review of the proposed transfer of control of the cable franchises from RCN Corporation to Yankee Cable and ultimately to ABRY Partners VI, L.P.

The transfer of the RCN cable properties is a complex transaction whereby RCN Corporation ("RCN") will undergo several internal reorganizations to separate itself into two entities, one holding the cable properties and one holding the fiber access properties. The cable properties will be acquired by Yankee Cable, which will be funded by new debt holders and equity investment by ABRY Partner's general and limited partners. The transaction will result in RCN effectively being taken private as ABRY Partners will be acquiring all of the outstanding common stock of RCN. According to RCN's Press Release, the offered share price of \$15.00 is a 43% premium for RCN shareholders.

The Consultants have reviewed the underlying details of the transaction, including the historical and projected financial capabilities of RCN, Yankee Cable and ABRY Partners. This review process included requesting two additional data requests from RCN/Yankee Cable and analyzing the projected financial outlook for Yankee Cable. This final Report includes the results of the projection analysis based on the more detailed information from RCN/Yankee Cable provided on May 24, 2010.

Based on the completed review, Yankee Cable has presented projections that support the finding that it is a sufficiently funded entity, that projects that it will have positive cash flows from the cable operations and sufficient financing available to meets its capital needs. These projections are subject to significant potential downside risk, however. The Consultants believe that four potentially negative impacts could occur:

Overly optimistic projections resulting in increased financing requirements and/or increased cable rates;

Continuation of a no or limited growth philosophy resulting in the potential loss of market share;

Short-term investment strategy by ABRY Partners resulting in limited capital expansion of existing footprint; and

Risk of financial market downturn resulting in the inability to raise either the debt or equity funds.

However, these same concerns apply to RCN as it exists today, except for the short-term investment strategy. Most of the historical and projected data provided and reviewed was created jointly by RCN and Yankee Cable after the merger was announced.

### OVERVIEW OF THE PROPOSED TRANSACTION

The ultimate acquisition by ABRY Partners VI, L.P. of RCN Corporation is a very complicated transaction requiring many reorganizations of RCN Corporation in order to create two business units that can be acquired by Yankee Cable and Yankee Metro. Yankee Cable and Yankee Metro will both be equity owned by ABRY Partners. ABRY Partners is an investment management firm that takes equity positions in entities and in turn is expecting to earn equity profits (either in cash earning or increase in value of the entity) to return a profit to its general and limited partners. In response to a request ABRY's counsel described ABRY Partners as:

"...one of the most experienced and successful private equity investment firms in North America investing solely in media, communications and information businesses. ABRY has completed \$21 billion of leveraged transactions and other private equity investments involving approximately 450 properties. The Firm presently is investing over \$4.1 billion of capital on behalf of its limited partners, which includes Fortune 100 pension funds and foundations. ABRY investments include Atlantic Broadband, Grande Communications, Avalon Cable, WideOpenWest, Citadel Communications, Nexstar Broadcasting Group, Caprock Holdings, Pinnacle Towers, Language Line Services, Q9 Networks and Talent Partners."

### RCN's SEC Form 10K describes the business as:

"RCN is a competitive broadband services provider, delivering all-digital and high-definition video, high-speed internet and premium voice services to Residential and Small and Medium Business ("SMB") customers under the brand names of RCN and RCN Business Services, respectively. In addition, through our RCN Metro Optical Networks business unit ("RCN Metro"), we deliver fiber-based high-capacity data transport services to large commercial customers, primarily large enterprises and carriers, targeting the metropolitan central business districts in our geographic markets. We construct and operate our own networks, and our primary service areas include: Washington, D.C., Philadelphia, Lehigh Valley (PA), New York City, Boston and Chicago.

Our RCN and RCN Business Services network passes over 1.4 million marketable homes and businesses, and we currently have licenses to provide video services to over 5 million licensed homes and businesses in our footprint. We serve approximately 429,000 residential and SMB customers.

RCN Metro also has numerous points of presence in other key cities from Richmond, Virginia to Portland, Maine. RCN Metro currently enters approximately 1,500 locations through our own diverse fiber facilities, providing connectivity to private networks, as well as telecommunications carrier meet points, and local exchange central offices owned and operated by other carriers. Our RCN Metro fiber routes now total approximately 10,000 route miles, with thousands of additional commercial

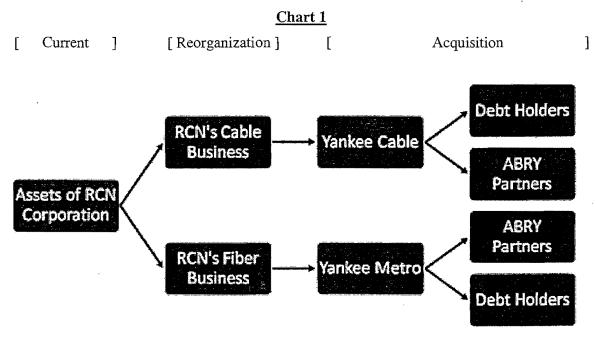
<sup>&</sup>lt;sup>1</sup> Exhibit 1 to this Report contains the confidential financial statements of ABRY Partners.

<sup>&</sup>lt;sup>2</sup> Response to Request No. 8, letter from Danielle Burt to Gerard Lavery Lederer, Esq., dated April 26, 2010.

buildings on or near our network. We also have approximately 335,000 fiber strand miles, which highlights the fact that many of our metro and intercity rings are fiber-rich."

Because RCN has two very different businesses, a cable over-builder and a fiber access provider, one of the driving factors for both RCN and ultimately ABRY Partners appears to be the ability to decouple these two businesses and to allow each to be independently valued by investors.

In order to decouple these two businesses, a number of corporate reorganizations will be required to allow the two acquiring ABRY Partner organizations (Yankee Cable and Yankee Metro) to separately acquire the respective organizations from RCN. In simple terms, the reorganizations and acquisitions are outlined in the following chart (a complete detailed flow chart of the reorganizations and acquisitions is contained in Exhibit 2 attached to this Report).



After the internal reorganization and the acquisition by Yankee Cable and Yankee Metro, the former RCN Corporation will technically be two separate companies. There will be management and service agreements in place for shared services and facilities, but the cable business and the fiber business will be both functionally and legally separate entities. Additionally, Yankee Cable and Yankee Metro will not be public companies and therefore will not be subject to annual reporting to shareholders and the SEC as RCN was. There will be no stock listed on a stock exchange or any trading by the public in these new companies.

ABRY Partners is acquiring RCN Corporation by proposing to acquire all of the outstanding stock of RCN for \$15.00 per share which, according to the RCN press release, is a 43% premium over the average closing price of the stock for the 30 days prior to the announcement.<sup>4</sup> The total consideration being paid for RCN including the assumption of debt is in excess of \$1.2 billion.

<sup>&</sup>lt;sup>3</sup> RCN's 10K page 4

<sup>&</sup>lt;sup>4</sup> RCN's 8K filed March 5, 2010, Ex 99.1

The resulting acquisition by ABRY Partners, including the retirement of RCN's outstanding debt and equity, will cause the combined ABRY Partners' debt level to increase in excess of twenty percent (20%) from RCN's level of debt.<sup>5</sup> Based on the outstanding amount of stock as of December 31, 2009, of approximately 35.6 million shares and the offering price of \$15.00 per share, ABRY Partners is investing \$534 million in RCN to acquire 100% control.

Yankee Cable has agreed to abide by the terms of the current franchise / OVS agreements and has no plans to change the management of the local cable systems. The role of the current senior management of RCN is unclear, which could impact the operations of the local systems.

### REVIEW PROCESS

### FCC Form 394

On March 17, 2010, March 22, 2010, March 23, 2010, and April 1, 2010, FCC Form 394s were filed with the Participating LGAs. The Form 394 was filed for the transfer of control of Starpower Communications, L.L.C. and RCN BecoCom LLC, subsidiaries of RCN, to Yankee Cable Acquisition, L.L.C., a wholly owned subsidiary of ABRY Partners VI, L.P. ("Yankee"). The legal entities that currently hold the cable franchises, which grant the right to provide service, would remain unchanged. The Consultants were provided copies of this filed information.

Upon review, it was determined that additional information was required from RCN and Yankee Cable concerning the proposed transfer. The initial request was submitted on April 26, 2010, and a follow-up request was submitted May 13, 2010. RCN / Yankee Cable responded to the initial request by letter dated May 7, 2010. The response to the follow-up request was provided in two parts. The non-confidential information was provided by email on May 21, 2010 and the confidential information was provided by overnight delivery on May 24.

The Consultants' review was based on data made available by the Participating LGAs, RCN and Yankee Cable, and additional information relative to RCN and Yankee Cable that is publically available. This information was used to assess the financial capability of Yankee Cable to meet the franchise requirements and to continue operating the cable and OVS systems.

Our typical review and analyses of these types of transactions includes our development of financial models of cash flow, capital expenditures, revenues and customers. Due to the time constraints involved in this review and the lack of data supporting this transaction, the Consultants had to rely on information produced by RCN and Yankee Cable to build the models; we then evaluated the models based on our experience with costs in the industry. Exhibit 8 to this report shows our model of EBIT (earnings before interest and taxes) and cash flow. The model shows that (1) RCN/Yankee appears to have made a math error in computing revenues for 2011, which when corrected reduces revenues by \$8.25 million; and (2) changes, based on our experience, to direct expenses and selling, general and administrative expenses have a dramatic impact on the availability of cash.

Our findings from our review are discussed below.

5



<sup>&</sup>lt;sup>5</sup> See Exhibit 3.

<sup>&</sup>lt;sup>6</sup> The right to serve is in the form of a cable franchise in Montgomery County, MD, a Certificate of Public Convenience and Necessity for Cable Television in Arlington County, VA, and open video system ("OVS") agreements in the District of Columbia and City of Boston, MA.

### RCN – Pre-transfer

Attached as Exhibit 4 are excerpts from RCN Corporation's Form 10-K, filed with the Securities and Exchange Commission (the "SEC") for the fiscal period ended December 31, 2009. This describes the services and service areas of RCN and its business segments: (1) Residential/SMB - all-digital and high-definition video, high-speed internet and premium voice services to Residential and Small and Medium Business ("SMB") customers under the brand names of RCN and RCN Business Services, respectively; and (2) RCN Metro Optical Networks business unit ("RCN Metro") providing fiber-based high-capacity data transport services to large commercial customers, primarily large enterprises and carriers, targeting the metropolitan central business districts in its geographic markets.

From the information provided, RCN's residential/SMB and RCN Metro have experienced little growth in customers over the last 3 years (2007 through 2009) and no growth in revenue per customer. During this period, direct expenses have increased % and selling, general, and administrative expenses have decreased %. Cash and cash equivalents have increased % primarily due to recovery of the costs of assets used in the business (depreciation expense). RCN has reinvested approximately % of these amounts in additions to property, plant, and equipment.

RCN has disclosed that its major competitors have significant advantages and in head-to-head competition with Verizon it has lost video customers and had decreases in video revenue. Since video is the largest component of RCN's income, this is a major factor.

### FINANCIAL CAPABILITY OF YANKEE CABLE

Yankee Cable, as a yet-to-be formed new entity, has no historical financial track record on which to assess its financial capabilities. The companies have instead asserted that ABRY Partners have the necessary financial capabilities, and have included confidential financial statements of ABRY Partners.<sup>7</sup> Virtually all of the assets of ABRY Partners are investments in other companies. As such, ABRY Partners does not actually own any "hard" assets but rather investment vehicles in other companies. As stated in PricewaterhouseCoopers audit opinion of the financial statements, the "fair values [of the investments] have been estimated by the General Partner in the absence of readily ascertainable market values."

In order to investigate Yankee Cable's financial capability, RCN/Yankee Cable was asked:

In Exhibit 111.2, "Yankee Cable submits that it has the necessary financial commitments to consummate the transaction described herein as provided in the Merger Agreement and to provide adequate working capital to meet the system's needs for the foreseeable future." Please provide the underlying financial information, analyses, projections and other similar financial documents (in addition to the Confidential Financial Statements of ARBY Partners VI, L.P.) that will allow us to replicate and verify these financial commitments, including projections used by Yankee Cable to conclude it has the necessary capital for the "foreseeable future."

### RCN/Yankee Cable responded:

ABRY Partners VI, L.P.'s confidential financial statements have been provided to Miller and Van Eaton, PLLC. Confidential financial information on the sources and uses of debt financing and projected cable cash flow relevant to question 2 are attached as Exhibit A and Exhibit B.

<sup>&</sup>lt;sup>7</sup> See Exhibit 1.

