HHS COMMITTEE #3 February 17, 2022 Worksession

M E M O R A N D U M

February 15, 2022

TO: Health and Human Services Committee

FROM: Vivian Yao, Legislative Analyst

SUBJECT: Worksession – FY23-28 Capital Improvements Program (CIP) and FY23 Capital Budget, Department of Health and Human Services (DHHS)

PURPOSE: Review and make recommendations on the FY23-28 DHHS CIP.

Those expected to attend this worksession:

- Raymond Crowel, DHHS Director
- Victoria Buckland, Chief Operating Officer, DHHS
- Amanda Harris, Chief, Special Needs Housing, DHHS
- Rolando Santiago, Chief, Behavioral Health and Crisis Services
- Lindsay Lucas, Office of Management and Budget (OMB)
- David Dise, Director, Department of General Services (DGS)
- Greg Ossont, Deputy Director, DGS

In addition, Athena Morrow, DHHS contractor supporting the Restoration Center CIP project, is expected to attend the session.

The Health and Human Services (HHS) Committee will review the Executive's recommendation for FY23-26 CIP projects that do not involve MCPS or are not education-related. The HHS and Education Committees met on February 10 to discuss education-related DHHS CIP projects. Excerpts of the Executive recommended CIP for Health and Human Services are attached at ©1-6. Responses to Council staff questions is attached at ©7-9.

I. OVERVIEW

For FY23-28, the Executive recommends a total of \$62.6 million for DHHS, which is a \$15.4 million or 32.5 percent increase from the Amended FY21-26 program. The Executive states that the increase results from the increase for Child Care Renovations, funding for construction of Linkages to Learning and School Based Health Centers, funding for design and construction of a Restoration Center, and planning and design of facility that would provide deeply affordable living quarters to support those that are experiencing or at risk of homelessness.

During this meeting, the HHS Committee will review Affordable Living Quarters, Emergency Homeless Shelter, and Restoration Center projects

The Council received public testimony from the Justice and Advocacy Council of Montgomery County (©10) supporting the Restoration Center and Affordable Living Quarters.

II. PROJECT REVIEW

Emergency Homeless Shelter (\$000) (PDF at ©3)

| | Total | Total 6 | FY23 | FY24 | FY25 | FY26 | FY27 | FY28 |
|-------------|--------|---------|------|-------------|------|-------------|------|-------------|
| (in 000s) | | years | | | | | | |
| СЕ | 17,102 | 125 | 125 | 0 | 0 | 0 | 0 | 0 |
| Recommended | | | | | | | | |

Recommended funding source is 11.599 million in GO Bonds and \$5.503 million in Community Development Block Grant funding. The PDF reflects a funding shift of \$6,000 from G.O. Bonds to CDBG dollars.

No requested FY21 or estimated FY22 appropriations.

Project Description: The project includes the acquisition and renovation of a 30,000 square foot building at 11600 Nebel Street that will provide sleeping areas, bathing, eating, program, and administrative facilities for 200 men. The facility will support a full complement of services for the men seeking emergency shelter.

Update and Schedule: Move-in is anticipated in early March. Pre-occupancy work remaining includes pouring the epoxy floor covering on the second floor, installing light fixtures, completing installation of security and IT/communication systems, installation of kitchen equipment and furniture, and completion of the lavatory fixtures. DGS reports that all of this work is underway and will be completed in February.

Any nonessential work remaining after move-in, such as receiving some furniture items or supplies, will not hinder center operation. Phase Two work that includes site improvements and outdoor settings, such as a smoking patio and gazebo, will depend on the availability of funding, which is not programmed. Long term building improvements will include window replacement to improve energy efficiency and will be scheduled under separate projects.

Council staff recommendation: Approve as recommended by the Executive.

| | Total | Total 6 | FY23 | FY24 | FY25 | FY26 | FY27 | FY28 |
|----------------|--------|---------|------|-------|--------|-------------|------|------|
| (in 000s) | | years | | | | | | |
| СЕ | 18,688 | 18,688 | 788 | 1,171 | 10,636 | 5,830 | 263 | 0 |
| Recommendation | | | | | | | | |

Restoration Center (\$000) (©4-6)

Recommended funding sources: \$9.345 million in GO Bonds and \$9.345 million in State Aid FY23 Appropriation request: \$788,000

Estimated FY22 appropriation: \$1.171 million

Project Description: The project provides for the design and construction of a facility that will provide a variety of behavioral health services to include triage, crisis stabilization, and warm/hand off referrals for individuals experiencing mental health, substance use disorder, and/or other types of behavioral health crisis.

