

MEMORANDUM

April 21, 2023

TO: Health and Human Services Committee
Education & Culture Committee

FROM: Vivian Yao, Legislative Analyst

SUBJECT: **Worksession – FY23-28 CIP Amendments: School-Based Health and Linkages to Learning Centers and High School Wellness Center and Expanded Wellness Services**

PURPOSE: Review and make recommendations on Capital Improvements Program (CIP) Amendments

Those expected to participate in the worksession include:

Department of Health and Human Services
Jason Rundell, Acting Chief Operating Officer
Dira Treadvance, Chief, Children, Youth,
and Family Services
Mark Hodge, Administrator, School Health
Services

Office of Management and Budget
Grace Pederson, Fiscal and Policy Analyst

Department of General Services
David Dise, Director
Greg Ossont, Deputy Director

Montgomery County Public Schools
Seth Adams, Director, Division of Facilities
Management
Adrienne Karamihas, Director, Division of
Capital Planning

The Joint Health and Human Services (HHS) and Education & Culture (E&C) Committee will review the Executive's recommended amendments to the School-Based and Linkages to Learning Centers and High School Wellness Center and Expanded Wellness Services projects in the FY23-28 CIP.

SCHOOL BASED HEALTH & LINKAGES TO LEARNING CENTERS (©1-2)

The umbrella project provides for two major types of facilities at public school sites: Linkages to Learning centers (LTL or Linkages) and School Based Health Centers (SBHC). The

programs provide accessible health, mental health, social and educational support services to at-risk children and their families. School-based health centers operate as part of the Linkages to Learning program and provide primary healthcare to students and their siblings, and for children enrolled in Care for Kids (CFK) who live within the zip code served by the school.

(\$000)	Total	6 Year Total	FY23	FY24	FY25	FY26	FY27	FY28
Greencastle ES LTL	850	850	0	284	283	283	0	0

Recommended funding source for the 6-year period is GO Bonds.

Requested FY24 appropriation: \$529,000

The recommended amendment adds \$850,000 to build a Linkages to Learning suite in conjunction with major school construction at Greencastle Elementary School. The facility will support the existing Linkages to Learning program at the school. A breakout of projects programmed in the PDF is attached at ©3.

Council staff notes that the requested FY24 Appropriation of \$529,000 is over 50% less than the estimated appropriation request in the approved FY23-28 PDF.

Council staff recommend approval. Building a full Linkages suite in conjunction with major school construction will provide additional space for a full model of services at this Title I school at a savings.

High School Wellness Center and Expanded Wellness Services

The Executive transmitted an amendment to the High School Wellness Center (HSWC) and Expanded Wellness Services Project (©4-5) to the Council on April 18, 2023. This latest amendment increases expenditures in FY24 to reflect the availability of \$1 million in State Aid.

The Joint Committee reviewed the Executive’s January 17 project amendment on March 2. The Joint Committee recommended approving the amounts programmed in the PDF Executive to retain capacity in the HSWC project but did not recommend the specific programs identified in the PDF. Instead, the Joint Committee determined that the priority order for developing individual projects would be based on a determination of need. Thus, the Joint Committee requested that DHHS perform a comprehensive analysis of need and convene the School-Based Health and Wellness Center Advisory Committee to determine recommendations for the priority order of schools. DHHS has indicated that a priority list will be finalized by the end of September 2023.

The PDF attached at ©6-7 incorporates narrative edits that reflects the decision of the Joint Committee at the March meeting.

Council staff recommends incorporating the increased State Aid into the project as recommended by the Joint Committee in March.



School Based Health and Linkages to Learning Centers (P640400)

Category	Health and Human Services	Date Last Modified	03/14/23
SubCategory	Health and Human Services	Administering Agency	General Services
Planning Area	Countywide	Status	Ongoing

	Total	Thru FY22	Rem FY22	Total 6 Years	FY 23	FY 24	FY 25	FY 26	FY 27	FY 28	Beyond 6 Years
EXPENDITURE SCHEDULE (\$000s)											
Planning, Design and Supervision	1,721	1,372	228	121	-	93	28	-	-	-	-
Construction	12,870	7,451	1,823	3,596	643	1,261	909	783	-	-	-
Other	1,741	1,477	157	107	16	25	41	25	-	-	-
TOTAL EXPENDITURES	16,332	10,300	2,208	3,824	659	1,379	978	808	-	-	-

FUNDING SCHEDULE (\$000s)											
Current Revenue: General	286	140	146	-	-	-	-	-	-	-	-
Federal Aid	494	494	-	-	-	-	-	-	-	-	-
G.O. Bonds	15,487	9,601	2,062	3,824	659	1,379	978	808	-	-	-
Recordation Tax Premium (MCG)	65	65	-	-	-	-	-	-	-	-	-
TOTAL FUNDING SOURCES	16,332	10,300	2,208	3,824	659	1,379	978	808	-	-	-