The response did provide some useful information regarding the sources and uses of the funds from ABRY Partners to complete this transaction. RCN/Yankee Cable also provided consolidated financial projections in response to request 19, which was attached to their response as confidential Exhibit I, and is attached as Exhibit 5 to this Report. RCN/Yankee Cable provided further documentation and details but has not provided the assumptions used to create these projections. From the review of Exhibits 5 and 6, including the provided B(2) in Exhibit 5, it appears that Yankee Cable may have underestimated programming cost increases and may have overestimated its ability to increase revenues without any significant customer acquisitions. The projections show no growth in customers, declines in revenue generating units, and slight growth in revenue per customer

In request 12 d, RCN/Yankee Cable was asked to provide:

Metro Financing and Cable Financing agreements including all schedules and supporting documentation identified in sub section (a)

### RCN/Yankee Cable responded:

The Metro Financing agreement is irrelevant to Yankee Cable's legal, technical, and financial qualifications to own Starpower and RCN BecoCom, and is still being negotiated, with pricing to be established upon syndication. The Cable Financing agreement is still being negotiated, with pricing to be established upon syndication.

Again this calls into question how a financial projection can be prepared without having a final price on the debt being considered as part of the transaction. What has been provided shows that interest expenses for the RCN cable business will almost double as a result of this transaction.

### POTENTIAL ISSUES

Based on the foregoing, we have identified several potential issues with the acquisition by Yankee Cable of RCN's cable properties. Because of the lack of access to the underlying assumptions used by Yankee Cable in its due diligence and its financial projections with respect to RCN's cable properties, we cannot determine if any of these potential issues will occur or which potential issues is more likely to occur. The identified potential issues are:

Overly optimistic projections resulting in increased financing requirements and/or increased cable rates;

Continuation of a no or limited growth philosophy resulting in the potential loss of market share;

Short-term investment strategy by ABRY Partners resulting in limited capital expansion of existing footprint; and

Risk of financial market downturn resulting in the inability to raise either the debt or equity funds.

### Optimistic Projections

The projections provided by RCN/Yankee Cable in Exhibits 5 and 6 suggest that its compound annual growth rates in revenues will be less than half of what it is projecting for its direct costs (basically programming costs). This would result in reducing overall margins because the projections show a declining customer penetration percentage. Additionally, the compounded annual growth rates in direct expenses seem overly optimistic as cable operators have been publically complaining that programming costs are increasing at a rate well in excess of inflation. Specifically, according to Comcast's 2009 SEC Form 10K, page 26,

Comcast, the largest cable operator with reputedly some of the lowest programming costs, saw such costs increase 11.5% from 2007 to 2008 and another 8.8% from 2008 to 2009. The projections provided (see Exhibits 5 and 6) do not show direct cost increases anywhere near those reported by Comcast and call into question these projections. If the new Yankee Cable experiences programming increases along the lines of what Comcast has reported, the resulting operating cash flow could be significantly impacted and lead to the need for ABRY Partners to infuse more equity into Yankee Cable or, even worse, cause Yankee Cable to dramatically increase its cable prices in order to maintain these projected margins. Likewise, the projections show declining growth rates for its general and administrative expenses. This too seems overly optimistic. While it does appear that Yankee Cable will incur severance costs, the elimination of senior executive staff would not necessarily suggest that G&A expenses would decline. Attached as Exhibit 8 are revised projections using a higher growth rate in direct costs and annual growth in G&A expenses. This scenario results in negative free cash flow in several years that would require additional debt and/or equity infusions if the revenue projections remain static. In order to counteract this negative free cash flow, Yankee Cable could also propose increasing cable, phone and data rates more than in the current projections.

### Growth Philosophy

In a similar vein, the customer growth projections of Exhibit 5 do not appear to be consistent with cable industry averages. Essentially, it does not appear that RCN has historically employed a strong customer growth philosophy of increasing its marketable homes and working hard to grow its customer base. This is accomplished by expanding the territory where service is available, commonly known as build-out, and with marketing. Instead Yankee Cable appears to be trying maintain what it already has. Exhibit 6, a copy of confidential Exhibit B of the May 7 response, as compared to Exhibit 7, a copy of the confidential Section 5.1(a) of the information provided to the Participating LGAs, shows a projected frequency reduction in capital expenditures. It does not appear any funds will be expended on expanding the service territory. RCN and Yankee Cable have asserted that some of this is due to the reduced capital needs to move the systems to an all digital platform in 2008 and 2009. As with the optimistic projection issue, any downturn in customer penetration percentages could dramatically affect the resulting financial projections. This could cause Yankee Cable to need more working capital from ABRY Partners and it could impact its ability to service its increased debt load.

### Short-term Investment

While, in response to a request, ABRY Partners has suggested that it has no predefined plans or exit strategy for its investment in Yankee Cable, it is entirely possible that ABRY Partners only plans on keeping its investment in Yankee Cable until it can realize a substantial return for its limited and general partners. Cable multiples are currently below historical levels, in part due to the current economic conditions, which suggests that as the economy returns to more normal levels, ABRY Partners investment in Yankee Cable will become more valuable. This could result in a sale to a current competitor like Verizon or Comcast or to another investment partner. With this potential, it is possible that Yankee Cable will likely keep its capital expenditures to a minimum so that it could increase the size of its ultimate return. Reduction in capital expenditures will not allow Yankee Cable to grow, as Yankee Cable will need capital to open new service areas. Also, this could mean that there will be another transfer request coming before the local authority in the near term.

### Financial Market Downturn

As has occurred in the recent past, a downturn in the economy can cause the debt and equity markets to restrict financing activities. While it appears that ABRY Partners and its debt participants have made commitments to fund Yankee Cable, it would not be unrealistic to assume that these commitments had "out" clauses. Information concerning this debt was requested but was not provided. As such, if the economy falters it is possible that the debt covenants may not be achieved or that the credit terms will be stricter causing the debt holders to require additional equity commitments from ABRY Partners. This could have a negative impact on the profitability of Yankee Cable.

### **CONCLUSIONS**

As identified in this final Report, there are potential red flags that suggest that the projected financial picture of Yankee Cable presented to the Participating LGAs might be overly optimistic, potentially resulting in the need for more capital, the need to increase rates, and/or the need to divest these properties. On balance though, the same operational and financial concerns, other than those arising as a result of the sale, apply to RCN's cable business as it exists today.

### About the Consultants

### Ashpaugh & Sculco, CPAs PLC

Ashpaugh & Sculco ("A&S") was formed by Garth Ashpaugh and Carolyn Sculco December 1, 1999. A&S provides consulting services primarily to local government entities. Specifically, our services include franchise fee reviews, cable television rate filing reviews, franchise agreement analyses including renewals and financial analyses of new applicants, rate and cost of service studies, and litigation services and expert testimony. Garth has worked for over 200 cities and counties since 1992.

Garth has been engaged in utility matters and regulation full-time for over thirty years. His previous experience includes consulting since 1991 and working as Audit Supervisor with the Missouri Public Service Commission. He has a BS, Business Administration, from the University of Missouri, holds licenses as a Certified Public Accountant in the states of Missouri and Florida and maintains professional affiliations with the American Institute of Certified Public Accountants and National Association of Telecommunications Officers and Advisors.

### Front Range Consulting, Inc.

Front Range Consulting, Inc. (FRC) was formed in 2002 by Mr. Richard D. Treich, formerly Senior Vice President, Rate and Regulatory Matters at AT&T Broadband. Mr. Treich serves as FRC's CEO and is responsible for the strategic direction of the company and all of the consulting activities of FRC. In forming the company Mr. Treich decided to use his ten years of Cable TV knowledge with AT&T and its predecessor TCI and twenty years of utility regulatory knowledge to assist clients in the governmental telecommunications sector. The firm is dedicated to this arena. FRC assists governmental entities with a variety of professional services in the telecommunications arena including: Financial Analyses including Franchise Transfers and Renewals; Franchise Fee Reviews and Audits; FCC Rate Regulatory Filings (Forms 1205, 1210 and 1240); Effective Competition Filings; Customer Service Standards and Reviews; and Regulatory and Litigation Support.

### Ехнівіт 1

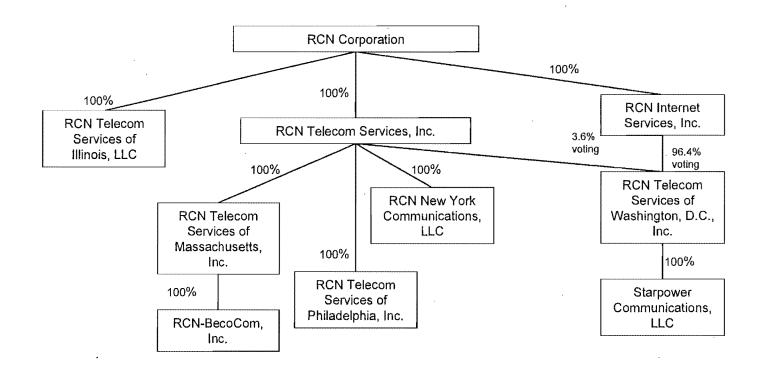
ABRY Partners Financial Statements

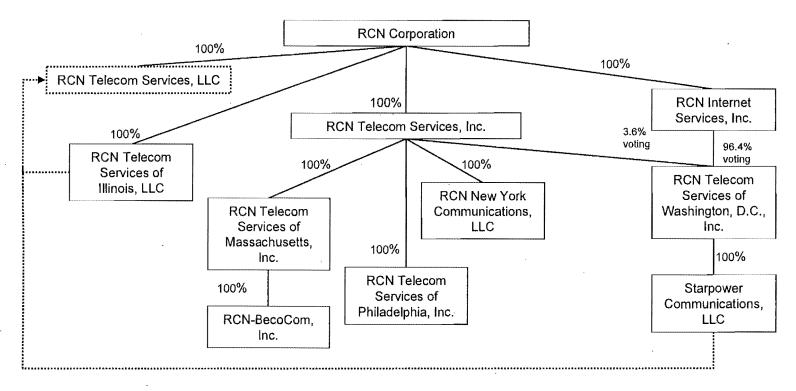
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### EXHIBIT 2

Reorganization Flow Charts

## Pre-Transaction Corporate Structure of RCN Corporation



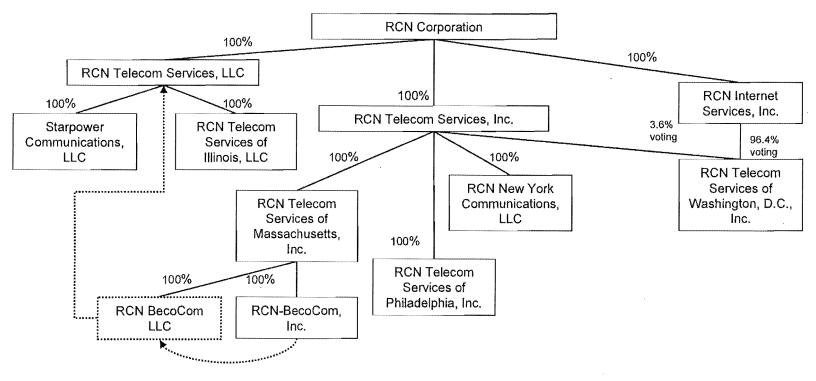


RCN Corporation forms RCN Telecom Services, LLC (aka Cable Opco).

Interest in RCN Telecom Services of Illinois, LLC is assigned to RCN Telecom Services, LLC.

RCN Telecom Services of Washington D.C., Inc.'s Interest in Starpower Communications, LLC is assigned to RCN Telecom Services, LLC.



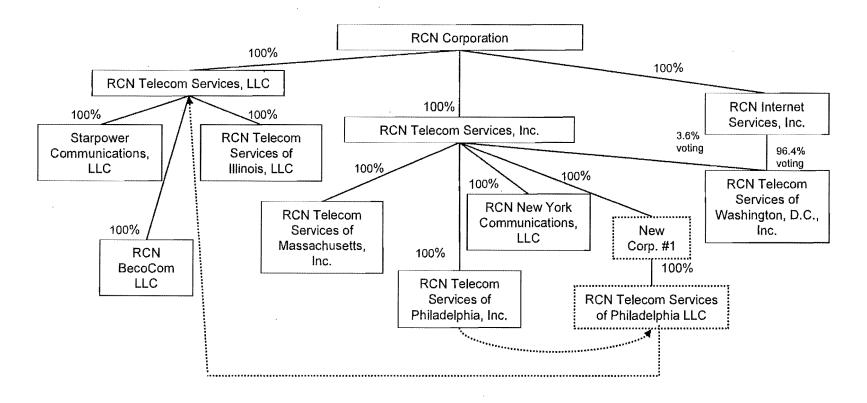


RCN Telecom Services of Massachusetts, Inc. forms RCN BecoCom LLC.

RCN-BecoCom, Inc. merges into RCN BecoCom LLC, with RCN BecoCom LLC surviving.

RCN Telecom Services of Massachusetts, Inc. assigns its interest in RCN Becocom LLC to RCN Telecom Services, LLC.





