COUNTY COUNCIL
FOR MONTGOMERY COUNTY, MARYLAND

By: Councilmembers Leggett, Silverman, Ewing, Krahnke, and Andrews

AN EMERGENCY ACT to:

(1) make the office of the Inspector General permanent;
(2) revise the term that the Inspector General serves;
(3) require certain persons to submit certain information to the Inspector General, and give the Inspector General power to subpoena certain persons or information; and
(4) generally revise the functions and authority of the Inspector General.

By renumbering and amending
Montgomery County Code
Chapter 2, Administration
Section 2-64A

The County Council for Montgomery County, Maryland, approves the following Act:
Sec. 1. Section 2-64A is renumbered and amended as follows:

Division 13. [Inspector General] Reserved

* * *

Article XIII. Inspector General.


(a) Goals. The goals of the Inspector General are to:

1. review the effectiveness and efficiency of programs and operations of County government and independent County agencies;
2. prevent and detect fraud, waste, and abuse in government activities; and
3. propose ways to increase the legal, fiscal, and ethical accountability of County government departments and County-funded agencies.

(b) Appointment. The County Council must appoint an Inspector General for a term of 4 years, as provided in subsection (c). [The]

Unless the Council reappoints the incumbent, the Council must select the Inspector General from a list of at least 3 qualified persons submitted by an Inspector General nominating panel, consisting of 3 County residents designated by the Council by resolution. If the Council does not select one of the persons submitted by the nominating panel, the panel must submit another list of at least 3 other qualified persons. The members of the nominating panel must not be employed by the County or any independent County agency during their service on the panel.
(c) Term. The term of each Inspector General begins on July 1 of the [second] third year after an Executive and Council are elected, and ends on June 30 of the [second] third year after the next Executive and Council are elected. An Inspector General must not serve more than two full 4-year terms, not including any time served as Inspector General to complete an unexpired term. The Council must appoint an Inspector General to complete a term if the Inspector General resigns, dies, or is removed from office. If the term of the Inspector General expires or the position is otherwise vacant, the senior professional staff member, if any, in the Office of the Inspector General serves as acting Inspector General until an Inspector General is appointed [and confirmed].

(d) Qualifications. The Inspector General must be professionally qualified, by experience or education, in auditing, government operations, or financial management, and must be selected solely on the basis of professional ability and personal integrity without regard to political affiliation.

(e) Removal. The Council may remove the Inspector General by resolution adopted by the affirmative vote of six Councilmembers for neglect of duty, malfeasance, conviction of a felony, or other good cause. Before the Council adopts a resolution of removal, the Council or its designee must hold a public hearing if the Inspector General requests a hearing within 10 days after receiving notice of proposed removal from the Council.

(f) Budget. By 4 months after the Inspector General is [confirmed] appointed, the Inspector General must submit to the Executive and
Council a projected budget for the Office of the Inspector General for the entire 4-year term. In the resolution approving the operating budget for the next fiscal year, the Council must also recommend a projected budget for the Office of the Inspector General for the 3 following fiscal years. The Council must specify in any later budget resolution how the Office budget for that fiscal year differs from the projected budget the Council previously recommended.

(g) **Staff; Legal Counsel.**

(1) The Inspector General may, subject to appropriation and all applicable merit system laws and regulations, appoint as term employees the staff of the Office of the Inspector General. The term of each employee should end when the next Inspector General takes office unless the Inspector General specifies a shorter term when appointing the employee. The Inspector General may also, subject to appropriation, retain project staff or other consultants by contract. The Inspector General may, with the agreement of the head of any other government department or agency, temporarily detail an employee of that department or agency to the Office of the Inspector General.

(2) The County Attorney must provide legal services to the Inspector General, and may employ special legal counsel for the Inspector General under Section 213 of the Charter. If the Inspector General asks the County Attorney in writing to employ a special legal counsel and the County Attorney does not do so within 30 days after receiving the Inspector General's
request, the County Attorney must inform the County Council

why a special counsel was not employed.

(h) **Powers and Duties.** The Inspector General must attempt to identify actions that would enhance the productivity, effectiveness, or efficiency of programs and operations of County government and independent County agencies. In developing recommendations, the Inspector General may:

1. conduct investigations, budgetary analyses, and financial, management, or performance audits and similar reviews; and

2. seek assistance from any other government agency or private party, or undertake any project jointly with any other government agency or private body.

In each project of the Office, the Inspector General should uphold the objective of complying with applicable generally accepted government auditing standards.

