

Transcript of Hearing

Date: April 13, 2021
Case: The Primrose School

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OFFICE OF ZONING AND ADMINISTRATIVE HEARINGS
                                                                                         APPEARANCES
                 FOR MONTGOMERY COUNTY, MARYLAND
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                                                                     3 FOR MONTGOMERY COUNTY OFFICE OF ZONING AND ADMINISTRATIVE
   THE PRIMROSE SCHOOL,
            Applicant.
                           : Case No.: CU 18-08
                                                                               LYNN ROBESON HANNAN, HEARING EXAMINER
                                                                     6
                                                                     7 FOR THE APPLICANT:
                                                                              JODY S. KLINE, ESQUIRE
                            HEARING
                                                                               MILLER, MILLER & CANBY
         BEFORE HEARING EXAMINER LYNN A. ROBESON HANNAN
                                                                               200-B Monroe Street
                     Conducted Virtually
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                                                                              Rockville, MD 20850
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                     Tuesday, April 13, 2021
                                                                               (301) 762-5212
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                         3:39 p.m. EDT
                                                                     13
                                                                     14 FOR CAROL KOSARY, PAUL POSEY, CECELIA ENGLISH:
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                                                                               WILLIAM J. CHEN, JR., ESQUIRE
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                                                                               THE LAW OFFICES OF WILLIAM J. CHEN, JR., LLC
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                                                                     21 Also Present:
22
                                                                          Carol Kosary, Sarah Newens, Alana Chamoun,
23 Job No. 366893
                                                                     23
                                                                          Carla J. Ammerman, Cecelia English, Robert O'Malley,
24 Pages: 1-63
                                                                          Elaine McCann French, Srikanth Mandava, Teresa Lucas
25 Transcribed by: Megan Wunsch, AAERT CET
       Hearing in re The Primrose School, Applicant, held
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   virtually.
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                                                                      4 Closing Argument by Mr. Chen
                                                                     5 Rebuttal Argument by Mr. Kline
                                                                                              EXHIBITS
                                                                                           (No exhibits marked.)
        Pursuant to agreement, before Sarah Loiler, Notary
  Public in and for the Commonwealth of Virginia.
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PROCEEDINGS HEARING EXAMINER ROBESON HANNAN: I think it's 2 HEARING EXAMINER ROBESON HANNAN: This is a 2 priority funding. continuance of the case of CU -- OZAH Case No. CU 18-08, an MR. KLINE: Pardon? 3 3 application for -- by Primrose School for a daycare center HEARING EXAMINER ROBESON HANNAN: I'm sorry. for 195 students at 7430 Needwood Road, Derwood, Maryland. Priority funding area. Will the parties please identify themselves for the MR. KLINE: I'm sorry. Did I -- okay. Thank you. A slur or something, I'm sure. record. 8 MR. KLINE: Good afternoon. For the record, my 8 Yeah, the priority funding area and, more name is Jody Kline, K-L-I-N-E. I'm an attorney with the importantly from my client's point of view, that there 10 law firm of Miller, Miller & Canby with offices at 200-B, wouldn't be any governmental reason why we would not be 11 as in boy, Monroe Street, Rockville, Maryland, representing 11 able to put in a storm drain to replace an existing failing 12 the Applicant in this case. 12 storm drain. And I'm just pleased that that's off the 13 MR. CHEN: Good afternoon. My name is Bil Chen, 13 table, and we can not talk about it. 14 C-H-E-N, and I'm an attorney representing Carol Kosary, And I might add, members, I'm going to just go 14 15 K-O-S-A-R-Y, Paul Posey, P-O-S-E-Y, and C.C. English, with 15 offline briefly so that I do shuffle my papers, it doesn't 16 law offices located at 200-A, capital A, Monroe Street, cause a problem as we were commenting the other day. 17 Suite 300, Rockville, Maryland 20850. 17 HEARING EXAMINER ROBESON HANNAN: We'll figure that 18 HEARING EXAMINER ROBESON HANNAN: Thank you. All 18 out. 19 right. We're here for closing arguments. Are there any 19 MR. KLINE: That'll be a scientific thing to be 20 preliminary matters, or should -- are you ready to proceed? 20 studied, I guess, at another point in time. 21 21 MR. KLINE: The Applicant's ready to proceed. Going back to my comments about trying to take a 22 MR. CHEN: Ready to proceed, Madam Hearing 22 view of the -- a higher level view of this. I'd like to 23 Examiner. 23 compliment Mr. Davis. I thought Mr. Davis' testimony about HEARING EXAMINER ROBESON HANNAN: Okay. We'll 24 the Upper Rock Creek Master Plan was -- was balanced. I 24 25 start with the Applicant, we'll go to Mr. Chen, and then, 25 can't remember if he used the term layers or not, but I --6 8 Mr. Kline, you can have a five-minute rebuttal, if you but I thought that that was an appropriate way to describe 2 wish. All right. CLOSING ARGUMENT ON BEHALF OF THE APPLICANT And I would say that the Applicant and the 3 MR. KLINE: Thank you. Good afternoon again. opposition are all -- actually not all that far apart in First of all, thank you for not forcing us to do the sense of what the plan is trying to accomplish, but in -- but in the end, and I'm going to kind of rush through an this when we completed the testimony taken the other day 7 because it did give me an opportunity to organize things awful lot of stuff to say this, but, in the end, the subject property -- actually, could I do this? Maybe it'd into, what I kept saying, a more cogent fashion. More importantly, I think, though, it made me be a good time to do that. Could you pull up the staff 10 realize that after ten and a half days of hearings, we 10 report, Exhibit 106, and in particular page 7. 11 didn't have to argue everything. It was probably better to HEARING EXAMINER ROBESON HANNAN: Okay. You should 11 12 kind of take a step back and try and look at the big 12 be seeing it. 13 picture of things. So I think I will be, therefore, a 13 MR. KLINE: Yeah. And if you can scroll up a 14 little bit more concise in my arguments than we were 14 little higher, there we go, just so we can get the subject 15 individually. And then today's experience tells me we 15 property there. Yeah. 16 probably ought to be even more concise in order to try and It -- I'm using that more as a backdrop for your 16 17 get us out of here at a reasonable hour. 17 consideration rather than to make specific points, but 18 So, having said all that and consistent with that 18 clearly the Upper Rock Creek Plan was intended to try and 19 sort of introduction, I was pleased that we were able to improve the environmental conditions of all the area 20 come to some understanding about one of the issues that I included within the Upper Rock Creek Plan, which included 21 thought we spent a lot of time talking about, the primary 21 everything all the way -- you can see up in the north 22 funding area, and I think that we concluded that the 22 there, into the Olney and the upper county area, all the 23 property, the subject property, is not included within a way down to the red at the bottom, which is essentially 24 primary funding area and, more importantly from my client's adjacent to the Shady Grove metro station.

25 point --

But where I think the Applicant and the opposition

disagreed is the emphasis to be put on the language in the plan in terms of, did everything in the plan apply to this

property as compared to other parts of the plan?

And so the distinguishing factor is what we, the Applicant, thought were relevant as it relates to -- or

what were relevant in the plan relating to this property

were the fact that the subject property is not in the

8 special protection area. It's not north of Muncaster Mill

9 Road, which you can see diagonally running from the mid-

10 left to the lower-right corner through the planning area.

11 The subject property's not located in the most sensitive

12 watershed, the North Branch of the Upper Rock Creek area,

13 the main stem. It's not the most -- the area that is the

14 most sensitive, and it isn't subject to any of the

15 impervious limits simply because it's not considered to be 16 as important.

So, for all of those reasons, we felt that the

18 Master Plan language pushing for environmental sensitivity

19 is good and valid and should have effect on some of the

20 design guidelines or design recommendations for the

21 property, but they weren't binding because they don't

22 really apply to this property in that regard.

And in the context of what is this application 23

24 doing to basically promote the goals of the Master Plan, I

25 would say, as you heard some of our witnesses say, that the

basically saying that 75 percent of the traffic that's going through the master planning area is actually through

traffic or commuter traffic, and only 25 percent of the

traffic is generated within the -- this planning area. And

there is discussion in the plan about that does cause some

out-of-area congestion on the roads. But --

MR. CHEN: Excuse me. Excuse me. Mr. Kline, if

you are -- Madam Examiner, if Mr. Kline is just referring

you to language in the Master Plan, the Master Plan's in

10 the record, and I do not object to that; however, my

11 recollection is there has been no testimony presented by

12 the Applicant or the opposition relative to pages 63 and

13 64, and I would object to Mr. Kline interpreting or

14 characterizing that -- those pages of the Master Plan.