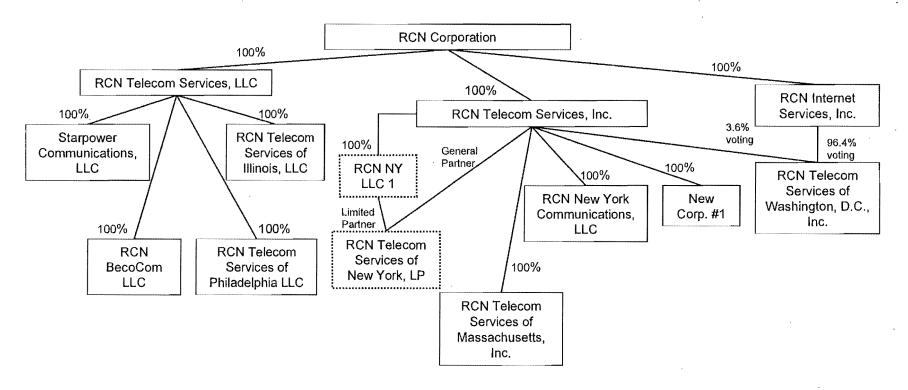
RCN Telecom Services, Inc. forms New Corp. #1 (aka RCN PA Newco).

New Corp. #1 forms RCN Telecom Services of Philadelphia LLC.

RCN Telecom Services of Philadelphia, Inc. merges into RCN Telecom Services of Philadelphia LLC, with RCN Telecom Services of Philadelphia LLC surviving.

Interest in RCN Telecom Services of Philadelphia LLC is assigned to RCN Telecom Services, LLC.





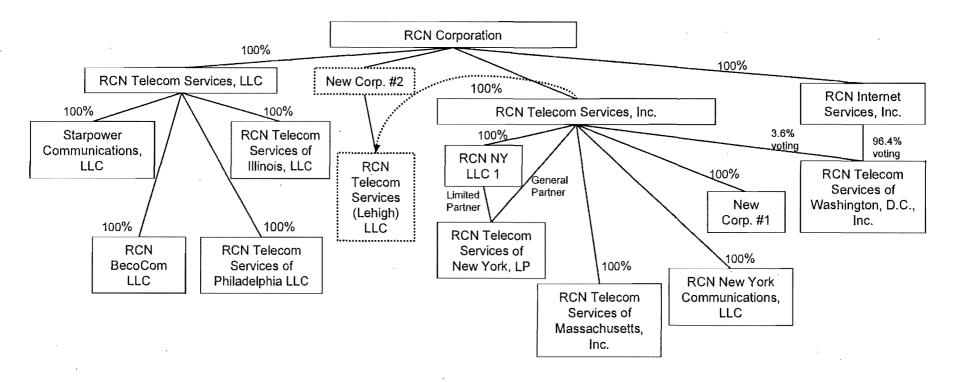
RCN Telecom Services forms and RCN NY LLC 1 and assigns New York assets to RCN NY LLC 1.

RCN Telecom Services, Inc. forms RCN Telecom Services of New York, LP (aka RCN TS NY LP).

RCN NY LLC 1 assigns New York assets to RCN Telecom Services of New York, LP for a limited partnership interest.

RCN Telecom Services, Inc. assigns assets to RCN Telecom Services of New York, LP for a general partnership interest.



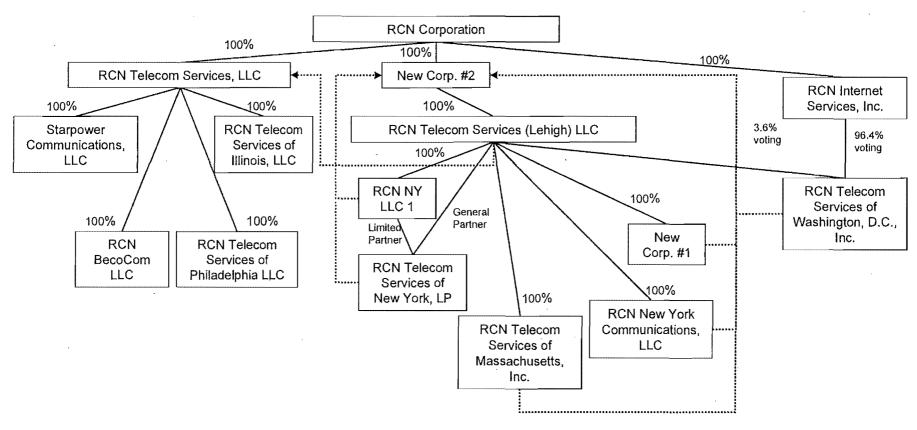


RCN Corporation forms New Corp. #2 (aka RCN NY Newco).

New Corp. #2 forms RCN Telecom Services (Lehigh) LLC

RCN Telecom Services, Inc. merges into RCN Telecom Services (Lehlgh) LLC, with RCN Telecom Services (Lehlgh) LLC surviving.

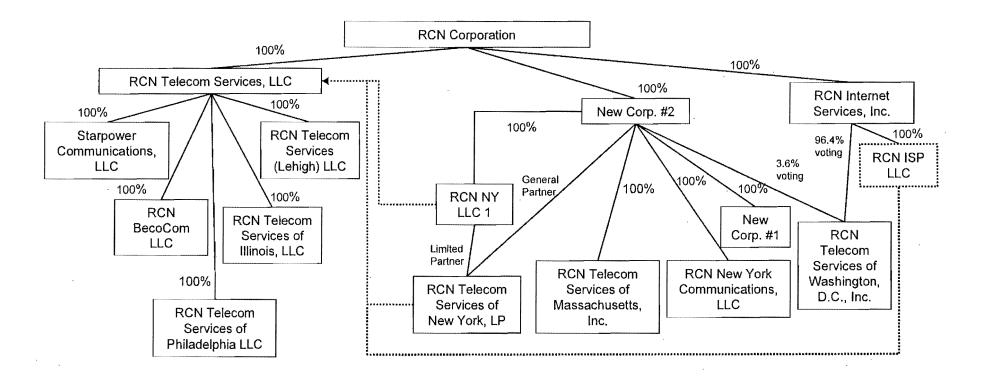




Interest in RCN Telecom Services of New York, LP, RCN NY LLC 1, New Corp. #1, RCN New York Communications, LLC, RCN Telecom Services of Massachusetts, Inc., and RCN Telecom Services of Washington, D.C., Inc. is assigned to New Corp. #2.

New Corp. #2 assigns its interests in RCN Telecom Services (Lehigh) LLC to RCN Telecom Services, LLC.

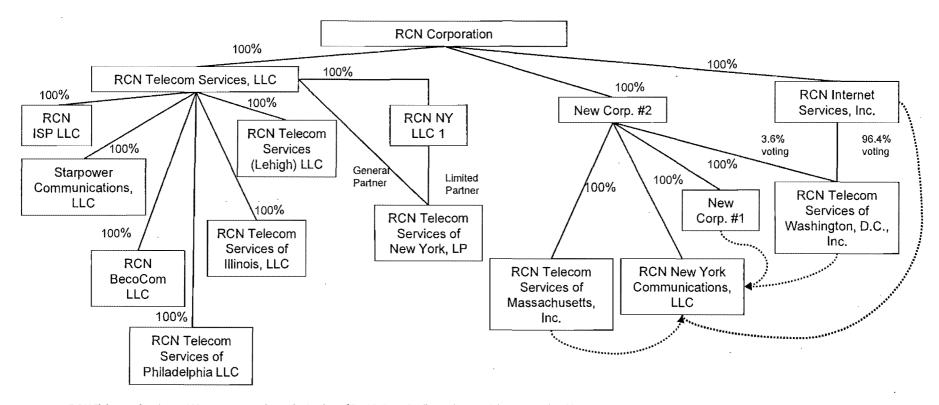




New Corp. # 2 assigns interest in RCN NY LLC 1 and RCN Telecom Services of New York, LP to RCN Telecom Services, LLC.

RCN Internet Services, Inc. forms RCN ISP LLC and assigns its interest to RCN Telecom Services, LLC.





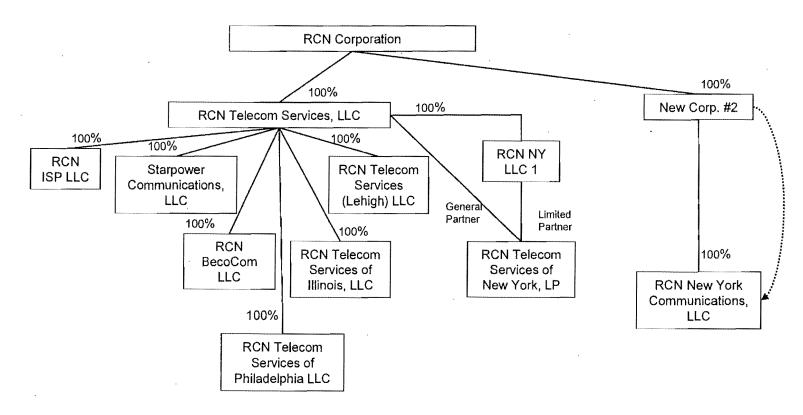
RCN Telecom Services of Massachusetts, Inc. adopts plan of liquidation, distributes its remaining assets (cash) to RCN Corporation, and merges into RCN New York Communications, LLC with RCN New York Communications, LLC surviving.

New Corp. #1 adopts plan of liquidation, distributes its remaining assets to RCN Corporation, and merges into RCN New York Communications, LLC with RCN New York Communications, LLC surviving.

RCN Internet Services, Inc. adopts plan of liquidation, distributes its remaining assets to RCN Corporation, and merges into RCN New York Communications, LLC with RCN New York Communications, LLC surviving.

RCN Telecom Services of Washington, D.C., Inc. adopts plan of liquidation, distributes its remaining assets to RCN Corporation, and merges into RCN New York Communications, LLC with RCN New York Communications, LLC surviving.

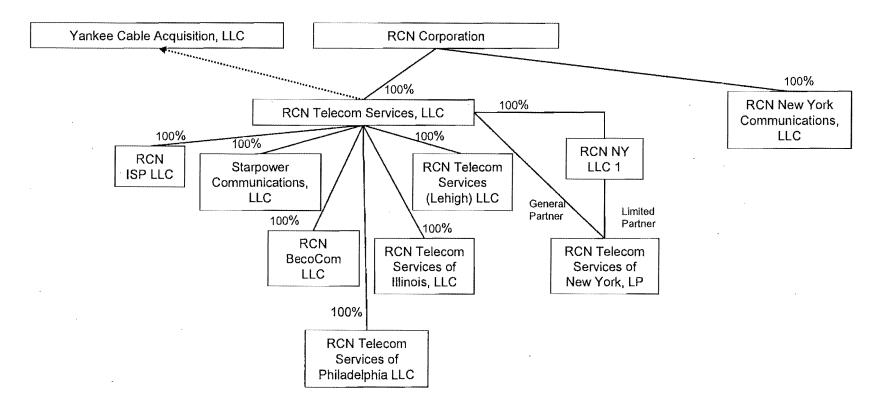




New Corp. 2 adopts plan of liquidation, distributes its remaining assets to RCN Corporation, and merges into RCN New York Communications, LLC with RCN New York Communications, LLC surviving.

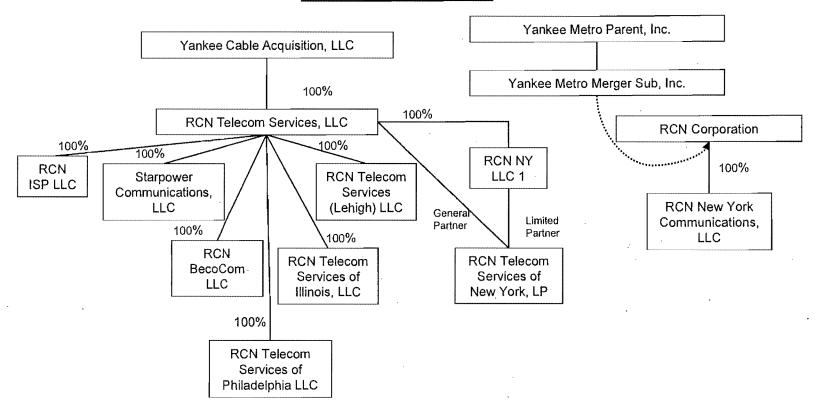


## Transfer of Control



Yankee Cable Acquisition, LLC purchases all of the interest in RCN Telecom Services, LLC.

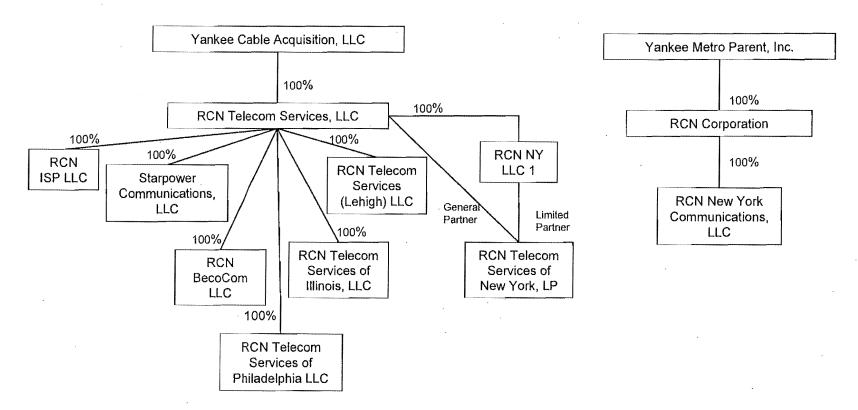
## **Transfer of Control**



Yankee Metro Merger Sub, Inc. merges into RCN Corporation with RCN Corporation surviving.



