

### DEPARTMENT OF ENVIRONMENTAL PROTECTION

Marc Elrich

County Executive

Jon Monger Director

### MEMORANDUM

January 11, 2023

TO: D. Lee Currey, Director, Water and Science Administration

Maryland Department of the Environment

FROM: Alan Soukup, Senior Planner, Water Supply and Wastewater Unit

Intergovernmental Affairs Division Department of Environmental Protection

SUBJECT: Approval of Comprehensive Water and Sewer Plan Category Map Amendments

This is to notify you that the Director of the Department of Environmental Protection (DEP) has acted to approve three amendments to the County's Comprehensive Water Supply and Sewerage Systems Plan (CWSP) under the authority delegated by the County Council in that Plan. Attached for your consideration and distribution are two copies of the approval document addressing the following category map amendments:

Action	Amendment Approved
<b>AD 2023-3</b> (1/9/2024)	WSCCR 23-CLO-01A: Ashton United Methodist Church
<b>AD 2023-3</b> (1/9/2024)	WSCCR 23-PLV-01A: Charles H. Jamison, Inc.
<b>AD 2023-3</b> (1/9/2024)	WSCCR 23-TRV-02A: Roderick Dunlap and James Hall
<b>AD 2023-3</b> (1/9/2024)	WSCCR 23-URC-01A: Ken Fraley

You may also review and download this document from DEP's Service Area Category Changes webpage at <a href="https://www.montgomerycountymd.gov/waterworks">www.montgomerycountymd.gov/waterworks</a>; refer to the "Completed Actions" tab on that page.

Once MDE has concurred with this action, DEP will revise the water and sewer category map database in the County's geographic information system (GIS), MC:MAPS, to include these amendments, and they will be shown as part of the next Water and Sewer Category Map update.

If you have any questions concerning this action, please do not hesitate to contact either me at either 240-777-7716 or <a href="mailto:alan.soukup@montgomerycountymd.gov">alan.soukup@montgomerycountymd.gov</a>.

ADS:ads/R:\Programs\Water and Sewer\CCRs\action-transmittals\docs\mde-trns-ltr--2024-0110-draft--ad-2023-3.docx

cc: See "DISTRIBUTION" Section of the Attached Approval Document

Attachments

#### MONTGOMERY COUNTY DEPARTMENT OF ENVIRONMENTAL PROTECTION



# Comprehensive Water Supply and Sewerage Systems Plan Amendments Administrative Delegation Action (AD) 2023-3 – <u>Statement of Action</u> Water/Sewer Service Area Category Change Requests

#### CHRONOLOGY

Interagency Notices of Public Hearing:	November 6, 2023
Published Notice of Public Hearing:	
Public Hearing:	
Public Hearing Record Closed:	
DEP Administrative Approval Action:	

### **BACKGROUND**

**Authority**: Under the Annotated Code of Maryland, Section 9-501, *et seq.*, the Maryland Department of the Environment (MDE) has charged the Montgomery County Council, as the governing body for Montgomery County, with adopting and amending a comprehensive plan for the provision of adequate water supply and sewerage systems within the county. As part of the staging element of the *Montgomery County Ten-Year Comprehensive Water Supply and Sewerage Systems Plan* (CWSP), the Council has designated water and sewer service area categories for all properties within the county. Requests to change the water and/or sewer service area categories designated in the Plan constitute proposed amendments to that Plan.

In the adopted 2022 update of the CWSP, the County Council has delegated to the Director of the Department of Environmental Protection (DEP), through an administrative process, the authority to approve certain amendments to the Plan, including water and sewer category changes. To qualify for administrative consideration, Plan amendments must satisfy the specific requirements of the policies established by the Council in the CWSP, Chapter 1, Section V.D.2.a. Administrative Delegation Policies.

**Proposed Plan Amendments**: DEP staff considered four proposed amendments for approval by the administrative delegation process. All four amendments were for service area category changes. The proposed amendments reviewed by the following agencies, as appropriate: the Washington Suburban Sanitary Commission (WSSC), the Maryland - National Park and Planning Commission (M-NCPPC), and the Montgomery County Department of Permitting Services (DPS) - Well and Septic Section. The amendments were also referred to the County Council members for their review and concurrence.