Again, if he's merely referring the Examiner to

16 those two pages, I don't have an objection, but if he's

17 going to offer interpretation, commentary, or anything else

18 about what is contained on those two pages, I object.

19 HEARING EXAMINER ROBESON HANNAN: Mr. Kline.

20 MR. KLINE: I'll do it this way. I'll -- I'll read

21 the citation on page 63 and 64 that Mr. Davis and I talked

22 about the other day. I don't think, consistent with my

23 earlier point, that you want me to take the time now to

24 find the language in the Plan that does talk about the

25 congestion that comes from that. We'll just -- we'll just

reconstruction of the storm drain system to eliminate an

2 existing environmental problem probably -- well, is a major

3 benefit to the watershed.

And that -- the last thing I'll say, it's probably

5 more of a visual cue, but it goes to the point about the

6 layers and the -- the -- where the property is located --

and when you take a look at the site as it's marked on the

8 -- page 7 of the Master Plan that's showing right now, I

9 don't think I heard anybody use this term, but -- but the 10 subject property is, in my opinion, or the Applicant's

11 opinion, an outlier. It is separated from the more --

12 areas attracting the more intensive use.

13 And I have difficulty identifying this property

14 being in the residential wedge when it is -- when it's

15 walking distance to the Shady Grove metro station as

16 compared to the area north of Muncaster Mill Road which

17 gets the most attention in the Master Plan. So I use those

18 points as distinguishing the subject property from the

19 overall environmental recommendations in the Master Plan

20 and their reduced level of applicability to the subject

21 property.

22 The Master Plan does give us guidance about traffic

23 also. And you may recall the dialogue I had with Mr. Davis

24 and when we -- I can't remember if he read it or I read it,

25 but talked about language in the Master Plan on 63 and 64,

1

2

HEARING EXAMINER ROBESON HANNAN: Well, I just said

it today, I -- oh, the congestion that comes from it. Oh,

4 I see. Okay.

5 MR. KLINE: Yeah. Right.

6 HEARING EXAMINER ROBESON HANNAN: It does say 25

percent is through traffic, I think.

8 MR. KLINE: Right. I'll just -- I'll just leave

that language standing as it is.

10 HEARING EXAMINER ROBESON HANNAN: Okay.

11 MR. KLINE: Okay. But --

HEARING EXAMINER ROBESON HANNAN: Well, you don't 12

13 have to read it. I know that --

14 MR. KLINE: Yeah.

HEARING EXAMINER ROBESON HANNAN: -- there's 15

16 language about 25 percent is -- I think it's on 63 or '4.

17 MR. KLINE: It is -- well, yeah, you are correct on

18 those two pages. But, frankly, I actually wanted to stress

19 the 75 percent of the traffic that's traveling through the

20 area is from --

21 HEARING EXAMINER ROBESON HANNAN: Oh.

22 MR. KLINE: -- outside the planning area that --

23 that -- that -- and without characterizing what that --

24 that has an effect.

MR. CHEN: Objection. Again, if the language is

1 MR. KLINE: Yes, ma'am. there, fine, but the characterization, interpretation, the HEARING EXAMINER ROBESON HANNAN: Someday I'll get commentary on it, I object to. 2 HEARING EXAMINER ROBESON HANNAN: All right. Well, this straight. I still don't have it straight. 3 3 unless you can point us to a particular page, the MR. CHEN: Just past it, I think. particular language, Mr. Kline, we'll go with the 25 5 HEARING EXAMINER ROBESON HANNAN: Yes, I'm getting percent and, you know, make what we can of the 75 percent, there. It's the valuation stuff; correct? Okay. subject to, you know, whatever's in the record. MR. KLINE: Yeah, it's the tax appeal information. MR. KLINE: I'm fine with that. The 75-25 is what HEARING EXAMINER ROBESON HANNAN: Okay. 8 I wanted to get across. But the -- what that was going to MR. KLINE: And what I really wanted to get to was 10 lead me to was regardless of where the traffic is coming 10 the page that Mr. Posey put together that showed basically 11 from, is there a problem? 11 the evolution of his -- of the family's tax bill. I had And the -- what I wanted to stress was the 12 written down point 1. Yeah. Thank you. Great. 12 13 testimony you heard from our traffic engineer that the --First of all, Mr. Chen and I have been doing this a 14 all the studies that were done and completed and approved 14 long time, but I've never had a case that turned on the 15 by the local planning agency all indicated that the 15 issue of economic value. That's been discussed, but it's 16 application complies with the Adequate Public Facilities 16 never been a deciding factor in a case that I've been 17 Ordinance. 17 involved in. 18 The intersections work at acceptable levels of 18 And I wanted to -- I wanted to remind you that the 19 service. 95 percent of the light cycles -- rephrase that 19 Applicant's appraiser acknowledged that any -- well, 20 -- 95 percent of the time, traffic will not back up beyond 20 acknowledged that there would be a reduction in the value 21 -- on Needwood Road beyond Carnegie Drive. The queues 21 of the adjacent property next door that would be 22 basically clear in cycle. The gap study shows there's 22 attributable to the construction of the Primrose School, 23 adequate intervals for vehicle turning movements into and 23 but of course the point was that would occur in any event, 24 out of the site. And, most importantly, given all the under any use that would occur on the property, simply 25 concern and the testimony that Mr. Davis put so much weight 25 because the very special, pristine nature of the property 14 16 would be changing by virtue of any development around it. on in terms of congestion and safety issues, is that there The point that I wanted to try and make, based on 2 have been no record of any accidents on that road in the 3 last three years -- rephrase that -- in the last three the information that you're taking a look at, and if you 4 years, reported years, which do not, I might add, include remember the sequence -- and I'm having a little trouble 2020 code year. reading it, so if my numbers are off a little bit, I'm --So there is not a demonstrable safety problem 6 I'll just be sort of generic about it. The -- the initial 7 7 assessment was reduced -- thank you. The initial that's shown up. And, by all standards that we normally assess traffic in Montgomery County, the application assessment was reduced by \$52,400, presumably as a response satisfies that requirement. And, therefore, the to a summation by Mr. Posey with a very compelling 10 application meets the standards of the Adequate Public 10 photograph showing what they had to endure next door. 11 Facilities Ordinance and allows for safe and efficient flow What was a little surprising was, somewhat 11 12 of traffic past and --12 gratuitously, the next tax cycle period it was reduced 13 (Technical interruption.) 13 again by another \$28,800, presumably, I guess, because of THE REPORTER: I'm sorry. This is the court 14 the same feature. 15 reporter. You said "past," and then it muted. 15 What I wanted to do was contrast that number that MR. KLINE: Yeah, I'm sorry. I was a little too 16 is occurring as a -- as a result of a matter of right 17 construction and a matter of right activity going on next 17 quick on the button. "Past and around the site," was what 18 I wanted to say. 18 door and asking, what does that tell us about what the 19 phrase undue burden means in terms of the context of value 19 THE REPORTER: Thank you. MR. KLINE: Madam Hearing Examiner, could you pull 20 depreciation due to a fixed -- or due to the construction 20

21 on the Primrose School property? And if you can have a

22 11.25 percent reduction in property value as a result of a

23 use permitted by right, then that's a fairly -- that's a 24 fairly large number, and how does that tell us how to

25 interpret what undue burden means?

21 up Exhibit AAAAA.1, which I believe is in 227, and I think

HEARING EXAMINER ROBESON HANNAN: Is that four A's?

HEARING EXAMINER ROBESON HANNAN: Five A's?

22 that's in the -- I think it's in the D section.

MR. CHEN: Five.

