Ordinance No.:

Zoning Text Amendment No.: 22-03

Concerning: Overlay Zone -

Downtown Silver Spring

Draft No. & Date: 1 - 4/12/2022 Introduced: April 19, 2022

Public Hearing:

Adopted: Effective:

# COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND SITTING AS THE DISTRICT COUNCIL FOR THAT PORTION OF THE MARYLAND-WASHINGTON REGIONAL DISTRICT WITHIN MONTGOMERY COUNTY, MARYLAND

Lead Sponsor: Council President Albornoz at the request of the Planning Board

#### **AN AMENDMENT** to the Montgomery County Zoning Ordinance to:

- remove the Ripley/South Silver Spring (RSS) Overlay Zone;
- modify the Fenton Village (FV) Overlay Zone;
- establish the Downtown Silver Spring Overlay Zone; and
- generally amend the provisions for overlay zones.

By amending the following sections of the Montgomery County Zoning Ordinance, Chapter 59 of the Montgomery County Code:

Division 4.5	"Commercial/Residential Zones
Section 4.5.2	"Density and Height Allocation
Division 4.9	"Overlay Zones"
Section 4.9.8	"Fenton Village (FV) Overlay Zone"
Section 4.9.9	"Garrett Park (GP) Overlay Zone"
Section 4.9.10	"Germantown-Churchill Village (GCV) Overlay Zone"
Section 4.9.11	"Germantown Transit Mixed Use (GTMU) Overlay Zone"
Section 4.9.12	"Montgomery Village (MV) Overlay Zone"
Section 4.9.13	"Regional Shopping Center (RSC) Overlay Zone"
Section 4.9.14	"Ripley/South Silver Spring (RSS) Overlay Zone"

#### And adding the following section:

Division 4.9 "Overlay Zones"
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Section 4.9.8 "Downtown Silver Spring Overlay Zone"

**EXPLANATION:** Boldface indicates a Heading or a defined term.

<u>Underlining</u> indicates text that is added to existing law by the original text amendment.

[Single boldface brackets] indicate text that is deleted from existing law by original text amendment.

<u>Double underlining</u> indicates text that is added to the text amendment by amendment.

[[Double boldface brackets]] indicate text that is deleted from the text amendment by amendment.

\* \* \* indicates existing law unaffected by the text amendment.

#### **ORDINANCE**

The County Council for Montgomery County, Maryland, sitting as the District Council for that portion of the Maryland-Washington Regional District in Montgomery County, Maryland, approves the following ordinance:

#### Sec. 1. DIVISION 59-4.5 is amended as follows:

#### 2 Division 4.5. Commercial/Residential Zones

3 \* \* \*

## 4 Section 4.5.2. Density and Height Allocation

### 5 A. Density and Height Limits

6 \* \* \*

3. The following limits apply unless additional total FAR, residential FAR, or height are allowed under\_Section 4.5.2.C, Section\_4.5.2.D, [or] Section 4.5.2.A.2.e, or an Overlay Zone:

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Zone	Total FAR (max)	C FAR (max)	R FAR (max)	Height (max)
CRN	0.25 to 1.5	0.00 to 1.5	0.00 to 1.5	25' to 65'
CRT	0.25 to 4.0	0.25 to 3.5	0.25 to 3.5	35' to 150'
CR	0.5 to 8.0	0.25 to 7.5	0.25 to 7.5	35' to 300'

11 \* \* \*

#### Sec. 2. DIVISION 59-4.9 is amended as follows:

#### 13 **Division 4.9. Overlay Zones**

14 \* \* \*

## 15 <u>Section 4.9.8 Downtown Silver Spring (DSS) Overlay Zone</u>

## 16 **<u>A.</u> <u>Purpose</u>**

The purpose of the DSS Overlay Zone is to implement the recommendations

of the Silver Spring Downtown and Adjacent Communities Plan as it relates

to land use, building height, density, affordable housing, public benefit

points, design, and public open space.

