

Committee: Directly to Council Committee Review: N/A

Staff: Christine Wellons, Senior Legislative Attorney **Purpose:** To introduce agenda item – no vote expected

Keywords: #InspectorGeneral

AGENDA ITEM #6A October 11, 2022 Introduction

SUBJECT

Bill 27-22, Administration – Inspector General – Powers and Duties

Lead Sponsors: Councilmembers Navarro, Friedson, and Katz

EXPECTED ATTENDEES

None

COUNCIL DECISION POINTS & COMMITTEE RECOMMENDATION

• N/A; Introduction

DESCRIPTION/ISSUE

Bill 27-22 would:

- (1) modify requirements regarding the removal of the Inspector General;
- (2) modify requirements regarding the projected budget of the Inspector General;
- (3) modify the powers and duties of the Inspector General;
- (4) modify access to information by the Inspector General; and
- (5) generally amend laws regarding the Inspector General and Office of the Inspector General.

SUMMARY OF KEY DISCUSSION POINTS

N/A

This report contains:

Staff Report Pages 1-2
Bill 27-22 ©1

Alternative format requests for people with disabilities. If you need assistance accessing this report you may submit alternative format requests to the ADA Compliance Manager. The ADA Compliance Manager can also be reached at 240-777-6197 (TTY 240-777-6196) or at adacompliance@montgomerycountymd.gov

MEMORANDUM

October 6, 2022

TO: County Council

FROM: Christine Wellons, Senior Legislative Attorney

SUBJECT: Bill 27-22, Administration – Inspector General – Powers and Duties

PURPOSE: Introduction – no Council votes required

Bill 27-22, Administration – Inspector General – Powers and Duties, sponsored by Lead Sponsors Councilmembers Navarro, Friedson, and Katz, is scheduled for introduction on October 11, 2022. A Public Hearing is tentatively scheduled for November 1, 2022 at 1:30PM.

The bill has been requested by the Inspector General. It would:

- (1) modify requirements regarding the removal of the Inspector General;
- (2) modify requirements regarding the projected budget of the Inspector General;
- (3) modify the powers and duties of the Inspector General;
- (4) modify access to information by the Inspector General; and
- (5) generally amend laws regarding the Inspector General and Office of the Inspector General.

BILL SPECIFICS

The bill would make the following updates and clarifications, which have been requested by the Inspector General:

- increase the number of Councilmembers needed to remove an Inspector General from 6 to 7 (because the Council is transitioning from a 9-member body to an 11-member body);
- align the Inspector General's deadline for submitting an initial budget with the deadline to submit an initial work plan, making both due 6 months after the Inspector General's appointment;

- explicitly include within the Inspector General's powers the ability to conduct "compliance" audits;
- use inclusive language by replacing references to "citizens" with "residents";
- insert more specific language regarding the Inspector General's access to audits done by or on behalf of the County;
- clarify that all officers, employees, and contractors of each department or office must provide documentation or information upon request of the Inspector General;
- streamline and clarify processes and powers regarding subpoenas;
- Remove procedure required before the IG may issue a subpoena to eliminate any potential taint or influence over evidence and ensure no testimony could be categorized as compelled. See §2-151(1)(1)
- add protections for anyone, including residents, against retaliation for making a report to the Inspector Genera; and
- remove from the scope of the law the MNCPPC and WSSC since each now has its own Inspector General under state law.

This packet contains:	Circle #
Bill 27-22	1

BIII No.		<u> 27-2</u>	<u> </u>	
Concerning: Ad	dministration	<u>1 – </u>	Inspe	ctor
<u>General – F</u>	Powers and	Dutie	s	
Revised: 10/3	/2022	Draf	t No.	1
Introduced:	October 11,	202	2	
Expires:	April 11, 202	24		
Enacted:				
Executive:				
Effective:				
Sunset Date: _	None			
Ch. Law	s of Mont. C	Co		

COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND

Lead Sponsors: Councilmembers Navarro, Friedson, and Katz

AN ACT to:

- (1) modify requirements regarding the removal of the Inspector General;
- (2) modify requirements regarding the projected budget of the Inspector General;
- (3) modify the powers and duties of the Inspector General;
- (4) modify access to information by the Inspector General; and
- (5) generally amend laws regarding the Inspector General and Office of the Inspector General.

By amending

Montgomery County Code Chapter 2, Administration Section 2-151

The County Council for Montgomery County, Maryland approves the following Act:

Boldface
Underlining
Added to existing law by original bill.

[Single boldface brackets]
Double underlining
Added by amendment.

[[Double boldface brackets]]

* * *

Heading or defined term.

Added to existing law by original bill.

Deleted from existing law or the bill by amendment.

Existing law unaffected by bill.

Sec. 1. Section 2-151 is amended as follows:

* * *

- (e) Removal. The Council may remove the Inspector General by resolution adopted by the affirmative vote of [six] 7 Councilmembers for neglect of duty, malfeasance, conviction of a felony, or other good cause. Before the Council adopts a resolution of removal, the Council or its designee must hold a public hearing if the Inspector General requests a hearing within 10 days after receiving notice of proposed removal from the Council.
- Inspector General must submit to the Executive and Council a projected budget for the Office of the Inspector General for the entire 4-year term. In the resolution approving the operating budget for the next fiscal year, the Council must also recommend a projected budget for the Office of the Inspector General for the 3 following fiscal years. The Council must specify in any later budget resolution how the Office budget for that fiscal year differs from the projected budget the Council previously recommended.