# **PUBLIC HEARING PROCESS**

**Public Hearing Notification**: In accordance with State regulations, on November 6, 2023, DEP notified the appropriate County and State agencies of an administrative public hearing, scheduled for December 6, 2023, and provided the staff recommendations for the proposed amendments. The County provided a published notice of the administrative hearing on November 22, 2023, in *The Washington Times*, a newspaper of general, local circulation, satisfying the State's public notification requirements. This notice provided a link to the DEP website on which all pertinent documents were placed prior to that date. DEP also provided a mailed or e-mailed notice for the public hearing to the following: each property owner/applicant, local civic association leaders, attorneys, or engineers (as requested by the property owners), and adjacent and confronting property owners.

**Public Hearing Testimony and Interagency Recommendations**: DEP staff scheduled a remote public hearing for the date and time included in the hearing notices. The hearing notices specified that anyone wanting to provide testimony needed to contact DEP staff to receive information on how to do so. DEP received numerous inquiries about attending the scheduled hearing, although of these, only a very few indicated an interest in providing testimony.

On December 6, 2023, Alan Soukup of DEP, acting on behalf of Jon Monger, the DEP director, conducted the public hearing on the four category change requests. The hearing started at 10:02 a.m. For WSCCR 23-PVL-01A, Mr. Robert Pierce of Poolesville requested that a notice of the results of the administrate delegation process be sent to the Poolesville Planning Commission. Mr. Soukup agreed that DEP would do this. For WSCCR 23-URC-01A, Pat Harris of Lerch, Early and Brewer, representing the applicant, Ken Fraley, provided a summary of the water category change request, including revisions provided in a January 2023 update of the applicant's explanation for the request. She noted that the current development plan calls for 43 residential lots, not the original 45 lots. Casey Daniels, a local resident, asked about the environmental areas on the plan. Ms.

Harris explained these areas and identified them on a copy of the current development plan. There were several questions from local residents concerning the needed 2,300-foot water main to be constructed along Bowie Mill Rd., concerning costs for the extension, construction time, and the need for abutting lots using onsite wells to connect to the main. Mr. Soukup responded that the developer will pay all construction costs for the new main, that an estimated construction time would be about one month, and that no residents with an existing well (lots are designated as water cateogry W-5) would be required to connect to new public water service. The hearing concluded at 10:35 a.m. There were no subsequent written comments received by DEP.

On December 8, 2023, Keith Levchenko, senior legislative analyst on the Council's staff, notified DEP that no Council members had questions about or objections to the approvals recommended for requests.

On December 7, 2023, the Planning Board met to consider M-NCPPC staff recommendations for the amendments included in the AD 2023-3 administrative delegation packet. The Board concurred with the M-NCPPC staff recommendations for the included amendments, which ly agreed with DEP's staff recommendations. On December 13, 2023, DEP received formal notification of the Board's action in a letter dated December 13, 2023.

# **DEP ADMINISTRATIVE ACTION**

The 2022-2031 water/sewer category map update of the *Montgomery County Comprehensive Water Supply and Sewerage Systems Plan* is hereby amended as follows:

### WSCCR 23-CLO-01A: Ashton United Methodist Church

Property Information and Location Property Development	Applicant's Request: Administrative Action and Policy Justification
	Administrative Action and Policy Justification  Existing — Requested — Service Area Categories W-6* W-1 S-6 S-6 (no change)  *Outside the planned public water service envelope DEP note: This request received an advance approval action for category W-1 on Oct. 27, 2023, under the abutting mains policy. This administrative action is allowed under the consistent with existing plans policy.  Administrative Action  Approve W-1. Include this property within the
j	Administrative policy V.D.2.a.: Community Service Consistent with Existing Plans. (Mapping on pg.7)

