Bill No.

31-00

Concerning: Human Relations and Civil Liberties - Genetic Discrimination in

Employment

Revised: Dec. 12. 2000 Draft No. 7

Introduced:

October 17. 2000 December 12, 2000

Enacted: Executive:

December 20. 2000

Effective:

March 21, 2001

Sunset Date: None

Ch. <u>36</u>, Laws of Mont. Co. <u>2000</u>

COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND

By: Councilmember Andrews, Council President Subin, and Councilmembers Leggett, Praisner Ewing, and Berlage

AN ACT to:

- prohibit employment discrimination based on genetic status; (1)
- **(2)** generally amend County law regarding the use of genetic information; and
- make stylistic and technical changes in County law regarding human relations and (3) civil liberties.

By amending

Montgomery County Code Chapter 27, Human Relations and Civil Liberties Sections 27-1, 27-6, 27-17, 27-18, and 27-19.

By adding to the Laws of Montgomery County

Boldface

Heading or defined term.

Underlinina

Added to existing law by original bill.

[Single boldface brackets]

Deleted from existing law by original bill.

Double underlining

Added by amendment.

[[Double boldface brackets]]

Deleted from existing law or the bill by amendment.

Existing law unaffected by bill.

The County Council for Montgomery County, Maryland approves the following Act

1	Sec. 1.	Short title.
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This Act may be cited as the Genetic Information Employment Rights Act of 2000.

Sec. 2. Findings.

The County Council finds that:

- (a) Genetic status can be used as a proxy for otherwise illegal grounds for discrimination, such as discrimination based on religion, race, nationality, sex, or age, providing a loophole in employment protections previously guaranteed by County law.
- (b) The threat of discrimination in employment based on the actual or perceived genetic status of an employee (including an applicant for employment) discourages genetic testing that could prevent or reduce disease or disabilities, provide peace of mind for individuals at risk for certain genetic conditions, and improve medical knowledge through genetic research.
- (c) Montgomery County, as home to the Human Genome Project of the National Institutes of Health, the Food and Drug Administration, Celera Genomics, and other public and private institutions at the cutting edge of genetic research, is an international center for the discovery of genetic knowledge to improve public health and welfare that depends on clinical research volunteers who live and work in the County.
- (d) Other than an Executive Order protecting federal employees, federal, state, and local employment laws generally have not kept pace with recent, rapid advances in genetic testing and therapies.

25	Sec.	3. Sec	tions 2	7-1, 27-6, 27-17, 27-18, and 27-19 are amended as
26	follows:			
27	27-1.	State	ement (of policy.
28	(a)	It is t	he pub	lic policy of Montgomery County:
29		(1)	To el	iminate discrimination, prejudice, intolerance, and bigotry
30			that e	exists as described in this article:
31			[a.]	
32			<u>(A)</u>	On account of race, color, sex, religious creed, ancestry,
33				national origin, handicap, marital status, or sexual
34				orientation in housing, employment, and public
35				accommodations;
36			[b.]	
37			<u>(B)</u>	On account of age or genetic status in employment;
38			[c.]	
39			<u>(C)</u>	On account of the presence of children in housing; and
40		(2)	That	the discrimination, described in paragraph (1):
41			[a.]	
42			<u>(A)</u>	Is injurious to and threatens the health, safety, and welfare
43				of persons in this county;
44			[b.]	
45			<u>(B)</u>	Is contrary to the purposes of a free, democratic society;
46			[c.]	
47			(C)	Is illegal and should be abolished; and
48		(3)	That	the prejudice, intolerance, and bigotry, described in
49			para	graph (1) only refers to persons who do not treat individuals
50			with	the basic respect that the individuals deserve as human
51			bein	gs.

(b) It is not the public policy of Montgomery Cour	nty:
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- (1) To advocate, encourage, promote, or endorse any particular race, color, sex, religious creed, ancestry, national origin, marital status, age, [or] sexual orientation including homosexuality, or genetic status; or
- (2) To promote the absence or presence of children in housing; or
- (3) To eliminate the legitimate rights of citizens to safeguard their communities and work places from public conduct that is contrary to accepted community standards of public decency.

62 27-6. Duties generally.

