### MEMORANDUM

October 13, 2022

TO: Planning, Housing, and Economic Development (PHED) Committee

Livhu Ndou, Legislative Attorney FROM:

SUBJECT: Master License Agreement

Update from the County Executive PURPOSE:

### **EXPECTED ATTENDEES**

• Debbie Spielberg, Special Assistant, County Executive

#### Introduction

The County Executive's office will be providing an update on the pole attachment license agreement. The agreement was posted for public comment with an extended deadline of May 9, 2022.

| This packet contains:   |      |
|---|------|
| Councilmember Riemer January 25, 2022, letter to County Executive | © 1  |
| County Executive January 31, 2022, letter to PHED Committee       | © 2  |
| March 2022 Pole Attachment License Agreement                      | © 3  |
| April 26, 2022, Press Release                                     | © 22 |
| Public Comments   | © 23 |

**TO:** Marc Elrich, County Executive

**FROM:** PHED Committee

**SUBJECT:** Update on Master Licensing Agreement for 5G Deployment

On January 31, 2022, the Planning, Housing, and Economic Development (PHED) Committee will have a briefing on the status of the master licensing agreements for 5G deployment. To facilitate that discussion, please answer the following questions:

- When does the County Executive expect to be done with its review of the master licensing agreement, including review by outside Counsel?
- When will the master licensing agreement be available for the industry's review and comments?
- Will the master licensing agreement be sent to Council for review and approval, similar to franchise agreements?

The master licensing agreements provide a process and fee structure for carriers to attach 5G wireless equipment to County-owned infrastructure. As you know, the Council approved zoning reforms to allow the deployment of 5G infrastructure in commercial areas in 2018 (ZTA 18-02) and in residential areas in July 2021 (ZTA 19-07). We, therefore, would appreciate your swift resolution of this matter.

Please submit your response to Livhu Ndou, Legislative Attorney, at Livhu.Ndou@montgomerycountymd.gov, by close of business on January 26, 2022.

Thank you,

Councilmember Hans Riemer, Chair

CC: Councilmember Andrew Friedson
Councilmember Will Jawando
Ken Hartman, Director of Strategic Partnerships
Debbie Spielberg, Special Assistant to the County Executive
Clifford Royalty, County Attorney's Office
Mitsuko Herrera, Program Director, Office of Broadband Programs
Livhu Ndou, Legislative Attorney, County Council



#### OFFICE OF THE COUNTY EXECUTIVE

Marc Elrich
County Executive

#### **MEMORANDUM**

January 31, 2022

TO: Hans Riemer, Chair

PHED Committee, Montgomery County Council

FROM: Marc Elrich, County Executive

SUBJECT: Update on Master Licensing Agreement for 5G Deployment

In response to your January 25, 2022, inquiry regarding the Pole Attachment License Agreement, the Executive Branch expects to finish its review of the License Agreement in February 2022. The License Agreement will be available for public and industry review by March 2022. Montgomery County Code 11B-45, disposition of real property, does not apply to the License Agreement and therefore formal Council review and approval is not required; however, the agreement will be available for review.

There are many complex issues to resolve, and my office is working to ensure that we have a process that protects our communities while ensuring access to modern technology for all residents and businesses.

ME:mh

cc: Councilmember Andrew Friedson

Councilmember Will Jawando

Debbie Spielberg, Special Assistant to the County Executive, CEX

Ken Hartman, Director of Strategic Partnerships, CEX

Clifford Royalty, Chief, Division of Land Use & Economic Development, OCA

Mitsuko Herrera, Policy, Planning and Special Projects, TEBS

Livhu Ndou, Legislative Attorney, County Council



# POLE ATTACHMENT LICENSE AGREEMENT BETWEEN MONTGOMERY COUNTY, MARYLAND

and

[LICENSEE]

### POLE ATTACHMENT LICENSE AGREEMENT

| This           | Pole  | Attachment      | License   | Agreen | nent ("Aş | greement"),   | is entered  | into     | on   |
|----------------|-------|-----------------|-----------|--------|-----------|---------------|-------------|----------|------|
|                |       | _, ("           | Effective | Date") | between   | Montgomer     | y County,   | Maryl    | and  |
| ("County"),    | and   |                 |           |        | _ ("Licen | see"), its su | ccessors ar | ıd assiş | gns, |
| collectively k | cnown | as the "Parties | s."       |        |           |               |             |          |      |

WHEREAS, Montgomery County has made significant investment in the construction, installation, acquisition and maintenance of public streetlight poles, pedestrian signal poles, County-owned light poles in parking lots (collectively, the "Poles"), and street furniture. As owner of the Poles and street furniture, the County desires to make the Poles and street furniture available for use in connection with the provision of personal wireless services, so long as its interests in the design, placement and operation of the same are not adversely affected, and so long as it is fairly compensated for use of the same;

WHEREAS, the Licensee desires to modify and make use of certain County-owned Poles and street furniture within the public rights-of-way and on other County-owned and controlled property for the purpose of providing County residents, businesses and visitors with robust and reliable wireless communications services;

WHEREAS, the County desires to permit such use without limiting the obligation of Licensee to also comply with County regulations governing placement of wireless communications facilities, or use of public rights-of-way or other County property; and

WHEREAS, coterminous with this Agreement, the Licensee is willing to maintain the Poles and street furniture to which the Licensee attaches facilities, and compensate the County for the grant of this Agreement

NOW THEREFORE BE IT RESOLVED, in consideration of the terms and conditions contained in this Agreement, the County and the Licensee do hereby agree:

#### SECTION 1. DEFINITIONS

- **1.1 Antenna.** Any structure or device used to collect or radiate electromagnetic waves, of the maximum size of Standard A antenna as set forth in Montgomery County Code 59-3.5.2.C.1.b, as amended.
- **1.2 Authorized Replacement Pole.** An Eligible Pole that has been replaced at Licensee's expense for the purpose of supporting Authorized Pole Attachment or Attachments.
- **1.3 Authorized Pole Attachments.** An Antenna used to provide personal wireless services and any commingled information services that are attached to County-owned Poles and equipment used to support operation of such Antenna including power supplies and meters.

- Applicable Law. All applicable federal, state and County laws, regulations and requirements governing: the installation, maintenance, and operation of antennas and communications facilities, Poles, and street furniture and the occupation of the public right of way or County owned and controlled property. Applicable Law includes the most current versions of National Electric Safety Code ("NESC"), the National Electrical Code ("NEC"); specifications set forth in the most recently published Montgomery County Department Transportation ("DOT") streetlight design and technical standards available https://www.montgomerycountymd.gov/DOT-Traffic/Standards/Lighting/streetlight\_specs.html standards; right of way permit application requirements of the Montgomery County Department of Permitting Services ("DPS"); and the County's building, road and zoning codes; and the County franchise law.
  - **1.5 DOT.** Montgomery County Department of Transportation or its designee.
  - 1.6 DPS. Montgomery County Department of Permitting Services or its designee
- 1.7 Eligible Pole. County-owned Pole designated by Montgomery County to which Authorized Pole Attachments may be made. Traffic signal poles are expressly reserved for public safety use and are not Eligible Poles and are expressly not included in this Agreement.
- **1.8 Eligible Pole Confirmation.** Confirmation issued by the County that a County-owned Pole may be used as an Authorized Replacement Pole or for Authorized Pole Attachments, subject to regulatory approval.
- 1.9 Luminaire. A complete lighting unit consisting of a lamp or lamps together with the parts designed to control the lamp or lamps, distribute the light, to position and protect the lamps, and to connect the lamps to the power supply. The term does not include the luminaire arm.
- **1.10 Notice to Repair.** Notice issued by Montgomery County to Licensee to repair damage to, perform maintenance on, or remove graffiti from an Authorized Pole Attachment or Authorized Pole within a specified period of time.
- **1.11 Notice of Non-Repair.** Notice issued by Montgomery County to the Licensee when a Notice to Repair has not been completed within the time provided.
- **1.12 Pedestrian Signal Head.** A complete signaling unit consisting of a pedestrian signal display or displays, together with the parts designed to control the displays, and provide audible or visual alerts, mount the same to vertical structures, and to connect the same to the power supply.
- **1.13 Pole.** A County-owned vertical structure and associated foundation and landscaping at a fixed location primarily dedicated to the public purpose of illuminating rights-of-way or a parking lot owned or controlled by the County, or providing signals to pedestrians, but excluding poles used for vehicular traffic signals.