## **B.** Land Uses

The land uses of the underlying zones apply. The following uses are

permitted on properties where the underlying zone is the CR Zone, as

24		acce	ssory u	ses pu	rsuant to Section 3.7.4.B, in addition to the uses allowed in
25		the z	one:		
26		<u>1.</u>	Light	t Man	ufacturing and Production for the purposes of food
27			produ	uction,	including any associated food service facility as defined in
28			Chap	ter 15	of the County Code, and
29		<u>2.</u>	<u>Urba</u>	n Farm	ning, except the raising of roosters, if done on a rooftop.
30	<u>C.</u>	Deve	elopme	ent Sta	<u>ndards</u>
31		<u>1.</u>	Build	ling He	eight
32			<u>a.</u>	<u>Exce</u>	pt as provided in Section 4.9.8.C.1.b, the maximum
33				build	ing height is limited to the height allowed in the
34				under	rlying zone.
35			<u>b.</u>	<u>Heigl</u>	ht Incentive Area
36				<u>i.</u>	In the Height Incentive Area illustrated in Section
37					4.9.8.D, the maximum building height for optional
38					method of development projects may be increased by the
39					Planning Board up to 150 percent of the mapped
40					maximum building height, to a maximum of 300 feet.
41				<u>ii.</u>	Sites recommended in the Silver Spring Downtown and
42					Adjacent Communities (SSDAC) sector plan to exceed
43					the maximum building height of 300 feet may be
44					approved by the Planning Board for up to 360 feet.
45				<u>iii.</u>	To qualify for additional height under this section,
46					projects must provide greater than the minimum 15%
47					MPDUs on-site, a contribution to the Montgomery
48					County Housing Initiative Fund (HIF), or include an
49					activating ground-floor Neighborhood Service including,
50					but not limited to, small business, art gallery/venue,

51				community meeting space, educational or medical use,
52				historic preservation, or non-ground-floor area dedicated
53				to Design for Life residences.
54			<u>iv.</u>	Additional height under this section is subject to review
55				by the Silver Spring Design Advisory Panel and must
56				substantially conform to the Design Guidelines. The
57				Planning Board must appoint a Design Advisory Panel
58				composed of independent professionals with relevant
59				design experience and expertise, representing the
60				diversity of the community, including at least one
61				resident of Silver Spring. The Board must consider the
62				comments from that panel on all projects before making
63				their determination concerning exceptional design points.
64	<u>2.</u>	Dens	<u>ity</u>	
65		<u>a.</u>	Prope	erties in the CR zone with a mapped total 8.0 FAR are not
66			<u>subje</u>	ct to the maximum C FAR or maximum R FAR limits
67			under	r section 59.4.5.2.A.3.
68		<u>b.</u>	In th	e CR or CRT zones, a development may exceed the
69			mapp	ed total FAR on a site if the Planning Board approves a
70			sketc	h or site plan under Section 7.3.3 or Section 7.3.4, or a
71			Bio-I	Health Priority Campus Plan under Section 7.3.6, that
72			inclu	des the allocation of gross floor area of Downtown Silver
73			<u>Sprin</u>	g Overlay Zone (DSS) Density, or FAR Averaging under
74			Section	on 4.9.2.C.5.
75		<u>c.</u>	DSS	Density is the gross floor area by which development on a
76			site i	n the Overlay Zone may exceed the maximum gross floor
77			area 1	mapped on the site, consistent with the requirements of the

78		Overlay Zone, including design review, public benefits, and the
79		qualifications set forth in Section 4.9.8.C.2.e. below. DSS
80		density may not be transferred to any other property.
81		d. Land Use
82		The gross floor area allocated from DSS Density may be
83		developed as Commercial or Residential square footage.
84		e. Qualification
85		To qualify for DSS Density, a proposed development must:
86		i. Make a contribution to the Civic Improvement Fund
87		before the issuance of any building permit at a rate of \$5
88		per square foot of approved DSS Density gross floor
89		area.
90		ii. The Planning Board, after advertising and holding a
91		public hearing, must adjust this payment rate by July 1 of
92		each even-numbered year by the annual average increase
93		or decrease in a published construction cost index for the
94		two most recent calendar years.
95	<u>3.</u>	Moderately Priced Dwelling Units (MPDUs)
96		For any development application that includes 20 or more residential
97		dwelling units, the Planning Board may only approve the application
98		if the development provides at least 15% MPDUs under the provisions
99		of Chapter 25A.
100	<u>4.</u>	Public Benefit Points
101		The requirements for public benefit points are established by Division
102		59.4.7, and as follows:

103		a. The Planning Board must not grant any public benefit points for
104		transit proximity under Section 59.4.7.3.B. or structured
105		parking under Section 59.4.7.3.E.6.
106		b. The Planning Board must determine that the development
107		achieves 10 points in the exceptional design public benefit
108		under Section 59.4.7.3.E.4. The Planning Board must consider
109		the comments from the Design Advisory Panel on all projects
110		before making their determination concerning exceptional
111		design points.
112	<u>5.</u>	Public Open Space
113		Any project required to provide public open space on a site not
114		recommended in the Sector Plan for a new public space must
115		contribute to the creation of new or improvement of existing public
116		parks recommended by the Sector Plan, preferably within the same
117		district, based on the cost per square foot of constructing park area
118		equivalent to the required public space.
119	D. He	ight Incentive Area Map
120	* * :	k
121	Section 4	1.9.[8]9. Fenton Village (FV) Overlay Zone
122	A. Pu	rpose
123	Th	e purpose of the FV Overlay zone is to:
124	1.	Facilitate the implementation of an organized and cohesive
125		development pattern that is appropriate for an urban environment.
126	2.	Encourage attractive design and ensure compatibility with existing
127		buildings and uses within and adjacent to the Overlay zone.
128	3.	Provide flexibility of development standards to encourage innovative
129		design solutions.