23

24

25

17

I think the Applicant -- rephrase that. I think
probably the opposition thinks that that number should be

- 3 looked at in the -- in the -- basically in the absolute.
- 4 That much of a reduction, 10 percent, which was identified
- 5 in the McPherson study, it is a large number. I'm going to
- 6 say to you that it's -- well, it's less than what a use
- 7 permitted by right actually accomplished next door, and,
- 8 therefore, it's not fair to say that the Primrose School is
- 9 having an adverse effect on the property or is an undue
- 10 burden if a use permitted by right that the Montgomery
- 11 County Zoning Ordinance laws already allows would have that
- 12 much effect itself.
- 3 Now I personally think that's probably more of an
- 14 academic argument because I think we would say it ought to
- 15 be at a comparative number, not an absolute number, but I
- 16 say -- because I've -- because I've just never seen this,
- 17 the issue I'm bringing up to you in this context, be
- 18 evaluated that way, but we should be -- we should be
- 19 thinking about what's actually going to be happening out
- 20 there in terms of what's going to be going on.
- And, to wrap it all up, I guess what I was going to
- 22 say is, again, that I think it would be academic because I
- 23 think in the end, my recommendation to you would be that
- 24 you would not make your decision based on the appraisals of
- 25 either party simply because there are -- there is no solid

- 1 primary factor. And I -- I want you to remember what the
 - 2 site plan looks like and let me kind of walk you through a
 - 3 west-to-east breakdown of the land area that is lost and is
 - 4 undevelopable.
 - So, first of all, we will have to dedicate ten feet
 - to Carnegie Road because, despite what the Hearing Examiner
 - 7 may think, the Department of Transportation still expects
 - 8 that there will be a dedication of right-of-way because
 - 9 someday they want that road to be built, and they want to
 - 10 be able to get the land area that they otherwise would not
 - 11 get. And the -- well, and so there's ten feet that
 - 12 automatically comes off the width of the property. Then,
 - 13 because Carnegie has a front yard, there is a 50-foot
 - 14 setback from buildings, and that affects the drive lanes as
 - 15 well. That's all -- so that's on the south side. That's
 - 16 60 feet gone on the south side.
 - On the north side, you would have a 34-foot -- if
 - 18 the drive lane had to be on -- rephrase that. The drive
 - 19 lane does have to be 34 feet away from the eastern property
 - 20 line, and then you've got a 20-foot-wide driveway, so
 - 21 that's 54 feet.
 - 22 So the cumulative numbers there comes out at 114
 - 23 feet of property on the east and west sides of the property
 - 24 are not available for development in most -- without some
 - 25 special treatment. And that becomes a -- becomes a

18

- economic -- there is no solid economic information to
- 2 support any number you've seen. There is no good
- 3 comparables. All the parties agree that there were no good
- 4 comparables. The examples that were -- or the estimates
- 5 that were given by the brokers who were polled by the
- 6 opposition's appraiser ran all the way from zero to 30
- 7 percent, which tells you how much of a range was viewed
- 8 within the industry as to what could happen.
 - So I don't believe that your decision should be
- 10 based on something that is as imprecise as the appraisal
- 11 information you've got. And, as I say, if a permitted use
- 12 could have that big of an impact, then a special exception
- 13 use should be presumed to be able to have the equivalent or
- 14 less impact.
- So where that takes is to the issue that I think is
- 16 really what all the decisions you make in this case should
- 17 be based, and that is the design and the use. You've heard
- 18 that I have been a guest in the -- the house next door. I
- 19 understand what they live with on the east side already,
- 20 and I appreciate what's going to be happening.
- What I wanted to start off with though is to try
- 22 and diminish the idea that it is simply the size of the --
- 23 the mass of the building that is driving this. It
- 24 certainly is a factor; there's no question about that. But
- 25 it is not the -- it is not the only -- it is not even the

- 1 69-foot-wide building envelope in the middle of the
- 2 property.
- 3 And I won't belabor all of the design options
- 4 because the Hearing Examiner said, I've heard enough, and
- 5 -- and -- but I -- but I -- but I want to start off with
- one example.
- HEARING EXAMINER ROBESON HANNAN: Well, I don't
- 8 want to curb your closing.
- 9 MR. KLINE: Yeah. No, no, I -- I -- I am -- I've
- 10 gotten my point out that I want to make, and that is the
- 11 building envelope is narrow.
- But I did want to use that, or I do want to use one
- 13 example of the iterations that were looked at to kind of
- 14 demonstrate the problems we had.
- 15 First of all, the Zoning Ordinance says when you've
- 16 got a daycare center, you don't put the parking in the
- 17 front. We basically want the building to be fronting up on
- 18 the road. We don't want to have just a sea of parking in
- 19 the front of the building. So the parking has to go in the
- 20 back. That pushes the building to the north.
- Yes, the witnesses to the opposition are correct:
- 22 There is more line of sight than just the eastern edge of
- 23 the property, so you could have to have the driveway in
- 24 other places. But when you put the parking in the back,
- 25 the building moves to the north, put the driveway anywhere

within the 135 feet was testified was available in the front to get an adequate line of sight, you cannot make a 3 turning movement fast enough to get a fire vehicle around 4 the building to get around. So you have to put the drive 5 lane either parallel to the eastern property line or parallel to the western property line.

And when we did a study plan to do that -- and 8 people mentioned this in the testimony. We did a study plan that did that. It had to push the building north to 10 take advantage of the no longer having a 34- or 20-foot 11 setback on the east side -- I said north, I mean to the 12 east -- and we concluded in conversations with Park and 13 Planning Commission at that point in time that it would be 14 -- it would be easier to screen the traffic and the 15 activity on the property associated with the comings and 16 goings of the road along the east side than it would be to 17 screen the building that would be much closer and much 18 larger to see.

So that's why the driveway went on the east side 19 20 rather than on the west side, which we could've done, but 21 it would've been very difficult to accomplish, and it 22 would've had, in the opinion of most of the designers who 23 looked at it, an adverse effect on the property.

24 So, at that point in time, when we knew that the 25 road was going to be parallel to the eastern property line,

guess I'd better say I felt, because I'm the only one who's

read the Butler opinion on our team -- but what we thought

were the distinguishing characteristics between Butler and

Primrose is the fact that it's the intensity of the use

that's there.

The Butler application, all the landscape 6 contractor with trucks, backhoes, wagons, flat beds, lots

of noise, starting up early in the morning, loading mulch

into trucks, you know, not -- not passenger vehicles

10 dropping children off in the school and going into the

11 building and then leaving, but actually getting out there

12 early in the morning and -- excuse me for one second, Madam

13 Hearing Examiner, my lights are going out. Thank you.

But going back to my comment about -- certainly 14

15 with Primrose more traffic, much more traffic, but not of

16 the same quality of traffic -- much more industrial, loud,

17 obnoxious potential of the traffic itself -- trucks,

18 backhoes.

19 Secondly, the proximity of the residents to the 20 north, the lady who was the primary objector to Butler.

21 The house was 42 feet away from the drive lane, much closer

22 than is occurring here.

23 Three, noise. The court of appeals probably

24 mentions in its opinion at least five times the fact that

25 trucks will be backing up 130 feet with their OSHA beepers

our whole effort at that point on was basically to try and

2 minimize the impact that would occur by the traffic, the

3 lights, the noise and the activity level of admittedly a

4 large number of cars coming in off that road. And that's

why you heard so much from Mr. Jolley about the fence, the

landscaping that was proposed, and all the other features.

We got criticized for shrinking the drive lane by

8 two feet in order to create a next two feet of planting,

9 but in fact those were the steps we took to try and

10 maximize the buffer along the east side. And we thought

11 when we completed our discussion with Park and Planning

12 Commission and understood there was going to be a favorable

13 recommendation that that was -- we had met our burden of

14 proof of minimizing the impact on properties to the east.

15 As it turned out, that wasn't quite right.

And that kind of carries me to your questions about 17 the Butler case. You asked me to distinguish the Butler 18 case, and I think you probably meant both in a legal sense

19 and in a factual sense. Factual sense, they are actually

20 quite similar: long, narrow properties with a drive lane

21 in the Butler property along the northern property line,

22 just as there's a long driveway on this one on the east 23 side.

7

24 Let me just get my notes here for a second.

25 But what we -- what we felt was the -- or what I beeping away early in the morning, basically creating a

situation that would be very -- basically an obnoxious

situation for an adjacent property owner. And the noise

also was basically some of the equipment was being put on

and how it was being done, but the beepers were really

picked up as something really bothersome and a real

problem.

8 And then, finally, yes, there is -- when you read

the Butler opinion, there is a -- basically a line of tall

10 fir trees running along the common property line between

11 the two properties, but all of the -- they were so old and

12 so full that all of the lower branches essentially have

13 died off so that there was no -- no feature of landscaping

14 that would obscure the view from the property to the north

15 into the Butler property, so everything that could be seen

16 -- I'll rephrase that -- everything could be seen and heard

17 directly. So there was no way to know -- well, basically,

18 that was the most obnoxious condition.

So this is sort of, kind of an after -- I realized

20 it after the fact, but what we did when we went to Park and

21 Planning Commission was to -- was to try and devise a set

22 of buffering and screening mechanisms/tools to basically

23 minimize -- or not minimize -- to eliminate the problem

24 that I just talked about.