Updated 03/22/2022 3 DRAFT

- **1.14 Power Companies.** Electric power suppliers authorized to offer electric service in Maryland
- 1.15 Street Furniture. County-owned objects and pieces of equipment installed along streets and roads for various public purposes other than traffic control or street lighting, including benches, bollards, postboxes, planting containers, public sculptures, and waste receptacles.
- **1.16 TEBS.** Montgomery County Department of Technology & Enterprise Business Solutions or its designee.

#### **SECTION 2.** TERM

The term of this Agreement is a period of five (5) years (the "Initial Term"), commencing on the Effective Date. The Agreement may be renewed by agreement of the parties.

#### SECTION 3. SCOPE OF AGREEMENT

3.1 Grant of Authority. During the term of this Agreement, Licensee is authorized, on a non-exclusive basis, and subject to the terms of this Agreement and Applicable Law, to use and replace Poles and street furniture for the purpose of installing, operating, and maintaining Authorized Pole Attachments or Authorized Replacement Poles. All parts of Authorized Pole Attachments must be owned and operated by Licensee, other than power supplies owned by an electric power supplier authorized to offer electric service in Maryland.

### 3.2 No Grant of Authority.

3.2.1 Nothing in this Agreement will be construed as granting to Licensee the authority to install an Authorized Replacement Pole at a particular location or to install Authorized Pole Attachments on a particular Pole. Specific authority to install an Authorized Replacement Pole or Authorized Pole Attachment must be obtained from the County. Licensee expressly acknowledges that this Agreement does not constitute a conveyance of a real property interest and that Authorized Replacement Poles will continue to be used for the public purpose of providing streetlight illumination or pedestrian traffic signaling. This agreement does not confer any right to install Antennas upon privately owned poles or structures. This Agreement does not constitute a license or franchise to provide cable service as defined in Section 602 of the Communications Act of 1934, as amended, 47 U.S.C. § 522(6), or any other service for which a franchise or other approval is required. This Agreement does not authorize the use of the County rights-of-way or the occupation of any other real property. The Licensee must also obtain a current franchise, license, lease or other applicable authority from the County in order to install, maintain and use the rights-of-way or other property.

- **3.2.2** Subject to obtaining permits required under Applicable Law, an Eligible Pole Confirmation may authorize or require Licensee to replace or use street furniture for the placement of portions of an Authorized Pole Attachment in a stealth configuration, or may require the same to be undergrounded or placed within or otherwise integrated into an Eligible Pole or an Authorized Replacement Pole, as the County may determine is most consistent with maintaining the design and surroundings of a Pole. Aboveground equipment must be stealth design.
- 3.3 No Grant of Property Right. The County will retain ownership of the Poles and the street furniture. Upon replacing any Pole, or street furniture, and prior to commencing any use of the same, Licensee shall execute such documents, and provide such releases as the County may deem necessary to ensure that the County holds title, free and clear to the replacement facility. The Licensee retains its right to Antennas and associated equipment installed as part of the Authorized Pole Attachments.
- 3.4 No Warranty. The County makes no express or implied warranties regarding public rights-of-way, or any other property on which a Pole or street furniture may be located all of which are hereby disclaimed, and the County makes no implied warranties, except to the extent expressly and unambiguously set forth in this Agreement. The County expressly disclaims an implied warranty of merchantability or fitness for a particular purpose. The Licensee acknowledges and agrees that the County does not warrant the condition or safety of the property, or that it may grant Licensee the right to use or occupy such property and Licensee further acknowledges and agrees that it has an obligation to inspect the site surrounding the Poles, prior to commencing any work upon or entering the premises; and to obtain any rights of access that may be required if the Poles or street furniture are located on property that is not under the sole control of the County, or that is subject to limitations on its use (as may be the case with property located within easements).
- 3.5 County Not Required to Replace Poles. Nothing in this Agreement will may be construed to require the County to replace Poles for the benefit of Licensee.
- 3.6 Compliance with Applicable Law. The Licensee must comply with all Applicable Law. Licensee understands that this Agreement is not in lieu of its obligation to obtain permits, including permits for the placement of wireless communications facilities. Licensee acknowledges that the County may develop rules, regulations, and specifications that apply to the construction, reconstruction, attachment, movement, placement, installation, location, removal, reattachment, reinstallation, replacement, or relocation of any facilities in the public rights-of-way, and such rules, regulations, and specifications must govern Licensee's activities as if they were in effect at the time the Agreement was executed, and shall not be considered an impairment of the rights provided under this Agreement.

#### SECTION 4. LICENSEE OBLIGATIONS

- 4.1 Installation. Licensee must be responsible for installation and maintenance of the Authorized Replacement Pole and the License's Authorized Pole Attachments and affected street furniture. Licensee must obtain County approval of contractors or staff used to perform installations, replacements, and maintenance. The County will maintain the Luminaire, and the Pedestrian Signal Head on Authorized Replacement Poles, and the County reserves the right to maintain all or any portion of any specific street furniture that is used as part of License's Authorized Pole Attachments.
  - **4.1.1** If Licensee installs or maintains the Authorized Replacement Pole and the License's Authorized Pole Attachments and affected street furniture in a manner that is not compliant with the Eligible Pole Confirmation, and associated permits, the County, in addition to exercising rights under Section 4.4.1 and Applicable Law, may issue a written Notice to Correct, requiring Licensee to correct the non-compliance within thirty (30) days and, if the Licensee fails to do so, the County may remove the Authorized Replacement Pole, Authorized Pole Attachments, and affected street furniture, and charge Licensee costs the County incurs to remove the facilities, including the costs of replacement and restoration.
  - **4.1.2** The County may require Licensee to install a temporary Pole during any period when Licensee is installing, repairing or replacing an Authorized Replacement Pole or Authorized Pole Attachment; and require Licensee to remove temporary facilities and restore property affected thereby. If Licensee fails to install or remove the temporary facility, the County may install or remove the temporary Pole and the Licensee must reimburse the County for all costs the County incurs in connection with the installation or removal of the temporary Pole and installation, and the restoration of property affected thereby.
- **4.2 Pole Attachment Approval Procedures.** Licensee must comply with the following procedures:
  - **4.2.1** Licensee must submit to the County a request for an Authorized Replacement Pole and Authorized Pole Attachment to the County on a County form. The Licensee must provide a timeline for completing the work and a plan for ensuring that the streetlighting and pedestrian signals remain functional throughout construction, except as otherwise authorized by the County.
  - **4.2.2** The County will review designs for compliance with its safety, engineering, aesthetic, and operational requirements. The County may choose to deny use of a specific Pole or to require design modification to ensure: the Authorized Replacement Pole and Authorized Pole Attachments will be and remain compatible in appearance with Poles and affected street furniture in the same corridor; there is no adverse effect on the operation or functionality of the Pole, or street furniture, or equipment (such as cameras)

attached to the same; compliance with Applicable Law, including applicable FCC RF emissions standards, or ensure persons or properties are not endangered; the use would not violate, or expose the County to any liability for violation of any condition (including bonding) affecting the Pole or the property on which it is placed; or the use does not require the County to incur uncompensated expenses. Without limitation, the County may accept or modify the plan for completing construction and for maintaining the functionality of streetlighting and pedestrian signals.