- (a) The commission on human relations [shall have the power and it shall be its duty] must:
 - [To research, assemble] Research, analyze, and disseminate
 [pertinent data and educational materials relating to] information
 about activities and programs [which will assist in the elimination
 of] to eliminate prejudice, intolerance, bigotry, and discrimination
 and [to institute and] conduct educational and other programs [,
 meetings and conferences] to promote equal rights and
 opportunities of all persons regardless of [their] race, color,
 religious creed, ancestry, national origin, sex, age, marital status,
 handicap, [or] sexual orientation, or genetic status and to
 promote goodwill, cooperation, understanding, and human
 relations among all persons. [In performance of its duties, the]

 The commission [shall] must cooperate with interested
 citizens[,]; racial, religious, and ethnic groups[,]; and community.

78		business, professional, technical, educational, and civic
79		organizations.
80 -	. (2)	[To cooperate] Cooperate with the county executive[;] and all
81		governmental agencies [concerned with] on matters within [their
82		jurisdictions] the commission's iurisdiction.
83	(3)	[To study] Study and investigate [by means of]. through public or
84		private meetings, conferences, and public hearings, conditions
85		[which may] that could result in discrimination, prejudice,
86		intolerance, [and] or bigotry because of race, color, religious
87		creed, ancestry, national origin, sex, age, marital status, handicap,
88		[or] sexual orientation. or genetic status.
89	(4)	[To advise and counsel the] Advise county residents [of the
90		county], the county council, the county executive, and the various
91		departments of county, state, and federal governments [on
92		matters involving] about racial, religious, [or] and ethnic
93		prejudice, intolerance, discrimination, and bigotry and [[to]]
94		recommend [such] procedures, [program or legislation as it may
95		deem necessary and proper] programs, and laws to promote and
96		[insure] protect equal rights and opportunities for all persons,
97		regardless of [their] race, color, religious creed, ancestry, national
98		origin, sex, age, marital status, handicap, [or] sexual orientation,
99		or genetic status.
100	(5)	[To work] Work to [remove inequalities due to] eliminate
101		discrimination, prejudice, intolerance, and bigotry [on such
102		problems as] in housing, recreation, education, health,
103		employment, public accommodations, justice, and related
104		matters.

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- (6) [To initiate] <u>Initiate</u> or receive complaints of discrimination, prejudice, intolerance, and bigotry from any person or group because of race, color, sex, age, marital status, religious creed, ancestry, national origin, handicap, [or] sexual orientation [which]. or genetic status that deprives that person or group of equal rights, protection, or [opportunities] opportunity. [To] <u>The</u> commission must investigate [complaints], seek conciliation [of such complaints and, if warranted, to], hold hearings, and make recommendations [on such complaints] as necessary to resolve a complaint,
- (7) [To adopt such] <u>Issue</u> regulations under method (2) [of section 2A-15 of this Code as may be] necessary to carry out [the purposes and provisions of] this article; [to] <u>and</u> keep a record of [its] the commission's hearings[;] <u>and</u> activities and minutes of all <u>other</u> meetings. [The records and minutes shall be on file with the executive director of the commission and open to the public at reasonable business hours upon request.] The Commission is a public body under the State Public Information Act and Open Meetings Act.
- (8) [To render at the request of the executive or within thirty (30) days following each quarter of the calendar year preliminary]

 Provide to the county executive and county council:
 - (A) a quarterly written or oral [reports] report of [its]
 commission activities and recommendations [to the county
 executive and the county council] within 30 days after
 each calendar quarter; and [a final]

131		(B) an annual written [yearly] report summarizing [its]
132		commission activities, goals, needs, and recommendations
133	: •	promptly after each calendar year.
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135	(b)	[Despite the foregoing provisions of this section] If the county executive
136		does not object the commission [is authorized to proceed with other]
137		may conduct programs [which will seek] to relieve group tension
138		[and/]or adverse intergroup [activities which may result from causes not
139		related to] actions resulting from causes other than race, color, sex,
140		religious creed, ancestry, national origin, age, marital status, handicap,
141		[or] sexual orientation [; provided, that such action is first submitted to
142		the county executive; and further provided, that the county executive
143		does not disapprove of such action]. or genetic status.
144		DIVISION 3. DISCRIMINATION IN EMPLOYMENT.
145	27-17.	Declaration of policy.
146	The	[council] county finds that discrimination in employment because of race,
147	color, religi	ous creed, ancestry, national origin, age, sex, marital status, handicap, [or]
148	sexual orien	ntation. or genetic status adversely affects the health, welfare, peace and
149	safety of th	e community. Persons subject to such discrimination suffer
150	unemployn	nent and under employment resulting in low family income, overcrowded
151	housing, po	or health conditions, antisocial behavior, poverty, and lack of hope,
152	injuring the	public welfare, placing a burden upon the public treasury to ameliorate
153	the condition	ons thus produced and creating conditions which endanger the public
154	peace and o	order. The public policy of Montgomery County is [declared to be] to
155	foster equa	employment opportunity for all without regard to race, color, religious
156	creed, ance	stry, national origin, sex, marital status, age, handicap, [or] sexual

orientation. or genetic status and strictly [in accord with] according to their individual merits as human beings.