OPERATING BUDGET IMPACT (\$000s)											
Program-Staff				9,685	656	1,111	1,459	2,153	2,153	2,153	
Program-Other				-	-	-	-	-	-	-	-
NET IMPACT				9,685	656	1,111	1,459	2,153	2,153	2,153	
FULL TIME EQUIVALENT (FTE)					1	2.88	2.88	4.76	4.76	4.76	

APPROPRIATION AND EXPENDITURE DATA (\$000s)			
Appropriation FY 24 Request	529	Year First Appropriation	FY04
Cumulative Appropriation	14,017	Last FY's Cost Estimate	15,482
Expenditure / Encumbrances	10,299		
Unencumbered Balance	3,718		

PROJECT DESCRIPTION

This project provides for the placement of Linkages to Learning (LTL) sites and School Based Health Centers (SBHC) at public schools. LTL sites provide accessible services to at-risk children and their families to improve adjustment to and performance in school, home, and community. Services include mental health, social services, and related community school programming. SBHCs are expanded models of LTL sites that include comprehensive primary health services. Host schools are selected based on criteria recommended by the SBHC Interagency Planning Group and the LTL Advisory Group. Montgomery County Public Schools (MCPS) will oversee the construction of SBHC and LTL sites. The County will occupy the space with School Health Services and LTL personnel and contractors.

ESTIMATED SCHEDULE

Construction for the Odessa Shannon MS LTL facility is scheduled to be completed in FY23. Maryvale LTL was completed in FY21. Construction is scheduled to begin in FY22 for Silver Spring International Middle School LTL facility, with completion in FY25. Construction is scheduled to begin in FY22 for Gaithersburg Elementary School #8 LTL facility, with completion in FY23. Construction is scheduled to begin in FY22 for Neelsville Middle School LTL facility, with completion in FY25. Construction is scheduled to begin in FY22 for an LTL and SBHC at South Lake Elementary School, with completion in FY24. The scope was increased to add funding for planning and construction for an LTL and SBHC at JoAnn Leleck Elementary School, with completion in FY26. Construction at Greencastle Elementary School is planned to begin in FY23 and conclude in FY25.

COST CHANGE

Funds have been added in FY24 to provide a full Linkages to Learning program space at Greencastle Elementary School to replace a smaller space that could not accommodate full program services.

PROJECT JUSTIFICATION

This project is part of the recommendations of the Department of Health and Human Services and MCPS.

OTHER

Cost estimates are based on per square foot costs for school construction, adjusted by additional health care facility requirements such as examination rooms, a laboratory, and medical equipment. MCPS will provide maintenance and utilities by a Memorandum of Understanding. Site specific factors are to be determined, and will be provided during construction.

FISCAL NOTE

Reflects FY15 transfer of \$65,000 in GO Bonds from the High School Wellness Center (P640902) project and a subsequent funding switch from GO Bonds to Recordation Tax Premium. FY23 supplemental in G.O. Bonds for the amount of \$850,000.

COORDINATION

Department of Health and Human Services, Department of General Services, Montgomery County Public Schools