- **4.2.3** If the County the accepts or modifies the design and plan for completing construction and maintaining the functionality, the County will issue an Eligible Pole Confirmation with appropriate conditions. Proposed modifications to Authorized Replacement Poles and Authorized Pole Attachments shall be subject to the same process. The County is not required to approve any modification.
- **4.2.4** After an Eligible Pole Confirmation is received, Licensee must obtain regulatory approvals from the County. Work on the Authorized Replacement Pole or Authorized Pole Attachment may commence only after the Licensee has received all regulatory approvals.
- **4.2.5** The County reserves the right to refuse to approve any Authorized Replacement Pole or Authorized Pole Attachment if the Licensee has not reimbursed the County for costs, or paid Annual Compensation, or is not in compliance with this Agreement.
- 4.3 Timeline to Exercise Rights. If Licensee does not complete work on the Authorized Replacement Pole or Authorized Pole Attachment authorized by an Eligible Pole Confirmation within one hundred eighty (180) calendar days of the Confirmation, or the time allowed under regulatory permits issued, whichever is later, the County may, but has no obligation to, use the space scheduled for Licensee's Attachment(s) for its own needs or to revoke the Confirmation.
- **4.4 Maintenance.** Except for equipment that the County maintains pursuant to Section 4.1, the Licensee must, at its own expense, maintain the Authorized Replacement Pole, the Authorized Pole Attachments, and street furniture in safe condition and good repair, in accordance with all Applicable Laws, including obtaining required permits.
  - **4.4.1** If an Authorized Replacement Pole or Authorized Pole Attachment presents, in the sole opinion of the County, a threat to the public safety, health, or welfare, or interferes with County operations, the County may issue an Emergency Notice to the Licensee. The Licensee will use all reasonable efforts to correct the threat or interference immediately. If the Licensee fails or is unable to correct the threat or interference immediately, or if in the sole opinion of the County, immediate action is required without notice, the County may take corrective action and require reimbursement of its costs from the Licensee.

- **4.4.2** Subject to section 4.4.1, if an Authorized Replacement Pole or Authorized Pole Attachment is found to be in violation of Applicable Law, or is damaged and needs to be repaired, or is marred by graffiti, the County will issue a written Notice to Repair. The Licensee must remove, repaint, clean, or repair graffiti damage within five (5) business days of receiving the notice. All other violations or damage must be repaired within thirty (30) days of the issuance of a notice.
  - 4.4.2.1 The Licensee may request additional time to repair based on the specific violation or damage and the County may grant a reasonable extension of time to repair if the Licensee demonstrates it has made a good faith attempt to repair within the timeframes set forth herein.
  - 4.4.2.2 If repairs are not timely completed and the Licensee has not received an extension of time to repair, the County may perform the repair itself, or remove the damaged Authorized Replacement Pole or Authorized Pole Attachment and affected street furniture forty-five (45) days after issuance of the notice. The Licensee must reimburse the County all costs it incurs in connection with repair or removal, including removal of the damaged Authorized Pole Attachment, installation of a Pole or street furniture without the Authorized Pole Attachment, and restoration of all property affected thereby.
- **4.4.3** Subject to Section 4.4.1, if an Authorized Replacement Pole or Authorized Pole Attachment or affected street furniture is damaged and needs to be replaced, the County will issue a written Notice to Replace to the Licensee.
  - 4.4.3.1 Within ninety (90) days of issuance of the notice, Licensee must complete the replacement, or, if it chooses to discontinue use of the Pole or affected street furniture, restore the Pole and street furniture and affected property to the standards specified in Section 12.4.1. If Licensee intends to discontinue use, it will so notify the County within forty-five (45) days of the notice.
  - 4.4.3.2 If within the time specified, the Licensee fails to replace its Authorized Replacement Pole or Authorized Pole Attachment or affected street furniture, or fails to remove and restore, the County may install a Pole or street furniture without the Authorized Pole Attachments and the Licensee must reimburse the County for all costs it incurs including removal of the damaged Authorized Pole Attachment, installation of a Pole or street furniture without the Authorized Pole Attachment, and restoration of all property affected thereby.
- **4.5 Interference.** Licensee must not allow any of its facilities, including the Authorized Pole Attachments, to impair the ability of the County to use any pole or facility, and Licensee's facilities or Authorized Pole Attachments must not cause any radio frequency interference to the operation or function of County facilities.
- **4.6 Protective Equipment.** Licensee and its employees and contractors must use and install adequate protective equipment to ensure the safety of people and facilities.

- 4.7 Separate Power Supply. Licensee must install power to its Authorized Pole Attachments on a separate circuit from the Luminaire or Pedestrian Signal Head, with an electrical wire installed from the Authorized Pole Attachments to the County's adjacent underground splice box, or such other location as the County may approve. The placement of the power equipment must enable the Licensee, the County or the power company to power down equipment while keeping the Luminaire and Pedestrian Signal Head on and only require powering down the Luminaire or Pedestrian Signal Head during replacement of the Pole.
- 4.8 Power Cut-Off. County and the Power Company shall have a right to cut the power to Authorized Pole Attachments in order to perform work on or near Poles or street furniture. In cases where County cuts power, in ordinary circumstances, County's authorized field personnel will contact Licensee's designated point of contact to inform Licensee of the need for a temporary power shutdown. Upon receipt of the call or contact, Licensee will power down its antenna remotely, which must occur during normal business hours and with twenty-four (24) hours advance notice. Where, in the sole opinion of the County, work is required to address a threat to the public safety, health, or welfare or to prevent interference with County operations, the power-down will be with such advance notice as may be practicable and, if circumstances warrant, the County may effect the power-down by operation of the power disconnect switch without advance notice to the Licensee and will notify the Licensee as soon as possible. Once the work has been completed and the worker(s) have departed the exposure area, County will (i) restore power if it cut power; and in any case (ii) inform Licensee as soon as possible that work has been completed.
- 4.9 Periodic Inspection by Licensee. The County may require the Licensee to conduct a safety and structural integrity survey of specific Authorized Pole Attachments, and associated Poles, which must be certified by a professional engineer within sixty (60) days of the County request. Prior to renewal of this agreement, the Licensee must conduct a safety and structural integrity survey of all Authorized Pole Attachments, and associated Poles, that must be certified by a professional engineer. Licensee must provide a written copy of the results of the survey to the County promptly and identify any Authorized Pole Attachments and associated Poles presenting a potential structural or public safety issue and the Licensee's plan to remedy these issues.
- **4.10 Staffed Emergency Contact.** Licensee must maintain a staffed 24-hour emergency telephone number, or similar notification system, where the County can contact Licensee to report damage to Licensee's facilities or other situations requiring immediate communications between the Parties. Such an emergency contact must be qualified and able to respond to the County's concerns and requests. If the License fails to maintain a qualified and responsive emergency contact, the County is relieved of notice obligations under this Agreement.