## Post-Transaction Corporate Structure





Debt & Equity Analysis
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RCN is a competitive broadband services provider, delivering all-digital and high-definition video, high-speed internet and premium voice services to Residential and Small and Medium Business ("SMB") customers under the brand names of RCN and RCN Business Services, respectively. In addition, through our RCN Metro Optical Networks business unit ("RCN Metro"), we deliver fiber-based high-capacity data transport services to large commercial customers, primarily large enterprises and carriers, targeting the metropolitan central business districts in our geographic markets. We construct and operate our own networks, and our primary service areas include: Washington, D.C., Philadelphia, Lehigh Valley (PA), New York City, Boston and Chicago.

Subsequent to the Company's acquisition of NEON Communications Group, Inc. ("NEON") in November 2007, management reorganized RCN's business into two key segments: (i) Residential/SMB and (ii) RCN Metro. There is substantial managerial, network, operational support and product overlap between the Residential and SMB businesses and, as a result, we had historically reported these two businesses as one segment. RCN Metro, however, is managed separately from the other two business units, with separate network operations, engineering, and sales personnel, as well as separate systems, processes, products, customers and financial measures. Management of the Company's two key businesses is unified only at the most senior executive levels of the Company. Therefore, beginning with the results of operations for 2008, the financial results of the RCN Metro business unit are reported as a separate segment in accordance with the requirements of FASB ASC Topic 280 and applicable SEC regulations.

All prior period amounts in this Report have been restated to present the results as two separate reportable segments. For financial and other information about our segments, refer to Item 8, Note 15 to our Consolidated Financial Statements included in this Annual Report. All of the Company's operations are in the United States. Our Residential/SMB segment, which serves approximately 429,000 Residential and SMB customers generated approximately 75% of our consolidated revenues and the RCN Metro segment generated approximately 25% for 2009.

#### Residential / SMB Segment

In 2009, our Residential/SMB segment generated approximately 75% of our consolidated revenues (see Note 15 "Financial Data by Business Segment" to our Consolidated Financial Statements). Through our RCN and RCN Business Services business units, we offer video, telephone, and high-speed Internet products to residential and SMB customers. Customers can purchase our products on an a la carte basis, or they may choose to bundle multiple services into a single subscription with single billing and a single point of installation and support. Customers who bundle services typically receive those services at a discount to the sum of the a la carte prices of the individual products. Our bundle approach reduces operating costs due to efficiencies in customer care, billing, and support, and we believe offers our customers a greater value. Approximately 67% of our current customer base purchases bundled products.

#### Video Services

Our video service delivers multiple channels of television programming to subscribers who pay a monthly recurring fee. Subscription rates and other related charges vary depending on the type of service selected and equipment used by the subscriber. We offer varied channel line-ups in each system serving a particular geographic market. Channel offerings are in accordance with

applicable local and federal regulatory requirements and are also based on programming preferences and demographics in each of our markets. We receive television signals delivered from television networks over-the-air, by fiber-optic transport, or via satellite delivery to our antennas, microwave relay stations and satellite earth stations. We aggregate and organize these signals in our technical facilities and deliver a specified lineup of programming services to our subscribers in an all-digital format.

#### Our video services include:

- Basic and Signature Services: Our video customers receive a package of basic programming that generally consists of local broadcast television stations, local community programming (including governmental and public access), and limited satellite-delivered or non-broadcast channels. The basic channel line-up generally includes up to 50 channels. Our "Signature" or expanded basic programming package includes approximately 150 additional channels, including many popular regional and national cable networks. Both of these service levels are delivered in a 100% digital viewing format for all customers.
- Enhanced Digital Services: We offer additional programming content to customers who desire broader programming choices through our "Premiere" service package, which includes nearly a hundred additional channels, such as special interest networks, movie and entertainment networks.
- Premium Channels: Our customers can also purchase premium movie and entertainment channels, such as Showtime, HBO, Starz, and Encore on an a la carte basis for a monthly fee. All such services include related video on demand content as part of the monthly subscription. We also provide foreign language programming for an additional monthly fee.
- High-Definition Television ("HDTV"): Our HDTV service provides customers who utilize advanced digital set-top boxes with improved, high-resolution picture quality, improved audio quality and a wide screen format. We currently offer our HDTV customers 100+ high-definition channels in most areas, including most broadcast networks, leading national cable networks, regional sports networks, and premium channels. In addition, our HDTV customers have access to selected VOD content in high-definition format.
- Video on Demand ("VOD") and Subscription Video on Demand ("SVOD"): Our VOD service provides customers with access to an extensive library of movies and other television content with control over the timing and playback of that content. A substantial portion of this content is free to our customers, and we continue to expand our library as more content becomes available. RCN also offers SVOD services which provide our customers with on demand access to additional content that is either associated with premium content to which they subscribe, or made available for an additional fee.
- Digital Video Recorder ("DVR"): RCN offers a dual-tuner High-Definition DVR set-top box that allows our customers to record one program while viewing another whether it is recorded in standard definition or highdefinition. DVR technology affords the ability to our customers to digitally record, store and play television programs without the inconvenience of tapes or DVDs. In 2009, RCN entered into an agreement with TiVo Inc. whereby RCN will offer co-branded, uniquely configured TiVo High Definition DVRs to its Residential and SMB customers. Expected to launch in the second quarter of 2010, the RCN TiVo DVR is a truly innovative



convergence of video and broadband programming controlled through a single user interface that is simple, intuitive, and dramatically different from that of other DVRs. The RCN TiVo DVR will give customers a first of its kind video experience by fully integrating RCN's digital programming and VOD library with a wide variety of broadband delivered video programming, providing access to a vast library of programming not available through traditional cable or satellite services.

- Pay-Per-View ("PPV"): Our PPV service provides customers with the ability to order, for a separate fee, movies as well as "Big Event" programming such as sporting events or music concerts on an unedited, commercial-free basis.
- Lehigh Valley Studio: We operate a video production studio located in Lehigh Valley, Pennsylvania, where we produce sports, news, and entertainment programs focused on community and local interest in our markets. Much of this RCN-produced content is made available on an on-demand basis through our VOD platform.
- Bulk Video Services: We provide video services to hotels, hospitals, universities, and other organizations seeking to deliver multiple video connections by means of a single relationship with a video provider.

#### High-Speed Data Services

We offer high-speed Internet services to residential and SMB customers at download speeds ranging from 1.5 megabits per second ("Mbps") to 20 Mbps in all of our markets, and up to 60 Mbps in selected markets. Our data services include Internet access, email and webmail, Internet security, and other web-based services.

#### Voice Services

We provide local, long distance, and international voice telephone services. We offer a full range of calling plans that generally include unlimited local, regional, and long distance calling with a variety of calling features. Our voice service features include voicemail, caller identification, call waiting, call forwarding, 3-way calling, 911 access, operator services, and directory assistance. We provide voice services through a traditional, switched platform to our legacy phone customers, and for our newer phone customers, including all new installations, we use a "digital phone" architecture that transmits data signals over our broadband network between the customer premises and an RCN switch, which then interfaces with the public switched telephone network.

#### RCN and RCN Business Services Network

Our RCN and RCN Business Services network architecture consists of a hybrid-fiber-coax network predominantly designed and built to support a bandwidth of 860 Megahertz. This architecture enables us to offer video, high-speed data, and local and long distance voice services to customers over a common network infrastructure. Our network also supports two-way interactive services such as VOD and linear pay-per-view services, as well as higher bandwidth high-definition video services. The conversion to an all-digital video platform has allowed us to reallocate bandwidth on our network and to launch expanded and enhanced programming services.



Our distribution network relies on service nodes, which receive video, data and voice signals from our fiber optic network and transmit those signals along our coaxial "last mile" distribution cables to customers' premises. Our fiber cable entering any particular service node typically reaches to within 1,000 feet of the customers' premises, and the node service area typically consists of approximately 150 homes or small business locations. This small node service area combined with the deep fiber architecture provides for better operational performance of our network and also provides higher bandwidth per home than the traditional network design of other cable and telecommunication service providers.

Our data network consists of the networking and computer equipment required to provide complete internet service provider ("ISP") services to both our residential and SMB customers. We maintain an Internet backbone network that is used to interconnect to both settlement-free and settlement-based carriers. During the fourth quarter of 2009, we launched DOCSIS 3.0 in our New York market, offering download speeds of up to 60Mbps and upload speeds of up to 10Mbps. We expect to deploy DOCSIS 3.0 in our remaining markets over the next 18 months, which will include upgrades enabling us to offer even higher upload and download speeds.

We also maintain a carrier grade voice network that is capable of delivering high-quality voice services to residential and SMB customers. We provide voice services to our legacy phone customers through a traditional, circuit-switched platform, which uses our fiber-optic backbone facilities with synchronous optical network ("SONET") transport electronics to provide interconnection from the RCN local telephony switch to the telephony distribution electronics. Our circuit-switched voice network provides primary line service with full interconnection to the local emergency 911 centers and includes reserve batteries in the network or at the customers premise to provide backup power in the event of a commercial power outage. For our newer phone customers, including all new installations, we use a "digital phone" architecture that transmits data signals over our broadband network between the customer premises and the RCN local telephony switch, which then interfaces with the public switched telephone network. During 2009, we purchased a MetaSwitch SoftSwitch, to begin our migration to an all-IP telephony platform. Residential customers will see the benefits of an enhanced calling feature set, including advanced voicemail and messaging services, while SMB customers will have access to a full suite of business grade features, as well as Hosted IP PBX and SIP Trunking. We expect to begin deployment of the SoftSwitch platform during the second quarter of 2010 in our New York Market, with additional deployments expected in our remaining markets over the next two years.

#### Competition

We compete with a wide range of service providers in each market, including incumbent local exchange carriers ("ILECs"), incumbent multiple system cable operators ("MSOs"), Direct Broadcast Satellite ("DBS") providers, wireless providers and competitive telecommunications and Internet service providers. In recent years, competition has increased significantly for video, voice and data services in our markets, and we believe it will continue to intensify in the future. Our primary competitors, particularly Comcast, Time Warner, Verizon and AT&T possess significantly greater financial resources than we do, which they are using to fund substantial network expansions and upgrades, as well as product and service enhancements, and because we are presently unable to match this level of overall investment, we rely on our ability to provide

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more personalized and effective services to our customers and to operate more efficiently to compete against these companies.

Our primary competition for video services consists of incumbent MSOs and ILECs named above in our metro markets, Service Electric in Lehigh Valley, PA, and the DBS providers, DirecTV and Dish Network. We also, to a lesser degree, compete with interactive broadband services, wireless and other emerging technologies that provide for the distribution and viewing of video programming, as well as home video products.

Our primary competition for voice and high-speed Internet services consists of incumbent MSOs and ILECs named above in our metro markets, Service Electric in Lehigh Valley, PA, Competitive Local Exchange Carriers ("CLECs"), VoIP service providers, and wireless providers.

#### **RCN Metro Segment**

In 2009, our RCN Metro segment generated approximately 25% of our consolidated revenues (see Note 15 "Financial Data by Business Segment" to our Consolidated Financial Statements). Through our RCN Metro segment, we offer commercial transport products and services to large enterprise and carrier customers. We distinguish RCN Metro in our markets by offering high-bandwidth, high-availability, diverse and redundant solutions for our customers, as well as superior customer service and technical responsiveness. Our RCN Metro network includes numerous unique fiber routes, making us an attractive provider of telecommunications services to critical customer locations that require redundant and diverse communications solutions.

Our enterprise customers are generally large corporations, financial, healthcare and educational institutions, and government agencies seeking high-bandwidth data transport services. We target Fortune 1000 companies and work closely with enterprise clients to develop custom telecommunications solutions that leverage our network and operational expertise. We have developed significant expertise in meeting the telecommunications needs of financial services firms, with several stock exchanges and major banks among our customers. Enterprise customers represent approximately 40% of RCN Metro's revenue.

Our carrier customers are telecommunications services companies, including ILEC's, CLEC's, and other service providers, who utilize our services to provide redundancy for their own networks and to develop customer-specific applications. Wireless communications providers are among our largest carrier customers, to whom we provide backhaul transport services to aggregate traffic from their geographically-dispersed cell sites and switch sites. Carrier customers represent approximately 60% of RCN Metro's revenue.