Although the Program of Requirements for the project has not been finalized, Executive staff reports that the facility will be approximately 12,000 gross square feet in size. The treatment and recovery rooms and spaces will support sobering and stabilization and include triage, observation, sensory/quiet area, interview, dining, and TV viewing.

Additional information about the services to be provided by the Restoration Center are included in the attached PowerPoint presentation at ©11-19.

Location: The facility will be located at 1541 Seven Locks Road, and the site will be designed to include a future Department of Corrections and Rehabilitation Criminal Justice Complex. The master plan and construction of utility work and storm water management for the Restoration Center will include the infrastructure to support the subsequent construction.

Project Need: The facility will support the implementation of the Crisis Now model in the County and provide alternatives to using hospital Emergency Departments or defaulting to criminal justice options, such as jail detention, for people experiencing a behavioral health crisis. The Restoration Center is a less restrictive and more clinically appropriate community-based setting.

Schedule: The current schedule has design work starting in Summer 2022 and construction in Summer 2024.

Council staff recommendation: Approve as recommended by the Executive. The project will improve the County's crisis response system and provide better responses to individuals in crisis than overuse of emergency rooms and jail detention.

| (in 000s) | Total | Total 6 vears | FY23 | FY24 | FY25 | FY26 | FY27 | FY26 |
|--------------------------|-------|------------------|------|------|------|------|------|------|
| CE recommendation | 100 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |

Affordable Living Quarters (\$000) (©4-6)

Recommended funding source is federal grant funding. No requested FY21 or estimated FY22 appropriations.

Project Description: The project provides for the planning and design of a facility that would provide deeply affordable living quarters. The facility would include single occupancy, furnished units with private bathrooms and limited kitchen facilities. The units would be rented at an extremely affordable rate. While the project will not include supportive social services, amenities may include communal space for outside entities to provide residents with community-

based services. It is anticipated that the County will own the facility and contract a property manager to operate it.

Schedule: The funding programmed in the project is intended for facility planning and site selection scheduled to occur in FY22. Presumably, information about costs for acquisition and renovation will be made available after the Program of Requirements is finalized and a candidate building is identified.

Council staff recommendation: Approve as recommended by the Executive.



PROGRAM DESCRIPTION AND OBJECTIVES

The Department of Health and Human Services assures delivery of a full array of services to address the somatic and behavioral health, economic and housing security, and other emergent needs of Montgomery County residents. To achieve this, the Department (directly and/or via a network of community partners) develops and implements policies, procedures, programs, and services that: 1) offer customer-focused direct care and supports; 2) develop, enhance, and maintain a broad network of community-based organizations, public, and private agencies to promote and sustain partnerships, which increase the availability of needed services; 3) pilot and evaluate innovative approaches to service delivery and systems integration; and 4) maximize financial and staffing resources to deliver services through effective management, coordination, and pursuit of strategic funding opportunities.

The Department's services are administered under an organizational structure that includes six service areas: Aging and Disability Services; Children, Youth, and Family Services; Behavioral Health and Crisis Services; Public Health Services; Services to End and Prevent Homelessness; and Administration and Support.

HIGHLIGHTS

- Provide funding for planning, design, and construction of a Restoration Center.
- Fund planning and design of a facility that will provide deeply affordable living quarters.
- Add funding for a Linkages to Learning site (LTL) and a School Based Health Center (SBHC) at JoAnn Leleck Elementary School. This is in addition to funds already programmed to construct a LTL at Silver Spring International Middle School, Neelsville Middle School, and South Lake Elementary School.

PROGRAM CONTACTS

Contact Victoria Buckland of the Department of Health and Human Services at 240.777.1211 or Lindsay Lucas of the Office of Management and Budget at 240.777.2766 for more information regarding this department's capital budget.

CAPITAL PROGRAM REVIEW

Six active projects comprise the Recommended FY23-28 Capital Improvements Program for the Department of Health and Human Services, for a total six-year cost of \$62.6 million, which is a \$15.4 million, or a 32.5 percent increase, from the Amended FY21-26 total six-year cost of \$47.3 million. The change results from the increase for Child Care Renovations project, funding for construction of a Linkages to Learning site and School Based Health Center, and funding for design and construction of a Restoration Center. In addition, funds were added for planning and design of a facility that would provide deeply affordable living quarters to support those that are experiencing homelessness.