#### **SECTION 5. COMPENSATION**

**5.1 Required Compensation.** The Licensee must compensate the County for the use of any Pole, or street furniture. This fee may be increased as permitted by law and to recover costs incurred by the County in connection with the Licensee's installation and use of the Poles and street furniture. The compensation herein is in addition to any generally applicable fees including

permit or review fees, and in addition to compensation for use or occupation of rights of way or other County-owned property.

- **5.1.1** Where the Pole Attachment is a small wireless facility within the meaning of FCC regulations, the initial fee per antenna is \$270 per year per Pole.
- **5.1.2** Where the Pole Attachment is not a small wireless facility within the meaning of FCC regulations, the initial fee per antenna is \$540 per year per Pole.
- **5.1.3** If, as a result of Licensee's use of a Pole or street furniture, County is subject to any additional or higher taxes or fees, Licensee must pay those taxes or fees.
- **5.2 Due Date.** Compensation for the first calendar year for use of a County Pole or street furniture is due upon issuance of all DPS permits necessary to begin construction work on an Authorized Replacement Pole or Authorized Pole Attachment. Thereafter, compensation (including for removal and restoration costs) is due on January 2 of the calendar year.
- 5.3 Not in Lieu of Tax. Without limiting the foregoing, the compensation provided for in this Section is not in lieu of any fee or tax to which Licensee or any other person or entity may be subject or, relieve the Licensee of any obligation to collect and remit any tax in accordance with Applicable Law.
- 5.4 Audit. The acceptance of any payment is not an accord or satisfaction. Upon reasonable notice by the County to audit Licensee's books and records, Licensee must allow such books and records to be reviewed by the County by electronic record sharing to determine whether the fees owed under this Agreement are being paid. The County may also inspect Authorized Replacement Poles and Authorized Pole Attachments to ensure that the fees owed under this Agreement are being paid. If an audit or inspection shows that Licensee has underpaid the amount due hereunder by five percent (5%) or more for any year reviewed, the Licensee must pay the amount due and the cost of the audit or inspection plus a ten percent (10%) administrative fee.
- 5.5 Late Payments. The County will charge interest on any late payment at the statutory interest rate on judgments under State law, or if there is no such rate, the prime rate charged by the bank the County uses as its main depository, plus three percent (3%).

#### SECTION 6. ADDITIONAL COUNTY AUTHORITY

- **6.1 Designees and Contactors.** County may authorize designees and contractors to perform work on its behalf.
- **6.2 Removal and Relocation.** The rights granted hereunder are secondary to the rights of the County. The County may require the Licensee to remove and relocate Authorized Replacement Poles and Authorized Pole Attachments at the Licensee's expense:

- **6.2.1** The County reserves the right to remove or relocate the Licensee's Authorized Replacement Poles and Authorized Pole Attachments without notice and to require reimbursement from the Licensee for the cost of removal or relocation where, in the sole opinion of the County, work is required to address a threat to the public safety, health, or welfare or to prevent interference with County operations.
- 6.2.2 If removal or relocation of a Pole is required to facilitate or accommodate the construction, completion, repair, relocation, or maintenance of a County or other governmental project or facility including: the attachment of cameras, monitoring and other equipment to a Pole; removal or redesign of streetlighting in a particular area; or sale or abandonment of the property on which a Pole or street furniture is located, or for other reasons where Section 6.2.1 does not apply, the County will issue a Notice to Remove or Relocate to the Licensee. If an Authorized Replacement Pole or Authorized Pole Attachment is not removed or relocated ninety (90) days after notice, the County may remove or relocate the Pole or Authorized Pole Attachments and require the Licensee to reimburse the County's costs.
- Authorized Pole Attachments have been abandoned or are no longer in use, the County will issue a Notice of Abandonment. The Licensee must demonstrate to the County that the Authorized Pole Attachment will be placed back in service, or the Licensee must remove the Authorized Pole Attachment within ninety (90) days of the notice and pay the cost of a replacement Pole and street furniture or the cost to remove the Authorized Pole Attachment. If the Licensee fails to remove the Authorized Pole Attachment within ninety (90) days or obtain an extension of time from the County, the County may remove the Authorized Replacement Pole and Licensee's Authorized Pole Attachment and require the Licensee to reimburse the County for all costs it incurs including removal, installation of a replacement Pole or affected street furniture without the Authorized Pole Attachment, and restoration of all property affected thereby.
- **6.4 Right of Access.** The County retains a right of access to all portions of Poles, Authorized Replacement Poles, and Authorized Pole Attachments, for any purpose.
- **6.5 General Inspections.** The County reserves the right to make periodic inspections of Licensee's Attachments. Such inspections, or the failure to make such inspections, must not operate to relieve Licensee of any responsibility or obligation or liability assumed under this Agreement.
- 6.6 Periodic Safety Inspections by County. Without limiting its rights under Section 6.4 and 6.5, the County may at its option perform a safety inspection to identify any safety violations of Authorized Replacement Poles and Authorized Pole Attachments ("Safety Inspection"). Licensee must promptly assist and reasonably cooperate with County in the conduct of any Safety Inspection to which it has been given notice.
- **6.7 Records.** Licensee shall provide County access to its records, including maps and operational records, and respond to requests for information as the County may reasonably request

Updated 03/22/2022 11 DRAFT (13)

to permit County to review compliance with this Agreement, or to exercise any rights reserved hereunder. A response to a County request shall be provided within thirty (30) days of a request therefore, or such shorter period as may be required to permit the County to satisfy deadlines for action under Applicable Law.

**6.8 Enforcement Costs.** In addition to all other charges available at law or at equity, the County may require the Licensee to pay the County's cost to enforce if the Licensee violates this agreement or fails to correct a violation after notice.

#### SECTION 7. LIABILITY AND INDEMNIFICATION

- 7.1 Indemnification. Licensee agrees at its sole cost and expense to indemnify, protect, defend and hold harmless the County, the County Executive, County Councilmembers, and the County's officers, employees, and agents, from and against any and all claims, demands, losses, damages, liabilities, fines, charges, penalties, administrative and judicial proceedings and orders, judgments, remedial actions of any kind, and all costs and cleanup actions of any kind, all costs and expenses incurred in connection therewith, including, without limitation, reasonable attorney's fees and costs of defense arising, directly or indirectly, in whole or in part, out of the activities or placement of Authorized Replacement Poles and Authorized Pole Attachments by the Licensee, its officers, employees, agents, consultants, attorneys, and contractors, described in this Agreement, except to the extent arising from or caused by the gross negligence or willful misconduct of the County, the County Executive, County Councilmembers, and the County's officers, employees, agents, or contractors.
- 7.2 Waiver. Licensee waives any and all claims, demands, causes of action, and rights it may assert against the County on account of any loss, damage, or injury to Authorized Pole Attachments or Authorized Replacement Poles arising in any manner from the Licensee's occupancy of the public right-of-way or arising from the installation, maintenance, replacement, or relocation of any Authorized Pole Attachment, Authorized Replacement Pole or Pole, except to the extent caused by or arising from the gross negligence or willful misconduct of the County. The County is not liable for any damage to Licensee's facilities. The County is not obligated to replace or repair any Pole or Authorized Pole Attachment that is damaged, whether or not it is essential to the operation of Authorized Pole Attachments. Nothing herein may be construed to waive the County's governmental immunity.
- 7.3 Limitation of Waiver. The waiver by either party of any breach or violation of any provision of this Agreement will not be deemed to be a waiver or a continuing waiver of any subsequent breach or violation of the same or any other provision of this Agreement.