And the distinction that I would say between the

1 two cases, therefore, boils down to a comment from, I'm

- 2 guessing -- I don't -- I guess this was probably -- yeah,
- 3 I'm not sure whether -- which hearing examiner it was, let
- 4 me put it that way. I won't try and -- but the opinion
- 5 quotes the language where the hearing examiner says, I do
- 6 not believe that conditions can be devised that will
- 7 attenuate these adverse effects adequately, and we didn't
- 8 know that language when we went to Park and Planning
- 9 Commission to try and minimize our impact, but it clearly
- 10 was the same goal as what the hearing examiner felt he
- 11 could not achieve by any conditions in that case.
- 12 That having been said, you heard the Applicant in
- 13 some of our rebuttal testimony the other day mention that
- 14 we had -- we had come up with a plan that Park and Planning
- 15 thought was adequate to mitigate the impacts of the use.
- 16 That was not accepted by the adjacent property owner. So
- 17 you heard, particularly Mr. Jolley, talk about things that
- 18 could be done to enhance what's been shown in the plans --
- 19 both landscaping, tree protection, measures that would try
- 20 and maximize the amount of separation and protection for
- 21 Dr. Kosary and Mr. Posey.
- 22 I am -- I am not asking for permission to amend the
- 23 application to basically increase the amount of proffers
- 24 that the Applicant would make, and I don't expect you to
- 25 put a condition in that says let's make the planning trees

1 that. I just -- I can't solve the problem.

- 2 We think we can do it through site plan. And so
- 3 I'm indicating that the Applicant would accept a condition
- 4 of a site plan review under the applicable provisions, the
- 5 Zoning Ordinance, before implementation of a conditional
- use if it were granted.
 - Thank you.
- 8 HEARING EXAMINER ROBESON HANNAN: Thank you. Is
- that it for now, Mr. Kline?
- 10 MR. KLINE: Yeah. I'd like to reserve a few
- 11 minutes, but I don't think I'm going to have a lot to say.
- 12 Thank you.

14

- 13 HEARING EXAMINER ROBESON HANNAN: Certainly.
 - Mr. Chen.
- 15 CLOSING ARGUMENT ON BEHALF OF CAROL KOSARY, PAUL POSEY,

CECELIA ENGLISH

- 17 MR. CHEN: Thank you, Madam Examiner. I've got a
- 18 fair amount in an outline, but what I'm going to do is try
- 19 to hit on Mr. Kline's areas of observations and then come
- 20 back to my outline.
- 21 And, with that, I'll start with the last bit of
- 22 information about Mr. Jolley's testimony. Obviously my
- 23 clients object to a site plan condition for the basic
- 24 reason that my clients do not believe that a site plan
- 5 requirement will deal with the problems that are raised by

26

to be planted, the street trees to be planted three and a

- 2 half inches and in tighter planning sequence, as discussed
- 3 by Mr. Jolley. That's not what you would normally like to
- 4 do, and I don't expect that you want to remand this back to
- 5 Park and Planning Commission for basically a review of a
- 6 site plan that would have all the proffers.

So what I wanted -- what I wanted to do for you,

- Madam Hearing Examiner, is basically remind you that you
- 9 have the authority through Section 59.7.3.1.F.1.a to impose
- 10 a condition that the Applicant obtain a site plan to
- 11 incorporate all of the features that were described in the
- 12 hearing that was presented the other day plus any others
- 13 that are deemed appropriate in the field in a meeting that
- 14 would involve the Applicant, the adjacent property owners,
- 15 and the appropriate authorities of Montgomery County.
- We -- we thought we had done enough, but there has
- 17 been enough opposition testimony that says that's not --
- 18 apparently not the perspective of the adjacent property
- 19 owner, and I'm offering you -- I'll rephrase that -- I'm
- 20 proffering that there is a mechanism that can enhance the
- 21 protection of Dr. Kosary and Mr. Posey, and my client has
- 22 authorized me to offer that they will go through the site
- 23 plan review process to improve the screening between the
- 24 properties to achieve the -- to achieve the protection that
- 25 the hearing examiner in the Butler case said, I can't do

1 this application.

And, just by way of some minor observations, Mr.

3 Jolley made some interesting comments that I think are --

are important to remember. Number one, he had no idea how

5 the fence on the property line could be maintained. The --

- 6 this application proposes to put a fence on the property
- 7 line, the Hearing Examiner asked how that would be
- 8 maintained, and he had no -- he didn't have an answer. He
- 9 admitted that the 20-foot poles were not required, that
- 10 lighting could've been provided for a daycare conditional
- 11 use much lower, which, to me, converts the 20-foot pole
- 12 proposal into a noninherent adverse impact.
- Probably most fundamentally though, he never
- 14 contradicted my clients' testimony that putting the line of
- 15 disturbance right up to the property line was going to have 16 a fatal impact on trees that are near the property line,
- 17 and my clients had described their first-hand experience
- 18 with this, with the development on the western side of the 19 church.
- 20 And in this -- on this one point, if I may, Mr.
- 21 Jolley's recommendation was that there could be watering,
- 22 mulching, some clipping of the roots of my clients' trees,
- 23 and his words were -- and he used these words both in
- 24 direct examination by Mr. Kline, and I used them in asking
- 25 him on cross -- his words were that the matters that he was

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29

proposing would, quote, Significantly reduce stress, end quote. Those are his words. When you read the transcript, as I think you will, those were Mr. Jolley's words.

So he was not saying that my clients' concern and belief, based on experience, first-hand experience, that they would lose trees is not accurate. What he did say was, well, we'll do -- we can do this to significantly reduce the stress from literally grading to the property line. So, Madam Examiner, with regard to Mr. Jolley, I ask that you take a look at his entire information and what he had to acknowledge relative to the property and the conditional use from his perspective.

13 I'm going to hold off on -- on Butler for a minute 14 because I'm going to come back to that.

With regard to the design, and Mr. Kline gave you 16 information about how much land they would lose as a result 17 of dedication and the orientation of the building, all of 18 that, Madam Examiner, is based upon the Applicant's 19 insistence and refusal to budge on having no less than 195 20 children plus, I think it's about 30 staff.

In this regard, I will remind that back in January, 22 I guess it was 2017, this application or proposal was at a 23 DRC meeting. It wasn't there for a subdivision approval; 24 it was there as a conditional use. And at that point the 25 staff even observed about reducing the number of children. minimize the impact, what they've done is literally seek a setback that is less than what would exist with residential development. And, in that regard, I'll explain.

With a house, the setback is 17 feet. With a

With a house, the setback is 17 feet. With a conditional use building, the setback is 34 feet. Not only are they going to have the setback, they then need a waiver of the setback for the driveway because the driveway is part of the parking facility. And, in that regard, the driveway would have to also be set back 34 feet, and that 10 includes the parking area in the back, Madam Examiner. 11 And, in order to fit this project on this site, they have 12 to have a setback waiver under, I guess, it's subarticle 6

13 -- let me get it. I lost some of my papers.
14 They need the setback waiver, and that is found at
15 Section 59.6.2.10, and what that does is put the traffic
16 plus -- and it's not merely cars. It's deliveries, it's

17 trash pickup, it's at least -- the numbers are 750 cars a 18 day going up and down that driveway, and I'll come back to 19 that, but that amount of activity will be 12 feet from the

20 property line and the most that the Applicant will have 21 will be a fence that they don't know how they're going to

22 maintain. They don't know how that's going to happen.23 So that when you talk about the design for the site

24 and -- and the activities and the efforts made by the 25 Applicant to be able to place this facility on this

30

Madam Examiner, going back a year, if you recall,
there's a fair amount of cross-examination and testimony
that we went through. I think Mr. Taylor may have been the
witness, and, I apologize, I haven't looked at my notes.

But two things pop out.
Number one, the words used by the Applicant's

witnesses were the program, and repeatedly that word was used by all of their witnesses, the representative from Primrose, and ultimately what we found out was that the program meant 195 students with the 30-some-odd staff.

In addition, the testimony was that this design,
12 the building that was being proposed, was one of several
13 alternative designs used by Primrose. This is not a custom
14 building on this site. This building is not put on this
15 site to comply with Montgomery County unique regulations.
16 What you have here is one of Primrose's, you know, models
17 that they use.

And what they did in this case, what the Applicant
19 has done and the Applicant's witnesses, has said, okay,
20 this is what Primrose wants. Primrose wants no less than
21 195 with 30 staff, and for that type of facility, this is
22 the type of improvement that it has to have. And based
23 upon that, they then tried to, quote, fit the property -24 the building, excuse me, on the site.
25 And while Mr. Kline talks about how they tried to

property, Madam Examiner, this is a situation where they're trying to shoehorn in a use that is, as proposed, way too large for what the site can accommodate.