Affordable Living Quarters (P602201)

| SubCategory H | | | | | Date Last Modified Administering Agency Status | | | | | 01/11/22 General Services | | | |
|----------------------------------|-------|-------|-----------|----------|--|----------|-------|-------|-------|------------------------------|-------|-------------------|--|
| | | Total | Thru FY21 | Est FY22 | Total 6 Years | FY 23 | FY 24 | FY 25 | FY 26 | FY 27 | FY 28 | Beyond 6 Years | |
| | | | EXPEND | ITURE S | CHEDU | JLE (\$c |)00s) | | | | | | |
| Planning, Design and Supervision | | 100 | - | 100 | - | - | - | - | - | - | - | - | |
| TOTAL EXPENDI | TURES | 100 | - | 100 | - | - | - | - | - | - | - | - | |
| | | | FUNDI | NG SCH | EDULE | (\$000 | 5) | | | | | | |
| Federal Aid | | 100 | - | 100 | - | | - | - | - | - | - | - | |

| Federal Ald | 100 | - | 100 | - | - | - | | - | - | - | |
|-----------------------|-----|---|-----|---|------|---|--------|---|------|---|--|
| TOTAL FUNDING SOURCES | 100 | - | 100 | - | - | - | | | | | |
| | | | | | тире | | (***** | | | | |

| APPR | OPRIATION AND EX | PENDITURE DATA (\$000s) | |
|-----------------------------|------------------|--------------------------|------|
| Appropriation FY 23 Request | - | Year First Appropriation | FY22 |
| Appropriation FY 24 Request | - | Last FY's Cost Estimate | - |
| Cumulative Appropriation | 100 | | |
| Expenditure / Encumbrances | - | | |
| Unencumbered Balance | 100 | | |

PROJECT DESCRIPTION

This project provides for the planning and design of a facility that would provide deeply affordable living quarters. The facility would include individual, furnished units with private bathrooms and limited kitchen facilities. The units would be rented at an extremely affordable rate so that individuals would be able to self-resolve and end their experience with homelessness.

ESTIMATED SCHEDULE

Planning and design to take place Summer of 2022.

PROJECT JUSTIFICATION

A major obstacle to ending homelessness is the lack of affordable housing. Many individuals that are experiencing homelessness have regular income but are unable to find housing that is affordable. This project would acquire an existing building and retrofit the facility to include individual, furnished units with private bathrooms and limited kitchen facilities.

FISCAL NOTE

This project provides initial funding to locate a facility. Additional funds will be requested for acquisition and renovation once a site has been identified. This project will utilize Federal funding to support planning, and pending approval from the Housing and Urban Development (HUD), additional HOME funds will be used to acquire a facility. FY22 supplemental in Federal Aid for the amount of \$100,000 for planning.

COORDINATION

Department of Health and Human Services, Department of General Services, and Department of Housing and Community Affairs.



Child Care Renovations (P601901)

| SubCategory He | alth and Human Ser alth and Human Ser untywide | | A | ate Last M dministeri tatus | | ю | | Ge | /11/22 eneral Serv nal Design | | |
|----------------------------------|--|-----------|----------|-----------------------------------|---------|-------|-------|-------|-------------------------------------|-------|-------------------|
| | Total | Thru FY21 | Est FY22 | Total 6 Years | FY 23 | FY 24 | FY 25 | FY 26 | FY 27 | FY 28 | Beyond 6 Years |
| | | EXPEND | ITURE S | CHEDU | LE (\$0 | 00s) | | | | | |
| Planning, Design and Supervision | 11,110 | 905 | 585 | 8,450 | 1,418 | 1,518 | 1,440 | 1,119 | 1,604 | 1,351 | 1,170 |
| Construction | 37,443 | - | 823 | 31,128 | 4,695 | 5,662 | 5,150 | 3,870 | 4,864 | 6,887 | 5,492 |
| Other | 1,370 | - | 33 | 1,154 | 196 | 238 | 180 | 180 | 180 | 180 | 183 |
| TOTAL EXPENDIT | URES 49,923 | 905 | 1,441 | 40,732 | 6,309 | 7,418 | 6,770 | 5,169 | 6,648 | 8,418 | 6,845 |

FUNDING SCHEDULE (\$000s)

| G.O. Bonds | 49,067 | 49 | 1,441 | 40,732 | 6,309 | 7,418 | 6,770 | 5,169 | 6,648 | 8,418 | 6,845 |
|-------------------------------|--------|-----|-------|--------|-------|-------|-------|-------|-------|-------|-------|
| PAYGO | 594 | 594 | - | - | - | - | - | - | - | - | - |
| Recordation Tax Premium (MCG) | 262 | 262 | - | - | - | - | - | - | - | - | - |
| TOTAL FUNDING SOURCES | 49,923 | 905 | 1,441 | 40,732 | 6,309 | 7,418 | 6,770 | 5,169 | 6,648 | 8,418 | 6,845 |