# WSCCR 23-PLV-01A: Charles H. Jamison, Inc.

Property Information and Location Property Development	Applicant's Request: Administrative Action and Policy Justification
<ul> <li>Westerly Rd., 20300 block, Town of Poolesville</li> <li>Parcel P630, Difficulty (acct. no. 00042301)</li> <li>Map tile: WSSC –223NW20; MD –CT11</li> <li>Southwest quadrant of the intersection of Willard Rd. and Westerly Rd.</li> <li>PR 0.5 Zone (Poolesville); 56.7 ac.</li> <li>Town of Poolesville Poolesville Master Plan (2011)</li> <li>Broad Run and Horsepen Branch Watersheds (MDE Use I)</li> <li>Existing use: Crop Field Proposed use: 65 single-family homes</li> </ul>	Existing – Requested – Service Area Categories W-6* W-3 S-6* S-3 *Within the planned public water and sewer service envelopes for the Town of Poolesville.  Administrative Action Approve W-3 and S-3. Administrative policy V.D.2.a.: Community Service Consistent with Existing Plans. (Mapping on pgs. 8-9)

# WSCCR 23-TRV-02A: Roderick Dunlap and James Hall

Property Information and Location Property Development	Applicant's Request: Administrative Action and Policy Justification	
12805 Spring Dr., Rockville	Existing – Requested – Service Area Categories	
• Lot 22, Block 2, Sec 3 Glen Hills (acct. no. 00078532)	W-1 W-1 (no change) S-6* <b>S-1</b>	
• Map tile: WSSC – 217NW10; MD –FR41	*Outside the planned public sewer envelope  DEP notes:  Expedite sewer service request, based on the septic system failure notice from DPS, issued to WSSC Water on 1/10/2023.	
South side of Spring Dr., 340 ft east of the intersection with Circle Dr.		
• RE-1 Zone; 1.02 ac.		
Travilah Planning Area     Potomac Subregion Master Plan (2002)		
Watts Branch Watershed – Piney Branch subwatershed (MDE Use I)	Administrative Action	
Existing use: Single Family Home     Proposed use: Public sewer service for the existing house for the relief of a failed septic system.	Approve S-1, for one sewer service connection only. Administrative policy V.D.2.a.: Community Service for Public Health Concerns. This action does not add this property to the planned public sewer envelope. (Mapping on pg.10)	

### WSCCR 23-URC-01: Ken Fraley

Property Information and Location Property Development	Applicant's Request: Administrative Action and Policy Justification	
• 17800 Bowie Mill Rd., Derwood	Existing - Requested - Service Area Categories	
<ul> <li>Parcels P222, P445, Springfield, and Lot 1, Granby Woods (acct. nos. 00706980, 01682742 and 02890242)</li> </ul>	W-6* <b>W-3</b> S-6 S-6 (no change)	
• Map tile: WSSC – 224NW06; MD –HT12 and GT62	*Outside the planned public water service envelope	
Northwest quadrant at the intersection of Bowie Mill Rd. with Fraley Farm Rd.	Administrative Action	
• RE-1 Zone; 87.3 total ac.	Approve W-3. Include the site within the planned public water service envelope. Administrative policy	
Upper Rock Creek Planning Area     Upper Rock Creek Master Plan (2004)	V.D.2.a.: Community Service Consistent with Existing Plans. (Mapping on pg.11)	
Upper Rock Creek Watershed (MDE Use III) –     Upper Rock Creek SPA	Note that water service will require inclusion of the needed 2,350-ft. long, 16-inch-diameter water main	
Existing use: Agricultural, Farm Home	extension in the WSSC Water CIP budget.	
Proposed use: 43 Single Family Homes, including the existing farmhouse.		

Now therefore be it resolved by the Director of the Montgomery County Department of Environmental Protection that the amendments described above for inclusion in the County's *Comprehensive Water Supply and Sewerage Systems Plan* are approved. DEP will revise the water and sewer category maps in the County's geographic information system (GIS) database to include these amendments, and they will be shown as part of the next interim or triennial service area map update. This action requires the review and concurrence of the Maryland Department of the Environment. Applicants may proceed with plans based on this action pending the State's action, at their own risk.