If I may. I mean, they talk -- well, they talk
about the building envelope, but the building envelope was
really not a building envelope. They were going to have a
certain building on this site per Primrose's wishes. And
to the extent that there's any problems created by that,
it's self-imposed. It's self-imposed because of the number
of children they want to have.

11 They also -- Mr. Kline went to the Exhibit 227-12 AAAAA.1, and he is arguing that neither appraisal is worthy 13 of consideration. Couple of observations.

First of all, with regard to the appraisals,
15 economic impact is in the Zoning Ordinance. It is a
16 mandated consideration. In this particular case, the
17 McPherson organization prepared a extended report. The
18 report does stand for what's in the record. Mr. McPherson
19 was cross-examined.

19 was cross-examined.
20 Quite candidly, I think when you compare the two
21 reports that were made that there is night and day
22 difference, and maybe that's a good reason for Mr. Kline to
23 ask the Hearing Examiner to reject both appraisal reports.
24 I do believe that at least the McPherson report is a good
25 report, it's worthy of your consideration. I think Mr.

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McPherson was very, very candid and open in answering questions both from Mr. Kline and the Hearing Examiner and that that report alone is worthy of consideration and acceptance by the Hearing Examiner.

In addition though, Madam Examiner, I want to refer you to a court decision of the Maryland Court of Appeals, and this goes to Mr. Posey's testimony. Mr. Posey provided testimony and evidence based upon his tax assessments. He explained where he was coming from. He explained, to his 10 best, how things came about and how the numbers came. He 11 admitted that -- you know, he was giving you the documents 12 that had come from the State.

Madam Examiner, there's a case that really goes to
this type of a circumstance where the property owner is
testifying. And it arises in a condemnation case where
part of land was taken, but the major issue on appeal was
the testimony of the property owner. This is Brannon,
B-R-A-N-N-O-N, v. State Roads Commission, and it's found at
Madam Examiner, there's a case that really goes to

The landowner is the most logical person to testify 22 as to the property's value because of his familiarity with 23 it. Indeed, the landowner occupies a special position 24 where he testifies as to the value of his property. Unlike 25 an expert witness, the owner of the property is

1 presumptively competent to express his opinion of its 2 value.

Now, having said that, the court does go on to say that the fact finder, the court, the hearing officer, has a right to look into the basis for the property owner's opinion if the property owner has something.

And then the Brannon case mentions another case
where the property owner came up with a number based upon
an offer to purchase the property, and the court said, no,
an offer to purchase is not a good basis.

In this case, please, you have Mr. Posey's
testimony and his logic and the documentation that he
utilized. And I submit that separate and apart from
McPherson, you have the testimony of Mr. Posey, which is a
separate, stand-on-its-own basis for adverse economic value
impact.

17 And, by the way, when I say this, I don't mean to 18 in any way disparage McPherson. What I'm saying to the 19 Hearing Examiner is you have got two sources, two 20 legitimate sources upon which you can and should consider 21 adverse economic impact, and, you know, quite frankly, you 22 know -- we abide by your decision.

23 By the way, in -- in -- in Brannon, the court also 24 said that the property owner does have the competency to 25 testify about property's diminished value. So I offer that to the -- to you and hope you look at it.

By the way, Mr. Davis testified based upon his
experience as the highest and best use in smart growth, and
his testimony supported the economic value testimony that
you heard from both Mr. Posey and Mr. McPherson.

The Master Plan. If I may, Madam Examiner, you heard a lot about traffic. You heard a lot about queue, you heard a lot about LATR. There was a great deal of testimony. You even asked to hear more from Mr. Cook and 10 Dr. Kosary. I think that what's significant here is that what the Applicant has given you is calculations based upon software, software that even became questionable as to what was the appropriate software to use.

At the end of the day -- and I'm not going to get
15 into queue lines and -- and, you know, things that of that
16 nature that were covered with Mr. Cook and Dr. Kosary, but
17 I do have to observe that I think that even by those tests,
18 with regard to the queue line and vehicles and congestion
19 at the Redland-Needwood Road intersection, I think that the
20 information supplied by the Applicant really dovetails and
21 corroborates the testimony that you heard from the area
22 citizens. And I don't think the issue, whether it's

23 through traffic or where it comes from, is really -- as 24 stated in the Master Plan is all that germane.

24 stated in the Master Plan is all that germane.You had extensive testimony, first-hand testimony,

.....,, -----,, ------

with photographs of people who gave you their experiences
 of what is going on in that road system
 Now, if I may, one of your colleagues addressed

this type of issue recently, and that was in OZAH Case CU 19-04, FM Group, Inc., doing business as Francisco

6 Landscaping, and the Hearing Examiner's Report and Decision
 7 in that case, and I'm talking about pages 42 and 43,

8 accepted the testimony of area residents over that of

9 experts. And, in that regard, the hearing examiner cited

10 Montgomery County v. Laughlin at 255 Md. 724, Tauber v.

11 Montgomery County Council, 244 Md. 332. There's also Eger 12 v. Stone, 253 Md. 533.

The hearing examiner's office, the courts, have recognized that the testimony of area residents can be accepted over that of experts. And, in this particular case, I strongly urge that the Hearing Examiner has a case record where, number one, the traffic information supplied by the Applicant is somewhat weak -- I think that's a fair statement.

Whereas, the testimony of area residents -- what
comes to my mind, Madam Examiner, is the testimony of the
gentleman -- I forget his name -- but he is not one of my
clients, but he brought photographs showing the congestion
at the site, showing what was going on, and he was not a

25 loner. He was testifying along with neighbors and other

people that travel through that area.

2 There -- I even asked at one point, I believe, but 3 I'll be abided by the transcript, but I think I even asked

Mr. Cook, you know, was there any dispute about the

5 testimony that had been supplied? And there wasn't.

6 Furthermore, if you recall, Mr. Davis testified

about congestion at the access point. There was nothing

from the Applicant to rebut that testimony. It was proper

testimony. It was germane. The Applicant never even

10 responded to it.

11 By the way, with regard to congestion, Madam

12 Examiner, I refer you to Gerzak, G-E-R-Z-A-K, v. Todd,

13 T-O-D-D, 233 Md. 25, at page 26.

HEARING EXAMINER ROBESON HANNAN: Can you give me 14

15 that citation, the numbers again?

MR. CHEN: Yeah. It's Gerzak, G-E-R-Z-A-K, v. 16

17 Todd, T-O-D-D, 233 Md. 25, and --

18 HEARING EXAMINER ROBESON HANNAN: (Inaudible.)

19 MR. CHEN: -- the -- I jump to page 26 where

20 the court observed -- and this is a quote -- Before a

21 special exception may be granted in Baltimore County, it is

22 necessary that the board find that the proposed

23 development, among other things, will not create congestion

24 in the roads, streets or alleys. The burden of proof is

25 upon the petitioner.

You know, not only that, the courts have even recognized that parking itself, off-street -- off-street

parking by itself can cause deleterious impact on

neighbors, and that -- and there's two cases.

One is Cleland, C-L-E-L-A-N-D, v. Mayor and City Council of Baltimore, 198 Md. 440, where they're talking

about -- and I've got some brackets here, but the statement

is, It was not intended by the zoning act that whenever it

was convenient or desirable for an individual owner to have

10 a special exception -- for parking -- he should be allowed

11 it by the board. Exceptions are not a matter of right, and

12 when it appears, as it does in this case, that nothing will

13 be served by the convenience of the doctor -- this is for a

14 special exception, I think for a doctor's office -- doctors

15 and their employees, we do not think such a case, based

16 upon convenience alone, would justify the board in granting

17 the exception.

18 There's another case, Robertson v. Board of

19 Appeals, 210 Md. 190 at 199 -- this was on a remand. And

20 the first time around there had been a determination that

21 the off-street parking would have an adverse impact on the

22 neighbors, went up, came back down, and was reversed, came

23 back down, and I think, as I remembered, the board did not

24 go off in that determination about the adverse impact of

25 parking.

Well, when it went back up, the court of appeals in

Robertson v. Board of Appeals said, hey, a determination

had been made by the board on this issue, and that

determination should've stood. And so they -- they ordered

that the decision be reversed granting the special

exception because the board had not taken into

consideration the previous adverse impact of parking.

That's a little bit complicated because I said at 8

the time remand, and you've got to read it to get the full 10 flavor of what was going on.