APPROPRIATION AND EXPENDITURE DATA (\$000s)

| Appropriation FY 23 Request | 2,185 | Year First Appropriation | FY19 |
|-----------------------------|-------|--------------------------|--------|
| Appropriation FY 24 Request | 7,418 | Last FY's Cost Estimate | 27,994 |
| Cumulative Appropriation | 6,470 | | |
| Expenditure / Encumbrances | 1,256 | | |
| Unencumbered Balance | 5,214 | | |

PROJECT DESCRIPTION

This project provides for renovation or replacement of childcare facilities to ensure compliance with new laws pertaining to the Americans with Disabilities Act (ADA) and safety concerns.

The project addresses three major components:

1. Remedies ADA non-compliant features at childcare centers located in County buildings.

2. Provides for the design and construction of ADA compliant playgrounds at existing child care facilities while also incorporating other playground requirements included in COMAR 13A.16.01, National Association for the Education of Young Children Early Learning Standards and Accreditation Criteria, and the Maryland Program Accreditation Standards for Implementing Quality Childhood Programs.

3. Provides for replacement of modular facilities.

LOCATION

Twenty-two locations throughout the County.

ESTIMATED SCHEDULE

Project planning to take place in FY20-21. Design and construction will take place sequentially from FY21 through FY29.

COST CHANGE

Cost increase due to updated cost estimates based on escalation and inflation increases and the addition of FY27 and FY28 expenditures.

PROJECT JUSTIFICATION

This project is designed to bring childcare facilities and playgrounds into compliance with Federal ADA requirements and child care accreditation standards.

FISCAL NOTE

The Department is required to provide notice and information to Council in writing 60 days before construction funding is obligated or spent. The notice must identify each project programmed for construction with the anticipated scope of work, cost estimates, and an expenditure schedule.

COORDINATION

Health and Human Services, Montgomery County Public Schools, Department of General Services, Office of Management and Budget, Maryland National Capital Park and Planning Commission, and childcare center service providers.



Emergency Homeless Shelter (P602103)

| Category He | ealth and H | luman Servi | ices | E | Date Last | Modified | | | C |)1/14/22 | | |
|--|-------------|-------------------------------------|---------------------------------|----------------------------|--|--|-------------------------|---------------------------|-------------|---------------------------|--------------------|---------|
| SubCategory He | alth and H | luman Servi | ices | A | Administer | ing Age | ncy | | G | General Se | rvices | |
| Planning Area Ro | ockville | | | S | Status | | • | | C | Ongoing | | |
| | | T - 4 - 1 | TI | | Total | EV (00 | | 51/05 | 51(00 | EV 07 | 5)(00 | Beyond |
| | | Total | Thru FY21 | Est FY22 | 6 Years | FY 23 | FY 24 | FY 25 | FY 26 | FY 27 | FY 28 | 6 Years |
| | | | EXPENDIT | TURE SO | CHEDU | LE (\$00 | 0s) | | | | | |
| Planning, Design and Supervision | | 1,365 | 276 | 964 | 125 | 125 | - | - | - | - | - | |
| Land | | 5,503 | 5,503 | - | - | - | - | - | - | - | - | |
| Construction | | 10,184 | 341 | 9,843 | - | - | - | - | - | - | - | |
| | | 50 | - | 50 | - | - | - | - | - | - | - | |
| Other | | | | | | | | | | | | |
| Other TOTAL EXPENDIT | URES | 17,102 | 6,120 | 10,857 | 125 DUI E (| 125 | - | - | - | - | - | |
| TOTAL EXPENDIT | URES | 17,102 | FUNDIN | | | | -) - | - | - | - | - | |
| | URES | | | | DULE (- | \$000s) | - | - | - | - | - | |
| TOTAL EXPENDIT | | 17,102 | FUNDIN 5,503 | G SCHE | DULE(- 7 12: | \$000s) 5 125 | - | - | - | - | - | |
| TOTAL EXPENDIT Community Development Block Grant G.O. Bonds | | 17,102 5,503 11,599 17,102 | FUNDIN 5,503 617 | G SCHE 10,857 10,857 | DULE (- 7 12: 7 12: | \$000s) | - | - | - | - | - | |
| TOTAL EXPENDIT Community Development Block Grant G.O. Bonds | | 17,102 5,503 11,599 17,102 | FUNDIN 5,503 617 6,120 | G SCHE 10,857 10,857 | DULE (- 7 12: 7 12: | \$000s) | - | | | | - - - 123 | |
| TOTAL EXPENDIT Community Development Block Grant G.O. Bonds TOTAL FUNDING SOUR | | 17,102 5,503 11,599 17,102 | FUNDIN 5,503 617 6,120 | G SCHE 10,857 10,857 | DULE (7 12: 7 12: MPACT | \$000s) |) | - - - 123 145 | - | - - - 123 145 | - | |
| TOTAL EXPENDIT Community Development Block Grant G.O. Bonds TOTAL FUNDING SOUR Maintenance | | 17,102 5,503 11,599 17,102 | FUNDIN 5,503 617 6,120 | G SCHE 10,857 10,857 | DULE (7 12 7 12 MPACT 656 | \$000s) 5 125 5 125 (\$000s 41 | - - -) 123 | | - - - | | - - 123 | |

