PHED Committee #2
March 2, 2020
Worksession

Please bring the February 24 PHED Committee packet on the FY21-26 CIP to this worksession.

MEMORANDUM

February 26, 2020

TO: Planning, Housing, and Economic Development (PHED) Committee

FROM: Pamela Dunn, Senior Legislative Analyst

SUBJECT: **M-NCPPC FY21-26 Capital Improvements Program (CIP)**

PURPOSE: Continue discussion of M-NCPPC's FY21-26 CIP and make recommendations

M-NCPPC Participants

Casey Anderson, Chair, Montgomery County Planning Board
Michael F. Riley, Director of Parks
Miti Figueredo, Deputy Director, Administration
John Nissel, Deputy Director, Operations
Andrew Frank, Chief, Park Development Division
Carl Morgan, CIP Manager, Park Development Division
Phil Gallegos, Assistant CIP Manager, Park Development Division
Joe Zimmerman, Secretary-Treasurer, M-NCPPC

On February 24, the PHED Committee held a worksession on the Maryland-National Capital Park and Planning Commission's (M-NCPPC) Capital Improvements Program (CIP) request for FY21-26. The Committee was unable to cover all of the projects presented in the Staff report, so a follow up worksession will be held on March 2 to complete the review and provide time for the Committee to make recommendations. The February 24 Staff report will be the basis for the March 2 worksession and can be found at:

https://www.montgomerycountymd.gov/council/Resources/Files/agenda/cm/2020/20200224/20200224_PHED4.pdf

Prior Committee Discussion – February 24

During the February 24 worksession, the Committee briefly discussed Community Use of Public Facilities (CUPF) funding related to the Ballfield Initiatives project and long-term financing for two Water Quality-related projects, Pollution Prevention and Repairs to Ponds & Lakes, and Stream Protection: SVP (Stream Valley Parks). The Committee also discussed one new project (Black Hill Recreational Park – SEED Classroom) and a new phase to an existing project (Cricket Field #2 at the Germantown Recreational Park).

Planning Board Chair, Casey Anderson, briefed the Committee on Legacy Urban Space, a new initiative requested by the Planning Board on February 3. It is being modeled after the visionary $100 million Legacy Open Space capital project, which began in 2001 to fund the acquisition of the County's most critical open spaces, environmentally sensitive areas, and historic resources. Funding for Legacy Urban Space is requested at $3 million per year by transferring Program Open Space appropriation from the Acquisition: Local Parks and Acquisition Non-Local Parks projects; thus, it is revenue-neutral for the FY21-26 CIP. The Committee requested more information regarding the source of funding for Legacy Urban Space beyond the 6-year period; see attached on ©1 a revised Project Description Form (PDF) for this project.

The M-NCPPC's CIP request for FY21-26 is $253.3 million, an increase of $9.6 million over the amended FY19-24 CIP ($243.7 million). The County Executive (CE) recommends funding at $231.6 million, which is $12.1 million less than the amended CIP and $21.7 million below the agency request. To reconcile this difference, the CE has recommended an Affordability Reconciliation PDF that reduces Current Revenue expenditures by $2.3 million and Government Obligation (GO) Bond expenditures by $15.8 million (totaling $18.1 million[1]). The Reconciliation PDF does not indicate where the reductions should be made.

On January 23, Parks Department staff and the Planning Board identified "non-recommended" reductions to its requested FY21-26 CIP should the Council require the Department to meet the CE's recommended budget. The non-recommended reductions are summarized on page 4 of the February 24 Staff report. The Committee will discuss the CE's Affordability Reconciliation PDF and Parks' list of non-recommended reductions following their review of all projects.

The Committee discussed the projects covered through page 17 of the February 24 Staff report. On March 2, the Committee will start with the PLAR: NL – Minor Renovations PDF at the top of page 18 and review the remaining sections of that Staff report. The Committee will then review and make recommendations regarding the Executive's Affordability PDF and Parks' non-recommended reductions. To assist with this review, Staff has provided brief descriptions of the budgetary implications for projects affected by the reductions below.

[1] The $21.7 million difference between the CE recommendation and the Parks request equals $3.6 million removed from the Ballfields Initiative PDF plus the $18.1 million CE Recommended Affordability Reconciliation PDF.