#### SECTION 8. INSURANCE

- 8.1 General Liability and Automobile Insurance. Licensee must carry and maintain at all times during the term of this Agreement commercial general liability insurance and commercial automobile liability insurance protecting Licensee and the County via the additional insured provision endorsement in an amount of two million dollars (\$2,000,000) (including any combination of umbrella or excess coverage if needed to meet the limits required) per occurrence (combined single limit), including bodily injury and property damage, with coverage to include personal injury, products-completed operations and independent contractors, per each occurrence resulting from Licensee's performance pursuant to this Agreement. General liability insurance must include coverage for damage or claims related to electromagnetic fields. Such insurance must name the County, the County Executive, its County Council members, officers, and employees, agents, and contractors as additional insured for any liability arising out of Licensee's performance pursuant to this Agreement, and include a suitable additional-insured endorsement acceptable to the County. Coverage must be provided in accordance with the limits specified and the provisions indicated herein. Claims-made policies are not acceptable. Such insurance must not be canceled or materially altered to reduce coverage until the County has received at least thirty (30) days advance written notice of such cancellation or change, sent to the Department of Technology & Enterprise Business Solutions. Licensee must be responsible for notifying the County of such change or cancellation and obtaining replacement coverage prior to cancellation, or prior to a change that results in non-compliance with this Section and providing proof that replacement coverage has been obtained prior to such cancellation or change. Licensee, within thirty (30) days of the Effective Date of this Agreement, must file with the County the required original certificate(s) of insurance with required endorsements with the County. The certificates and endorsements are, subject to the County's approval, and approval is required prior to any rights granted to Licensee becoming effective. The documentation must clearly state all of the following.
  - **8.1.1** Policy number; name of insurance company; name, address, and telephone number of the agent or authorized representative of the same; the name and address, of insured; project name and address; policy expiration date; and specific coverage amounts. Each policy of insurance required by this Agreement must be issued by a responsible insurance company qualified and authorized to do business in the State of Maryland.
- **8.2** Workers' Compensation and Employer's Liability Insurance. Licensee must carry and maintain at all times during the term of this Agreement statutory workers' compensation and employer's liability insurance in an amount of five hundred thousand dollars (\$500,000) or such other amounts if required by Maryland law and furnish the County with a certificate of insurance showing proof of such coverage.
- **8.3** Certificates of Insurance. The certificate(s) of insurance with the required endorsements and notices will be mailed to:

Office of Broadband Programs – Pole Licensing Department of Technology & Enterprise Business Solutions 100 Maryland Ave, Suite 2600 Rockville, Maryland 20850 OBP@montgomerycountymd.gov

#### **SECTION 9. SECURITY INSTRUMENTS**

Licensee must deposit or file with the County a cash security deposit, a surety bond, or a letter of credit (collectively, "security instruments") in a form acceptable to the County Attorney, within thirty (30) thirty days of the Effective Date, in the amount of Fifty Thousand Dollars (\$50,000) as security for the faithful performance by Licensee of the provisions of this Agreement and Applicable Law. If Licensee fails to pay the County any fees or costs within sixty (60) days of receipt of notice to pay from the County or fails to comply with any provision of this Agreement or the Applicable Laws that can be remedied by an expenditure from the security instrument, then the County may proceed to immediately withdraw the amount thereof or proceed against the surety bond or the letter of credit. Such action by the County is in addition to any other remedy provided to the County by this Agreement or Applicable Law. If this Agreement is terminated or revoked for cause by the County, the security deposit, the surety bond, or the letter of credit will become the property of the County, unless there are no outstanding defaults or County claims, or moneys owed to the County, in which case, Licensee may request that the County return the security deposit, the surety bond, or the letter of credit to Licensee.

#### SECTION 10. NOTICES AND CONTACT PERSONS

Notices under Section 4.4.1 or 4.8 to the Staff Emergency Contact identified in Section 4.10 may be sent by electronic mail, call, or text. The notice date for these communications shall be the date of the electronic mail, call, or text.

All other notices, requests, modifications, and communications that are required to be in writing must be personally delivered or mailed via first class mail AND emailed to the addresses below:

Licensee: Name

Title Address City EMAIL:

County: Chief Administrative Officer

**Executive Office Building** 

101 Monroe Street

Rockville, Maryland 20850

**EMAIL:** 

With a copy to: Director, Department of Transportation

101 Monroe Street – 10th Floor Rockville, Maryland 20850

EMAIL:

With a copy to: Chief Broadband Officer,

Office of Broadband Programs

Department of Technology & Enterprise Business Solutions

100 Maryland Ave, Suite 2600 Rockville, Maryland 20850

EMAIL: OBP@montgomerycountymd.gov

Any bond must be delivered or mailed to:

Director, Department of Permitting Services

255 Rockville Pike, 2nd Floor

Rockville MD 20850

EMAIL:

The Parties may change the persons, addresses, and numbers for receipt of notices, requests, modifications and other communications by written notice to the other Party at the last noticed address.

Notices and/or communications sent via first-class mail will be deemed received three (3) days from the date of the mailing of the document. Notices sent via electronic communication will be deemed received one (1) business day from the date the communication was sent.

#### **SECTION 11. TRANSFER**

- 11.1 Binding Upon Successors. This Agreement is binding upon the successors and assigns of the parties hereto.
- Authorized Pole Attachments, or any interest in, any part thereof, without the express prior written consent of the County, which consent will not be unreasonably withheld, conditioned, or delayed. Authorized Replacement Poles and affected street furniture are owned by County and non-transferable. A change in the control of Licensee, or Licensee's parent company will be treated as a transfer or assignment of the Agreement or facilities for purposes of this section. "Control" includes working control, however exercised. Licensee must give the County at least one hundred twenty (120) days prior written notice of any proposed assignment or transfer for which the County's consent is required hereunder. The County will give Licensee written approval or disapproval of any such proposed assignment or transfer within a reasonable time period not to

exceed ninety (90) days after the County receives Licensee's request therefor. The County's failure to approve or disapprove any such request within such ninety (90) day period will be deemed an approval. Licensee must provide all information and documents reasonably requested by the County relating to the assignment or transfer. Notwithstanding any assignment or transfer, Licensee must remain fully liable under this Agreement and must not be released from performing any of the terms, covenants, or conditions of this Agreement without the express written consent to the release of the Licensee by the County. Transferees, successors, and assigns may not exercise any rights under this agreement without becoming parties to this Agreement and providing the required bonds and insurance. Rights under this license are not divisible and may not be sub-let.

#### SECTION 12. TERMINATION AND DEFAULT

- **12.1 Event of Default.** An event of default will be deemed to have occurred hereunder by Licensee if:
  - **12.1.1** Licensee breaches any term or condition of this Agreement or any permit condition;
  - **12.1.2** Licensee fails to perform, observe or meet any covenant or condition made in this Agreement;
  - **12.1.3** Licensee repeatedly fails to maintain or repair its facilities, remove graffiti, remove abandoned facilities; or
  - **12.1.4** At any time, any representation, warranty, or statement made by Licensee herein is incorrect or misleading in any material respect.
- **12.2 Revocation.** The County may revoke the Agreement or terminate an Eligible Pole Confirmation in the event of default, subject to reasonable notice and the opportunity to cure.
- 12.3 Default. The County will provide written notice of an event of default to the License. If the default is not cured within thirty (30) days of written notice of default (or, if such default is not curable within thirty (30) days, if the defaulting party fails to commence such cure within thirty (30) days or thereafter is unable to cure or fails to diligently prosecute such cure to completion), the County may terminate this Agreement or an Eligible Pole Confirmation. A transfer without approval, or the intentional submission of false or misleading information, shall be deemed incurable, and make the Agreement or Eligible Pole Confirmation subject to immediate termination.