APPROPRIATION AND EXPENDITURE DATA (\$000s)

| Appropriation FY 23 Request | - | Year First Appropriation | FY21 |
|-----------------------------|--------|--------------------------|--------|
| Appropriation FY 24 Request | - | Last FY's Cost Estimate | 14,647 |
| Cumulative Appropriation | 17,102 | | |
| Expenditure / Encumbrances | 6,928 | | |
| Unencumbered Balance | 10,174 | | |

PROJECT DESCRIPTION

This project includes acquisition and construction of a building to provide congregation, meals, and medical and case management services.

LOCATION

11600 Nebel Street, Rockville Maryland

ESTIMATED SCHEDULE

The work is planned to be completed by Spring 2022.

COST CHANGE

In FY22, a funding switch from G.O Bonds to CDBG for \$6,000 and FY22 G.O Bond Supplemental Appropriation for \$2,455,000 occurred.

PROJECT JUSTIFICATION

The County facilities supporting homeless sheltering and associated services are insufficient for the current population and future projection. And due to COVID-19, the maximum occupancy at each County homeless shelter has decreased to allow for social distancing and spacing of beds. This project will acquire an existing building and retrofit the facility to include space for congregation, meal service, medical offices, and case management offices. The current facility that provides these services for men, located at Taft Court in Rockville, will no longer be available starting spring of 2021. Space in recreation centers that has been used to house men and women during the pandemic must be replaced so the recreation centers can re-open once the pandemic eases to the point programs can resume. This facility will ensure that a full complement of homeless services are available to the men and women seeking emergency shelter in Montgomery County.

FISCAL NOTE

FY21 Supplemental Appropriation for \$14,647,000 (Community Development Block Grant \$5,497,000, G.O Bonds \$9,150,000). FY22, G.O. Bond Supplemental Appropriation for \$2,455,000. In FY22, a funding switch from G.O Bonds to CDBG for \$6,000 occurred.

COORDINATION

Department of Health and Human Services, Department of General Services



Restoration Center (P602301)