Cost Breakout by School for FY23-28 School Base Health & Linkage to Learning CIP													
		TOTAL	Thru FY21	Est FY22	Total 6 Years	FY23	FY24	FY25	FY26	FY27	FY28	Beyond 6 Y	COMMENTS
Total for PDF	PDS	1,721	1,372	228	121	0	93	28	0	0	0	0	
	Site Imp	0	0	0	0	0	0	0	0	0	0	0	
	Constr	12,870	7,451	1,823	3,596	643	1,261	909	783	0	0	0	
	Other	1,741	1,477	157	107	16	25	41	25	0	0	0	
	TOTAL	16,332	10,300	2,208	3,824	659	1,379	978	808	0	0	0	
Prior Years	PDS		1,372	0		0	0	0	0	0			
	Site Imp		-			0	0	0	0	0			
	Constr		7,451	0		0	0	0	0	0			
	Other		1,477	0									
TOTAL			10,300	0			0						
Linkage to Learning Centers Sites													
Maryvale ES	PDS	30		30	0								Maryvale was completed September 2020. Waiting on final invoices from MCPS.
	Site Imp				0								
	Constr	405		405	0								
	Other	16		16	0								
	TOTAL	451	0	451	0	0	0	0	0	0			
Odessa Shannon formerly Lee MS	PDS	35		35	0								Odessa is scheduled to open September 2022. (Increase of \$10K based on updated information from MCPS 1,484 SF)
	Site Imp				0								
	Constr	504		444	60	60							
	Other	97		97	0								
	TOTAL	636	0	576	60	0	0	0	0	0			
Silver Spring International MS	PDS	35		35	0								Construction cost increase from \$529K to \$820K. The project is scheduled for completion in September 2024. \$529K was programmed for SSIMS in FY22 (note the project was originally scheduled for completion in FY23)
	Site Imp				0								
	Constr	820		529	291		271	20					
	Other	16			16			16					
	TOTAL	871	0	564	307		271	36	0				
Gaithersburg ES #8	PDS	44		44	0								Gaithersburg is scheduled to open September 2022
	Site Imp				0								
	Constr	627		577	50	50							
	Other	16			16	16							
	TOTAL	687	0	621	66		0	0	0	0			
Cresthaven & Roscoe Nix ES	PDS				0								Due to complications, MCPS is no longer pursuing a project at Cresthaven & Roscoe Nix, instead seeking approval for an addition at Leleck.
	Site Imp				0								
	Constr	0		0	0								
	Other				0								
	TOTAL	0	0	0	0		0	0	0	0			
Neelsville Middle School	PDS	46		46	0								Neelsville is scheduled to be complete in September 2024. Based on 1500 SF. Construction cost increase by \$47K
	Site Imp				0								
	Constr	624			624	170	170	284					
	Other	25			25			25					
	TOTAL	695	0	46	649	170	170	309	0	0			
Southlake Elementary	PDS	71		71	0								Southlake is scheduled to be complete in Fall 2023.
	Site Imp				0								
	Constr	728			728	363	365						
	Other	25			25			25					
	TOTAL	824	0	71	753	363	390	0	0				
Leleck Elementary	PDS	64			64		64						Additions were approved at Cresthaven ES and Roscoe Nix ES to accommodate enrollment growth at JoAnn Leleck ES at Broad Acres. Due to the complexities of both projects, MCPS is moving forward with an addition at Leleck. HHS is requesting to add in a SBHC and LTL at Leleck is scheduled to be complete Fall 2025
	Site Imp				0								
	Constr	1,050			1,050		200	350	500				
	Other	25			25				25				
	TOTAL	1,139	0	0	1,139	0	264	350	525	0			
Greencastle Elementary	PDS				57		29	28					Converts partial LTL at Greencastle ES to a full LTL. The addition is scheduled to open in August 2025.
	Site Imp				0								
	Constr				793		255	255	283				
	Other				0								
	TOTAL	0	0	0	850	0	284	283	283	0			

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Planning, Design and Supervision	1,721	1,372	228	121	-	93	28	-	-	-	-
Construction	12,870	7,451	1,823	3,596	643	1,261	909	783	-	-	-
Other	1,741	1,477	157	107	16	25	41	25	-	-	-
TOTAL EXPENDITURES	16,332	10,300	2,208	3,824	659	1,379	978	808	-	-	-

FUNDING SCHEDULE (\$000s)											
Current Revenue: General	286	140	146	-	-	-	-	-	-	-	-
Federal Aid	494	494	-	-	-	-	-	-	-	-	-
G.O. Bonds	15,487	9,601	2,062	3,824	659	1,379	978	808	-	-	-
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OPERATING BUDGET IMPACT (\$000s)											
Program-Staff				9,685	656	1,111	1,459	2,153	2,153	2,153	
Program-Other				-	-	-	-	-	-	-	
NET IMPACT				9,685	656	1,111	1,459	2,153	2,153	2,153	
FULL TIME EQUIVALENT (FTE)					1	2.88	2.88	4.76	4.76	4.76	

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Expenditure / Encumbrances	10,299		
Unencumbered Balance	3,718		

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FISCAL NOTE

Reflects FY15 transfer of \$65,000 in GO Bonds from the High School Wellness Center (P640902) project and a subsequent funding switch from GO Bonds to Recordation Tax Premium. FY23 supplemental in G.O. Bonds for the amount of \$850,000.

COORDINATION

Department of Health and Human Services, Department of General Services, Montgomery County Public Schools



High School Wellness Center and Expanded Wellness Services (P640902)

Category	Health and Human Services	Date Last Modified	01/12/23
SubCategory	Health and Human Services	Administering Agency	General Services
Planning Area	Countywide	Status	Ongoing

	Total	Thru FY22	Rem FY22	Total 6 Years	FY 23	FY 24	FY 25	FY 26	FY 27	FY 28	Beyond 6 Years
EXPENDITURE SCHEDULE (\$000s)											
Planning, Design and Supervision	6,341	57	1,084	5,200	-	3,475	1,725	-	-	-	-
Construction	36,519	4,879	2,490	24,219	-	5,168	12,714	1,444	2,062	2,831	4,931
Other	487	421	66	-	-	-	-	-	-	-	-
TOTAL EXPENDITURES	43,347	5,357	3,640	29,419	-	8,643	14,439	1,444	2,062	2,831	4,931