20 * * *

- (h) *Powers and Duties.*
 - (1) The Inspector General must attempt to identify actions which would enhance the productivity, effectiveness, or efficiency of programs and operations of County government and independent County agencies. In developing recommendations, the Inspector General may:

27 (A) conduct investigations, budgetary analyses, and financial,
28 management, compliance, or performance audits and
29 similar reviews; and

30

31

32

33

34

35

36

37

38

39

40

41

42

43

44

45

46

47

48

49

50

51

52

53

(B) seek assistance from any other government agency or private party or undertake any project jointly with any other governmental agency or private body.

* * *

- (i) Work plan. The Inspector General must direct the activities of the Office of the Inspector General, subject to a work plan for the Inspector General's 4-year term which the Inspector General must adopt within 6 months after being appointed. The Inspector General may amend the during a term. The Inspector General must consider plan recommendations and may seek suggestions for the work plan from the Executive, the County Council, the head of each independent County agency, employees of County government and independent County agencies, employee organizations, and individual [citizens] residents. The work plan must include the systematic review and audits required in subsection (h). The Inspector General must release the work plan to the public but may treat any item or suggestion for an item as confidential when advance public or agency knowledge of that item or suggestion would frustrate or substantially impede the work of the Office.
- (j) Coordination. The Inspector General should consult with the Director of the Office of Legislative Oversight to assure that the work of the Inspector General complements but does not duplicate the work assigned by the Council to the Office of Legislative Oversight, as well as audits and other evaluations conducted by other departments and

agencies. The Inspector General may review any audit or program evaluation performed by <u>or on behalf of</u> any County department or agency, and may seek comments from the same or any other department or agency.

(k) Reports.

54

55

56

57

58

59

60

61

62

63

64

65

66

67

68

69

70

71

72

73

74

75

76

77

78

79

- (1) The Inspector General must submit by October 1 each year an annual report to the Council and the Executive on the activities of the Office and its major findings and recommendations during the previous fiscal year.
- When the Inspector General completes a workplan item, the (2) Inspector General must submit a written report on that item to the County Council, the Executive and the [chief operating officer] director of each affected department or agency. The report must describe the purpose of the project, the research methods used, and the Inspector General's findings and recommendations. Each affected department or agency must be given a reasonable opportunity to respond to the Inspector General's final draft of each report. After giving the Executive and the Council a reasonable opportunity to review the report, the Inspector General must release the report to the public, subject to the state public information act. The public report must include the agency's response. The Inspector General may keep any report prepared under this paragraph, and any information received in connection with that report, confidential until the report is released to the public.
- (1) Access to information.

80		
81		
82		
83		
84		
85		
86		
87		
88		
89		
90		
91		
92		
93		
94		
95		
96		
97		
98		
99		
100		
101		
102		
103		
104		

105

106

(1)

The Inspector General is legally entitled to, and each department or office in County government and each independent County agency, including each officer, employee, and contractor of the department, office, and agency, must promptly give to the Inspector General, any document or other information concerning its operations, budget, or programs that the Inspector General requests. The Inspector General must comply with any restrictions on public disclosure of the document or information that are required by federal or state law. [The Inspector General must immediately notify the Chief Administrative Officer, the County Attorney, and the President of the Council if any department, office, or agency does not provide any document or information within a reasonable time after the Inspector General requests it. The Chief Administrative Officer (for departments and offices in the Executive branch of County government), the County Attorney (for independent County agencies), and the Council President (for offices in the legislative branch of County government) must then take appropriate action (including legal action if necessary) to require the department, office, or agency to provide the requested document or information.]

- (2) [If the Inspector General does not receive all necessary information under paragraph (1), the] To perform the duties of the office, the Inspector General may issue a subpoena to require:
 - (A) any person to appear under oath as a witness; or
 - (B) [produce] the production of any information, document, report, record, account, or other material [in connection with an audit or investigation under this Section].

107		<u>(3)</u>	The Inspector General may enforce any subpoena issued under
108			this Section in any court with jurisdiction.
109		[(3)	The Inspector General may administer an oath or affirmation or
110			take an affidavit from any person as necessary to perform the
111			Inspector General's duties.]
112		(4)	Each employee or contractor of a County department or agency
113			should report any fraud, waste, or abuse, to the Office of the
114			Inspector General. After receiving a report or other information
115			from any person, the Inspector General must not disclose that
116			person's identity without the person's consent unless that
117			disclosure is necessary to complete an audit or investigation.
118		(5)	An employee of the County government or any instrumentality of
119			the County, [and] an employee of any contractor or subcontractor
120			with the County or any instrumentality of the County, and any
121			individual who makes a complaint to the Inspector General must
122			not be retaliated against or penalized, or threatened with
123			retaliation or penalty, for providing information to, cooperating
124			with, or in any way assisting the Inspector General in connection
125			with any activity of that Office under this Section.
126			* * *
127	(n)	Defin	ition. As used in this Section, "independent County agency"
128		mean	s:
129		(1)	the County Board of Education and the County school system;
130		(2)	[The Maryland-National Capital Park and Planning Commission;
131		(3)	the Washington Suburban Sanitary Commission;]
132		[(4)] <u>(</u>	(2) Montgomery College;
133		[(5)] ((3) the Housing Opportunities Commission;

134	[(6)] (4) the County Revenue Authority; and
135	[(7)] (5) any other governmental agency (except a municipal
136	government or a state-created special taxing district) for which
137	the County Council appropriates or approves funding, sets tax
138	rates, makes levies, or approves programs or budgets.
139	* * *