| SubCategory H | Health and Human Servic Health and Human Servic | | A | Date Last I Administer | | - | | G | 1/14/22 General Se | | |
|---|--|---------------|-----------------|--|--|---|---|---------------------------------|--------------------------------------|----------------------------------|-------------------|
| Planning Area F | Rockville | | S | Status | | | | F | Planning S | tage | |
| | Total | Thru FY21 Est | FY22 | Total 6 Years | FY 23 | FY 24 | FY 25 | FY 26 | FY 27 | FY 28 | Beyond 6 Years |
| | E | XPENDITU | RE SC | CHEDUL | _E (\$00 |)0s) | | | | | |
| Planning, Design and Supervision | 3,347 | - | - | 3,347 | 788 | 671 | 908 | 717 | 263 | - | |
| Site Improvements and Utilities | 4,300 | - | - | 4,300 | - | 500 | 2,367 | 1,433 | - | - | |
| Construction | 10,641 | - | - | 10,641 | - | - | 7,094 | 3,547 | - | - | |
| Other | 400 | - | - | 400 | - | - | 267 | 133 | - | - | |
| TOTAL EXPENDI | ITURES 18,688 | - | - | 18,688 | 788 | 1,171 | 10,636 | 5,830 | 263 | - | |
| | 0.045 | FUNDING | | | | | 5.000 | 0.045 | 100 | | |
| | 9,345 9,343 | FUNDING S | SCHE - | 9,345 | 394 | 836 | 5,068 | 2,915 | | - | |
| G.O. Bonds State Aid TOTAL FUNDING SOU | 9,343 | FUNDING S | | | | | 5,068 5,568 10,636 | 2,915 2,915 5,830 | 131 | - | |
| State Aid | 9,343 JRCES 18,688 | FUNDING S | - | 9,345 9,343 18,688 | 394 394 788 | 836 335 1,171 | 5,568 | 2,915 | 131 | - | |
| State Aid TOTAL FUNDING SOU | 9,343 JRCES 18,688 | - | - | 9,345 9,343 18,688 | 394 394 788 | 836 335 1,171 | 5,568 | 2,915 | 131 | - | |
| State Aid | 9,343 JRCES 18,688 | - | - | 9,345 9,343 18,688 MPACT | 394 394 788 | 836 335 1,171 | 5,568 | 2,915 5,830 | 131 263 | - | |
| State Aid TOTAL FUNDING SOU Maintenance | 9,343 JRCES 18,688 | - | - | 9,345 9,343 18,688 MPACT 132 | 394 394 788 | 836 335 1,171 | 5,568 | 2,915 5,830 26 | 131 263 53 | - - 53 | |
| State Aid TOTAL FUNDING SOU Maintenance Energy | 9,343 JRCES 18,688 | - | - | 9,345 9,343 18,688 MPACT 132 120 | 394 394 788 | 836 335 1,171 | 5,568 | 2,915 5,830 26 | 131 263 53 48 | - - 53 48 | |
| State Aid TOTAL FUNDING SOU Maintenance Energy Program-Staff | 9,343 JRCES 18,688 OPER | - | - | 9,345 9,343 18,688 MPACT 132 120 218 | 394 394 788 | 836 335 1,171 | 5,568 | 2,915 5,830 26 | 131 263 53 48 109 | - - 53 48 109 | |
| State Aid TOTAL FUNDING SOU Maintenance Energy Program-Staff Program-Other | 9,343 JRCES 18,688 OPER/ | - | - - GET I | 9,345 9,343 18,688 MPACT 132 120 218 1,784 2,254 | 394 394 788 (\$000s - - - - - - - - | 836 335 1,171) - - - - - | 5,568 10,636 - - - - - - | 2,915 5,830 26 24 - | 131 263 53 48 109 892 | - - 53 48 109 892 | |

| Appropriation FY 23 Request | 788 | Year First Appropriation |
|-----------------------------|-------|--------------------------|
| Appropriation FY 24 Request | 1,171 | Last FY's Cost Estimate |
| Cumulative Appropriation | - | |
| Expenditure / Encumbrances | - | |
| Unencumbered Balance | - | |
| | | |

PROJECT DESCRIPTION

This project provides for design and construction of the Restoration Center (RC). The site planning will be designed to allow the remainder of the site to house a future Department of Corrections and Rehabilitation Criminal Justice Complex. The master plan and construction of utility work and storm water management for the Restoration Center will include the infrastructure to support the subsequent construction.

This facility will support the implementation of the Crisis Now model in Montgomery County and will provide alternatives to using hospital Emergency Departments or defaulting to criminal justice options for people experiencing a behavioral health crisis. This facility will be operated by the Department of Health and Human Services or a contractor. It will provide a variety of Behavioral Health Services, to include triage, crisis stabilization, and warm hand off referrals to appropriate services for those experiencing mental health, substance use disorder, and/or other types of behavioral health crisis. It will provide an option to Police, Montgomery County Fire and Rescue, and community members and reduce the use of emergency rooms, hospitals, and jail detention. The Restoration Center will be staffed by a multidisciplinary team to include nursing staff, licensed mental health and addiction professionals, peer specialists, and resource navigators. The Center will operate 24/7/365 and will operate under a 100 percent admission ("No Wrong Door") policy.

LOCATION

1541 Seven Locks Road, Rockville

ESTIMATED SCHEDULE

Design work to begin in summer of 2022 and construction to begin in summer of 2024.

PROJECT JUSTIFICATION

The Restoration Center will complement the "Crisis Now" model in Montgomery County by offering services to the population of Montgomery County that are in crisis and need Behavioral Health Services such as mental health, substance use disorder, and/or other types of crisis. The Restoration Center is a less restrictive and a more clinically appropriate community-based setting.

The Restoration Center will help to reduce the use of emergency rooms, hospitalization, and incarceration and therefore will save time spent by the Police and

MCFRS bringing people to and from emergency rooms at hospitals.

DISCLOSURES

A pedestrian impact analysis will be performed during design or is in progress. The County Executive asserts that this project conforms to the requirement of relevant local plans, as required by the Maryland Economic Growth, Resource Protection and Planning Act.