	Total	Thru FY22	Rem FY22	Total 6 Years	FY 23	FY 24	FY 25	FY 26	FY 27	FY 28	Beyond 6 Years
FUNDING SCHEDULE (\$000s)											
Current Revenue: General	1,909	-	909	1,000	-	1,000	-	-	-	-	-
G.O. Bonds	41,438	5,357	2,731	28,419	-	7,643	14,439	1,444	2,062	2,831	4,931
TOTAL FUNDING SOURCES	43,347	5,357	3,640	29,419	-	8,643	14,439	1,444	2,062	2,831	4,931

	Total	Thru FY22	Rem FY22	Total 6 Years	FY 23	FY 24	FY 25	FY 26	FY 27	FY 28	Beyond 6 Years
OPERATING BUDGET IMPACT (\$000s)											
Program-Staff				4,429	170	170	714	714	1,077	1,584	
Program-Other				21,615	747	747	3,817	3,817	5,751	6,736	
NET IMPACT				26,044	917	917	4,531	4,531	6,828	8,320	
FULL TIME EQUIVALENT (FTE)					1.88	1.88	5.63	5.63	9.38	14.25	

APPROPRIATION AND EXPENDITURE DATA (\$000s)			
Appropriation FY 24 Request	21,350	Year First Appropriation	FY09
Cumulative Appropriation	16,997	Last FY's Cost Estimate	34,997
Expenditure / Encumbrances	5,391		
Unencumbered Balance	11,606		

PROJECT DESCRIPTION

This project provides for the placement of High School Wellness Centers (HSWC) at public schools. HSWCs provide physical health, mental health, and social services, as well as family support/youth development services which attempt to address the needs of youth and build their skills and strengths to be more successful in all sectors of their lives. Services are targeted to meet the specific needs of the school. This project is in accordance with the recommendations of the School Based Wellness Center Planning Group (SBWCPG), the Department of Health and Human Services (DHHS) and Montgomery County Public Schools (MCPS). The selection of the host school is based upon criteria recommended by the SBWCPG. MCPS will oversee the construction of the HSWC sites. The County will occupy the space with DHHS personnel and contractors. The HSWCs are similar in design to School Based Health Centers with modifications to accommodate the older student population's needs and services. The project also provides for the design and construction of space for mental health and social services prior to the development of a comprehensive HSWC.

This project reserves capacity to construct high school wellness centers at eight high schools

LOCATION DHHS must perform a comprehensive analysis of need to determine the priority

Eight high schools are programmed for construction: Woodward High School (11211 Old Georgetown Rd, North Bethesda, MD 20852); Northwood High School (919 University Blvd W, Silver Spring, MD 20901); Crown High School (9410 Fields Road, Gaithersburg, MD 20878); Damascus High School (25921 Ridge Rd, Damascus, MD 20872); Blake High School (300 Norwood Rd, Silver Spring, MD 20905); Einstein High School (11135 Newport Mill Rd, Kensington, MD 20895); Springbrook High School (201 Valley Brook Dr, Silver Spring, MD 20904); and Magruder High School (5939 Muncaster Mill Rd, Rockville, MD 20855). Poolesville High School (17501 W Willard Rd, Poolesville, MD 20837) is programmed for design.

order for constructing these centers and convene the School Based Wellness Center Planning Group to finalize priority recommendations. The recommendations

Design and construction of interim mental health and social support service space at high schools without a wellness center in operation began in FY22. FY23 funding shifted to FY24 to align with anticipated MCPS billing timelines. Full design and construction of three centers in the top four priority schools is funded to begin in FY24 (Blake, Einstein, and Springbrook high schools). Based on MCPS construction schedules, HSWCs will be completed for Woodward (FY27); Crown (FY28); Damascus (FY28); and Northwood (FY28) high schools. Based on MCPS project schedules, planning for Poolesville and Magruder high schools will be completed in FY23 and FY27, respectively.

must be transmitted to the Council before funds can be obligated or spent on any new projects.

COST CHANGE Costs increase \$3.4 million to leverage efficiencies related to MCPS' existing school construction schedule, while also adding four additional high schools to the project.

PROJECT JUSTIFICATION

This project is recommended by the SBWCPG, DHHS, and MCPS. Each HSWC will provide services to address physical health, mental health, and social service needs, as well as provide youth development opportunities to the students.

FISCAL NOTE

FY22 Special Appropriation (Resolution 19-1220) added \$750,000 in Current Revenue: General and \$1.25 million in G.O. Bonds to modify school spaces to accommodate the delivery of mental health and youth development services for the school year beginning August 2022.

COORDINATION

Department of Health and Human Services, Department of General Services, Montgomery County Public Schools