

PS COMMITTEE #1
February 5, 2015

MEMORANDUM

February 3, 2015

TO: Public Safety Committee

FROM: Susan J. Farag, Legislative Analyst 

SUBJECT: **Worksession: Amendment to the FY15-20 Capital Improvements Program and Supplemental Appropriation #6-S15-CMCG-2 to the FY15 Capital Budget, Montgomery County Government, Department of Correction and Rehabilitation, Detention Center Reuse (No. 429755), \$1,018,000**

Today the Committee will hold a worksession on an amendment to the FY15-20 Capital Improvements Program (CIP) and a Supplemental Appropriation for \$1,018,000 for the Detention Center Reuse (No. 429755).

Project Background

As part of the 1995 decision to operate a two-jail system, there was agreement that the Montgomery County Detention Center (MCDC) in Rockville would be renovated for continued use. Portions of the current facility are now more than 50 years old. The Detention Center Reuse Project was the first project included in the CIP to address facility needs. It was first included in the CIP in FY97. The cost of the renovation as envisioned continued to escalate significantly. As a result, the Executive recommended that a new Criminal Justice Complex be built instead, at the end of Seven Locks Road (at the location of the former First District Police Station). The Detention Center Reuse project was closed out and the Criminal Justice Complex PDF was included for the first time in the CIP in FY11. The project incorporated the technical requirements from the Detention Center Reuse project in addition to updated space requirements developed by an interagency working group.

Construction of the new Central Processing Unit within MCDC: Over the past two years, DOCR and DGS have worked to construct a new Central Processing Unit (CPU) in a different part of the facility. Executive staff have stated that the new CPU was critical for operations for the next 10 years until the new CJC could be built. The new layout improves security and workflow while processing arrestees for intake. It provides a new area for the

District Court Commissioners and Public Defenders, and improved layout and security at a new sally port. The project also included some roofing renovation and other system stabilization. When DOCR's CIP projects were reviewed for FY13-18, Executive staff indicated that approximately \$1.7 million was allotted for these renovations, using funds from the closed-out Detention Center Reuse Project PDF. No PDF was included in the FY13-FY17 Capital Improvements Program. Since then, additional funds have been used to help stabilize other areas of the building, which has had some significant structural issues in the past.

Need for Supplemental Appropriation and Amendment to the FY15-20 CIP

The Executive has recommended a supplemental appropriation to the FY15 Capital Budget and amendment to the FY15-20 CIP in the amount of \$1,018,000 for the Detention Center Reuse Project. The funding is General Obligation bonds. The Executive indicates the increase is needed because the FY14 estimated expenditures assumed in determining the required appropriation were in error due to data transfer issues between two budgeting systems. The amendment will correct the expenditure and funding schedule, and reinstate the funds previously transferred to this project as well as the previously approved appropriation. The funds have already been expended, and the recommended amendment and supplemental appropriation do not authorize additional spending or work. *Council staff recommends approval as submitted.*

<u>This packet includes the following:</u>	©#
Executive transmittal	1-2
Draft Resolution to amend CIP and Supplemental Appropriation to the FY15 Capital Budget	3-4
Recommended PDF for FY15-20 CIP	5-6

BUD, FIN
ECON DEV

AGENDA ITEM #3(D)
December 2, 2014



INTRODUCTION

2014 OCT 22 PM 2:10

OFFICE OF THE COUNTY EXECUTIVE
ROCKVILLE, MARYLAND 20850

Isiah Leggett
County Executive

RECEIVED
MONTGOMERY COUNTY
COUNTY

MEMORANDUM

October 20, 2014

TO: Craig Rice, President, County Council

FROM: Isiah Leggett, County Executive 

SUBJECT: Amendment to the FY15-20 Capital Improvements Program and Supplemental Appropriation #6-S15-CMCG-2 to the FY15 Capital Budget Montgomery County Government Department of Corrections and Rehabilitation Detention Center Reuse (No. 429755), \$1,018,000

I am recommending a special appropriation to the FY15 Capital Budget and amendment to the FY15-20 Capital Improvements Program in the amount of \$1,018,000 for Detention Center Reuse (No. 429755). Appropriation for this project will fund already expended stabilization costs to support Central Processing of arrestees and detention of those committed to the correctional system.