Black Hill Regional Park - SEED Classroom								
Funding Schedule (000's)								
	Total Project Cost	Total 6 Years	FY21	FY22	FY23	FY24	FY25	FY26
M-NCPPC Request	850	850	850	-	-	-	-	-
Modification to meet Reconciliation PDF[2]	650	650	400	250	-	-	-	-

Explanation: The scope of this project has been reduced, shifting resources to more "in-house" expertise. Offsetting some of the potential reduction in funding will be $250,000 in State Aid that will be shifted from Minor New Construction – NL Parks.

South Germantown Recreational Park - Cricket Field								
Funding Schedule (000's)								
	Total Project Cost	Total 6 Years	FY21	FY22	FY23	FY24	FY25	FY26
M-NCPPC Request	5,418	3,118	-	-	100	650	868	1,500
Modification to meet Reconciliation PDF	5,418	3,118	-	-	195	1,036	1,530	357

Explanation: $2.1 million in Program Open Space funding has been added to this project as a result of moving funding for Little Bennett Recreational Park Day Use Area to beyond the sixth year.

Brookside Gardens Master Plan Implementation – No. P078702								
Funding Schedule (000's)								
	Total Project Costs	**Total 6 Years**	**FY21**	**FY22**	**FY23**	**FY24**	**FY25**	**FY26**
Current Approved	11,911	1,700	-	250	1,450	-		
M-NCPPC Request	11,911	1,700	-	250	950	500	-	-
Change	0	0	0	0	(500)	500	0	0
Modification to Meet Reconciliation PDF	11,911	1,700	-	-	1,090	610	-	-

Explanation There is no increase in funding or change in scope; however, funding is delayed from FY22 into FY23.

[2] Including shift of $250,000 in State Aid from Minor New Construction: NL PDF.

Legacy Open Space No. P018710								
Funding Schedule (000's)								
	Total Project Costs	**Total 6 Years**	**FY21**	**FY22**	**FY23**	**FY24**	**FY25**	**FY26**
Current Approved	100,000	18,651	3,250	3,250	3,250	3,250		
M-NCPPC	100,000	14,215	2,650	2,650	2,650	2,600	2,465	1,200
Change	0	(4,436)	(600)	(600)	(600)	(650)	2,465	1,200
Modification to Meet Reconciliation PDF	100,000	12,579	1,086	2,578	2,650	2,600	2,465	1,200
Change to request	0	(1,636)	(1,564)	(72)	0	0	0	0

Explanation: There is a delay of $1.6 million in FY21 and FY22 funds, combined, to beyond the sixth year of the CIP.

Little Bennett Regional Park Day Use Area No. P138703								
Funding Schedule (000's)								
	Total Project Costs	**Total 6 Years**	**FY21**	**FY22**	**FY23**	**FY24**	**FY25**	**FY26**
Current Approved	14,567	8,740	600	1,715	2,786	3,066		
M-NCPPC	14,567	8,167	506	2,093	2,070	1,820	1,678	-
Change	0	(573)	(94)	378	716	1,246	1,678	0
Modification to Meet Reconciliation PDF	14,567	-	-	-	-	-	-	-
Change to request	0	(8,167)	(506)	(2,093)	(2,070)	(1,820)	(1,678)	0

Explanation: This project was delayed in the FY19-24 CIP, with construction to start in FY21. The FY21-26 CIP request delayed the project an additional year. In response to the CE's budget, funding for this project is pushed to beyond the sixth year[3].

Northwest Branch Recreational Park – Athletic Area No. P118704								
Funding Schedule (000's)								
	Total Project Costs	**Total 6 Years**	**FY21**	**FY22**	**FY23**	**FY24**	**FY25**	**FY26**
Current Approved	4,950	-	-	-	-	-		
M-NCPPC	4,950	620	-	-	-	-	-	620
Change	0	620	0	0	0	0	0	620
Modification to Meet Reconciliation PDF	4,950	-	-	-	-	-	-	-
Change to request	0	(620)	0	0	0	0	0	(620)

Explanation: Delay funding one year, shifting all funding to beyond the sixth year of the CIP.