## Approved

 Jon Monger
 1/8/24

 Jon Monger, Director
 Date

Montgomery County Department of Environmental Protection

### **NOTIFICATION OF DEP ACTION**

DEP will submit notification of the Director's action to MDE for that agency's review. MDE has 60 days to either comment on the administrative approvals granted or invoke up to two 45-day review extensions. DEP will also notify each applicant, appropriate county government agencies, and other interested parties of the Director's action. A list of agencies that will receive a copy of this summary of action follows:

**Distribution: Interagency** 

Andrew Friedson, President, Montgomery County Council
Keith Levchenko, Senior Legislative Analyst, County Council
Linda Kobylski, Heidi Benham, Jason Flemming & Megan Wilhelm, DPS
Artie Harris, Chairperson, Montgomery County Planning Board
Patrick Butler, Donnell Zeigler, and Jamey Pratt, Upper County Planning Team, M-NCPPC
Mark Symborski, Functional Planning, M-NCPPC
Christina Sorrento, Chief, Intake and Regulatory Coordination Division, M-NCPPC
Geoffrey Mason, Parks Planning and Stewardship Division, M-NCPPC
Ray Chicca, Development Services Division, WSSC
Luis Tapia, Permit Services Section, WSSC

D. Lee Currey, Director, Water and Science Admin., Maryland Dept. of the Environment Susan Llareus, Secretary, Maryland Department of Planning Wade Yost, Town Manager, Town of Poolesville

### Category Change Applicants & Interested Parties

WSCCR 23-CLO-01A	Ashton United Methodist Church
	David McKee, Benning and Associates, Inc.
WSCCR 23-PLV-01A	
	Roderick Dunlap and James Hall
	Dennis Leapley, Leapley Construction
WSCCR 23-URC-01A	.Ken Fraley
	Angelo Petraglia, Cole Group, LLC

# Civic Organizations and Other Public Interest Groups

Nature Forward

Greater Glen Mill Community Association

Greater Glen Hills Coalition LLC

**Greater Olney Civic Association** 

Glen Hills Civic Association

Glen Hills Community Coalition

Glen Preservation Foundation

Northern Montgomery County Alliance

Montgomery County Civic Federation

Montgomery Coalition to Stop Sewer Sprawl

Potomac Highlands Citizens Association

West Montgomery County Citizens Association

Sandy Spring Ashton Rural Preservation, c/o Amy Medd

Ashton Alliance, c/o Kathleen Wheeler

Sandy Spring Civic Association, c/o Baslie Whittaker

Northern Montgomery County Alliance, c/o Julius Cinque

East County Citizens Advisory Board, c/o Rachel Evans

Avenshire Homeowners Association Inc., c/o Elizabeth Osterman

Muncaster Area Civic Association, c/o Dave Troutner

Planning Commission. Town of Poolesville

### **Attachments**

Service Area Category Designations (see page 6)
Amendment Service Area Category Mapping (see pages 7-11)

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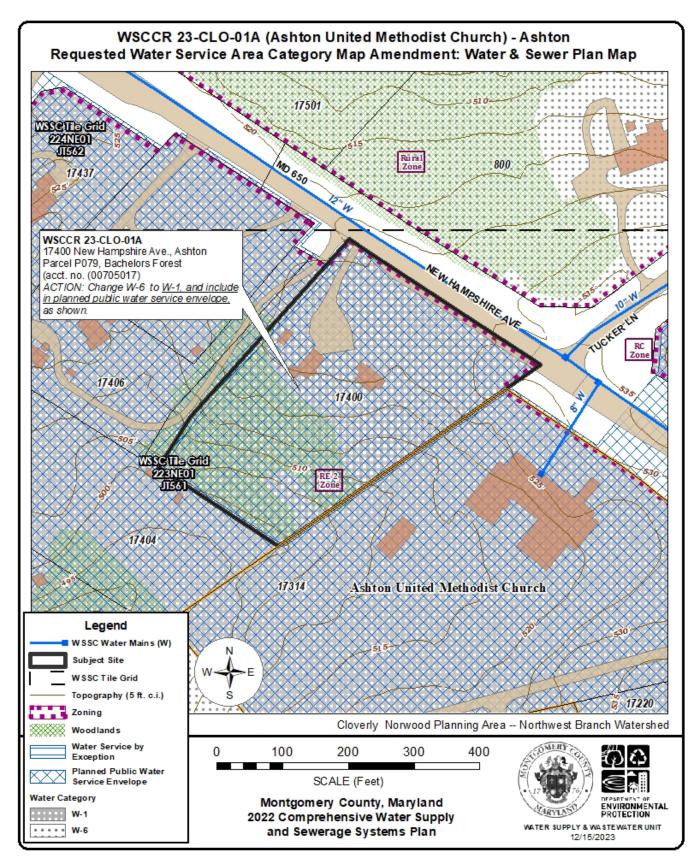
# WATER/SEWER SERVICE AREA CATEGORIES INFORMATION