27-18. Definitions.

[As used] <u>In</u> this division, the following words and phrases [shall be defined as follows] have the following meanings:

- (a) Person includes one [(1)] or more individuals, corporations, partnerships, associations, labor organizations, legal representatives, mutual companies, joint stock companies, trusts, unincorporated organizations, trustees, trustees in bankruptcy, receivers and fiduciaries, and their officers and agents.
- (b) Employer includes any person, wherever situated, who employs more than [six (6)] 6 employees [within] in the county, either for compensation or on a volunteer basis, or who recruits individuals [within] in the county to apply for employment [within] in the county or elsewhere[; the term shall include]. Employer includes Montgomery County and its instrumentalities and agencies.
- (c) Employment agency includes any person regularly undertaking or attempting, with or without compensation, to procure employees for an employer or to procure for employees opportunities to work for an employer.
- (d) Labor organization includes any organization, agency, employee representation committee, group, association, or plan in which employees participate directly or indirectly [and which exists for the purpose, in whole or in part, of] whose purposes include dealing with employers concerning grievances, labor disputes, wages, rates of pay, hours, or other terms, conditions, or privileges of employment [and].

 Labor organization includes any agent [thereof], [and any] conference,

184		general committee, joint or system board, or joint council [which is
185		subordinate to a national or international labor organization] of these
186		entities.
187	(e)	Employee includes any individual employed by an employer, either for
188		compensation or on a volunteer basis, and any person seeking or
189		applying for employment.
190	(f)	Religious creed includes all [aspects of] religious beliefs, observances,
191		and practices[, as well as belief].
192	(g)	[The terms "because] "Because of sex" or "on the basis of sex"
193		[include] includes, but [are] is not limited to, because of, or on the basis
194		of <u>:</u>
195		(1) pregnancy[,];
196		(2) childbirth; or
197		(3) [related] medical conditions related to pregnancy or childbirth.
198	<u>(h)</u>	Genetic status: Discrimination based on genetic status includes
199		discrimination based on:
200		(1) genetic information: or
201		(2) the actual or perceived genetic condition of an employee or the
202		emplovee's relative.
203	<u>(i)</u>	Genetic information includes information regarding an employee's (or
204		an emplovee's relative's):
205		(1) actual or perceived genetic condition: [[or]]
206		(2) request for or receipt of any test that can detect, indicate, or
207		analyze a genetic condition: or
208		(3) [[information about the]] medical history [lof an employee or the
209		employee's relative]]. if the information otherwise satisfies either
210		paragraph (1) or (2).

237		individual's employment opportunities or status as an
238		employee.
239	(2)	For an employment agency to fail or refuse to refer for
240		employment, to assign job classifications to, or to classify or refer
241		for employment, or otherwise to discriminate against, any
242		individual.
243	(3)	For a labor organization:
244		[a.]
245		(A) To exclude or to expel from its membership, or otherwise
246		to discriminate against any individual.
247		[b.]
248		(B) To limit, segregate, or classify its membership, or to
249		classify or fail or refuse to refer for employment any
250		individual in any way [which] that would deprive or tend
251		to deprive any individual of equal employment
252		opportunities, or would affect adversely the individual's
253		employment opportunities or status as an employee[,] or a
254		an applicant for employment.
255		[c.]
256		(C) To cause or attempt to cause an employer to discriminate
257		against an individual in violation of this section.
258	(4)	For any employer, labor organization, or joint labor-
259		management committee controlling apprenticeship or other
260		training programs to discriminate against any individual in
261		admission to, or employment in, any program established to
262		provide apprenticeship or other training.
263	(b)	• • •

- It shall be a violation of this division for any person, employer, labor 264 (c) organization or employment agency to print or publish or cause to be 265 printed or published, any notice or advertisement relating to 266 267 employment by such employer, or membership in or any classification or referral for employment by such labor organization, or relating to 268 any classification or referral for employment by such employment 269 agency, indicating any preference, limitation, or specification based on 270 race, color, religious creed, ancestry, national origin, age, sex, marital 271 272 status, handicap, [or] sexual orientation, or genetic status, [except that 273 such a A notice or advertisement may indicate a preference, limitation. 274 or specification [which] that is a bona fide occupational qualification for employment reasonably necessary to the normal operation of the 275 particular business or enterprise. 276 277
 - (d) Notwithstanding any other provision of this division, it shall not be an unlawful employment practice:

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employer to hire and employ employees, for an employment agency to classify or refer for employment any individual, for a labor organization to classify its membership or to classify or refer for employment any individual, or for an employer, labor organization or joint labor-management committee controlling apprenticeship or other training or retraining programs, to admit or employ any individual in any such program, on the basis of race, color, religious creed, age, sex, marital status, national origin, ancestry, handicap, [or] sexual orientation [in those certain instances where such]. or genetic status if the basis is a bona fide occupational qualification

290			reasonably necessary to the normal operation of that particular
291			business or enterprise[;].
292		(2)	For a religious corporation, association, or society to hire and
293			employ employees of a particular religion to perform purely
294			religious functions[; and].
295		(3)	For an employer to deny employment on the basis of religious
296			creed [in those cases when] if the observance, practice, or belief
297			cannot be reasonably accommodated by an employer without
298			causing undue hardship on the conduct of the employer's
299			business.
300	(e)		* * *
301	(f)		* *
302	(g)	Noty	withstanding any other provision of this division. a physician or
303		othe	r licensed medical professional may use genetic information about.
304		and o	consider the genetic status of. an employee to evaluate whether a
305		disea	ase. medical condition. or disability that is currently manifest
306		[[pre	events]] is preventing the employee from performing the essential
307		func	tions of the position if:
308		(1)	the genetic information is provided to the employee in writing
309			as soon as the information is available:
310		<u>(2)</u>	the genetic information is not disclosed to any other person
311			(including the employer) without the employee's voluntary.
312			written consent:
313		<u>(3)</u>	the genetic information is maintained as a medical record
314			separate from the employee's employment records: and
315		<u>(4)</u>	no other law prohibits:

310			(A) the medical professional from collecting of using the
317			genetic information. or
318	. •		(B) the employer from considering the disease or disability. or
319		• •	the employee's genetic status.
320	<u>(h)</u>	This o	division does not prohibit genetic monitoring of biological effects
321		of tox	tic substances in the workplace if:
322		<u>(1)</u>	the employee has provided prior voluntary, informed consent in
323			writing to participate in the monitoring:
324		<u>(2)</u>	the employee receives the results of the monitoring, including
325			both aggregate information and anv information regarding the
326			specific employee. as soon as results are available:
327		<u>(3)</u>	the monitoring complies with all other laws, such as regulations
328			protecting human subjects in research: and
329		<u>(4)</u>	the employer (other than a licensed medical professional
330			involved in the genetic monitoring) receives results of the
331			monitoring only in aggregate terms that do not disclose the
332			identity of any specific employee.
333	<u>(i)</u>	An e	mplover must not require an emplovee to obtain or reveal any
334		gene	tic information that the employer is prohibited from considering
335		unde	r this division ,
336	Sec. 4	4.	Regulations.
337	All C	ounty	regulations in effect when this Act becomes law continue in effect,
338	except that a	any re	ference in a regulation to employment discrimination includes
339	discriminati	on bas	sed on genetic status, as provided in this Act. Within 120 days after
340	this Act bec	omes	law, the County Executive and the Human Relations Commission
341	must submi	t to the	e Council, for approval under method (2), any amendments to their
342	respective n	egulati	ions necessary to implement this Act.

343	Sec. 5.	Public Education Pro	nøram,			
344	The Human	Relations Commission	must. within 90 days after this Act			
345	becomes law, propose to the County Council and County Executive a public					
346	education program	to inform employers.	emplovees, genetic research and testi	nø		
347	organizations, and	the general nublic abou	ut County law regarding employmen	t _.		
348	discrimination has	ed on genetic informati	on. In developing the proposed prog	ram _:		
349	the Commission sl	nould consider the advic	ce of employee and employer groups	ì.		
350	genetics researche	rs. human rights organis	zations, and other interested individu	ials and		
351	organizations. Thi	s Section does not limit	anv authority or duty of the Commi	ssion		
352	under Chanter 27	of the County Cod <u>e.</u>				
353	Approved:					
354	Blair G. Ewing, Presi	ident, County Council	December (3, 2000))		
355	Approved:					
356	0 0	Duren	5			
	Douglas M. Duncan,		Date	~~		
357	This is a correct copy		Date			
358	Man de Mary Mary Mary Medgar, CM	C. Clerk of the Council	Daron land 20 Date	- 0-d		