	<b>[</b> 4.	Allow	for the transfer of the public open space requirement to other
		propert	ies within the Overlay zone.
	5.	Allow	new uses.]
[B.	Land	Uses	
	The 1	followin	g uses are permitted in addition to the uses allowed in the
	under	lying zo	one:
	1.	The fol	llowing Light Manufacturing and Production use: assembly of
		comput	ter components; and
	2.	The fol	llowing Retail/Service Establishment uses: bakery, if less than
		1,500 s	quare feet of gross floor area; and catering facility.]
[C] <u>B</u> .	. Deve	lopment	t Standards
	1.	Buildin	g Height
		a. N	Maximum building height is 90 feet along[ a major highway]
		<u>C</u>	Georgia Avenue;
		b. N	Maximum building height is [60]65 feet along[ any street
		C	confronting any block that includes property in a Residential
		Ι	Detached zone and,] Fenton Street. [when]When a building is
		a	allowed to be higher than [60]65 feet under
		S	Section 4.9.8.[C]B.1.c, each additional foot in building height
		a	above [60]65 feet requires at least an additional one foot
		S	tepback from the front of the building along Fenton Street;
		[c. V	Within the area between a major highway and a street that
		C	confronts a block that includes property in a Residential
		Ι	Detached zone, maximum building height is
		i	. 60 feet but may increase to a maximum of 90 feet if at
			least 33% of a project's floor area is residential;
		5.  [B. Land The funder 1.  2.	propert  5. Allow is  [B. Land Uses  The followin underlying zo  1. The following to the compute state of the comp

- ii. 110 feet if additional building height is necessary to accommodate workforce housing units, at least 33% of the project's floor area is residential, and the additional height is placed near a major highway and decreases in the direction of the closest property in a Residential Detached zone;
- d. For property located in a block that includes property in a Residential Detached zone maximum building height is 45 feet for all uses, except maximum building height is 60 feet for:
  - i. residential use; or
  - ii. mixed-use optional method project, if at least 33% of the project's floor area is residential and the project includes a hotel;
- e. For properties with frontage on both Wayne Avenue and Fenton Street, in spite of the height limitations in Section 4.9.8.C.1.b through Section 4.9.8.C.1.d, maximum building height may be increased by 15 feet for a building that includes residential uses or a mix of residential and commercial uses, if such additional height is not more than 200 feet from the right-of-way line for Fenton Street as recommended in the Approved and Adopted 2000 Silver Spring CBD Sector Plan; however, any building using additional height must be set back from abutting Residentially zoned land no less than the setback required in the abutting Residential zone or the height of the building, whichever is greater.

181		f. Building heights may be approved under the standards of
182		Section 4.9.8.C.1 without regard to the building height
183		recommendations of the master plan.
184	2.	Parking between the street and the front building line of properties
185		fronting on Georgia Avenue is prohibited.
186	3.	Costs associated with meeting the public open space off-site may be
187		shared by multiple property owners.]
188	<u>2.</u>	Retail Bays
189		<u>a.</u> <u>Limit the frontage of any storefront bay to 60 feet in façade</u>
190		width for large and combination retailers, except grocery stores
191		and basement-level retail with a street-level entrance.
192		<u>b.</u> <u>Developments with ground-floor retail (except grocery stores)</u>
193		must provide at least one retail bay of 1,200 square feet or less
194		of leasable space, and another retail bay of 2,000 square feet or
195		<u>less.</u>
196		c. The Planning Board may approve either or both an alternative
197		retail bay width or retail bay size through a site plan under
198		<u>Section 7.3.4.</u>
199	[4] <u>3</u> .	In the CR zone, under the standard method of development the
200		maximum FAR is 2.0 if approved by site plan under Section 7.3.4.
201	[5.	Under standard method development, the public open space
202		requirement may be transferred to other properties within the Overlay
203		zone if approved by a site plan under Section 7.3.4.]
204	[D] <u>C</u> . Site 1	Plan
205	Site p	plan approval under Section 7.3.4 is required for any development in the
206	FV C	verlay zone.
207	[E]D. Exist	ing Buildings