The Montgomery County Ten-Year Comprehensive Water Supply and Sewerage Systems Plan designates water and sewer service area categories for each property within the County. These service area categories determine a property's eligibility to receive public water and/or sewer service and indicate when the County and the sanitary utility (usually the Washington Suburban Sanitary Commission (WSSC)) should program water and sewerage facilities to serve those properties. (Although the actual provision of public service is often dependent on an applicant's own development schedule.) The Water and Sewer Plan is adopted and amended by the County Council; it is administered by the County Executive through the Department of Environmental Protection (DEP).

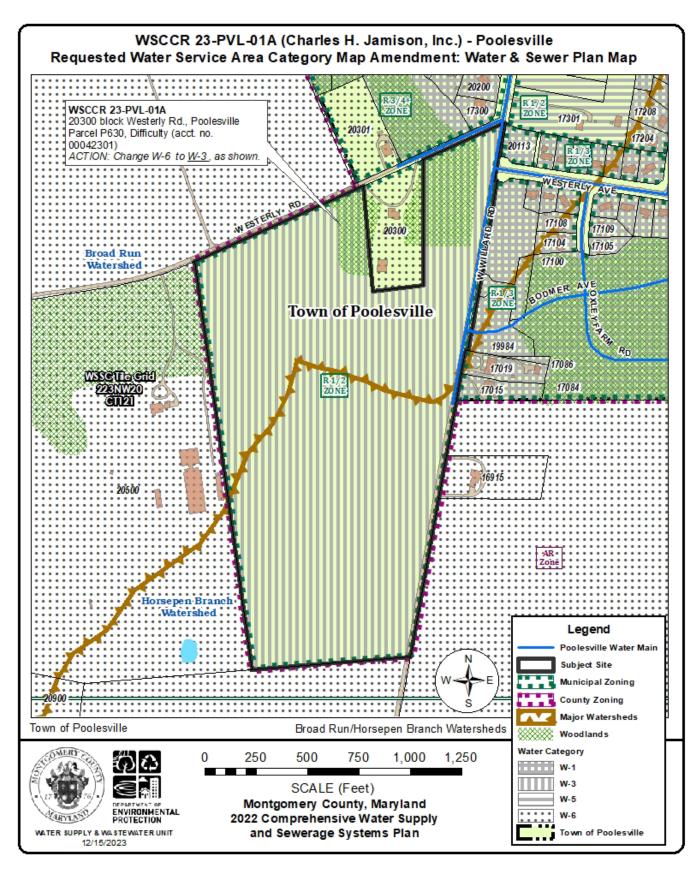
# Water and Sewer Service Area Categories Table