#### RCN Metro Products

Our commercial product offerings include metro and intercity SONET, dense wavelength division multiplexing ("DWDM"), and Ethernet based transport services, co-location services, and IP services. Following the initiation of RCN Metro service to a customer in any building, we target other potential customers in that building to deliver higher margin, incremental products and services to multiple customers located in that building.

• Transport Services: We provide SONET and Ethernet-based data transport services both within our metro markets and between cities over our intercity fiber network. Specific service offerings



include: SONET Private Line services at bandwidth levels including DS-1, DS-3, OC-3, OC-12, OC-48, and OC-192; Wavelength (DWDM) services enabling flexible and scalable high-capacity transport at 1.25, 2.5 and 10 Gbps; and Ethernet services via dedicated, point-to-point as well as point-to-multipoint connectivity. We offer these services utilizing a variety of equipment platforms, enabling us to deliver services to customers in their preferred telecommunications architecture, including Cisco, Nortel, Lucent, and Ciena equipment.

- Co-Location Services: We offer co-location services to our customers by maintaining secured and monitored technical space in the same facilities as several of our larger network operations locations. We offer full disaster recovery and data back-up capabilities in facilities that help assure maximum server and data availability, as well as customized monitoring, maintenance and hosting services, and provide cost-effective pricing for customers who desire to combine co-location and hosting services with our data transport services.
- Internet Access: Our Internet access offerings include dedicated access services targeted at businesses that desire single or multipoint high-speed, dedicated connections to the Internet. Our dedicated Internet access service provides internet speeds of up to a Gigabit per second. We maintain numerous public and private peering arrangements with other Internet backbone networks in our geographic footprint.

#### RCN Metro Network

RCN Metro's network is a fiber-based, highly redundant, survivable network optimized to deliver carrier grade telecommunications services to enterprise and carrier customers. The RCN Metro fiber-optic network is comprised of fiber owned by RCN and fiber leased from third party providers, typically under long-term leases. The majority of RCN Metro's fiber route miles are leased, while the majority of RCN Metro's fiber strand miles are owned. In several of our markets, the majority of our commercial fiber cable deployed is placed in entirely separate conduit facilities from those of the incumbent service providers, providing a major competitive differentiator and selling point for our enterprise and carrier customers. In other cases, we utilize the rights-of-way provided by incumbent telecommunications and utility providers, or our own facilities in public rights-of-way. The acquisition of NEON substantially extended the reach of our RCN Metro network, adding intercity transport routes that extend from Maine to Virginia. Several of these newly added routes follow geographic paths that are diverse from the I-95 corridor along which many of the industry's existing north-south telecommunications facilities traditionally follow.

A substantial majority of our RCN Metro revenue is earned using network routes and equipment that are distinct from our RCN and RCN Business Services network assets. We are able, however, to leverage the deeply penetrated fiber footprints of our RCN and RCN Business Services networks to deliver high-bandwidth enterprise and carrier products to additional locations. In addition, we maintain two separate RCN Metro network operations centers, staffed by telecommunications engineers and operations professionals trained specifically to support RCN Metro customers. Finally, the design, installation, support, and disconnection of RCN Metro services are performed by technicians trained specifically to work in our RCN Metro network environment. We utilize common back-office support services with our RCN and RCN Business Services units to obtain cost efficiencies while maintaining our focus on enterprise and carrier customers.

Our RCN Metro network was designed to provide highly redundant fiber facilities between key customer locations within the central business districts of the major cities and regions in which we operate. Our fiber network is comprised of approximately 10,000 miles of fiber cable routes, offering approximately 335,000 fiber miles of network capacity. Our services are delivered over fiber optic cable installed, monitored, and maintained entirely by RCN. We currently deliver fiber-based communications services to approximately 1,500 on-net locations, including connections to more than 144 ILEC central offices and 24 co-location facilities.

#### Competition

Our RCN Metro business unit competes against the largest ILECs, CLECs, and other data transport providers, including Verizon Business, AT&T, Qwest, Level 3 Communications, and AboveNet. The ILECs, in particular, have significant advantages over RCN Metro, including greater capital resources, local networks in many markets where we do not have facilities, and longstanding customer relationships, particularly in buildings that we have not previously serviced. We also face competition from smaller competitive access providers, CLECs and other new entrants. We seek to distinguish our products by offering diverse network paths, redundancy, superior care and technical responsiveness, and value-added product offerings, such as co-location, tailored to the needs of our customers.

#### Risk Factors

#### We have a history of net losses and we emerged from Chapter 11 reorganization in 2004.

In each period since we emerged from bankruptcy in 2004, we have incurred net losses. For 2009, 2008 and 2007, we have reported net losses of \$28.6 million, \$70.7 million and \$152.0 million, respectively. Our net losses are principally attributable to insufficient revenue to cover our operating expenses, which we expect will remain significant.

Our markets are highly competitive, and many of our competitors have significant advantages. We may not be able to respond quickly or effectively to changes in the competitive environment, which could have a material adverse impact on our results of operations and financial position.

In particular, we face increasing competition from incumbent telephone companies. For example, Verizon and other competitors now offer video services in several of our service areas and are expected to continue deploying video services in most of our remaining service areas in the next several years. Incumbent telephone companies' competitive position has been improved by recent operational, regulatory and legislative advances. The attractive demographics of our major urban markets make many of our service areas desirable locations for investment in video distribution technologies by both incumbents and new entrants. By the nature of our relatively mature markets, the introduction of a viable new entrant will increase competitive intensity, leading to downward pricing pressure on, and customer losses for, the prior market competitors. For example, during 2008 and 2009, while we grew revenue on a consolidated basis, we lost video connections, customers and revenue in the geographic areas where Verizon offered video service. While these declines did not have a material impact on our consolidated results of operations, we cannot predict the extent to which increased competition, particularly from large incumbents, will impact our results of operations in the future.

We may be unable to successfully anticipate and respond to various competitive factors affecting our industry, including regulatory changes that may affect our competitors differently from us, new technologies and services that may be introduced, changes in consumer preferences, demographic trends and discount pricing strategies by competitors, which could have a material adverse impact on our results of operations and financial position.

Programming costs have risen in past years and are expected to continue to rise, and we may not be able to pass such programming costs through to our customers, which could adversely affect our cash flow and operating margins.

The cost of obtaining programming is the largest operating cost associated with providing our video service. These costs have increased each year, and we expect them to continue to increase, especially the costs associated with sports programming.

Programming costs may also be impacted by certain consolidations as cable systems acquire certain programming channels. The terms of many of our programming contracts are for multiple years and provide for future increases in the fees we must pay. In addition, local over-the-air television stations are increasingly seeking substantial fees for retransmission of their stations over our cable networks. Historically, we have absorbed increased programming costs in large part through increased prices to our customers. We cannot assure you that competitive and other marketplace factors will permit us to continue to pass through these costs, particularly as an increasing amount of programming content is available via the Internet at little or no cost. Despite our efforts to manage programming expenses, we cannot assure you that the rising cost of programming will not adversely affect our cash flow and operating margins. In addition, programming costs are generally related directly to the number of subscribers to which the programming is provided. Larger cable and DBS systems generally pay lower per subscriber programming costs than we do. This cost difference can cause us to suffer reduced operating margins as prices decrease, while our competitors will not suffer similar margin compression due to their generally lower costs. In addition, as programming agreements come up for renewal, we cannot assure you that we will be able to renew these agreements on comparable or favorable terms. To the extent that we are unable to reach acceptable agreements with programmers, we may be forced to remove programming from our lineup, which could result in a loss of customers and materially adversely affect our results of operations and financial condition.

#### The covenants in our credit agreement restrict our financial and operational flexibility.

Our credit agreement imposes operating and financial restrictions that affect our ability to, among other things:

- incur additional debt;
- create liens on our assets;
- make particular types of investments or other restricted payments;
- engage in transactions with affiliates;
- acquire assets or make certain capital expenditures;
- utilize proceeds from asset sales for purposes other than debt reduction, except for limited exceptions for reinvestment in our business;



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- merge or consolidate or sell substantially all of our assets; and
- pay dividends or repurchase shares of our common stock.

These requirements may affect our ability to finance future operations or to engage in other beneficial business activities.

These restrictions may also limit our flexibility in planning for, or reacting to, changes in market conditions and cause us to be more vulnerable in the event of a downturn in our business. If we violate any of these restrictions, we could be in default under our credit agreement and our creditors could seek to accelerate our repayment obligations and/or foreclose on our assets, either of which would materially and adversely affect our financial position.

The financial information presented in the table below comprises the audited consolidated financial information for 2009, 2008 and 2007.

	Year Ended December 31,		
	2009	2008	2007
	(dolla	(dollars in thousands)	
Revenues	# # # # # # # # # # # # # # # # # # #	\$	\$
	\$ 763,770	739,243	636,097
Costs and expenses:			
Direct expenses	275,240	264,219	224,770
Selling, general and administrative (including stock-based compensation of \$10,228, \$13,335 and \$33,206)	279,916	294,100	288,426
Exit costs and restructuring charges	575	2,314	8,194
Depreciation and amortization	<u>193,273</u>	198,915	<u> 196,066</u>
Operating income (loss)	14,766	(20,305)	(81,359)
Investment income	395	2,880	9,424
Interest expense	(42,344)	(53,301)	(34,510)
Loss on the early extinguishment of debt	<u>`</u>		(63,795)
Other expense, net	<u>(363)</u>	-	(451)
Loss before income taxes	(27,546)	(70,726)	(170,691)
Income tax expense (benefit)	1,072		(1,049)
Net loss from continuing operations	(28,618)	(70,726)	(169,642)
Income from discontinued operations, net of tax	PHILIPPIN		1,684
Gain on sale of discontinued operations, net of tax			<u>15,921</u>
Net loss	\$ (28,618)	<u>\$</u>	<u>\$</u>
	9120.0101	(70,726)	(152.037)

#### **Consolidated Operating Results**

#### Consolidated Revenues

Consolidated revenue increased \$24.5 million, or 3.3%, in 2009 compared to 2008, primarily due to higher transport revenues in the RCN Metro segment and a slight increase in the average number of customers from 2008 to 2009 in the Residential/SMB segment.

Consolidated revenue increased \$103.1 million, or 16.2%, in 2008 compared to 2007, largely due to the acquisition of NEON. In 2007, the Company recorded a \$4.4 million benefit related to a

reciprocal compensation agreement. On a pro forma basis, and excluding the \$4.4 million benefit, consolidated revenue increased \$43.2 million, or 6.2%, in 2008 as compared to the same period in 2007, primarily due to an increase in the number of customers in the Residential/SMB segment and higher transport revenues in the RCN Metro segment.

#### **Consolidated Direct Expenses**

Consolidated direct expenses increased \$11.0 million, or 4.2%, in 2009 compared to 2008. Direct expenses include net benefits from favorable settlements with voice and data network providers related to ordinary course network cost disputes totaling \$4.0 million during 2009 and \$1.9 million during 2008. Excluding these benefits, consolidated direct expenses increased \$13.1 million, or 4.9%, in 2009 compared to 2008, primarily due to an increase in the average programming cost per subscriber in the Residential/SMB segment as well as added costs associated with the increase in revenue in the RCN Metro segment.

Consolidated direct expenses increased \$39.4 million, or 17.6%, in 2008 compared to 2007, primarily due to the acquisition of NEON. On a pro forma basis, consolidated direct expenses increased \$14.2 million, or 5.7%, in 2008 compared to 2007 as a result of an increase in the average programming cost per subscriber in the Residential/SMB segment and an increase in customers and revenue in the RCN Metro segment as well. Direct expenses also include net benefits from favorable settlements with voice and data network providers related to ordinary course network cost disputes totaling \$1.9 million and \$2.2 million in 2008 and 2007, respectively.

#### Consolidated Selling, General and Administrative Expenses

Consolidated selling, general and administrative expenses ("SG&A") decreased \$14.2 million, or 4.8%, in 2009 compared to 2008. Excluding stock-based compensation, SG&A expense decreased \$11.1 million, or 4.0%, in 2009 compared to 2008, primarily reflecting (i) the results of the investments made in 2008 and 2009 to improve the long-term productivity and effectiveness of field operations, and the marketing and sales functions in the Residential/SMB segment, which were partially offset by increases in property tax and collections expense and (ii) synergies associated with the integration of the NEON business acquired in November 2007 in the RCN Metro segment. In addition, SG&A expenses decreased by \$2.2 million in 2009, as compared to 2008, due to the suspension of the Company's matching contribution to the 401(k) plan in the beginning of the second quarter of 2009.

Consolidated SG&A increased \$5.7 million, or 2.0%, in 2008 compared to 2007, primarily due to the acquisition of NEON partially offset by a decrease in stock-based compensation expense of \$19.9 million. On a pro forma basis, and excluding stockbased compensation, SG&A increased by \$1.2 million, or 0.4%, in 2008 compared to 2007, reflecting increases in bad debt expense, property taxes and legal costs, partially offset by a decline in certain general and administrative expenses, primarily due to the integration and synergies achieved through the NEON acquisition.