11 But the long and short of it is for each of the

12 areas that my clients have raised problems with traffic --

13 and that goes to on the road, it goes to congestion, it

14 goes to parking -- there is clear legal authority -- and

15 certainly as to what's on the road system out there now --

16 and, again, I don't know whether it's coming straight

17 through or where it's being generated, where it's going.

18 To me, it doesn't matter because the concern is what is the

19 traffic condition at this location. And when you look at

20 the uncontradicted evidence on that, the testimony of the

21 area residents, I don't even think it's a close shot.

22 Mr. Kline also said in conjunction with traffic

23 that there had been no accidents, no demonstrable safety

24 problem. I think that type of observation pales in light

25 of what the testimony is of what's really going on out

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there. And thank God there are not accidents. Thank God

we don't have deaths. Maybe part of it is that it is so

congested and it's so slow that people can enter and not 4 enter.

But he also talks about how that's a demonstration

of their studies of adequacy of public facilities. That --

that comment was also made in conjunction with the special

protection area and his conversation about that and his

discussion about Mr. Davis' testimony.

Let me tell you where he's going with this. The

11 argument that you're hearing today is that this property is

12 not in the residential reserve. Now that's an important

13 factor. Mr. Davis testified about this, and I'm going to

14 mention that in a moment. Mr. Kline cross-examined and

15 cross-examined Mr. Davis on this issue.

Now when Mr. Davis testified, as I recollect, and

17 again I'll defer to your transcript, he went through page

18 after page after page of the Master Plan. He gave you the

19 page numbers, and he quoted excerpts from the pages that he

20 cited for his position that this property is in the

21 residential reserve -- or the wedge, I guess, is the more

22 proper terminology -- that once you're in the wedge, then

23 all of the concerns that the Master Plan has about the

24 wedge are applicable to this property, and Mr. Davis

25 explained that.

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And, in fact, if I may, going to the Master -- the
   staff report, if I may -- Mr. Kline took you through a
3
    couple of pages -- if I may, when you go to page -- top --
   top of page 8 -- I don't know if you want to pull it up. I
5
    don't need it.
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6 HEARING EXAMINER ROBESON HANNAN: Yes, I'm going 7 there.

MR. CHEN: Page 8. Thank you. If you can scroll 8 -- thank you.

10 Very top sentence says, The Master Plan also 11 recommends keeping the residential wedge areas at a low

12 density that is compatible with the existing community. 13 This is talking about this site when it says the existing

14 community. That's what it's talking about.

And if you back up to page 6 -- could you do that?

16 Thank you. Right there. You've got it, right -- in the --17 the middle -- the very middle paragraph, On pages 12 and

18 13, the Master Plan makes overall recommendations for the

19 residential wedge, including some applicable to the subject

20 property, and then it lists them.

21 Respectfully, I believe that the staff recognized

22 that this property and its area was within the residential

23 wedge of the Upper Rock Creek Master Plan, and that while

24 Mr. Davis was very respectful of the preservation areas

25 that were important and covered a large part of the

to put in a million-dollar drainage system to service its

2 conditional use that, therefore, the County would accept

that and allow Primrose's contractors to do it.

Madam Examiner, there's a proposition about -- in zoning law that I think has some carryover to special

exceptions, particularly with public facilities, the

adequacy of public facilities, and that is the issue of is

the facility -- I think the terminology is reasonably

probable of fruition within the near future or foreseeable

10 future.

11 HEARING EXAMINER ROBESON HANNAN: Foreseeable 12 future.

13 MR. CHEN: Yeah. I think that proposition carries

14 over to special exceptions. And, in this case, I don't

15 think that the Applicant has demonstrated that such a

16 possibility exists with the drainage system that they have

17 been talking about. And, quite frankly, they're a little

18 better with the water and sewer in the front of the

19 property in the northeastern corner because there is in the

20 road facilities, and I think they're in Category 2 of WSSC,

21 but, again, there is no information from the WSSC that they

22 would allow it.

23 And my client testified that when they sought to

24 construct their home, they were able to contact the WSSC

25 beforehand and did get word that they would be able to tap

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planning area, this property and its environs are part of

2 the residential wedge and that the concerns in the Master

3 Plan for protecting and preserving the residential wedge

are applicable to this property. And I think Mr. Davis, as

I had said repeatedly, really nailed that down.

Oh. Mr. -- early in his comments, Mr. Kline also 7 made the observation -- this goes to adequacy of public

facilities. I think I've got this. He said, no -- there's

no governmental reason for putting in a storm drain system,

10 and, therefore, what they were offering to do was

11 acceptable.

The problem with that is that the adequacy of

13 public facilities and the drainage is tied into the Master

14 Plan and the area and that on examination I asked if it was

15 recognized that the drainage system that exists today is a

16 public facility, and it was admitted that it was. So it's

17 not a private facility.

18 And the witness, while he was very confident that

19 the government would accept it and that it would allow 20 Primrose's contractors, I guess, to go in and install it,

21 there has been no information on that whatsoever and that

22 when I queried him about his knowledge about capital

23 improvement programs, of public facilities in Montgomery

24 County, he did not know. He was candid about that. But he

25 was just assuming that because Primrose was going to offer

into that system. You don't have that here, but, be that

as it may, you know, I think there's a serious issue with

regard to the adequacy of public facilities in all of these areas.

Let me go back. Just real quick, the reference to

the subject property as an outlier, separated from other

areas, quite candidly, I just don't think that's an

accurate description of the property, and that it is in the

residential wedge.

10 I have not forgotten Butler. I'm going to come

11 back to that.

They -- Mr. Kline also said that -- the first part 12

13 of this I've got in quotes, and that is that, quote,

14 Minimizing the impact, end quote, seems to be the

15 appropriate legal burden that his client has. I don't

16 think that's the burden. It's not minimizing impact. It's

17 any impact, and what it is -- what is the impact? And if

18 the impact is adverse, then the application must be denied.

Now to talk a little bit about Butler -- let me get

20 my notes. First of all, Mr. Kline tried to distinguish the

21 facts in Butler to this particular case, and one of the

22 things that he started with was distinguishing between the

23 character of the traffic, and he mentioned that in the

24 Butler case, the -- Ms. Butler had trucks, backhoes and

25 early morning operations, and he juxtaposed that with

1 discharging children. And he said there is no same quality2 of traffic impact.

Well, in Butler -- where do I have it -- Madam
Examiner, I -- I'm sure you have the cite on this case.
But if you look at -- this is in 417 Maryland -- if you
look at page 280, they talk about the traffic and the
activities in Butler. And one of the points that you take
away from that is that, first of all, the hours in the
morning between activities of Butler compared to the school
are about the same. Admittedly different vehicles, but you
lalso have on a magnitude of hundreds more vehicles coming

12 on to this site than you had in Butler.
13 Another thing in Butler was they're not there all
14 day. They -- the -- the employees come, pick up the
15 vehicles in the morning, about the same time that the
16 school would be opening, and leave, and they'd come back
17 late afternoon.

In addition, he talks -- the report at page 280,
19 they're talking about the heavy season. In this particular
20 case, this is year-round. The activity is going to be,
21 with the amount of traffic and the activity and the non22 dropping-off-car activity, will be for the whole year.
23 You know, Butler said that -- she was talking about
24 limiting her deliveries to no more -- of certain material
25 to no more than three times a week, two times a season. I

denied the special exception, and when it boils down, it comes to page 308, and I'm going to quote this because I think these are standards that the court is articulating that have application to this case.

And I quote on 308: The denial of the application, however, was supported by substantial evidence that the narrowness of Butler's lot, the configuration of the commercial enterprise activities and installations on the lot, and the proximity of the commercial activities to adjacent properties were sufficient noninherent adverse fefects to persuade the board to deny the application.

12 I think that long sentence with three separate
13 clauses really gives a summary of the court's recognition
14 of the analysis done by the Board of Appeals and the
15 factors that it was looking at. And I think you have all
16 of them present in this case. Quite frankly, the magnitude
17 of what is being proposed on this property does create a
18 circumstance where the property is too narrow for the
19 proposed use. You need to have -- the setback waiver by
20 itself demonstrates that.

When you look at the configuration of the -- of the 22 commercial operations, meaning the building and the parking 23 and the activity, you have that. You literally -- and the 24 magnitude of the operations. You literally, I submit, have 25 a circumstance in this case which mirrors what the court of

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mean, please, look at 280, and when you see the activity

2 involving the trucks and the other vehicles that Mr. Kline

3 was talking about -- admittedly, it's not a truck, but we

4 do have trucks coming to the site. There will be trash 5 collections. There'll be deliveries, and there'll be 750

6 motor vehicle trips coming down that driveway every day,

and it'll be year-round. So that's that part that I think

has to be recognized.