This increase is needed because the FY14 estimated expenditures assumed in determining the required appropriation were in error due to data transfer issues between budgeting systems. This Amendment will correct the expenditure and funding schedule and reinstate the funds previously transferred to this project and the previously approved appropriation. The recommended amendment is consistent with the criteria for amending the CIP because of this technical change.

I recommend that the County Council approve this appropriation and amendment to the FY15-20 Capital Improvements Program in the amount of \$1,018,000 and specify the source of funds as previously authorized General Obligation Bonds.

I appreciate your prompt consideration of this action.

IL:brm

Attachment: Amendment to the FY15-20 Capital Improvements Program and Supplemental Appropriation #6-S15-CMCG-2

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Craig Rice, President, County Council

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October 20, 2014

**cc: Jennifer A. Hughes, Director, Office of Management and Budget
Joseph Beach, Director, Finance
David Dise, Director, Department of General Services
Arthur Wallenstein, Director, Corrections & Rehabilitation**

Resolution No: _____
Introduced: _____
Adopted: _____

COUNTY COUNCIL
FOR MONTGOMERY COUNTY, MARYLAND

By: Council President at the Request of the County Executive

SUBJECT: Amendment to the FY15-20 Capital Improvements Program and
Supplemental Appropriation #6-S15-CMCG-2 to the FY15 Capital Budget
Montgomery County Government
Department of Corrections and Rehabilitation
Detention Center Reuse (No. 429755), \$1,018,000

Background

1. Section 307 of the Montgomery County Charter provides that any supplemental appropriation shall be recommended by the County Executive who shall specify the source of funds to finance it. The Council shall hold a public hearing on each proposed supplemental appropriation after at least one week's notice. A supplemental appropriation that would comply with, avail the County of, or put into effect a grant or a Federal, State or County law or regulation, or one that is approved after January 1 of any fiscal year, requires an affirmative vote of five Councilmembers. A supplemental appropriation for any other purpose that is approved before January 1 of any fiscal year requires an affirmative vote of six Councilmembers. The Council may, in a single action, approve more than one supplemental appropriation. The Executive may disapprove or reduce a supplemental appropriation, and the Council may reapprove the appropriation, as if it were an item in the annual budget.
2. Section 302 of the Montgomery County Charter provides that the Council may amend an approved capital improvements program at any time by an affirmative vote of no fewer than six members of the Council.
3. The County Executive recommends the following capital project appropriation increases:

<u>Project Name</u>	<u>Project Number</u>	<u>Cost Element</u>	<u>Amount</u>	<u>Source of Funds</u>
Detention Center Reuse	429755	Construction	\$1,018,000	GO Bonds

Supplemental Appropriation #6-S15-CMCG-2 and Amendment to the FY15-20 Capital Improvements Program
Page Two

4. This increase is needed because the FY14 estimated expenditures assumed in determining the required appropriation were in error due to data transfer issues between budgeting systems. This Amendment will correct the expenditure and funding schedule and reinstate the funds previously transferred to this project and the previously approved appropriation. The recommended amendment is consistent with the criteria for amending the CIP because of this technical change.
5. The County Executive recommends an amendment to the FY15-20 Capital Improvements Program and a supplemental appropriation in the amount of \$1,018,000 for Detention Center Reuse (No. 429755), and specifies that the source of funds will be previously authorized General Obligation Bonds.
6. Notice of public hearing was given and a public hearing was held.

Action

The County Council for Montgomery County, Maryland, approves the following actions:

1. The FY15-20 Capital Improvements Program of the Montgomery County Government is amended as reflected on the attached project description form and a special appropriation is approved as follows:

<u>Project Name</u>	<u>Project Number</u>	<u>Cost Element</u>	<u>Amount</u>	<u>Source of Funds</u>
Detention Center Reuse	429755	Construction	\$1,018,000	GO Bonds

This is a correct copy of Council action.