#### **12.4** Termination. In the event of termination:

**12.4.1** Licensee's indemnity obligations must continue with respect to any claims or demands related to Licensee's Authorized Pole Attachments, Authorized Replacement

Poles, affected street furniture, or any other activities related to this Agreement. Licensee must continue to pay all fees and charges and continue to comply with all obligations and Applicable Standards hereunder pending the actual removal of all Authorized Pole Attachments and Authorized Replacement Poles. Upon termination of this Agreement in accordance with the provisions, Licensee must remove its Authorized Pole Attachments or Authorized Replacement Poles within six (6) months of receiving notice. "Actual removal" requires Licensee to remove Authorized Pole Attachments from Poles that were not replaced, and restore the Pole to its prior condition, reasonable wear and tear excepted. Authorized Replacement Poles and street furniture used for Authorized Pole Attachments must be replaced with Poles and street furniture consistent with the corridor at the time of termination; provided, at its option, County may permit Licensee to leave all or part of an Authorized Replacement Pole or replaced street furniture in place. "Actual removal" includes restoration of affected rights-of-way and other County property in accordance with Applicable Law. If not so removed within that time period, the County will have the right to remove Licensee's Authorized Replacement Poles and Authorized Pole Attachments, and further to require reimbursement for the cost of removal, installation of County Poles and street furniture, and restoration of affected property.

- **12.4.2** The rights under this section are not exclusive remedies. The County may seek injunctive relief, mandamus, or any other appropriate relief as may be necessary to enforce or correct a violation of the provisions of the Law or this Agreement. All of the Licensee's duties to County under this Agreement continue until all Authorized Replacement Poles and Authorized Pole Attachments have been removed, and all work associated with removal have been completed.
- **Reservation of Rights.** The right to terminate is in addition to the right of the County to terminate any permit, license, lease, franchise, or other authorization for failure to comply with the terms thereof, or where continued use of Poles will interfere with the County's exercise of its rights reserved herein.

#### SECTION 13. PROHIBITION ON LIENS AND SECURITIES

Licensee may not permit a lien to be placed on County property or use County property as any form of security, including security for any mortgage, loan, or hypothecation.

#### **SECTION 14.** MISCELLANEOUS PROVISIONS

Written Amendment. This Agreement may not be amended except pursuant to a written instrument signed by both parties.

- 14.2 Entire Agreement. This Agreement contains the entire understanding between the parties with respect to the subject matter herein and supersedes all prior understandings and agreements, whether written or oral. There are no representations, agreements, or understandings (whether oral or written) between or among the parties relating to the subject matter of this Agreement which are not fully expressed herein. The recitals stated above and all exhibits referred to in this Agreement and any Eligible Pole Confirmations, addenda, attachments, and schedules are by such reference incorporated in this Agreement and will be deemed a part of this Agreement.
- 14.3 Force Majeure. Except with respect to Sections 4.1.2, 4.4, 6.1, and 6.3, if either County or Licensee is prevented or delayed from fulfilling any term or provision of this Agreement by reason of fire, flood, earthquake, or like acts of nature, global pandemic, civil commotion, explosion, acts of terrorism, embargo, or acts of the government in its sovereign capacity, then performance of such acts will be excused for the period of the unavoidable delay, and the affected party will endeavor to remove or overcome such inability as soon as reasonably possible.
- **14.4 Separate Entities.** It is expressly understood that the County will not be construed or held to be a partner or associate of Licensee in the conduct of Licensee's business.
- 14.5 Beneficiaries of Agreement. Except as otherwise expressly provided in this Agreement, this Agreement does not inure to the benefit of, or be enforceable by, or create any right or cause of action to, any person or entity other than the Parties hereto.
- 14.6 Confidential Information. The County and Licensee will use, restrict, safeguard and dispose of all information related to this Agreement and associated permits, in accordance with all relevant federal and local statutes, regulations, and policies.
- 14.7 Failure to Enforce. Failure of the County or Licensee to take action to enforce compliance with any of the terms or conditions of this Agreement or to give notice or declare this Agreement or any authorization granted hereunder terminated does not constitute a waiver or relinquishment of any term or condition of this Agreement, but the same will remain at all times in full force and effect until terminated, in accordance with this Agreement.
- 14.8 Maryland Law Governs. This Agreement must be governed by and construed in accordance with the laws of the State of Maryland, without reference to its conflicts of law principles. In the event that suit is brought by a party to this Agreement, the parties agree that trial of such action must be vested exclusively in the state courts of Maryland, or in the United States District Court of Maryland, Southern Division.
- 14.9 Severability. If any one or more of the provisions of this Agreement, other than provisions of Sections 3, 4, 5, or 6, are held by a court of competent jurisdiction in a final judicial action to be void, voidable, or unenforceable, such provision(s) will be deemed severable from the remaining provisions of this Agreement and will in no way affect the validity of the remaining portions of this Agreement.

14.10 Non-Discrimination. Licensee agrees to comply with the non-discrimination in employment policies in County contracts as required by Section 11B-33 and Section 27-19 of the Montgomery County Code 2014, as amended, as well as all other applicable state and federal laws and regulations regarding employment discrimination. Licensee assures the County that, in accordance with applicable law, it does not, and agrees that it will not discriminate in any manner on the basis of age, color, creed, national origin, race, religious belief, sexual preference, or handicap.

IN WITNESS WHEREOF, the parties hereto have executed this Pole Attachment Agreement in duplicate on the day and year first written above. NAME DATE Title Company \_\_\_\_\_ DATE RICHARD S. MADALENO, JR. Chief Administrative Officer Montgomery County, Maryland APPROVED AS FORM AND LEGALITY CLIFFORD L. ROYALTY **DATE** Chief, Division of Zoning, Land Use & Economic Development

Office of the County Attorney Montgomery County, Maryland

(Based on advice from Best, Best & Krieger)

# MontgomeryCounty,MD





Press Releases

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## Comment Period on Montgomery County's Proposed 'Master Pole Attachment License Agreement' Extended to Monday, May 9

#### For Immediate Release: Tuesday, April 26, 2022

The public comment period on Montgomery County's proposed "Master Pole Attachment License Agreement" has been extended to 5 p.m. on Monday, May 9. The County has made significant investments in public property that can be used to support communications equipment and has developed the draft Master Pole Attachment License Agreement to permit use of this public property.

More information about the agreement, and the form to submit comments, can be found at www.montgomerycountymd.gov/polelicense .

Among the County property that has been identified as possible supports for the communications equipment are streetlights, pedestrian signal poles, County-owned light poles in parking lots and objects and pieces of equipment installed along streets and roads for various public purposes that are collectively referenced as "street furniture."

Federal law makes a large percentage of the poles and street furniture available for the siting of personal wireless communications equipment, but it also preserves the County's authority to protect community interests through the design, placement and operation of the wireless facilities.