COORDINATION

City of Rockville, Department of General Services, Department of Health & Human Services, Department of Corrections and Rehabilitation, Department of Police, Montgomery County Fire & Rescue Service, Maryland Park and Planning, Department of Technology and Enterprise Business Solutions, PEPCO, and Washington Gas.

DHHS CIP Questions FY23-28

Affordable Living Quarters P602201

- 1. Describe the expected use of the \$100,000. How will DGS go about locating an appropriate facility? Is it anticipated that funding will allow an analysis of building conditions and preliminary design and cost estimates?
 - a. The requested funding is intended for facility planning and site selection. A POR will establish the criteria for identifying candidate buildings for purchase. Depending on the condition of candidate buildings, the funds may cover the cost of detailed building assessments leading to preliminary cost estimates, but those estimates will be high-level only.
- 2. How large a facility is being targeted? Is there a minimum or maximum number of units being considered?
- a. The goal would be to provide up to 100 ALQs.
- 3. Are the units intended to be single occupancy or will they be able to accommodate more than one person?
 - a. Individual units are envisioned to be around 250 to 300 square feet. Studio efficiencies or one-bedroom units would meet the needs of the project. All units will include a full private bathroom. A full in-unit kitchen is not necessary although kitchenettes with microwaves, refrigerators and sinks should be in each unit. However, if the project is a purchase of an existing building with a sink outside of a bathroom, i.e., the sink is outside of the bathroom as is the case with some hospitality assets, then a separate kitchen sink may not be necessary. All units would be furnished with basic bedroom and living area furniture. While the project will not include supportive social services, amenities may include communal space for outside entities to provide residents with services such as financial advising or signing up for Medicaid, etc. Community space can be programmed by partner nonprofits to bring community-based services to the residents. A communal kitchen would be a benefit to the project but is not a necessity.
- 4. What is the expected maximum household income for residents? What is the anticipated length of residency?
 - a. The project serves individuals in need of affordable units (paying up to \$500/month, approximately 15% AMI) with a regular income. The population served may be on a fixed income, i.e., receiving social security or disability benefits, or in low-wage jobs. Since the onset of the pandemic, there has been an increase of younger (between 30 and 45 years) low wage workers in the County. It is anticipated that occupants will sign year-long leases. The project will not be supportive housing; no intensive wraparound services will be included.

5. Will residents come through a referral from the Continuum of Care, or will the units be available to extremely low-income people who have not entered the homeless continuum?

Please see response to question 4.

6. This is described as deeply affordable living quarters and not specifically permanent supportive housing. However, people may still need to access some case management or support services. Are there any plans to have space available on site for service delivery or programming?

Please see response to question 4.

- 7. Is the County expecting to partner with a non-profit housing partner to develop and then own and manage this housing or is the plan for the County to continue to own the property? If the County plans to continue to own the property, how does it expect to contract for property management?
- a. There are a few options the County is exploring including the following:
 - b. Purchase and convert an existing hotel/motel/long-term stay hospitality asset; or
 - c. Purchase and convert a commercial building such as a light industrial or office; or
 - d. Purchase and convert an existing residential building, such as a garden style or small multifamily building; or
 - e. New, ground up construction if existing product is not available in the marketplace.

Emergency Homeless Shelter P602103

- 1. Please provide a status update on Emergency Homeless Shelter. Has utility work been completed? What need to be completed before occupancy? What work needs to happen after move in? What work will happen in FY23?
 - a. All utility work was completed on Feb. 2, 2022
 - b. Pre-occupancy work remaining is: pouring the epoxy floor covering on the second floor, installing light fixtures (only 200 of 400 have been delivered), completing install of security and IT/communication systems, installation of kitchen equipment and furniture, and completion of the lavatory fixtures. All this work is underway and will be completed in February.
 - c. There may be some nonessential work remaining after move-in such as receiving some furniture items or supplies will not hinder center operation.
 - d. Phase 2 work is primarily comprised of site improvements and outdoor settings such as a smoking patio and gazebo. This will depend on the availability of funding, which does not currently exist. Long term building

improvements will include window replacement to improve energy efficiency. This work will be scheduled under separate projects.