[3] The Committee expressed interest in coordinating funding for the Little Bennett Trail Connector with this project.

Ovid Hazen Wells Recreational Park – Athletic Area No. P871745								
Funding Schedule (000's)								
	Total Project Costs	**Total 6 Years**	**FY21**	**FY22**	**FY23**	**FY24**	**FY25**	**FY26**
Current Approved	8,300	5,300	1,039	2,375	1,210	-		
M-NCPPC	8,300	7,624	800	2,650	1,850	1,600	724	-
Change	0	2,324	(239)	275	640	1,600	724	0
Modification to Meet Reconciliation PDF	8,300	4,624	224	-	2,921	1,479	-	-
Change to request	0	(3,000)	(576)	(2,650)	1,071	(321)	(724)	0

Explanation: During the FY19-24 CIP, the project was phased and the PDF was reduced to $8.1 million for affordability reasons. With the $8.1 million programmed in the CIP, Parks could fully activate the recreation area and sufficiently support the future transfer of the carousel from Wheaton Regional Park. However, during the FY19-24 CIP cycle, $3 million in funding was shifted to beyond six years, with the intention that the next CIP would be evaluated for funding the entire $8.1 million.

In the FY21-26 CIP request, Parks programmed all of the $8.1 million in the six years. Additionally, a State-approved bond bill of $200k increased the budget for this overall phase to $8.3 million. However, to meet the Affordability Reconciliation PDF, construction is recommended for a one-year delay and GO Bond funding has been reduced by $5.9 million, $3 million of which is moved to beyond the sixth year, and $2.9 million is replaced with POS funds. The $3 million shift in funding to beyond the sixth year would delay relocation of the carousel but would still allow for the construction of a playground, skate park, trail connections, restroom building, a picnic area, and additional parking.

PLAR: NL – Minor Renovations No. P998708								
Funding Schedule (000's)								
	Total Project Costs	**Total 6 Years**	**FY21**	**FY22**	**FY23**	**FY24**	**FY25**	**FY26**
M-NCPPC	23,863	15,600	2,600	2,600	2,600	2,600	2,600	2,600
Modification to Meet Reconciliation PDF	22,351	14,088	2,348	2,348	2,348	2,348	2,348	2,348
Change to request	(1,512)	(1,512)	(252)	(252)	(252)	(252)	(252)	(252)

Explanation: Reduce the request by $252,000 per year (equaling $1.512 million) to return to the current CIP funding level.

Restoration of Historic Structures No. P808494								
Funding Schedule (000's)								
	Total Project Costs	Total 6 Years	FY21	FY22	FY23	FY24	FY25	FY26
Current Approved	4,586	2,700	500	500	500	500		
M-NCPPC	6,686	4,100	550	550	650	650	850	850
Change	2,100	1,400	50	50	150	150	850	850
Modification to Meet Reconciliation PDF	5,856	3,270	500	500	500	500	635	635
Change to request	(830)	(830)	(50)	(50)	(150)	(150)	(215)	(215)

Explanation: The modification to meet the Affordability Reconciliation PDF returns the project to current funding levels with respect to Current Revenue; however, the requested increase in funding through GO Bonds has been retained.

Wheaton Regional Park Improvements No. P871904								
Funding Schedule (000's)								
	Total Project Costs	Total 6 Years	FY21	FY22	FY23	FY24	FY25	FY26
Current Approved	5,000	-	-	-	-	-		
M-NCPPC Request	5,000	3,000	-	-	-	-	500	2,500
Change	0	3,000	0	0	0	0	500	2,500
Modification to Meet Reconciliation PDF	5,000	3,000	-	-	-	250	470	2,280
Change to Request	0	0	0	0	0	250	(30)	(220)

Explanation: The reduction in GO Bond funding has been offset with $360,000 in POS funding, leaving overall funding untouched and allowing for a slight acceleration of effort.

Capital Crescent Trail Crossing at Little Falls Parkway (Funding beyond the sixth year (BSY))

Funding Schedule (000's)									
	Total Project Cost	Total 6 Years	FY21	FY22	FY23	FY24	FY25	FY26	BSY
M-NCPPC Request	2,500	-	-	-	-	-	-	-	2,500

Staff Comment: This is a new PDF. While this project does not have a funding implication for this CIP, it does establish an expectation for future funding as described above. The Committee should recommend whether the PDF remains as a new unfunded project or is removed from this CIP, to be introduced with funding in a future CIP.