Notable about the Pole Attachment License:

- The Pole Attachment License is different from a franchise agreement. A company must have a
  franchise agreement, which grants the right to use and occupy the County's public right of way, in
  order to be eligible for a pole attachment.
- The Pole Attachment License is specific to County-owned poles and street furniture.

The Pole Attachment License only provides the County's real estate authorization. Regulatory authorizations, such as Department of Permitting Services' permits and a Transmission Facilities Coordinating Group (TFCG or Tower Committee) recommendation, are still required.

Comments regarding the Pole Attachment License will not impact zoning amendments that have been approved by the County Council.

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| Number          | Date      | Name            | Email                  | City          | Comment   |
|-----------------|-----------|-----------------|------------------------|---------------|---|
| #1              | 3/31/2022 | TEST            | TEST                   | TEST          | TEST  |
| #2              | 3/31/2022 | TEST            | TEST                   | TEST          | TEST  |
| #3              | 4/12/2022 | TEST            | TEST                   | TEST          | TEST  |
| #4              | 4/20/2022 | Sue Present     | Suepresent@comcast.net | Silver Spring | Pole Licensing Agreement (PLA) poses significant adverse impacts. TFCG webpage notice with three weeks to provide public comment (limited to 3000 characters, no links) is inadequate and inconsistent with Marc's guiding principles. Extend this time! Provide meaningful notice, public outreach, and an atmosphere that sincerely encourages substantive public comments!  1.PLA FAILS TO PROVIDE TRANSPARENT & COMPATIBLE POLE SPECIFICATIONS.  OMC-DOT specifications for small cell poles (referenced in draft PLA) are UNNECESSARILY LARGE AND BULKY and not compatible with most County streetscapes. Specs should be updated to reduce the maximum number of antennas, reduce size limits for antenna dimensions and volume (not relying on the Zoning Ordinance), and remove the requirement for equipment in the base.  OSpecifications for the DOT small cell pole DO and SHOULD continue to make the DOT-spec small cell pole inherently incompatible with neighborhood and decorative streetlight poles. But actual spec dimensions and visuals must be embedded in the PLA. A hyperlink reference alone is not transparent, because DOT can at anytime update specifications and blindside the public. The PLA should include more clarity about incompatibility criteria, too.  2.PLA FAILS TO REQUIRE PUBLIC NOTICE – The public must be receive notice when: a)the PLA is signed, at which time the licensee must document all of the licensee's planned locations; b)a request is made to the County for a wireless facility to replace or be attached to a County pole; and c)the County has given its approval for that installation. |
| #4<br>Continued | 4/20/2022 | Sue Present     | Suepresent@comcast.net | Silver Spring | 3.PLA FAILS TO adequately manage County infrastructure and protect the public. PLA should strengthen its oversight rights and increase requirements for licensee's insurance coverage: oClarify intent for ongoing inspection/monitoring, including requiring 24/7 monitors for RF radiation and noise and other safety devices at certain locations, as may be appropriate. Montgomery County should be particularly warry, in light of the recent Baltimore OIG investigation caught Crown Castle's shoddy and deceptive small cell installations. oRequire insurance and indemnification that provides meaningful and appropriate coverage, and that anticipates potential multiple-claimant's injuries from each RF radiation event.  4.PLA FAILS TO effectively counter threats triggered by ZTA 19-07, which make installing a private company-owned pole in the right-of-way more attractive to a provider than attaching to a streetlight pole. That is because the OZAH zoning provisions: cost less (through a taxpayer-subsidized OZAH fee); do not subject new pole to ongoing routine inspections, and give the provider greater opportunities to put its pole where the provider wants it, including at a closer setback from nearby buildings. If possible, for the privilege of entering into the PLA, a company should be required to forego requesting the installation of any of its own poles on County rights-of-way.  |
| #5              | 4/22/2022 | Michelle Bailey | takomart@gmail.com     | Silver Spring | Regarding the draft Pole Attachment License Agreement that would provide authorization for companies to attach wireless facilities on or in existing or replacement County-owned streetlight polesI'm writing to urge you to provide more time for public comments, as well as meaningful notice, public outreach, and an atmosphere that sincerely encourages substantive public comments!   |

|    |           |                       | 1                            |                       |  |
|----|-----------|-----------------------|------------------------------|-----------------------|--|
| #6 | 4/22/2022 | Carly Didden          | Carly.didden@crowncastle.com | Columbia              | From Crown Castle Fiber LLC, Concern- Term (Section 2, Page 5), Ownership of Equipment (Section 3.1, Page 5), Pole Attachment Approval Process (Section 4.2, Page 7-8),Required Compensation (Section 5.1, Page 11):   |
| #7 | 4/22/2022 | Cynthia<br>Baughman   | cynthia_baughman@comcast.net | Potomac               | This seems to represent a potentially large amount of new cell antennas coming very close to where people live and work. Please consider provide residents with more time to review this and also to provide a final version and not a draft version so that we may be sure we have the most up to date information. This is not much time for residents to become aware of this and provide meaningful comments.  |
| #8 | 4/27/2022 | Alexander<br>Telyukov | a_telyukov@hotmail.com       | Montgomery<br>Village | Please, issue a high-profile public statement that would explain how prospective health and individual property risks will be addressed in the course of this major change to our suburban landscape. I would assume, 5G antennas should not be in proximity to residences in order to prevent a physiological impact on the human body; the installation rules should safeguard against electro-magnetic interference with household appliances and garage door openers; maintenance and repair works will not clog the streets in the residential neighborhoods with trucks and noise. In summary, we want to hear from the County government that 5G is not a health hazard and/or public nuisance coming to our door for the sake of extra Mbps. Thank you.  |
| #9 | 5/2/2022  | Sue Present           | Suepresent@comcast.net       |                       | When a licensee makes a request to replace a County streetlight pole or other infrastructure and/or to attach a wireless facility, then the draft Pole Attachment License Agreement (PLA) establishes a process for the County to evaluate and decide whether to confirm eligibility for use. This process and the PLA itself should be more transparent and fair to the public, and it should articulate more respect for impacts on (in)compatibility with the: neighbors, neighborhood, and environment (e.g., tree canopy).  OSec. 4.2.2 should articulate that ensuring that the infrastructure will "remain compatible" subsumes evaluating and protecting against potential adverse effects of later expansion of the facility and/or the diminished camouflaging, which a licensee could do when applying the Spectrum Act.  OThe department and title of the individual vested with the authority to grant confirmation of requests for pole eligibility should be identified within the PLA. If there are separate individuals with the authority to grant preliminary and final authorization, both/all individuals should be identified. And if the County's decision process on whether to grant confirmation of an eligibility request offers the licensee the opportunity to appeal either a preliminary or final decision, then there should be requirements for public notice, and provisions for the public to make appeals and to challenge appeals.  OThe County should establish fair and transparent mechanisms for receiving and evaluating public input on each licensee request for pole/infrastructure eligibility, as part of the County's decision process — mechanisms inserted within the PLA — to align with COMCOR 02.58E.b.2.  Unfortunately, given the County's disappointing failure to have utilized mechanisms for fairness and transparency in receiving and evaluating public input on the PLA itself — certainly in contradiction with County Executive Elrich's guiding principles — the County has signaled disregard for providing the public with an atmosphere of openness, outre |