- 2. When is move in scheduled?
 - a. Early March

Restoration Center P602301

- 1. Has a POR been developed for the facility? If so, please provide. If not, when will it be finalized? What size facility is anticipated or assumed as the basis of the programmed expenditures? What type and number of rooms are required for triage, crisis stabilization and housing the multi-disciplinary team?
 - a. The POR is currently under review by OMB
 - b. The facility will be approximately 12,000 gross square feet in size.
 - c. Treatment and recovery rooms and spaces include triage, observation, sensory/quiet area, interview, dining, and TV viewing. Areas are provided for sobering and stabilization.
- 2. How many individuals will the facility be able to serve at one time?a. The space with its various services will accommodate up to 74 persons.
- 3. How was the State contribution calculated?
 - a. The PDF assumes a 50% state contribution.

February 1, 2022

Dear County Council President Gabe Albornoz:

The Justice and Advocacy (J&A) Council of Montgomery County is composed of Roman Catholics throughout the county who are working to promote social justice. We would like to comment on select portions of the recently released Recommended FY23 Capital Budget and Recommended FY23-28 Capital Improvement Program.

- We were encouraged to see an emphasis on affordable housing projects and were particularly glad to see the new *Affordable Living Quarters project*, which is designed to provide permanent, affordable housing to very low-income households in the County. While the initial funding is for planning purposes only, we look forward to seeing this project progress and learning how many households it will be able to assist, as the need for this type of housing is at a critical level.
- Mental health/substance abuse services have long been inadequate for the need and difficult to access, especially for low-income residents and residents of color. We approve of and applaud the funding of the new *Restoration Center*, which will prevent inappropriate and unnecessary incarceration and provide much needed services for those with mental health and substance abuse challenges.
- The pandemic only reinforced the need for increased support for *Early Care and Education*. We support these efforts including: the funding for a new Early Childhood Center to provide a permanent home for prekindergarten literacy, mathematics, and social/emotional skill development services; planning funds to further expand early childhood centers throughout the County; and funding for both a School-based Health Center and a Linkages to Learning Center at JoAnn Leleck Elementary School.

We thank the members of the County Council for their dedication to helping those in most need in our County, and we look forward to working with you in 2022.

Sincerely,

Larry Couch and Mary M. Bennett Co-Chairs Justice and Advocacy Council of Montgomery County

Restoration Center in Montgomery County: An Update

Rolando L. Santiago, PhD Chief, Behavioral Health and Crisis Services Department of Health and Human Services Montgomery County, Maryland

Virtual presentation delivered at the Montgomery County Council's HHS Committee meeting February 17, 2022

Purpose

 Stabilize persons experiencing a behavioral health crisis over the first 24 to 72 hours

Divert persons in crisis from emergency rooms and jails

Guiding principles

- Contribute to equity when responding to behavioral health crises
- Admission of anyone experiencing a crisis (100% admission, no wrong door)
- Collaborative with other systems (e.g., law enforcement, fire and rescue services, hospitals, community)
- Public-private partnership
- Voluntary services

Facility Description

Staffed 24 hours/7 days a week/365 days of the year

Triage and evaluation component
Sobering Station
Stabilization Unit

Triage and evaluation component

Initial assessment of behavioral and medical needs to determine appropriate levels of intervention on a case-by-case basis.

► Five (5) recliners

Supportive spaces: Triage room, observation room, interview room

Sobering Station

Persons under the influence of alcohol and other substances have a safe place to recover from the impact of the substances.

- Twenty (20) recliners
- Length of stay: Not to exceed 23 hours
- Key staff: Licensed medical professionals who can monitor patients for health concerns

Stabilization Unit

- Provide persons experiencing a mental health or substance use crisis with emergency medical stabilization in a safe environment while waiting to be redirected to the most appropriate and least restrictive setting available in the community
 - Prevention and de-escalation of behaviors to decrease probability of inpatient hospitalization or incarceration
- ► Twenty (20) beds
- Length of stay: Not to exceed 48 hours
- Key staff: Multidisciplinary team to include a psychiatrist, nurse practitioner, licensed mental health staff, and peer support specialists
- Supportive spaces: Sensory/quiet room, dining and TV room

Current actions

What is being done now?

- Program of requirements (POR) for a Restoration Center
- Incorporating the stabilization center in FY23 Capital Improvement Program (CIP)
- Nurturing relationships with partners through workgroup that meets regularly, Leadership Collaborative, building relationships with the State, across jurisdictions, and across the country

Fundraising activities:

- Submission of proposals to Maryland's congressional delegation
- Preparing for bond application for the Maryland Department of Health

Future actions

What will happen in next 12 months?

- Conduct fundraising activities
- Explore other state and federal funding opportunities
- Generate interest from possible operations partner from private sector (through a request for proposals or RFP)
- Continue to build partner relationships in the county, across the State, and nationally