- Any building for which a valid building permit was issued before approval
- of the FV Overlay zone Sectional Map Amendment, is a conforming
- building and may be altered, repaired, or reconstructed under the standards
- of the zone in effect at the time the building was constructed, except:
- 212 If the building exceeds the standards of the underlying zone, any alteration,
- repair, or reconstruction of the building must not increase the gross floor
- area or the height of the building above that which existed as of the date of
- application of the FV Overlay zone.
- 216 \* \* \*
- 217 Section 4.9.[9]10. Garrett Park (GP) Overlay Zone
- 218 \* \* \*
- 219 Section 4.9.[10]11. Germantown-Churchill Village (GCV) Overlay Zone
- 220 \* \* \*
- Section 4.9.[11]12. Germantown Transit Mixed Use (GTMU) Overlay Zone
- 222 \* \* \*
- 223 Section 4.9.[12]13. Montgomery Village (MV) Overlay Zone
- 224 \* \* \*
- Section 4.9.[13]14. Regional Shopping Center (RSC) Overlay Zone
- 226 \* \* \*
- 227 [Section 4.9.14. Ripley/South Silver Spring (RSS) Overlay Zone
- 228 A. Purpose
- 229 The purpose of the RSS Overlay zone is to:
- 230 1. Facilitate the implementation of an organized and cohesive 231 development pattern that is appropriate for an urban environment.
- 232 2. Encourage attractive design and ensure compatibility with existing
- buildings and uses within and adjacent to the Overlay zone.

234		3.	Provide	flexibility of development standards to encourage innovative
235			design s	olutions.
236		4.	Allow f	or the transfer of the public open space requirement to other
237			properti	es within the Overlay zone.
238		5.	Allow n	ew uses.
239	В.	Lan	d Uses	
240	The	follow	ing uses a	are permitted in addition to the uses allowed in the underlying
241	zone	<b>:</b> :		
242		1.	The foll	owing Light Manufacturing and Production use: assembly of
243			compute	er components; and
244		2.	The foll	owing Retail/Service Establishment uses: bakery, if less than
245			1,500 sc	quare feet of gross floor area; and catering facility.
246	C.	Dev	elopment	Standards
247		1.	Building	g Height
248			a. T	he maximum building height is 45 feet along Newell Street
249			a	nd Eastern Avenue that confronts a Residential zone in the
250			D	istrict of Columbia; however, this building height may be
251			ir	creased to:
252			i.	a maximum of 90 feet for any building or portion of a
253				building that is set back a minimum of 60 feet from the
254				street; or
255			ii	a maximum of 125 feet for residential development that
256				is set back at least 100 feet from Eastern Avenue and
257				Newell Street and includes a public parking garage
258				constructed under a General Development Agreement
259				with the County.

- b. For a property zoned CR and mapped at 200 feet, the Planning Board may approve a maximum building height of 200 feet only in an optional method development project that provides ground floor retail. If no ground floor retail is provided, the maximum building height is 145 feet. Any structure or device used to collect or radiate electromagnetic waves, including a satellite dish, must not be included in calculating building height under this paragraph.

- c. For a property zoned CR and mapped at 200 feet, the Planning Board may approve a maximum building height of 270 feet, if an optional method development project includes the provision of an on-site or off-site major public facility under Section 4.7.3.A and also provides a ground floor level grocery store or other qualifying basic service under Section 4.7.3.C.3 of at least 10,000 square feet of floor area.
- 275 2. Parking between the street and the front building line of properties fronting on Georgia Avenue is prohibited.
  - 3. Costs associated with meeting the public open space off-site may be shared by multiple property owners.
    - 4. In the CR zone, under the standard method of development, the maximum FAR is 1.0 if approved by site plan under Section 7.3.4.
      - 5. Under standard method development, the public open space requirement may be transferred to other properties within the Overlay zone if approved by a site plan under Section 7.3.4.

#### D. Site Plan

285 Site plan approval under Section 7.3.4 is required for any development in the RSS Overlay zone.

## E. Existing Buildings

- Any building for which a valid building permit was issued before February

  1, 2000 is a conforming building and may be altered, repaired, or
  reconstructed under the standards of the zone in effect when the building
  was constructed, except:
- If the building exceeds the standards of the underlying zone, any alteration, repair, or reconstruction of the building must not increase the gross floor area or the height of the building above that which existed on February 1,
- 295 2000.]
- 296 \* \* \*

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Sec. 3. Effective date. This ordinance becomes effective 20 days after the date of Council adoption.

Zoning Text Amendment No.: 22-03

This is a correct copy of Council action	l.
Selena M. Singleton, Esq.	_
Clerk of the Council	