Legacy Urban Space
(NEW)

Category	M-NCPPC	**Date Last Modified**	~~12/16/2019~~ 02/24/2020
SubCategory	Acquisition	**Administering Agency**	M-NCPPC
Planning Area	Countywide	**Status**	Ongoing

EXPENDITURE SCHEDULE ($000s)

	Total	Thru FY19	Est FY20	Total 6 Years	FY 21	FY 22	FY 23	FY 24	FY 25	FY 26	Beyond 6 Years
Land	18,000	0	0	18,000	3,000	3,000	3,000	3,000	3,000	3,000	132,000 ~~0~~
Other	0	0	0	0	0	0	0	0	0	0	0
TOTAL EXPENDITURES	**150,000**	**0**	**0**	**150,000**	**3,000**	**3,000**	**3,000**	**3,000**	**3,000**	**3,000**	**132,0000**

FUNDING SCHEDULE ($000s)

	Total	Thru FY19	Est FY20	Total 6 Years	FY 21	FY 22	FY 23	FY 24	FY 25	FY 26	Beyond 6 Years
Program Open Space	18,000	0	0	18,000	3,000	3,000	3,000	3,000	3,000	3,000	132,000 ~~0~~
TOTAL FUNDING SOURCES	**150,000**	**0**	**0**	**150,000**	**3,000**	**3,000**	**3,000**	**3,000**	**3,000**	**3,000**	**132,0000**

APPROPRIATION AND EXPENDITURE DATA ($000s)

Appropriation FY 21 Request	3,000	Year First Appropriation	FY21
Appropriation FY 22 Request	3,000	Last FY's Cost Estimate	150,000
Cumulative Appropriation	0		
Expenditure / Encumbrances	0		
Unencumbered Balance	0		

PROJECT DESCRIPTION

The Energized Public Spaces Functional Master Plan (EPS Plan) is a countywide plan to provide public spaces within walking distance in the county's most densely populated areas. With rising populations in mixed use and higher density residential neighborhoods, parks and open space serve as "outdoor living rooms" that play a critical role in promoting livable and healthy communities, social interaction, and equity for residents of all ages and incomes. The EPS methodology provides data driven analysis that measures and prioritizes the park amenities needed to support contemplative, active recreation, and social gathering activities. The EPS Plan identifies multiple strategies to fill identified public space deficits with park activation programs, alternative providers, public-private partnerships, repurposing and improving access to existing public parkland, and acquisition of new parkland.

This PDF provides the funding to acquire parkland to fill needs identified in the EPS Study Area using State of Maryland Program Open Space grants. Acquisitions will be prioritized based on multiple factors, including providing service to lower income and racially diverse areas, addressing the largest public space deficits, seizing on opportunity acquisitions, and locations of highest population growth and associated park needs. Sites within the EPS Study Area that are identified for park acquisition in other sector, master or functional plans also may be acquired with this PDF. The County Council encourages the Commission to seek supplemental appropriations if approved CIP funding is insufficient.

COST CHANGE

New CIP Project (No change).

PROJECT JUSTIFICATION

Designing Public Spaces – Energized Public Spaces Design Guidelines, 2019
Energized Public Spaces Functional Master Plan, 2018
2017 Park, Recreation and Open Space (PROS) Plan, 2017
Vision 2030 Strategic Plan for Parks and Recreation, 2011
Legacy Open Space Functional Master Plan, 2001

FISCAL NOTE

New CIP Project.

DISCLOSURES

Expenditures will continue indefinitely. M-NCPPC (A13) asserts that this project conforms to the requirements of relevant local plans, as required by the Maryland Economic Growth, Resource Protection and Planning Act.

COORDINATION

Acquisition: Local Parks 767828, Acquisition: Non-Local Parks 998798, ALARF: M-NCPPC 727007, Bethesda Park Impact Payment 872002, Legacy Open Space 018710, Urban Parks Elements 871540, State of Maryland