#### Residential/SMB Metrics

	<u>2009</u>	<u> 2008</u>	<u>2007</u>
Video RGUs (1)	364,000	366,000	358,000
Data RGUs (1)	312,000	302,000	285,000
Voice RGUs (1)	223,000	244,000	250,000
Total RGUs (1)	899,000	911,000	893,000
Customers (2)	429,000	428,000	416,000
ARPC (3)	\$ 110	\$ 110	\$ 109

- (1) Revenue Generating Units ("RGUs") are all video, high-speed data, and voice connections provided to residential households and SMB customers. Dial-up Internet and long distance voice services are not included. Additional telephone lines are each counted as an RGU, but additional room outlets for video service are not counted. For bulk arrangements in 27 residential multiple dwelling units ("MDUs"), including dormitories, the number of RGUs is based on the number of video, high-speed data and voice connections provided and paid for in that MDU. Commercial structures such as hotels and offices are counted as one RGU regardless of how many units are in the structure. Delinquent accounts are generally disconnected and no longer counted as RGUs after a set period of time in accordance with our credit and disconnection policies. RGUs may include customers receiving some services for free or at a reduced rate in connection with promotional offers or bulk arrangements. RGUs provided free of charge under courtesy account arrangements are not counted, but additional services paid for are counted.
- (2) A "Customer" is a residential household or SMB that has at least one paid video, high-speed data or local voice connection. Customers with only dial-up Internet or long distance voice service are not included. For bulk arrangements in residential MDUs, including dormitories, each unit for which service is provided and separately paid for is counted as a Customer. Commercial structures such as hotels and offices are counted as one Customer regardless of how many units are in the structure. Delinquent accounts are generally disconnected and no longer counted as Customers after a set period of time in accordance with our credit and disconnection policies.
- (3) Average revenue per customer ("ARPC") is total revenue for a given monthly period (excluding dial-up Internet, reciprocal compensation and commercial revenue) divided by the average number of Customers for the period. This definition of ARPC may not be similar to ARPC measures of other companies.

#### Residential/SMB Revenues

Residential/SMB revenue increased \$6.1 million, or 1.1% in 2009 compared to 2008. The increase is primarily due to a slight increase in the average number of customers from 2008 to 2009. Total RGUs decreased by approximately 12,000, or 1.3%, from December 31, 2008 to December 31, 2009, driven primarily by voice penetration losses, consistent with trends for highly penetrated landline voice providers, partially offset by growth in data RGUs. Video RGUs decreased slightly from December 31, 2008 to December 31, 2009. ARPC was flat at \$110 in both 2009 and 2008, as growth in average revenue per video RGU and increased high-speed data penetration was offset by declines in voice penetration and average revenue per data RGU. The increase in average revenue per video RGU was driven mainly by our annual video rate increase, which partially mitigates the impact of annual increases in programming costs, as well as increased penetration of our digital set-top, HD and DVR boxes.

Our digital video penetration rate rose to 100% of video customers in the fourth quarter of 2009 from 87% in the fourth quarter of 2008, as we completed Project Analog Crush. The decrease in average revenue per data RGU was primarily due to a shift towards lower-speed data plans, a trend which has increased over the past year.

Residential/SMB revenue increased \$21.7 million, or 4.0%, in 2008 compared to 2007. Excluding a \$4.4 million benefit related to a reciprocal compensation agreement recognized in 2007, Residential/SMB revenue increased \$26.1 million, or 4.8%, during 2008 as compared to 2007. The increase is primarily due to an increase in the average number of customers and ARPC.

Customers increased by approximately 12,000, or 2.9%, from December 31, 2007 to December 31, 2008, primarily due to increased sales opportunities generated through investments in new and rebuilt homes, and increased focus on sales and marketing to SMB customers. Total RGUs grew by approximately 18,000, or 2.0%, from December 31, 2007 to December 31, 2008, driven primarily by overall customer increases, with data RGU growth outpacing video RGU growth. Voice RGUs declined consistent with industry trends. ARPC increased from \$109 for 2007 to \$110 for 2008 due primarily to growth in average revenue per video RGU and increased highspeed data penetration, partially offset by declines in average revenue per voice and data RGU. The increase in average revenue per video RGU was driven mainly by our annual video rate increase, as well as increased customer purchases of value added products and services such as our digital set-top, HD and DVR boxes, digital programming tier and premium channels. Our digital video penetration rate rose to 87% of video customers in the fourth quarter of 2008 from 69% in the fourth quarter of 2007. The decrease in average revenue per voice RGU was due to overall market pricing trends, where voice prices have consistently decreased over the past several years. The decrease in average revenue per data RGU was primarily due to an increase in the percentage of data RGUs representing lower-speed data plans, a trend which has increased since RCN introduced these plans in 2007.

#### Residential/SMB Direct Expenses

Direct expenses increased \$6.9 million, or 3.5%, in 2009 compared to 2008. Direct expenses include a net benefit from favorable settlements with voice and data network providers on ordinary course network cost disputes totaling \$4.0 million during 2009 and \$1.9 million during 2008. Excluding these settlements, Residential/SMB direct expenses increased \$9.0 million, or 4.5%, in 2009 compared to 2008. Increases in the average programming cost per subscriber resulted in an increase in video direct costs for 2009 totaling \$12.5 million as compared to 2008. Voice and data network costs in 2009, excluding the impact of settlements with providers of our voice and data network services, decreased by \$3.5 million, or 10.9%, primarily due to a reduction in voice RGUs and benefits achieved as a result of an ongoing network optimization initiative.

Direct expenses increased \$9.3 million, or 4.9%, in 2008 compared to 2007 primarily due an increase in the average

programming cost per subscriber and higher average video RGUs. Direct expenses for 2008 and 2007 include a net benefit of \$1.9 million and \$2.2 million, respectively, as a result of favorable

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settlements with our voice and data network providers. Direct expenses for 2007 also include a charge of approximately \$1.5 million for franchise fees identified during an audit.

#### **RCN Metro Revenues**

Revenue increased \$18.4 million, or 10.7%, in 2009 as compared to 2008, primarily due to growth in transport services to our carrier and enterprise customers. RCN Metro had approximately 800 customers as of December 31, 2009. The top 20% of these customers had monthly revenue in excess of \$10,000 per customer, generating approximately 90% of RCN Metro's total revenue, and the top 3% of these customers had monthly revenue in excess of \$100,000 per customer, representing multiple locations and services purchased per customer, and generated approximately 60% of RCN Metro's total revenue. From a customer segment perspective, RCN Metro generates approximately 30% of its revenue each from telecommunications carriers, national wireless providers and financial services enterprise customers, and the remainder from other enterprise customers.

RCN Metro revenue increased \$81.5 million, or 90.7%, in 2008 as compared to 2007, primarily due to the acquisition of NEON. On a pro forma basis, revenue increased \$17.2 million, or 11.1%, in 2008 as compared to 2007, due primarily to growth in transport services to our carrier and enterprise customers.

While RCN Metro's revenue is somewhat concentrated within certain industries and customers, we attempt to mitigate any potential risk by performing detailed credit analyses on new customers and by aggressively managing outstanding accounts receivable balances and customer payments. In addition, our core product set often supports mission critical customer applications (e.g., trading operations, voice/data traffic aggregation, core network connectivity, etc.), which positions us well relative to other suppliers.

#### **RCN Metro Direct Expenses**

Direct expenses increased \$4.1 million, or 6.3%, in 2009 as compared to 2008, largely due to added costs associated with the increase in revenue, including co-location costs and leased circuits, partially offset by a reduction in building access fees.

Direct expenses increased \$30.2 million, or 87.0%, in 2008 as compared to 2007, primarily due to the acquisition of NEON.

On a pro forma basis, direct expenses increased \$4.9 million, or 8.2%, for 2008, largely due to added costs associated with the increase in revenue, including leased circuits, building access, rights-of-way and co-location costs.



#### RCN CORPORATION AND SUBSIDIARIES CONSOLIDATED STATEMENTS OF CASH FLOWS (Dollars in thousands)

	Year B	Year Ended December 31,		
	2009	2008	2007	
Cash flows from operating activities:		·		
Net loss	\$ (28,618)	\$ (70,726)	\$ (152,037)	
Income from discontinued operations, net of tax	_		(1,684)	
Gain on sale of discontinued operations			(15,921)	
Net loss from continuing operations	(28,618)	(70,726)	(169,642)	
Adjustments to reconcile net loss to net cash provided by	( ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	( , ,	( ,	
operating activities:				
Non-cash stock-based compensation expense	10,228	13,335	33,206	
Loss on early extinguishment of debt		, , , , , , , , , , , , , , , , , , ,	63,795	
Amortization of debt issuance costs	1,687	1,685	740	
Deferred income taxes, net	764	x,000	(1,049)	
Depreciation and amortization	193,273	198,915	196,066	
Provision for doubtful accounts	16,387	16,384	10,880	
Exit costs and restructuring charges	84	(2,699)	2,460	
Net change in certain assets and liabilities, net of business	04	(2,033)	2,400	
acquisitions:				
Accounts receivable and unpaid revenues	(18,933)	(13,305)	(12,560)	
	(17,142)			
Accounts payable and accrued expenses		(117)	(13,744)	
Advanced billing and customer deposits Other assets and liabilities	(1,868)	(7,670)	338	
	<u>(2,945)</u>	<u>4,169</u>	(1,802)	
Net cash provided by continuing operations	152,917	139,971	108,688	
Cash provided by discontinued operations			476	
Net cash provided by operating activities	152,917	139,971	109,164	
Cash flows from investing activities:	(4 4 0 4 4 7)			
Additions to property, plant and equipment	(118,255)	(143,252)	(115,510)	
Investment in acquisitions and intangibles, net of cash	_	_	(261,843)	
acquired			10.000	
Decrease (increase) in short-term investments	37,841	(7,144)	12,268	
Proceeds from sales of property, plant and equipment	974	1,850	1,955	
Proceeds from sale of discontinued operations and other assets		2,500	46,877	
Decrease in restricted investments	<u>3,705</u>	7,396	754	
Net cash used in continuing operations	(75,735)	(138,650)	(315,499)	
Cash used in discontinued operations			(243)	
Net cash used in investing activities	(75,735)	(138,650)	(315,742)	
Cash flows from financing activities:				
Payments of long-term debt, including debt premium and	(7,352)	(7,338)	(219,480)	
capital lease obligations				
Payment of debt issuance cost	(16)	(67)	(13,944)	
Proceeds from bank debt		5,000	745,000	
Dividend payments	(819)	(1,613)	(348,380)	
Proceeds from the exercise of stock options	<del></del>	397	5,793	
Cost of common shares repurchased	(7,301)	(7,722)	(3,639)	
Purchase of treasury stock	(664)	(993)	(3,321)	
Net cash (used in) provided by financing activities	(16,152)	(12,336)	162,029	
Net increase (decrease) in cash and cash equivalents	61,030	(11,015)	(44,549)	
Cash and cash equivalents at beginning of period	10,778	21,793	66,342	
Cash and cash equivalents at end of period	\$ 71.808	\$ 10,778	\$ 21,793	
- *				

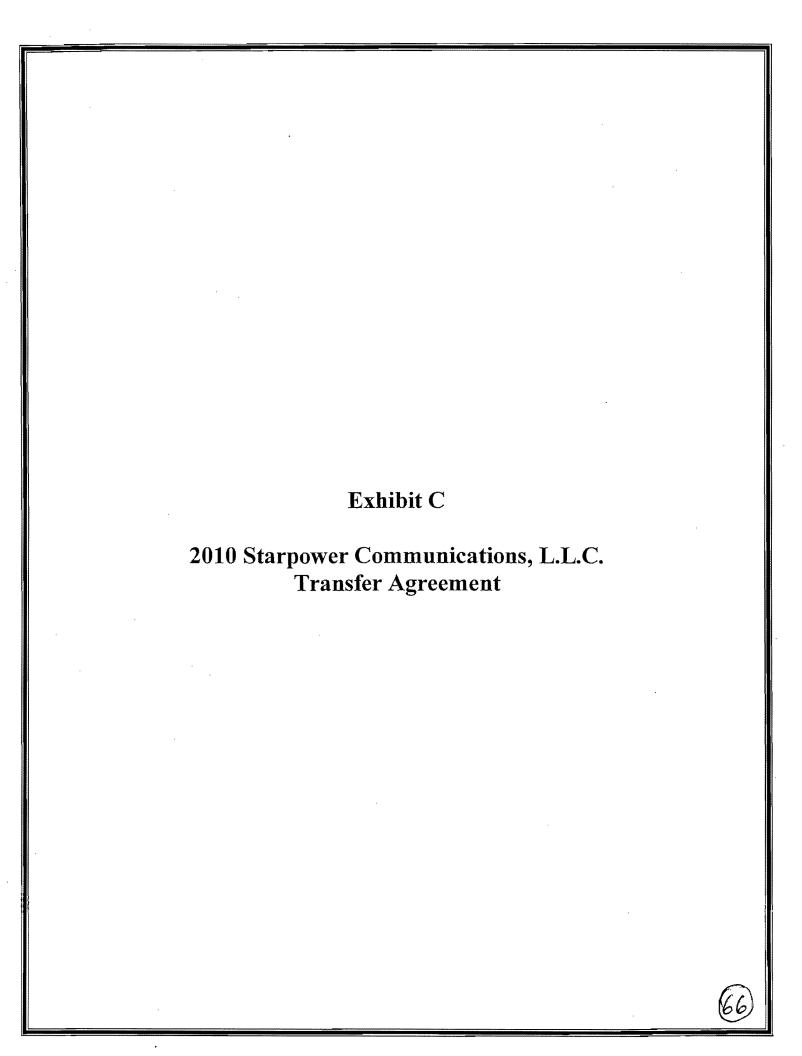
Financial Projections
CONFIDENTIAL



Cable Cash Flow Projections
CONFIDENTIAL

Section 5.1(a) Capital Expenditure Budget
Year Ended December 31, 2010
CONFIDENTIAL