Service Area Categories	Category Definition and General Description	Service Comments
<b>W-1</b> and <b>S-1</b>	Areas served by community (public) systems which are either existing or under construction.  • This may include properties or areas for which community system mains are not immediately available or which have not yet connected to existing community service.	Properties designated as categories 1 and 3 are eligible for to receive public water and/or sewer service.  New development and properties needing the replacement of existing wells or septic systems are generally required to use public service. Properties with wells or septic systems on interim permits are required to
W-2 and S-2	Categories W-2 and S-2 are not used in the Montgomery County Water and Sewer Plan. (State's definition: Areas served by extensions of existing community and multi-use systems which are in the final planning stages.)	connect to public service within one year of its availability.  Where water and/or sewer mains are financed under the front foot benefit system, WSSC will assess front foot benefit charges for mains abutting these properties
<b>W-3</b> and <b>S-3</b>	Areas where improvements to or construction of new community systems will be given immediate priority and service will generally be provided within two years or as development and requests for community service are planned and scheduled.	unless the property has a functioning well and/or septic system. WSSC provides public water and sewer service throughout the county, except where service is provided by systems owned by the City of Rockville or the Town of Poolesville.
<b>W-4</b> and <b>S-4</b>	Areas where improvements to or construction of new community systems will be programmed for the three- through six-year period.  • This includes areas generally requiring the approval of CIP projects before service can be provided.	WSSC will not serve properties designated as categories 4 or 5, but will work to program water and/or sewer projects needed to serve these areas. Permits for new wells and/or septic systems for category 4 properties will be interim permits. (See above for further information.) MCDEP may require that development proceeding on
<b>W-5</b> and <b>S-5</b>	Areas where improvements to or construction of new community systems are planned for the seven- through ten-year period.  • This category is frequently used to identify areas where land use plans recommend future service staged beyond the scope of the six-year CIP planning period.	interim wells and septic systems in category 4 areas also provide dry water and sewer mains and connections.  Where water and/or sewer mains are financed under the front foot benefit system, WSSC will assess front foot benefit charges for abutting properties designated as category 4 unless the property has a functioning well and/or septic system. WSSC will not assess front foot charges for properties designated as category 5.
<b>W-6</b> and <b>S-6</b>	Areas where there is no planned community service either within the ten-year scope of this plan or beyond that time period. This includes all areas not designated as categories 1 through 5.  • Category 6 includes areas that are planned or staged for community service beyond the scope of the plan's ten-year planning period, and areas that are not ever expected for community service on the basis of adopted plans.	WSSC will neither provide service to nor assess front foot benefit charges for properties designated as category 6. Development in category 6 areas is expected to use private, on-site systems, such as wells and septic systems.

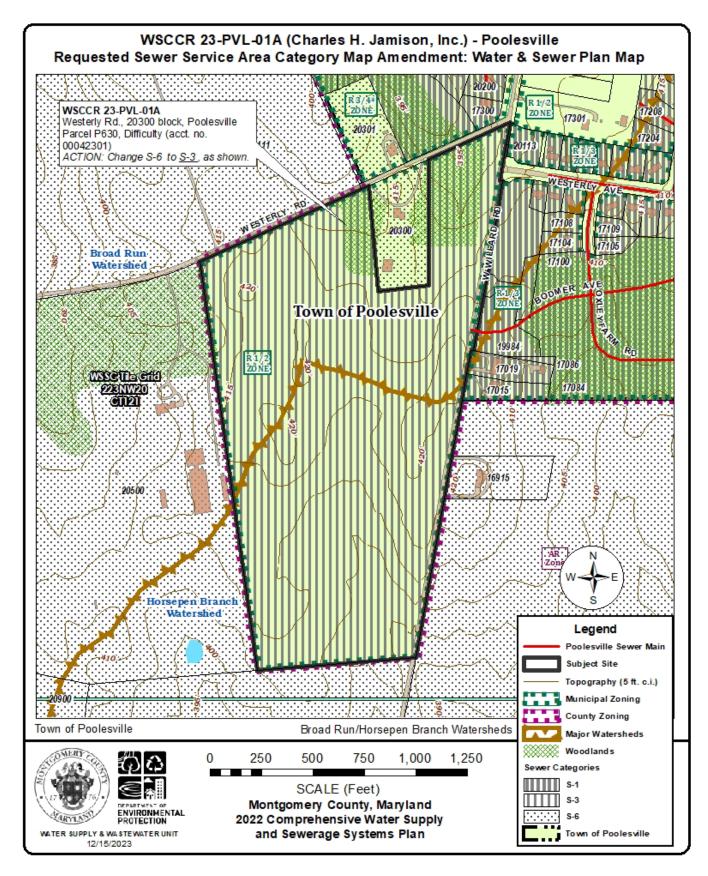
Please note that the County does not necessarily assign water and sewer categories in tandem (i.e. W-3 and S-3, or W-5 and S-5), due to differences in water and sewer service policies or to actual water or sewer service availability. Therefore, it is important to know *both* the water *and* sewer service area categories for a property.