Linda M. Lauer, Clerk of the Council

Recommended FY15-20
CIP

Detention Center Reuse (P429755)

Category: Public Safety
 Sub Category: Correction and Rehabilitation
 Administering Agency: General Services (AAGE29)
 Planning Area: Countywide
 Date Last Modified: 11/17/14
 Required Adequate Public Facility: No
 Relocation Impact: None
 Status: Ongoing

	Total	Thru FY14	Rem FY14	Total 6 Years	FY 15	FY 16	FY 17	FY 18	FY 19	FY 20	Beyond 6 Yrs
EXPENDITURE SCHEDULE (\$000s)											
Planning, Design and Supervision	6,016	5,916	100	0	0	0	0	0	0	0	0
Land	4	4	0	0	0	0	0	0	0	0	0
Site Improvements and Utilities	30	30	0	0	0	0	0	0	0	0	0
Construction	853	458	395	0	0	0	0	0	0	0	0
Other	88	88	0	0	0	0	0	0	0	0	0
Total	6,991	6,496	495	0	0	0	0	0	0	0	0

	Total	Thru FY14	Rem FY14	Total 6 Years	FY 15	FY 16	FY 17	FY 18	FY 19	FY 20	Beyond 6 Yrs
FUNDING SCHEDULE (\$000s)											
Contributions	75	75	0	0	0	0	0	0	0	0	0
Current Revenue: General	40	40	0	0	0	0	0	0	0	0	0
G.O. Bonds	5,307	4,812	495	0	0	0	0	0	0	0	0
PAYGO	716	716	0	0	0	0	0	0	0	0	0
State Aid	853	853	0	0	0	0	0	0	0	0	0
Total	6,991	6,496	495	0	0	0	0	0	0	0	0

APPROPRIATION AND EXPENDITURE DATA (000s)

Appropriation Request	FY 16	0
Supplemental Appropriation Request	1,018	0
Transfer		0
Cumulative Appropriation	6,991	5,973
Expenditure / Encumbrances		6,550
Unencumbered Balance	441	577

Date First Appropriation	FY 97	
First Cost Estimate		
Current Scope	FY 14	6,991
Last FY's Cost Estimate		5,973

Description

This project provides for the planning, design and renovation of the Montgomery County Detention Center (MCDC) for use primarily as a short-term holding and central processing facility. Other proposed uses for MCDC include: Department of Correction and Rehabilitation training; District Court Commissioners' area; Department of Health and Human Services Mental Health Assessment and Placement Unit; Pre-Trial Services Assessment Unit; Public Defenders Unit; the Police Warrants and Fugitive Unit. These uses are considered priority public safety uses and are consistent with Council Resolution No. 13-356 approving construction of the Montgomery County Correctional Facility. This facility houses up to 200 inmates. The project will also provide storage for various County agencies which involves construction of an entrance to the building on the south side and a second means of egress for emergencies.

Cost Change

A technical adjustment has been made to reflect prior reductions in appropriations in the project.

Justification

The renovation of the existing Montgomery County Detention Center (MCDC) facility, which also included space for staff training, was determined not to be cost effective due to the need for significant capital expenditures, life cycle costs, and continued maintenance as a result of aging systems. It was determined to be cost effective to replace MCDC with a new Criminal Justice Complex facility (No. 421100) and to locate a staff training center at the Montgomery County Correctional Facility (MCCF). Funds have been provided to undertake basic structural and maintenance tasks to enable the Montgomery County Detention Center to continue to operate until replaced by the new Criminal Justice Complex (CJC).

Fiscal Note

Based on a comprehensive assessment conducted by an independent consultant, Public Financial Management, Inc. (PFM), working with an inter-agency working group in examining the Montgomery County Detention Center (MCDC) Reuse project, it was determined that renovation of the existing MCDC was not cost effective due to the need for significant capital expenditures, life cycle costs, and continued maintenance of aging building systems. As a result of the assessment, the Detention Center Reuse project is proposed for pending closeout.

Disclosures

A pedestrian impact analysis has been completed for this project.

The Executive asserts that this project conforms to the requirements of relevant local plans, as required by the Maryland Economic Growth, Resource Protection and Planning Act.

Coordination

Detention Center Reuse (P429755)

County Council, Department of Correction and Rehabilitation, Department of General Services, Department of Technology Services, Department of Police, Montgomery County Fire and Rescue Service, Sheriff's Office, Department of Health and Human Services, Office of Management and Budget, District Court of Maryland, City of Rockville, State of Maryland, Community Representatives, Special Capital Projects Legislation [Bill No. 10-02] was adopted by Council May 23, 2002.