Another part, and this is now page 307, what the
10 court recognized was, among the issues that got heavy
11 problems -- and you know this already, Madam Examiner -- is
12 the location of the driveway. And that's on page 307, and
13 the court, now I'm quoting, Further, the configuration of
14 the uses on Butler's lot and the location of the driveway
15 was -- was such that the trucks would need to back up and
16 -- you know, the beeping, the things that Mr. Kline talked

17 about. The location of the driveway in that case is, quite 18 bluntly, a comparable issue. I think the traffic is not

19 even comparable, meaning by that the magnitude of the

20 traffic.
21 If you go to -- you know, Madam Examiner, I know
22 you've -- I'm sure you've read Butler years ago, and you've

23 come back to it, but when you go to the last -- the last

24 two pages of the report really are the discussion about the

25 reasons, the factual basis for why the Board of Appeals

1 appeals is articulating on page 308 as to the factors that

the administrative authority addressed and deals with.
 If I may. I've not followed my outline, but I may

3 If I may. I've not followed my outline, but I may 4 have covered just about everything. Just a couple of 5 things.

things.
I don't think the operational issues have really
been fully presented to the Hearing Examiner. I think the

8 last submission that at the last second came in that I 9 objected to, which were handbooks, again, I refer the

10 Hearing Examiner back to the 2020 testimony of the

11 Applicant's witnesses about operations. My recollection is

12 there's a lot of unclear information given about the

13 operations and how they would be done.

14 I know you've been through part of that already.
15 I'm sure you'll be going over it again, but I respectfully

16 submit that I think that the Applicant has really not been

17 as clear as it should've been with regard to the operations 18 of the conditional use. And I think that's a problem. I

19 think there's a lot of vagueness, I think there's some

20 blanks that are in there that have not been addressed. And

21 I think that's the reason why you got that last submission

22 that came in at a crazy time.

23 Oh. Exhibit -- you don't have to pull this up --

24 Exhibit 227, documents AAA, BBB 1 -- .1, .2, .3, CCC, and 25 DDD, that's a sight distance evaluation that was -- came in

PLANET DEPOS

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through Russ Reese. That -- that, to me, is compelling evidence. The Applicant, who argues that it needs to have access at a certain point because of sight distance, never gave the Examiner a sight distance evaluation.

My clients went out, had Mr. Reese do it, and that
report demonstrated that there is a wide swath of frontage
on Needwood that's available for access, but the reason why
it's got to be in that northeast corner is because they
want 195 students and 30 administrators, that they won't
lo back off from that, and the rationale for that location for
access is the size of this conditional use, which is just
too much for the site. The reason why they need the

This seems to be a circumstance where the Applicant 15 says, look, this is what I want to have on this property, 16 and I'm willing to do these things to help ameliorate it, 17 even though there still is going to be these impacts, but 18 this is what I want, and this is what I want approved. I'm 19 not interested in a smaller operation. This is what I want 20 and, you know, please give it to me.

21 I think it's -- I think it's arrogant. Bluntly, I 22 think it's arrogant.

23 If I may just go to Mr. Kline's discussion about 24 the surrounding area. Again, Mr. Davis was extensively 25 examined about this. Mr. Davis makes no bones that the that. You do this, and you're going to read it -- the
 transcript. I just think when you come down to the
 analysis for the affected area that Davis' testimony makes
 sense, and, you know, it's your call. But you're going to
 have to make that decision.

By the way, the reason why Mr. Kline argues today
that this property is not in the residential wedge is
because the argument about low density, large lot. That's
where that's all coming from. Because it's those types of
developments in the residential wedge that are sensitive to
the environmental and other issues that are raised in the
Master Plan, and that's why Mr. Kline argues that this
property is an outlier.

15 know the subject property is within the Rock -- Upper Rock 16 Creek Master Plan. Okay. If it's an outlier, what 17 planning guide applies to it? Nothing? I mean, if it's 18 not within the residential wedge within the Master Plan,

I mean, just on that one point, geographically, we

19 what is it? And I haven't heard to that -- you know, Mr. 20 Kline is very good on his presentation, and, you know, I

21 respect him a great deal, but if this property is an 22 outlier, tell us what it is and why it should not be

23 subject to the residential wedge component of the Master 24 Plan.

25 I've got to -- I've got to mention this. A year

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1 area west of Redland, in his opinion, is not the2 surrounding area.

Mr. Wolford -- I don't know whether you picked up
on this at the last hearing -- on direct examination, he
gave the areas that was the ICC to the north, the Midcounty
Connector, and there was something else -- oh, gosh -- I
apologize, I forget what it was, but you then said, wait a
minute. You know, we don't go by looking outwards to
define the area. Because, you know, when you heard, I
think Midcounty Connector -- ICC, you know, you're
wondering, what's going on?

Whereas, Mr. Kline took Joe Davis through it
cut extensively, extensively, and Mr. Davis was very adamant
and gave his land use reasons why he was not going to go
into a different planning area, Gaithersburg, to the west
and Redland, and that he was focused on the southern side
and the northern side and the properties to the south.
Look, you're going to have to make a decision on

ago, we went through extensively exterior lighting, if you remember that, and we had the discussion about the cleanup crew at the end of the day, a year ago, and the hours of the lights and things of that nature.

Was it last week, last Friday, Mr. Mandava, all of a sudden, says, we're going to put timers on all the lighting so that they're all off at 7:30. He admitted that he did not know when it got dark at night. He admitted that it could be that the cleanup crew would have to go to their cars or their -- in the dark without any lights. I don't recollect his testimony about parent-teacher meetings, but, again, Madam Examiner, I ask that you take a look at that testimony and compare it to what you heard a 14 year ago or what was presented to you a year ago.

The issue about Crabbs Branch, it is a

16 subwatershed. It is a regular-level stream that needs to

17 be protected. If you go to -- I think it's page 49,

18 paragraph at the bottom of the Master Plan talks about

19 that. Both Davis and Dr. Kosary testified about it. The

20 importance of trees, the maintaining of trees in the Master

21 Plan area, again, Dr. Kosary addressed that.

22 Last year -- I don't know whether you remember

22 Last year -- I don't know whether you remember 23 this, but, last year, one of the witnesses -- I think it 24 may have been Mr. Wolford -- at the end of the testimony 25 gave the cryptic comment, A property owner's right of

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access to the public right-of-way cannot be denied. I don't know whether you remember that, but it was right at the end, and it was in the context of the access point in the northeastern corner.

There are some old cases on that. Because the
gentleman was correct: If you are on a public way, you are
entitled to access. But that does not mean you're entitled
to access the way you want it. It does not mean that
you're entitled to access if it would be to the detriment
to other property owners. And there are two really old
cases that -- I read them a year ago. They're kind of
convoluted, but I believe I've accurately stated to you the
proposition that while a property owner has a right to
access, it does not mean that the property owner has the
right of access as the property owner wants it.
And then these cases are Alan Construction Co. v.

And then these cases are Alan Construction Co. v. 17 Gerding, G-E-R-D-I-N-G, 209 Md. 71, pages 73 and 74, and 18 Perellis -- I'm probably butchering the pronunciation, but 19 it's P-E-R-E-L-I-S -- v. Mayor and City Council of 20 Baltimore, 190 Md. 86, and it's at page 93. They're a 21 little bit convoluted, but, respectfully, I think the

22 proposition that I've articulated is supported by those two 23 decisions.

I think -- with Davis' testimony, he gave you the 25 explanation for ZTA 99004 and the background. He was

1 Mr. Kline, do you want to follow up? And take your

2 time.

REBUTTAL ARGUMENT ON BEHALF OF THE APPLICANT

4 MR. KLINE: I don't know if you can see me there,

Madam Hearing Examiner.

HEARING EXAMINER ROBESON HANNAN: I can now.

MR. KLINE: Okay. I really did not want to have to

8 take my closing of my closing to -- to have to rebut -- not

9 testimony -- the statements that you have just heard, but I

10 just -- I just can't let it leave the way it is.

11 Mr. Jolley's testimony. Mr. Jolley very distinctly 12 stated, I do not know where the critical root zones are on

13 the properties of the trees on the Kosary-Posey property,14 so I don't know where we might be encroaching into that

15 area, but in the event there are any trees that we would be

16 encroaching into because of the limits of disturbance, here

17 are the measures we would take to try and protect them to 18 the greatest extent possible.