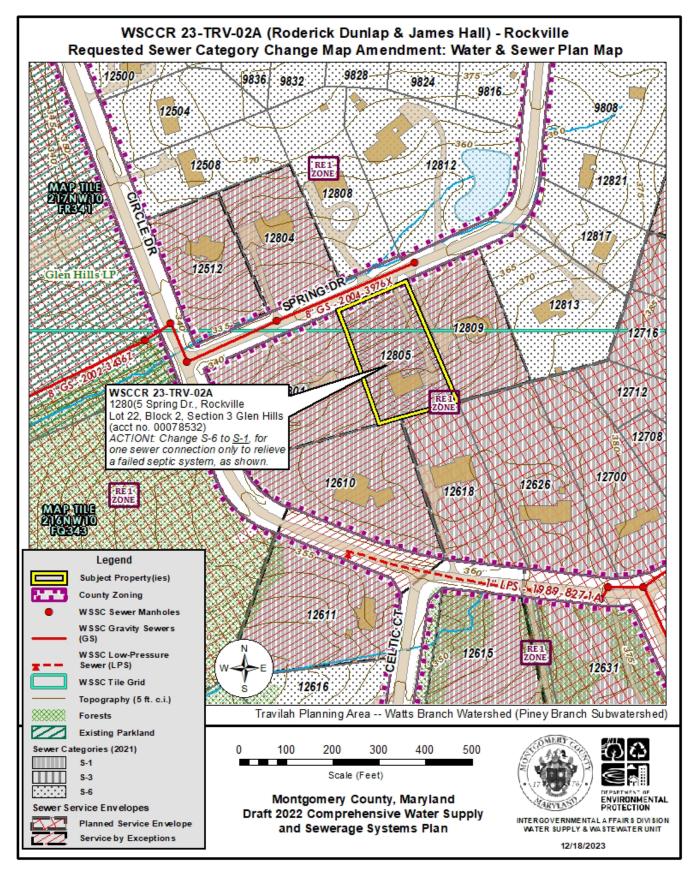
Description: Water category map showing category change request 23-CLO-01A and approving water category W-1 for 17400 New Hampshire Ave.



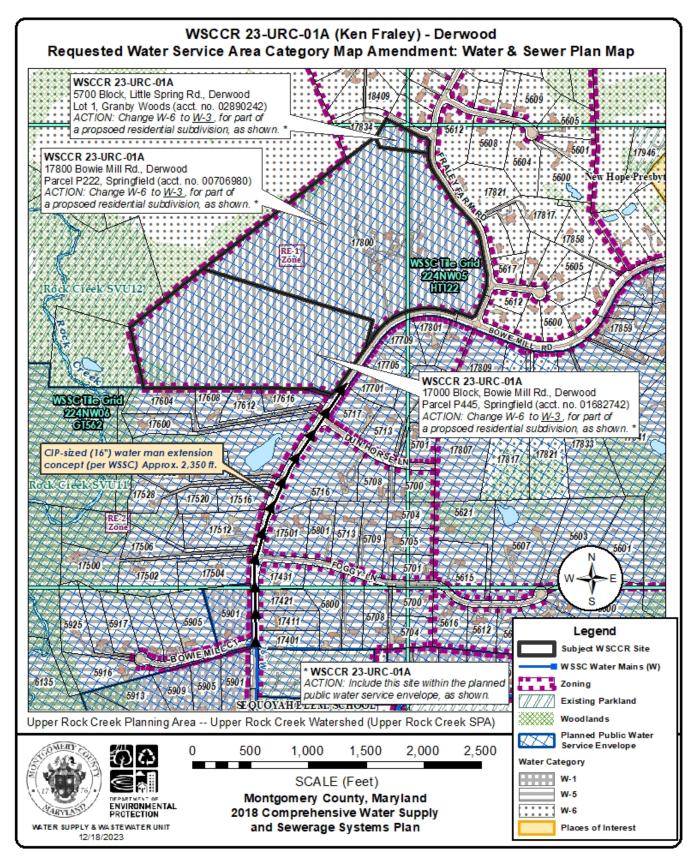
Description: Water category map showing category change request 23-PVL-01A and approving water category W-3 for Parcel P630 on Westerly Rd., Poolesville.



Description: Sewer category map showing category change request 23-PVL-01A and approving sewer category S-3 for Parcel P630 on W. Willard Rd., Poolesville.



Description: Sewer category map showing category change request 23-TRV-02A and approving restricted sewer category S-1 for 12805 Spring Dr., Rockville.



Description: Water category map showing category change request 23-URC-01A and approving water category W-3 for 17800 Bowie Mill Rd., Derwood.