# EBIT and Cash Flow Analysis of Consultants 2001 - 2014 CONFIDENTIAL



## 2010 STARPOWER COMMUNICATIONS, L.L.C. TRANSFER AGREEMENT

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## 2010 STARPOWER COMMUNICATIONS, L.L.C. TRANSFER AGREEMENT

THIS AGREEMENT is made this \_\_\_\_ day of \_\_\_\_\_\_, 2010, by and between:

- 1.1.1. Montgomery County, Maryland (the "County");
- 1.1.2. Starpower Communications, L.L.C. ("Franchisee");
- 1.1.3. RCN Telecom Services, LLC ("RCN"); and
- 1.1.4. Yankee Cable Acquisition, L.L.C. ("Yankee Cable").
- 1.1.5. Franchisee, RCN Telecom Services, L.L.C., and Yankee Cable may be referred to herein individually as "Company," and jointly as "Companies."

#### RECITALS

WHEREAS, the County has granted the Franchisee a nonexclusive franchise (the "Franchise") for a term of fifteen (15) years pursuant to Montgomery County Code Chapter 8A, as amended (the "Cable Law"), and Article 25A, Section 5(B) of the Annotated Code of Maryland, 1957, as amended; and the franchise agreement between the Franchisee and the County dated August 3, 1999, as amended by a settlement agreement ("Settlement Agreement") executed by Franchisee on March 19, 2003, and by the County Executive on April 10, 2003 (the "Franchise Agreement");

WHEREAS, Franchisee is a wholly owned subsidiary of RCN Corporation;

WHEREAS, pursuant to a transaction (the "Proposed Transaction") described in an Agreement and Plan of Merger dated as of March 5, 2010 (the "Merger Agreement"), Yankee Cable will acquire control of the Franchisee and the cable system serving the County (the "System");

WHEREAS, Yankee Cable is controlled by ABRY Partners VI, L.P., a Delaware limited partnership, through several intermediate wholly-owned subsidiaries;



WHEREAS, Yankee Cable, RCN, and Franchisee have represented to the County that the Proposed Transaction will result in no change to the current management, technical, and operational personnel of the System, and will not have a detrimental effect on, or result in material change in, the service provided to existing customers;

WHEREAS, Yankee Cable and RCN have stated that they agree to abide by and accept all terms of the Franchise Agreement and the Cable Law, as they may be amended, and that Starpower will continue to be responsible for the obligations and liabilities, and continue to have responsibility for all acts and omissions, known and unknown, under the Franchise Agreement and the Cable Law for all purposes, including renewal, unless waived, in whole or in part, by the County and Participating Municipalities;

WHEREAS, the County has reviewed the Application and followed all required procedures to consider and act upon the Application; and

WHEREAS, the County and the Companies have reached agreement on the terms and conditions set forth herein, and the Companies agree to be bound by those terms and conditions.

NOW, THEREFORE, in consideration for the County's consent to the Proposed Transaction, and subject to the terms and conditions of this Agreement and of the County's Resolution consenting to the Proposed Transaction ("Transfer Resolution"), THE PARTIES DO HEREBY AGREE as follows:

#### 1. TRANSFER

- 1.1. The foregoing recitals are true and correct and are incorporated herein by reference.
- 1.2. The County has consented through the Transfer Resolution to the Proposed Transaction as described in the Transfer Application, in consideration for the promises and performances of Yankee Cable, RCN, and Franchisee as expressed in this Transfer Agreement.



# 2. ACCEPTANCE OF FRANCHISE OBLIGATIONS

- 2.1. Nothing in this Transfer Agreement amends or alters the Franchise Agreement, or any of the Municipal Settlement Agreements, or any requirements therein in any way, and all provisions of the Franchise Agreement and each of the Municipal Settlement Agreements remain in full force and effect and are enforceable in accordance with their terms and with applicable law.
- 2.2. The Companies agree that neither the Proposed Transaction nor the County's approval of the Proposed Transaction shall in any respect relieve the Franchisee or any of its successors in interest of responsibility for past acts or omissions, known or unknown. Franchisee hereby agrees that it shall continue to be liable for any such acts and omissions, known and unknown, including liability for any and all previously accrued but unfulfilled obligations to the County under the Franchise Agreement, the Municipal Settlement Agreements, and applicable law, for all purposes, including but not limited to review of past performance for purposes of determining whether the Franchise should be renewed. Franchisee agrees that all acts and omissions of Franchisee occurring prior to this Agreement will continue to be deemed to be those of Franchisee. The Proposed Transaction shall not restrict or expand the rights of the Franchisee under or related to the Franchise Agreement as compared to those that could have been exercised by the Franchisee prior to the Proposed Transaction.
- 2.3. The Companies shall ensure that all records pertaining to the Franchise, including financial records, shall continue to be available after the Proposed Transaction in the same way and to the same extent such information was available prior to the Proposed Transaction.
- 2.4. Yankee Cable and RCN agree that, from and after the consummation of the Proposed Transaction, they will not take any action inconsistent with the promises contained in the Franchise Agreement and the Municipal Settlement Agreements, and shall comply and cause Franchisee to fully comply with all of the terms and conditions set forth in the Franchise Agreement, the Municipal Settlement Agreements, and (when executed and delivered) this Transfer Agreement.
- 2.5. Franchisee agrees to provide a parent company guarantee from RCN, or another entity mutually acceptable to RCN and the County, guaranteeing performance by Franchisee of all of Franchisee's obligations under the Franchise Agreement and this Transfer Agreement. The

guarantee shall state that the financial condition of the Franchisee or any parent or affiliate of the Franchisee shall not limit the ability of the Franchisee to properly and fully comply with the terms of the Franchise Agreement. The signed guarantee must be provided within ten days of the closing of the Proposed Transaction. A form of such a guarantee is attached as Exhibit 2.

- 2.6. The County reserves all rights not expressly granted in this Transfer Agreement, including without limitation those specified below.
- 2.7. The County waives none of its rights with respect to the Franchisee's compliance with the requirements set forth in the Franchise Agreement or the Municipal Settlement Agreements. At no time will the Companies contend, either directly or indirectly, that the County is barred, by reason of the Proposed Transaction, from considering, or raising claims based on, any defaults of Franchisee, any failure by Franchisee to provide reasonable service in light of the community's needs, or any failure by Franchisee to comply with the terms and conditions of the Franchise Agreement, the Municipal Settlement Agreements, or with applicable law. The County's approval of the Proposed Transaction shall in no way be deemed a representation by the County that the Franchisee is in compliance with all of its obligations under the Franchise Agreement or the Municipal Settlement Agreements.
- 2.8. Neither this Transfer Agreement, nor any other action or omission by the County at or before the execution of this Transfer Agreement, shall be construed to grant the County's consent to any future transfer of the Franchise and/or the System, and/or any future change in ownership and/or control of the Franchise and/or the System, or to mean that the County's consent to any future transaction is not required.
- 2.9. Any consent given by the County to the Proposed Transaction is made without prejudice to, or waiver of, the County's right to investigate and take into account any lawful considerations during any future franchise renewal or transfer process.
- 2.10. This Transfer Agreement does not affect and shall not be construed to affect the rights and authority of the County to regulate or authorize, by ordinance, license or otherwise, use of the public rights-of-way for purposes other than for cable service. To the extent that the Companies may seek to provide a service other than cable service over the System, the County reserves the right to require any additional authorizations regarding such services that it may lawfully require. Consent to the Transfer shall not be deemed to be consent to the use of the

public rights-of-way by any of the Companies or any of their Affiliates for any purpose other than the provision of cable service.

- 2.11. The County reserves all of its rights regarding the charging of a franchise fee or other compensation for the right to provide cable modem service, broadband service, information services, and any other service that that the System has the technical capability of delivering using the rights-of-way within the County. The County's consent to the Transfer shall not relieve the Franchisee of any obligation to pay such compensation, past, present, or future.
- 2.12. The County reserves all of its rights to regulate cable modem service, broadband service, information services, and any other service that that the System has the technical capability of delivering under applicable law, including, without limitation, the right to adopt rules related to subscriber privacy and customer service.

## 3. NO EFFECT ON RATES

3.1. The Companies represent and warrant that neither the Proposed Transaction nor this Transfer Agreement will result in any increase in subscriber rates.

## 4. REPRESENTATIONS AND WARRANTIES

4.1. Each of the Companies hereby represents and warrants that at the time of the execution of this Agreement: (a) it is a corporation or limited liability company duly organized, validly existing and in good standing under the laws of the jurisdiction in which it is organized; (b) the Franchise Agreement and, assuming due execution hereof by the other parties hereto, this Transfer Agreement constitute legal, valid, and binding obligations of such Company enforceable in accordance with their terms; (c) the execution and delivery of, and performance by such Company under, this Transfer Agreement and the Franchise Agreement, where applicable, are within such Company's power and authority without the joinder or consent of any other party and have been duly authorized by all requisite corporate or limited liability company action on the part of such Company and are not in contravention of such Company's limited liability company operating agreement, charter, bylaws, and/or other organizational documents;

- and (d) no representation made to the County by such Company is incomplete, untrue, or inaccurate in any material respect.
- 4.2. Franchisee represents and warrants that neither the Proposed Transaction nor this Transfer Agreement will adversely affect its ability to meet the requirements of the Franchise Agreement or the Municipal Settlement Agreements.
- 4.3. The Companies represent and warrant that the Proposed Transaction will not have any adverse financial effect on the System, or adversely affect either the performance of the System or the Franchisee's financial obligations with regard to the System. Franchisee represents and warrants that after the Proposed Transaction, Franchisee's financial qualifications will be such as shall enable it to maintain and operate its system in the County.
- 4.4. Franchisee represents and warrants that the Proposed Transaction will not in any respect reduce the quality of customer service in the County.
- 4.5. Franchisee represents and warrants that the Proposed Transaction will not reduce the quality of existing system maintenance or repair.
- 4.6. Franchisee represents and warrants that it has not and will not grant any other entity any right to use the System or any portion of the System, whether by means of a lease, irrevocable right of use, or any other type of grant or conveyance, without the prior written consent of the County, to the extent such consent would be required under the Franchise Agreement or applicable law.

## 5. COMMITMENTS BY THE FRANCHISEE

5.1. In accordance with Section 8A-23(i) of the Cable Law and Section 3(a)(8) of the Franchise Agreement, Franchisee, RCN, and Yankee Cable agree to reimburse the County for all reasonable out-of-pocket costs incurred by the County in the course of the consideration of the Transfer Application. The amount of the filing fee submitted with the Transfer Application shall be credited against the total of such costs, and payment of the balance shall be delivered to the County within thirty (30) days of receipt of invoices. Such payments are in addition to any franchise fee, and shall be deemed subject to the exception specified in 47 U.S.C. § 542(g)(2)(D). Failure to make timely payment of these costs and expenses, except to the extent

that they are the subject of legitimate dispute, shall constitute a material violation of this Agreement.