19 I would encourage you to read the Francisco case,

20 not because it gives you any great vision as to what should

21 happen in this case, but simply because the circumstances

22 that basically generated a lot of citizen comment were

23 because the roads were inadequate to accommodate the

vehicles that were generated by the Francisco operation.

25 It was a situation of dedicated public streets, not

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involved in that legislative effort, gave some background

2 on inherent and noninherent adverse effects and unusual

3 circumstances. I -- he was straight up with you talking

4 about noninherent characteristics and the language used in

hearing examiners' reports. He testified about the parking

6 setback waiver and the tree variance even. He -- he

7 addressed the line of sight analysis that was presented and

8 the congestion, as I've noted. He -- he was very candid in

9 testifying and explaining his differences with the staff

10 and their technical report.

11 Again, Mr. Kline would disagree with Mr. Davis, I'm

12 sure, but Mr. Davis was very straightforward in his

13 criticism of the staff, and the Examiner heard that

14 testimony. And I think when you look at Davis' criticism

15 of the staff, I think those criticisms were meritorious,

16 especially when you look at the facts that had been

17 developed over -- over ten days of hearings.

18 He went through literally every section and

19 subsection of the -- the needed findings for the Hearing

20 Examiner for a conditional use. Mr. Kline and you cross-

21 examined him fully on each of those areas.

22 I guess my -- my final comment -- well, let me --

23 let me wait one second. I'm done. No further.

24 HEARING EXAMINER ROBESON HANNAN: Thank you, Mr.

25 Chen.

publicly maintained, and, therefore, the right-of-way was narrower than you would have in a public street, and that was what the concern was.

It doesn't have any bearing on the circumstances of Needwood Road or anything affiliated with our case that would give you any guidance in that regard.

The Applicant -- we may have -- we may have on occasions said statements about the location of the driveway that were misleading in the sense that we were not 10 as specific as we should've been. What I've been trying to 11 emphasize is that the driveway is located to get the maximum line of sight because it's set on the top of the 13 ridge.

There are other places that there was adequate line 15 of sight, but the simple fact of the matter is that's not 16 the best place to put the driveway simply for the -- what I 17 mentioned before. You cannot bring the road in and get it

18 to maneuver around whatever building you build there

19 quickly enough in order to avoid having to have a parallel 20 road on either the south side or the north side, and we

21 and 1 and 1

21 made an election to think that the -- the road on the north

22 side could be better screened and -- better screened.

And when -- when it's suggested that it is the size 24 of the building and the size of the program that's driving 25 all that, the simple fact of the matter is, if you take a

look at Section 59.G.6.2.5k, any conditional use that went on this property that had more than three parking spaces is going to have that problem because they would have to have that driveway then going around the building no matter how -- whatever size it is.

6 So it is not the building that's driving it; it is the -- basically the inherent and strict requirements for the land area dedicated to basically making everything fit on the property that's causing us to have to put the 10 driveway where it is. And we, ultimately, as I said, 11 decided that we could do a better job of screening the 12 impact of the driveway where we put it rather than if it 13 was somewhere else.

14 I -- well, the -- the statement was made that the 15 review by the Development Review Committee at Park and 16 Planning Commission was to deal with the conditional use 17 application, and that statement is contrary to the exhibit 18 that I remember you putting on the screen fairly recently 19 that showed that document, the DRC agenda, and it was 20 called a concept plan. And we were there because we were 21 trying to avoid the problem that we're dealing with now by 22 asking the County to let us abandon Carnegie, which would 23 then allow us to be able to come in on that street. 24 Basically, we would have a better situation in terms of how 25 to get onto the property.

Road, and I understand why Mr. Davis didn't think that should be included, although other planners didn't agree with him, but just the neighborhood you can see immediately

to the north is not a low-density area. And if you ask me why does the Applicant think the parcel of land outlined in yellow on that photograph is an outlier, it's because it is in an enclave of RE-1 zoned

land that does not abut any other enclave of RE-1 land until you get much further north, and it is basically --

10 the closest -- rather than being close to any RE-1 zone,

11 it's close to PD-2 zoned land surrounding the Shady Grove

12 metro station. So that -- that little enclave, it just

13 doesn't fit in with the concept of what the Master Plan is 14 doing.

15 And I said I thought Mr. Davis basically put -- put 16 layers on this, but I don't think you should be -- or that 17 it should be suggested that all of the environmental 18 principles of the Upper Rock Creek Master Plan should be 19 applicable at a hundred percent against this property 20 because it just does not fit in that situation.

21 And I don't understand how the property can be 22 tainted, I guess, for purposes of the Applicant's argument, 23 with the claim that it's in the residential wedge when in 24 fact it's within walking distance, as people have

25 testified, of the Shady Grove metro station. Those two 58

There was nothing about the conditional use that

2 brought us there that day, and it was an effort to try and

3 come up with another solution to minimize the problem. And

I don't know how many times I have to say this, but that

was not the purpose of the meeting. It was strictly to

test out the abandonment, and we learned the County

7 believes that that linkage should be made someday between

the subdivision to the south and -- and Needwood Road, and,

therefore, they would not abandon. And I don't know why

10 anybody would suggest that that was a discussion of the

11 conditional use when in fact the agenda, it clearly

12 indicates that's not the case.

13 I'm -- I'm going to finish with asking you if you 14 could pull up the staff report, and that would be page 3.

HEARING EXAMINER ROBESON HANNAN: Is this what you

15 16 want, Mr. Kline?

17 MR. KLINE: Yes, ma'am. Thank you.

18 Going back to the text on page 8 of the staff

19 report that was read by the counsel for the opposition, The

20 Master Plan also recommends keeping the residential wedge

21 areas in a low density that is compatible with the existing

22 community.

23 The Applicant asserts that what you see in that

24 picture is not a low-density community. Even if you

25 disregard everything on the west side of -- of Redland

things just don't compute.

2

In the end, I think that the -- the -- the tough

thing to deal with in this case is the edge issue between

the two properties, and can the school operate and be

harmonious with the Posey -- Posey-Kosary property, and we

feel that we did a good job and convinced other

professional planners that it was an adequate separation

and are prepared to go further if you felt there needed to

be more protection through a site plan condition, if you

10 wished.

11 That concludes my argument. Thank you very much.

12 HEARING EXAMINER ROBESON HANNAN: Thank you very

13 much. I just want to commend both attorneys. You've done

14 an absolutely excellent job for your clients, both of you,

and I certainly appreciate it.

16 With that, if no one has anything else, we are

17 going to close -- not close the record. We're going to

18 close the public hearing. We're going to leave the record

open for a period of ten days so that we can receive the

20 transcript, and, by my calculation, the ten days ends April

21 23rd. Are there any objections to that, just out of an

22 abundance of caution?

23 MR. KLINE: No objection from the Applicant.

24 MR. CHEN: No objection by my clients, Madam

25 Examiner.

	Transcript	01	Tiouring .
1	61 HEARING EXAMINER ROBESON HANNAN: Okay. Well, I do	1	63 CERTIFICATE OF TRANSCRIBER
2	I really do want to commend both of both of the	2	I, Megan Wunsch, do hereby certify that
3	parties. And, with that, we'll close the public hearing.	3	the foregoing transcript is a true and correct record of
4	The record will remain open just to receive the transcript,	4	the recorded proceedings; that said proceedings were
5	not to receive any more testimony or letters. Everybody	5	transcribed to the best of my ability from the audio
	has participated so far, and so we have to call a close at		recording and supporting information; and that I am neither
6		6	counsel for, related to, nor employed by any of the parties
/	some point.	/	
8	With that, I'm adjourning this hearing. The record	8	to this case and have no interest, financial or otherwise,
9	will close on April 23rd, and my decision is due 30 days	9	in its outcome.
10	after the date the record closes.	10	
11	Okay. Thank you very much.	11	
12	(Off the record at 5:18 p.m.)	12	
13		13	Megan Wursch, AAERT CET
14		14	They was
15		15	Megan/Wunsch, AAERT CET
16		16	April 22,2021
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	CERTIFICATE OF COURT REPORTER		
1 2	I, Sarah Loiler, the officer before whom the foregoing		
3	proceedings were taken, do hereby certify that said		
4	proceedings were electronically recorded by me; and that I		
5	am neither counsel for, related to, nor employed by any of		
	the parties to this case and have no interest, financial or		
6	otherwise, in its outcome.		
8	otherwise, in its outcome.		
9	1		
10	Saranhouss		
111	Sarah Loiler, Court Reporter		
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