| #9<br>continued | 5/2/2022 | Sue Present      | Suepresent@comcast.net   | Silver Spring | This County is capable of great, even award-winning outreach. So why hasn't the PLA received sincere outreach?  Outreach should have been launched through multiple messaging platforms, PSAs, etc., not coyly added only as Tower Committee website link. Meaningful outreach would have included at least one well-advertised remote "town meeting" with expert presentations and the opportunity for the public to ask and receive answers to unfiltered questions. A genuine ask for comments would have included: a deadline for comments weeks after broad public notice of the PLA and then information dissemination at a "town meeting;" a reasonable MB size for public comment submissions (not a comment box with a 3000 character limit); and comments received would have been posted on a webpage, accessible to the public, and, their option, with(out) commenters' identity disclosed. None of this has happened!                               |
|-----------------|----------|------------------|--------------------------|---------------|---|
| #10             | 5/4/2022 | Laura Van Etten  | LVEAmazon@aol.com        | Dickerson     | Montgomery County Rustic Roads Advisory Committee-strongly supports the language calling for stealth configurations and underground installations   |
| #11             | 5/8/2022 | Robert Janku     | robert_janku@verizon.net | North Potomac | Please see my comments submitted today by email to Richard Madaleno, Marjorie Williams, and others. A copy of these comments are also available at: https://rebrand.ly/mocopla Thank you, Robert Janku  |
| #12             | 5/8/2022 | Katherine Katzin | kthktzn@protonmail.com   | Takoma Park   | The County has repeatedly submitted expert documentation to the FCC that small cell poles and the related equipment installations have an adverse impact on nearby residential properties. According to Sec. 4.2.2 of the draft PLA, "The County may choose to deny use of a specific pole or to require design modification to ensurethe use does not require the County to incur uncompensated expenses." The licensing fees in the PLA constitute only the county's costs for administering replacement poles and attaching wireless facilities. However, it is important to consider that installing small cell poles and related equipment diminishes residential property values, which would decrease the County's property tax revenues. The County needs to evaluate diminished property values for each pole/infrastructure request. Adverse effects on the County's tax revenues should be among the reasons the County may deny a licensee's request. |

|     |          |            |                   |               | ivir. Eiricn,   |
|-----|----------|------------|-------------------|---------------|---|
|     |          |            |                   |               | Urging you to delay any action until you convene a two-way conversation to hear from residents and not just wireless    |
|     |          |            |                   |               | lobbyists. We have time to do this properly. PLEASE fulfill the prime objective of engaging residents in the public     |
|     |          |            |                   |               | process. There are no deadlines imposed by the Federal Government in this matter  |
|     |          |            |                   |               | The draft PLA does not serve the interests of residents of the County. I have significant concerns about the adverse    |
|     |          |            |                   |               | impacts the PLA will have upon County communities. The PLA needs substantial work to avoid needlessly littering         |
|     |          |            |                   |               | neighborhoods with incommodious and aesthetically intrusive wireless facilities.  |
|     |          |            |                   |               | This PLA cannot be evaluated in a vacuum. It must be evaluated in light of the other standards and regulations          |
|     |          |            |                   |               | including.:   |
|     |          |            |                   |               | 1. County zoning standards that have been thrown into a disarranged muddle as result of ZTA 19-07 and the               |
|     |          |            |                   |               | subsequent lightning bolt revelations by prime sponsor that his ZTA (after five years of efforts to pass such an        |
|     |          |            |                   |               | amendment) does NOT apply to tens of thousands of County-owned poles nor utility owned poles. (ZTA 19-07 did NOT        |
|     |          |            |                   |               | change any provisions of 3.5.14.C Antennas on Existing Structures) And, then just recently the prime sponsor            |
|     |          |            |                   |               | introduced ZTA 22-1 supposedly to "correct matters of intent" that were somehow left out of ZTA 19-07. The Council      |
| #13 | 5/9/2022 | Rick Meyer | WEMEYER@YAHOO.COM | North Potomac | kicked the can down the road on the 22-1 and will not hold a hearing until July 2022.                                   |
|     |          |            |                   |               | 2. Design standards apparently created in haste by MCDOT for County owned poles that have never been publicly           |
|     |          |            |                   |               | vetted. Those standards take a "one size fits all" approach that will allow monstrous "replacements" as a matter of     |
|     |          |            |                   |               | right on just about any sized and sited streetlight pole.   |
|     |          |            |                   |               | 3. An utterly dysfunctional Tower Committee recommendation "process" that has long turned a blind eye to COMCOR         |
|     |          |            |                   |               | 2.58E .01.05.b. which REQURES the receipt and evaluation of public input by the "land-owning agency" on EVERY           |
|     |          |            |                   |               | application. Residents asked for years exactly which County agency is the "land-owning agency" for the public rights of |
|     |          |            |                   |               | way. That, in turn, led to the recent accidental rediscovery of a long submerged Administrative Procedure 6-5 "Use of   |
|     |          |            |                   |               | County Property for Private Telecommunications Facilities." The PLA makes absolutely no mention of public input         |
|     |          |            |                   |               | procedures nor apparently has any clue existence of Procedure 6-5, that also has no public input procedure.             |
|     |          |            |                   |               | 4. Ridiculously low fees that do NOT bear any semblance of the actual costs to the County (and taxpayers) for the       |
|     |          |            |                   | <b>I</b>      | evaluation of wireless facilities. Instead, somebody simply copied a safe harbor number- that has no basis in reality - |
|     |          |            |                   |               | that FCC uses to allow massive subsidization by local taxpayers for wireless regulatory reviews.                        |
|     |          |            |                   | 1             | 5. The FCC's complete lack of response to DC Court of Appeals decision, in Environmental Health Trust et al. v FCC, DC  |
| I   | 1        |            |                   | 1             | Cir 20 1035 The court ruled that the ECC has EALLED to provide any reasoned explanation for its DE Padiation            |

| #14 | 5/9/2022 | Colleen Cordes | ccordes@rcn.com | Takoma Park | May 9th, 2022  Dear County Executive Marc Elrich, As County residents, we urge you to most seriously consider the suggested changes to the County's draft Pole Attachment License Agreement included in Robert Janku's letter to Chief Administrative Officer Richard Madaleno, which was copied to you (and is posted at https://rebrand.ly/mocopla), dated May 8th, 2022.  As Mr. Janku indicates, the draft PLA is in great need of revisions to protect the public interest. Such a generic licensing agreement — entailing the at-cost leasing of valuable public space in a way that will bring wireless facilities on County- owned poles close to homes, despite widespread resident opposition — will have longterm impact. Accordingly, we also request a meeting as soon as possible with you or a member of your staff to discuss the draft PLA, and the broader context of issues related to the County's deployment of wireless facilities. Such issues include, for example, a) the implementation of ZTA 19-07, b) the proposed ZTA 22-01, and c) the County's responsibility, as yet unfulfilled, to carefully assess the decision by the U.S. Court of Appeals for the District of Columbia Circuit last year, in Environmental Health Trust et al. v. the FCC & USA, DC Cir No. 20-1025, and the local implications for public health, the environment, and potential County exposure to lawsuits from residents. The court ruled that the FCC has failed to provide any reasoned explanation for its position that its exposure limits for radio-frequency radiation, now more than 25 years old, are adequate to protect human health and the environment. A growing body of peer-reviewed research challenges that position. The FCC is now under court order to come up with a reasoned explanation for whatever exposure limits it maintains.  Thank you. We look forward to your response to our request.  Sincerely, Cynthia D. Baughman Lisa Cline Colleen Cordes Katherine Katzin Karen Lovejoy Nicole Williams |
|-----|----------|----------------|-----------------|-------------|---|
|-----|----------|----------------|-----------------|-------------|---|