(i) **Work plan.** The Inspector General must direct the activities of the Office of the Inspector General, subject to a work plan for the Inspector General's 4-year term, which the Inspector General must adopt within 6 months after being appointed. The Inspector General may amend the plan during a term. The Inspector General must consider recommendations and may seek suggestions for the work plan from the Executive, the County Council, the head of each independent County agency, employees of County government and independent County agencies, employee organizations, and individual citizens. The Inspector General must release the work plan to the public but may treat any item or suggestion for an item as confidential.
when advance public or agency knowledge of that item or suggestion would frustrate or substantially impede the work of the Office.

(j) Coordination. The Inspector General should consult with the Director of the Office of Legislative Oversight to assure that the work of the Inspector General complements but does not duplicate the work assigned by the Council to the Office of Legislative Oversight, as well as audits and other evaluations conducted by other departments and agencies. The Inspector General may review any audit or program evaluation performed by any County department or agency, and may seek comments from the same or any other department or agency. [[When appropriate, the Inspector General should comply with generally accepted government auditing standards.]]

(k) Reports.

(1) [[Beginning in 1998, the]] The Inspector General must submit by October 1 each year an annual report to the Council and the Executive on the activities of the Office and its major findings and recommendations during the previous fiscal year.

(2) When the Inspector General completes a workplan item, the Inspector General must submit a written report on that item to the County Council, the Executive, and the chief operating officer of each affected department or agency. The report must describe the purpose of the project, the research methods used, and the Inspector General’s findings and recommendations. Each affected department or agency must be given a reasonable opportunity to respond to the Inspector General’s final draft of each report. After giving the Executive and the Council a
reasonable opportunity to review the report, the Inspector General must release the report to the public, subject to the state public information act. The public report must include the agency's response. The Inspector General may keep any report prepared under this paragraph, and any information received in connection with that report, confidential until the report is released to the public.

(l) Access to information.

(1) [Each] The Inspector General is legally entitled to, and each department or office in County government and each independent County agency must promptly give the Inspector General, any document or other information concerning its operations, budget, or programs that the Inspector General requests. The Inspector General must comply with any restrictions on public disclosure of the document or information that are required by federal or state law. The Inspector General must immediately notify the Chief Administrative Officer, the County Attorney, and the President of the Council if any department, office, or agency does not provide any document or information within a reasonable time after the Inspector General requests it. The Chief Administrative Officer (for departments and offices in the Executive branch of County government), the County Attorney (for independent County agencies), and the Council President (for offices in the legislative branch of County government) must then take appropriate action (including legal action if
necessary) to require the department, office, or agency to provide the requested document or information.

(2) If the Inspector General does not receive all necessary information under paragraph (1), the Inspector General may issue a subpoena to require any person to appear under oath as a witness or produce any record or other material in connection with an audit or investigation under this Section. The Inspector General may enforce any subpoena issued under this Section in any court with jurisdiction.

(3) The Inspector General may administer an oath or affirmation or take an affidavit from any person as necessary to perform the Inspector General's duties.

(4) Each employee of a County department or agency should report any fraud, waste, or abuse, [or other mismanagement] to the Office of the Inspector General. After receiving a report or other information from any person, the Inspector General must not disclose that person's identity without the person's consent unless that disclosure is necessary to complete an audit or investigation.

(m) Compliance. Each of the following acts is a Class A violation:

(1) withholding or refusing to respond to a valid request for documents or information under this Section;

(2) giving false or misleading information in connection with any audit, study, or investigation under this Section;

(3) retaliating or threatening to retaliate against any person for filing a complaint with the Inspector General, furnishing

- 8 -
information, or cooperating in any audit, study, or investigation under this Section.

(n) **Definition.** As used in this Section, "independent County agency" means:

1. the County Board of Education and the County school system;
2. The Maryland-National Capital Park and Planning Commission;
3. the Washington Suburban Sanitary Commission;
4. Montgomery College;
5. the Housing Opportunities Commission;
6. the County Revenue Authority; and
7. any other government agency (except a municipal government or a state-created special taxing district) for which the County Council appropriates or approves funding, sets tax rates, makes levies, or approves programs or budgets.

**Sec. 2. Section 2 of Chapter 26 of the Laws of Montgomery County 1997 is repealed:**

[Sec. 2. Expiration Date. The position of Inspector General, and the Office of the Inspector General, are terminated on June 30, 2000.]

**Sec. 3. Term.** The term of the Inspector General serving when this Act takes effect ends on June 30, 2001.

**Sec. 4. Emergency Effective Date.**

The Council declares that an emergency exists and that this legislation is necessary for the immediate protection of the public health and safety. This act takes effect on the date on which it becomes law.
Approved:

Michael L. Subin, President, County Council

Approved:

Douglas M. Duncan, County Executive

This is a correct copy of Council action.

Mary A. Edgar, CMC, Clerk of the Council

Date

April 11, 2000

April 17, 2000