- 5.2. As partial settlement of the County's claim that the Franchisee's failure to give the County proper notice of the filing of a Petition for Special Relief, FCC Docket No. CSR-8166 (the "Petition") at the Federal Communications Commission violated Section 11(b) of the Franchise Agreement, Franchisee agrees to reimburse the County for the out-of-pocket costs incurred by the County in the course of seeking reconsideration of the Petition, in the amount of ten thousand five hundred dollars (\$10,500.00). This payment shall be made at the same time as the payment required by Section 5.1 hereof. This payment, together with the Internet connection provided pursuant to Section 5.3 hereof, constitute full and complete settlement of any claim known or unknown to the County that the County could assert with respect to Franchisee's failure to give the County proper notice of the Petition. Failure to make timely payment shall be a material breach of this Agreement.
- 5.3. The Settlement Agreement amended Section 7(b)(3) of the Franchise Agreement to provide, among other things, that the Franchisee would provide the County with up to three T-3 circuits. To address the County's expanded Internet use, the Franchisee voluntarily provided DS-3 circuits in lieu of T-3 circuits, and the parties wish to amend the Franchise Agreement to reflect the actual situation. In addition, as partial settlement of the County's claim against the Franchisee pertaining to the Petition, the Franchisee shall perform the construction and provide the additional equipment necessary to provide the County with a one Gigabit Ethernet port to the Internet, rate limited to 200 Mbps of bandwidth.
- 5.4. In addition, although not required by the Franchise Agreement or the Settlement Agreement or in settlement of any County claim arising from the Petition, the Franchisee agrees to waive its monthly recurring charges for the level of service described in Section 5.3, to the extent the level of service provided thereunder exceeds the level of service provided pursuant to the Settlement Agreement. This waiver will remain in effect for the duration of the Franchise Agreement. The parties also agree that, to the extent relevant in future discussions between the parties, including without limitation any discussions in the context of renewal of the Franchise Agreement and any capital contributions that may be agreed upon in connection with such renewal, the Franchisee and the County may assign a value to the increased level of service that

has voluntarily been provided by Franchisee pursuant to this Section, based on a range of factors, including, without limitation: the value of the original T-3 connections at the time of the Settlement Agreement; the cost to the Franchisee of providing the level of service described in Section 5.3; the commercial value of such service to the County based on comparable competitive rates; the portion of the value that is attributable to the benefit conferred on the County by the provision of the T-3 connections by the Franchisee pursuant to the Settlement Agreement; and changes in such cost and value that may occur over time. Section 7(b)(3) of the Franchise Agreement, as previously amended by the Settlement Agreement, shall therefore be amended as follows:

- The Operator shall without charge provide Internet services, including Internet Protocol ("IP") addresses, to County administrative departments and agencies. Upon the execution of this agreement, the Operator, shall install without charge a one gigabit per second Ethernet port to the Internet, rate limited to 200 Mbps of bandwidth, at the County Offices at 100 Maryland Avenue, Rockville, Maryland, to enable County access to such Internet services (the "Internet Connection"). Internet usage shall be metered, and reports shall be provided to the County at least once a month. The Operator shall provide IP addresses for the County for this service as requested by the County. In addition, the Operator shall provide the Participating Municipalities, at no charge, with Internet services, Web hosting services, Web development services, and the related facilities described in Exhibit F. Exhibit F may be amended at any time until ninety (90) days after the Effective Date, to reflect the addition of requests from municipalities not currently listed for Internet services, to request up to ten (10) high-speed cable modems per municipality, and to reflect mutually agreed upon changes in the requirements currently specified. Internet Access service to any location requested by a Participating Municipality shall be available only on a dial-up basis until such time as high-speed service over the Operator's facilities is available to residential subscribers neighboring the requested municipal location.
- (A) To the extent that the County may require a connection to the Internet in excess of 200 Mbps of bandwidth, at the request of the County the Operator will provide to the County additional Internet connections and services at rates to be mutually agreed upon by the Operator and the County, not to exceed the Operator's standard rates for such connections and usage of its Internet services. The Operator shall provide IP addresses to the County for this service as requested by the County.
- (B) The Operator shall provide as many IP addresses to the County as may be served via the Internet Connection without unreasonably degrading the service. To the extent that the County may subscribe to more than

one such Internet Connection from the Operator, at the request of the County the Operator will provide to the County additional IP addresses at rates to be mutually agreed upon by the Operator and the County, not to exceed the Operator's standard rates for such IP addresses and related Internet services.

In addition, Section 14(g)(5) of the Franchise Agreement shall be amended as follows:

(5) For failure to make PEG capacity available; failure to provide to the County Internet Connections, domain name service, or border gateway protocol peering; failure to advertise the County's network to the Internet (i.e., failing to use the County's ARIN registered IP addresses); failure to comply with the provisions of Section 7(b)(3) regarding services to the Participating Municipalities; failure to provide any public service network that may be agreed upon by the parties; failure to construct required links to PEG facilities; or failure to make grant payments required under this Agreement: \$1,000/day for each day the violation continues, in addition to any monetary payment due under this Agreement or the Cable Law;

# 6. <u>INDEMNIFICATION</u>

- 6.1. The Companies agree to indemnify and hold the County, its elected and appointed officers, officials, employees, agents, and contractors, harmless against third party claims any loss, claim, damage, liability or expense (including, without limitation, reasonable attorneys' fees) caused by any representation or warranty made by that Company herein which is determined by the parties or by a court of competent jurisdiction to be untrue or inaccurate in any material respect.
- 6.2. Franchisee shall indemnify and hold the County, its elected and appointed officers, officials, employees, agents, and contractors, harmless against any loss, claim, damage, liability or expense (including, without limitation, reasonable attorneys' fees) incurred by the County in connection with any action or proceeding commenced by a third party (not one of the parties to this Transfer Agreement) claiming or asserting any liability of the County relating to or arising from the Proposed Transaction or this Transfer Agreement.

## 7. ADDITIONAL CONDITIONS

- 7.1. In the event the Proposed Transaction does not close within 180 days after the date of the County's consent to the Proposed Transaction, or closes on terms that are in any material respect different from the terms disclosed to the County in writing, then any County consent to the Proposed Transaction shall be void and of no force or effect, and the Proposed Transaction deemed to have been timely denied.
- 7.2. The Companies hereby waive any and all claims that they may have that any denial of the Transfer Application that results from failure of the conditions in Section 7.1 fails to satisfy the deadlines established by applicable law including, without limitation, claims based on, arising out of, or relating to 47 U.S.C. § 537, as amended, and agree that they shall be deemed to have agreed to an extension of the time to act on the Transfer Application as required to make any such denial effective.

# 8. BREACHES

Any breach of this Transfer Agreement or any exhibit thereto shall be deemed a breach of the Franchise Agreement and shall be subject to all remedies available for a breach of the Franchise Agreement, in addition to any other remedies the parties may have under this Transfer Agreement at law or equity.

# 9. MISCELLANEOUS PROVISIONS.

- 9.1. Effective Date: This Transfer Agreement shall be effective and binding upon the signatories beginning on the date of approval by the County Council.
- 9.2. Binding Acceptance: This Transfer Agreement shall bind and benefit the parties hereto and their respective heirs, beneficiaries, administrators, executors, receivers, trustees, successors and assigns, and the promises and obligations herein shall survive the expiration date hereof. Any purported assignment of this Transfer Agreement is void without the express written consent of the signatories.

- 9.3. Voluntary Agreement: This Transfer Agreement is freely and voluntarily given by each party, without any duress or coercion, and after each party has consulted with its counsel. Each party has carefully and completely read all of the terms and provisions of this Transfer Agreement. Neither any of the Companies, nor any of their affiliates, nor the County, will take any action to challenge any provision of this Transfer Agreement; nor will they participate with any other person or entity in any such challenge.
- 9.4. Severability: If any term, condition, or provision of this Transfer Agreement shall, to any extent, be held to be invalid, preempted, or unenforceable, the remainder hereof shall be valid in all other respects and continue to be effective.
- 9.5. Counterparts: This Transfer Agreement may be executed in several counterparts, each of which when so executed shall be deemed to be an original copy, and all of which together shall constitute one agreement binding on all parties hereto, notwithstanding that all parties shall not have signed the same counterpart.
- 9.6. Conforming Amendments to Franchise Agreement: Yankee Cable and Franchisee agree to accept Franchise Agreement amendments that may be adopted by the County to the extent necessary to conform the Franchise Agreement to the Proposed Transaction or the provisions of this Transfer Agreement.
- 9.7. **Governing Law**: This Transfer Agreement shall be governed in all respects by the law of the state of Maryland.
- 9.8. Captions and References: The captions and headings of sections throughout this Transfer Agreement are intended solely to facilitate reading and reference to the sections and provisions of this Transfer Agreement. Such captions shall not affect the meaning or interpretation of this Transfer Agreement.

# AGREED TO BY THE PARTIES:

	MONIGOMERY COUNTY, MARYLAND
	By:  By:  By:  A County Executive
APPROVED AS TO FORM	·
AFFROVED AS TO FORM	i.
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,	STARPOWER COMMUNICATIONS, L.L.C.
Date	By: A CFo
	Michael T. Sicoli, Chief Financial Officer
	RCN TELECOM SERVICES, LLC
	By:
Date	Its:
	Michael T. Sicoli, Chief Financial Officer
	YANKEE CABLE ACQUISITION, L.L.C.
	Den
Data	By:
Date	Its:

Robert P. MacInnis, Authorized Representative

(79)

#### AGREED TO BY THE PARTIES:

# MONTGOMERY COUNTY, MARYLAND By: Isiah Leggett, County Executive APPROVED AS TO FORM: STARPOWER COMMUNICATIONS, L.L.C. By: Date Its: Michael T. Sicoli, Chief Financial Officer RCN TELECOM SERVICES, LLC By: Date Its: Michael T. Sicoli, Chief Financial Officer YANKEE CABLE ACQUISITION, L.L.C.

By:

Its:

Robert P. MacInnis, Authorized Representative

# **EXHIBIT 1**

# PARTICIPATING MUNICIPALITIES

Chevy Chase Village
Chevy Chase Section 3
Town of Chevy Chase
Chevy Chase Section 5
Chevy Chase View
Garrett Park
Glen Echo
Kensington
Rockville
Somerset
Takoma Park
Village of Martins Addition,
Village of North Chevy Chase
Washington Grove

## **EXHIBIT 2**

#### GUARANTEE OF PERFORMANCE

WHEREAS, the County has granted the Franchisee a nonexclusive franchise (the "Franchise") for a term of fifteen (15) years pursuant to Montgomery County Code Chapter 8A, as amended (the "Cable Law"), and Article 25A, Section 5(B) of the Annotated Code of Maryland, 1957, as amended; and the franchise agreement between the Franchisee and the County dated August 3, 1999, as amended by a settlement agreement executed by Franchisee on March 19, 2003, and by the County Executive on April 10, 2003 (the "Franchise Agreement");

WHEREAS, RCN Telecom Services, LLC ("Guarantor") is the parent of the Franchisee and will have a substantial interest in the Franchise, in the conduct of the Franchisee, and in the Franchise Agreement, which are incorporated herein by this reference;

NOW, THEREFORE, the Guarantor hereby unconditionally guarantees the due and timely performance of any and all obligations of the Franchisee required by the Franchisee Agreement. The financial condition of the Franchisee or any parent or affiliate of the Franchisee shall not limit the ability of the Franchisee to properly and fully comply with the terms of the Franchise Agreement. This Guarantee, unless terminated, substituted or canceled as hereinafter provided, shall remain in full force and effect for the term of the Franchise; provided, however, that upon the County's prior written approval of a substitute guarantor, which approval shall not be unreasonably withheld, this Guarantee may be terminated, substituted or canceled upon written notice from the Guarantor to the County and the Franchisee. Any such substitution of the Guarantor will be implemented in a manner that ensures that the substitute guarantee is in place and effective prior to or contemporaneously with the termination, substitution or cancellation of this Guarantee so that there is no breach in coverage.

Any such notice to be given hereunder shall be addressed to the County at [designated person & address] with a copy to the Franchisee. Such termination shall not affect liability incurred or accrued under this Guarantee prior to the effective date of such termination or cancellation.

By:	 	nne ·	<u>.</u>
Name:			
Title:			

Resolution No.:	
Introduced:	June 22, 2010
Adopted:	

# COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND

By: County Council	1		

**SUBJECT**: Resolution to approve cable franchise transfer from Starpower Communications, LLC to Yankee Cable Acquisition, LLC

# **Background**

- 1. County Code Chapter 8A governs franchise agreements for cable systems. Under Section 8A-23, before approving transfer of a franchise the County must consider the legal, financial, technical and character qualifications of the transferee to operate the system, and whether operation by the proposed franchisee will adversely affect the cable services to subscribers or otherwise be contrary to the public interest. Section 8A-23 also requires the County to consider whether the transferee's interest will have any effect on the franchisee's operation of the system, the franchisee's qualifications, or the public interest.
- 2. On March 23, 2010, Starpower Communications, LLC ("Starpower"), whose direct parent is RCN Telecom Services, LLC, applied to transfer control of the franchise to Yankee Cable Acquisition, LLC, ("Yankee Cable") an entity controlled, through several intermediate wholly-owned subsidiaries, by ABRY Partners VI, L.P.
- 3. The Executive held a public hearing on May 19, 2010.
- 4. On June 15, 2010, the Council received the Executive's recommendation to approve the transfer of control of the cable television franchise to Yankee Cable under a proposed transfer agreement.
- 5. On July 15, 2010, the Council's Management and Fiscal Policy Committee considered the transfer application and recommended approval of the proposed transfer.

# **Action**

The County Council for Montgomery County, Maryland approves the following resolution:

The Council {grants/denies} the transfer of control of the cable television franchise from Starpower to Yankee Cable under the terms of the attached transfer agreement.

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Linda M. Lauer, Clerk of the Council